

for MILLS

June 19, 1969

Ldv
Roger:

Attached is a draft of a revised memorandum of understanding with the High Commissioner concerning the Peace Corps program in Micronesia. I would like to make the following comments concerning the draft and negotiations concerning it:

1. The draft is somewhat more general than the present memorandum of understanding. I believe the memorandum should set the tone and general framework of the relationship, and that the specifics of consultation, program review, etc. should be supplemental to it-- say, by exchange of letters between the High Commissioner and you. This approach permits greater flexibility, I believe.

2. I believe the memorandum should be signed by the Director of the Peace Corps.

3. While I believe you could appropriately sound out the new High Commissioner on his receptivity to a new memorandum, I believe the specifics of such a new memorandum as proposed should be cleared by the Director (and the EAP Regional Director and GC) before a draft is submitted to the High Commissioner. We should recognize that, as in 1966, principal haggling will occur between PC/W and Interior. And that, unlike 1966, other parties (DOD, White House) will have some interest in the substance and purpose of the revised memorandum.

4. I have prepared the attached draft to assist you and EAP in shaping up your thinking on this. It has not been cleared by GC. Thus, this office would have to review it again before submission to anyone outside the agency.

5. As I have told you previously, I fear that any effort by the Peace Corps to revise the memorandum at this time, particularly by giving or appearing to give the Congress of Micronesia and other legislatures greater voice in Peace Corps operations, may be viewed with suspicion by our "friends" at DOD and the White House.

You know better than I that these are touchy times for the Peace Corps in Micronesia.

However, pressing for a new memorandum might assist in producing a clearer definition of the role of the Peace Corps in Micronesia, and what the Peace Corps will require to remain there. If the memorandum is pushed now for this reason, it is obviously essential that the Director be prepared to back you all the way.

David L. Grove, GC

2278-429836

REVISED MEMORANDUM OF AGREEMENT BETWEEN THE HIGH
COMMISSIONER OF THE TRUST TERRITORY OF THE PACIFIC
ISLANDS AND THE DIRECTOR OF THE PEACE CORPS CON-
CERNING PEACE CORPS OPERATIONS IN THE TRUST TERRITORY

In 1966 Peace Corps Volunteers ("Volunteers") were first assigned to the Trust Territory of the Pacific Islands (also known as Micronesia), which is administered by the United States under authority granted by the United Nations, to assist in Micronesia's development. The assignment of Volunteers to Micronesia was requested by the elected representatives of the people of Micronesia, and was approved by the President of the United States and other United States Government officials having responsibility for the administration of the Trust Territory.

The conditions under which Volunteers were assigned to Micronesia were contained in a November 1966 memorandum of understanding between the High Commissioner of the Trust Territory and the Director of the Peace Corps. That memorandum of understanding recognized that the operation of a Peace Corps program in an area administered by the United States was unique; acknowledged the primary authority of the High Commissioner in the Trust Territory; and indicated that, in carrying out the Peace Corps program in the Trust Territory, full consideration should be given to the will of the Micronesian people as expressed through their elected representatives. The 1966 memorandum of understanding also defined the respective authorities and responsibilities of the Trust Territory Administration and the Peace Corps with respect to the Peace Corps program in Micronesia.

Experience under the 1966 memorandum of understanding suggests that its revision at this time is appropriate.

(A) Therefore, in order to ^{maintain an} achieve a more orderly working relationship between the Trust Territory Administration, the Peace Corps, and the people of Micronesia, to the end that Volunteers assigned to Micronesia may make the maximum contribution to its development, it is understood and agreed as follows:

1. All Trust Territory Administration personnel and Peace Corps staff personnel in Micronesia will make every effort to achieve the smoothest possible coordination and cooperation in order to make possible the maximum contribution to the development of Micronesia by Volunteers assigned there. Such Trust Territory Administration and Peace Corps staff personnel will together ensure that the people of Micronesia, through their elected representatives, are consulted fully concerning matters relating to the presence and activities of Volunteers in Micronesia.

2. Recognizing the High Commissioner's responsibility for administration and coordination of governmental and developmental activities within the Trust Territory, and the interest of the Micronesian people in such activities, the Peace Corps will obtain the prior consent of the High Commissioner and, with the Trust Territory Administration, will consult with the elected representatives of the Micronesian people, with respect to the number of Volunteers to be assigned to Micronesia, the allocation of such Volunteers within Micronesia, and the developmental activities in which such Volunteers ^{are to} be engaged.

3. Trust Territory Administration personnel and private Micronesian citizens will participate in the training of Volunteers to be assigned to Micronesia, so that Volunteers may become fully acquainted during training with the status and processes of government in Micronesia, the development plans and activities of the Trust Territory Administration, and the cultures and languages of Micronesia.

D 4. Should the High Commissioner conclude, after full consultation with the Peace Corps Director in Micronesia, that the continuing presence in Micronesia of any Volunteer or Peace Corps staff member is inimical to the best interests of Micronesia, the Peace Corps will direct the Volunteer or staff member to leave Micronesia promptly. Should the Volunteer or staff member ~~fail to do so~~ ^{thereafter fail to comply}, the Peace Corps will terminate the service of the Volunteer or staff member.

5. The Peace Corps will bear, in accordance with its general policies and regulations, the costs of recruiting, selecting, training, transporting to and from Micronesia, and living and related allowances for Volunteers assigned to Micronesia. The Trust Territory Administration will provide supplies and equipment required by Volunteers in their assignments.

6. Specific arrangements for implementing this revised memorandum of understanding will be made by the High Commissioner and the Peace Corps Director in Micronesia.

Date

High Commissioner
Trust Territory of the Pacific Islands

Date

Director
Peace Corps

22X-429839

(C)

Such supervision should be

exercised in a manner

sufficiently flexible to

accommodate the ~~needs~~

~~of the~~

three purposes for which V's

are assigned under the

P-C-Act.

(B)

~~Such~~ Agreements concerning

(P-C-1)
The [provision] of V-s to

Micronesia ~~to~~ shall ~~be~~

be reached in cognizance
of the limitations on the P-C-1's

capability to provide such

numbers of V-s for

such activities.