

UNITED STATES GOVERNMENT

# Memorandum

TO : RUSSELL G. DAVIS  
THRU: EUGENE B. MIHALY  
FROM : LEO MOSS *LM*  
SUBJECT: MEMORANDUM OF AGREEMENT

DATE: July 18, 1969

Attached is a draft of a new Memorandum of Agreement establishing the guidelines for the Peace Corps relationship in Micronesia with the Trust Territory Administration. The original memorandum signed by the Peace Corps Director and the High Commissioner reflects conditions in existence in 1966 and no longer adequately serves its intended purpose. The new memorandum will primarily do two things:

1. Acknowledge the need for greater involvement of the Micronesian leadership in Peace Corps activities and closer ties between Peace Corps staff and Trust Territory staff.
2. Remove certain constraints on Volunteer assignments and host country support.

The substantive changes are as follows:

### Original

..."Volunteers will contribute a substantial and useful supplement to Trust Territory Programs."

### Revision

"Volunteers assigned to Micronesia (will) make the maximum contribution to its development."

### Original

The High Commissioner can unilaterally direct a staff member or Volunteer to leave Micronesia.



Revision

Can do so only after "full consultation with the Peace Corps Director in Micronesia."

Original

Implies that Volunteers' supervisors are always Trust Territory employees.

Revision

Specifies that supervisors can be non-government persons.

Original

"...Peace Corps understands that the government of the Trust Territory is unable...unless further legislation and appropriations are obtained to provide financial assistance for the support of Peace Corps programs..."

Revision

"The Trust Territory administration will provide supplies and equipment required by Volunteers in their approved assignments."

Original

"The High Commissioner will keep the legislative branch informed of Peace Corps program developments."

Revision

"...the Peace Corps...with the Trust Territory Administration, will obtain concurrence of the elected representatives of the Micronesian people"

Addition to Agreement

"The Director of Peace Corps/Micronesia or his representative will regularly attend cabinet meetings..."

The suggested method of implementation is as follows:

1. Clearance in draft by General Counsel
2. Review by PC/Micronesia ~~and~~ Trust Territory officials, *6 Congress of Micronesia*
3. Revisions as necessary in PC/W
4. Second clearance by GC if required
5. Review of Office of Territories, Department of Interior
6. Review of changes, if any, by PC/M ~~and~~ the Trust Territory, *6 Congress of Micronesia*
7. Sign off by Director and High Commissioner.

MEMORANDUM OF AGREEMENT BETWEEN THE HIGH  
COMMISSIONER OF THE TRUST TERRITORY OF THE  
PACIFIC ISLANDS AND THE DIRECTOR OF THE  
PEACE CORPS CONCERNING PEACE CORPS OPERATIONS  
IN THE TRUST TERRITORY

7/18/69

Members of the Congress of Micronesia and of the District Legislatures have urged the High Commissioner of the Trust Territory to request Peace Corps Volunteers for the Trust Territory. This request was relayed on May 3, 1966, by cable to the Secretary of the Interior and subsequently presented to the President. In response, the President, by letter of May 5, 1966, requested the "greatest possible involvement on the part of the Peace Corps." On May 6, the announcement of Peace Corps participation in the Trust Territory was made jointly by Secretary of the Interior Stewart Udall, United States Ambassador to the United Nations Arthur Goldberg, and Director of the Peace Corps Jack Vaughn.

It is recognized that unlike other areas in which Peace Corps programs have been conducted, Micronesia is administered by the United States.

It is further recognized that the Peace Corps, as part of the total U. S. effort in the Trust Territory, must operate under the authority of the High Commissioner. The Peace Corps will give full consideration to the will of the Micronesian people as expressed through their legislative bodies.

To achieve an orderly working relationship between the Trust Territory administration and the Peace Corps it is understood and agreed:

1. All Trust Territory department heads and all persons in responsible administrative positions at headquarters and in all districts will be expected to make every possible effort to achieve the smoothest possible coordination and cooperation so that the presence of the Peace Corps Volunteers will contribute a substantial and useful supplement to Trust Territory programs. Procedures will be established to maintain continuing liaison at all appropriate levels of Trust Territory administration, including Peace Corps Advisory Councils established by Micronesian legislative bodies.

2. In recognition of the High Commissioner's responsibility for administration and coordination of all government activities in the Trust Territory the Peace Corps will obtain prior consent of the High Commissioner with respect to:

- (a) The number of Volunteers to be assigned to the Trust Territory;
- (b) The assignment within the Trust Territory of such Volunteers and the timing of their arrival;
- (c) The type of services to be performed by the Volunteers.

In addition, the Peace Corps Director in the Trust Territory and the High Commissioner will discuss suitable additions to the training of Volunteers, including the possible participation in training by officers and employees of the Government of the Trust Territory, and Micronesian citizens.

3. Should any occasion arise in which the High Commissioner concludes that the continuing presence in the Trust Territory of any Volunteer or any Peace Corps staff member is not to the benefit of the Trust Territory, the Peace Corps agrees that it will direct such Volunteer or staff member to leave the Trust Territory promptly. Should such Volunteer or staff member fail to leave the Trust Territory promptly, the Peace Corps agrees that it will terminate the service of such Volunteer or staff member.

4. Should the Peace Corps Director in the Trust Territory or any member of his supervisory staff determine that a problem has arisen involving friction between officers or employees of the Trust Territory Government and Peace Corps Volunteers, the problem shall be reported immediately to the High Commissioner. The High Commissioner, in consultation with the Peace Corps Director in the Trust Territory, shall evaluate the problem and take such action with regard to the officer or employee of the Trust Territory Government as he may deem necessary.

5. It shall be the mutual responsibility of the High Commissioner and the Peace Corps Director in the Trust Territory to establish policies and procedures covering on-the-job relationships between the Volunteers and the supervisors responsible for programs to which Volunteers may be assigned.

It is understood that both Volunteers and staff operate under the authority of the High Commissioner. All Peace Corps Volunteers will serve under the immediate supervision of local supervisors, either Micronesian or American. Peace Corps staff members shall be subject to the supervision of the Peace Corps Director in the Trust Territory, with freedom to consult with, but without authority to give direction to, officers and employees of the Government of the Trust Territory.

6. In view of the interest manifested by members of the Congress of Micronesia, and district and municipal legislators, the High Commissioner will keep the legislative branch of government informed of Peace Corps program developments, and will seek recommendations from the Congress and legislators regarding program needs.

7. The Government of the Trust Territory is financed largely by Federal funds appropriated by the United States Congress and limited as to amount by an authorizing statute. Funds appropriated for the year beginning July 1, 1966, cannot be increased in the absence of further legislation. Accordingly, the Peace Corps understands that the Government

of the Trust Territory is unable, unless further legislation and appropriations are obtained, to provide financial assistance for the support of Peace Corps programs within the Trust Territory. In the absence of the expressed concurrence of the High Commissioner, based upon such Congressional approval as may be required, the Peace Corps will not assume the availability of any Trust Territory support in the form of goods, funds, or services for Peace Corps programs. The High Commissioner and the Peace Corps Director in the Trust Territory will, however, encourage participation at the district and municipal level in support of Peace Corps operations.

11-16-66

Date

S/ Mr. Morwood

High Commissioner  
Trust Territory of the  
Pacific Islands

11-11-66

Date

S/ Jack Vaughn

Director  
Peace Corps