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EXCISE
FILE - TTPI-116
03-28-1969

DEPARTMENT OF STATE

Washington, D.C. 20520

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TO: Interior - Under Secretary Train
 Defense - Mr. Earle
 White House - Mr. Sneider

FROM: Samuel DePalma *SD* Assistant Secretary of State

SUBJECT: Subcommittee on the Future of the TTPI

As you know, the Under Secretaries Committee met on March 24 to consider various matters relating to the TTPI, and in particular the question of its future status. The Committee made two decisions on the latter subject: (1) to recommend that the President appoint a special representative to work on matters relating to the future status of the Territory and (2) to establish a Subcommittee, under my chairmanship, with representatives of Departments of the Interior, Defense and State, and the NSC staff.

The Subcommittee is to prepare a paper which will serve at least two purposes: (1) provide the basis for the recommendations which the Under Secretaries Committee will make to the President through the National Security Council, and (2) set the terms of reference and provide the basis for action by the Special Representative when he is appointed.

I propose that the first meeting of the Subcommittee be held Monday, March 31, 1969 at 2:15 p.m. in Room 6323 at the State Department. Attached is an outline of the subjects which I suggest be covered in the paper which our Subcommittee forwards to the Under Secretaries Committee. I hope you will be prepared with your comments and suggestions on this outline at our first meeting.

I trust that either you or your designated representative will be able to attend this meeting. I hope we can keep the active participants at the table to a minimum, although

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REVIEWED BY Bill BAAS DATE 4/1/87

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RDS YDS DATE 04/1/87

TS ADL REASON(S) EO 12356

ENDING 24615 MARKINGS SECS. 1.3(a)(2)

DECLASSIFIED/RELEASABLE 1.3(b)

RELEASE DENIED PART

FA OR FOR EXEMPTIONS PL 86-36

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you may wish to bring additional representatives of your Department, either on a regular basis or to particular meetings where their advice might prove helpful. Since the Under Secretaries Committee has requested a report no later than April 21, we shall be scheduling meetings at frequent intervals and I trust that those attending will be prepared to follow through on this subject in a fairly intensive manner.

Attachment:

Outline of Proposed
Policy Paper.

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FUTURE OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS

Outline of Proposed Policy Paper

A. Background

Past policy and program

B. Premise of Current Review

E Basic policy of extending US sovereignty to the TTPI remains valid for the following reasons:

1. Increased rather than diminished defense interests
 - a. Fallback deployment area
 - c. Denial to unfriendly power
2. Still not too late to devise acceptable arrangements
 - a. Mutually acceptable terms meeting both US and Micronesian needs can still be found
 - b. Both formal terms and political atmosphere can still be molded so as to provide suitable conditions for expanded military facilities
3. Congressional approval is still obtainable

C. Urgency

1. Immediate

a. Micronesian Future Status Commission -

E Final report due in July - our views requested no later than May - report will play up independence or loose association with US - need to influence their report and at least forestall any avoidable commitment by Micronesians

b. UN Trusteeship Council -

Meets in May - has a number of petitions reflecting political discontent in strong terms - clear statement of future program needed if we wish to maintain friendly treatment from Council

2. Longer term

Time no longer on our side - whole program (review, negotiations with Micronesians and implementation) must be on tight schedule starting with public disclosure of our intentions

D. Nature of the Problem - Definition

1. A status which must meet:

- a. Legal requirements
- b. The essential needs of the Micronesians
- c. The standards of Congress

2. A territorial administration which will:

- a. Serve to sell the proposed status to the Micronesians
- b. Adequately meet our military base needs
- c. Stimulate economic progress

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E. Requirements for Status - Discussion

- 1. Legal obligations - international and constitutional
- 2. Micronesian thinking - degree of latitude
- 3. Congressional thinking - degree of latitude

F. Requirements for Administration - Discussion

- 1. Negative impact of uninspired past administration must be reversed to become a major positive element in selling the benefits of association with the US
- 2. Military base problems
 - a. Handling of land acquisition beginning now

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- b. Longer-term arrangements which will meet military requirements but still be palatable to Micronesians

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3. Economic progress

- a. Appropriations - including extent of Micronesian control
- b. Domestic and foreign investment

G. Outline of Proposed Status

H. Program of Action

1. Re status

- a. Terms of reference for Special Representative
- b. Proposed manner of handling Congressional problem
- c. Proposed manner of dealing with Micronesians

2. Re administration

- a. Personnel
- b. Micronesianization of governing structure
- c. Structure of future advisory role to self-governing territory
- d. Increased economic assistance - government and private
- e. Coordination of efforts and information
 - (i) In Washington
 - (ii) Between Washington and the TTPI

3. Preparations for self-government

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- a. Program beginning now
- b. Ending with massive orientation prior to plebiscite

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