TRUST TERRITORY OF THE PACIFIC ISLANDS   *Office of the High Commissioner, Saipan*

TO   : High Commissioner

DATE: July 25, 1969

FROM   : Commissioner for Public Affairs

SUBJECT: Legislative Proposals

The following is a follow-up to our first (July 3) report regarding the above subject.

"Continuous meetings being held with Congress of Micronesia leadership and others. Most action to date has centered around future political status although other matters such as tax legislation, etc. also being discussed. In terms of the former, Status Commission Report now out (copy enclosed). Senate Joint Resolution 31 (copy enclosed) formally adopted by both Houses (Thursday 24 July). Senate Joint Resolution 30 and Senate Bill 55 (copies enclosed) being considered now with final action anticipated week of July 28. Congress appears ready and willing to visit Washington this Fall to pursue development as proposed by Secretary Hickel."

N. Neiman Craley, Jr.

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TRUST TERRITORY
Program Costs and Benefits

Element	1970	1971	Change 70--71
Public Affairs/Law and Order	2.8	2.9	+ .1
Education Operations	6.8	9.5	+2.7
Elementary	(3.0)	(4.2)	(+1.2)
Secondary	(2.7)	(3.3)	(+ .6)
Adult/Special/Higher	(1.1)	(2.0)	(+ .9)
Education Construction	4.1	2.7	-1.4
Public Health	4.3	9.5	+5.2
Transportation/Communications	3.8	4.1	+ .3
Resource/Commercial/Community Development	4.8	5.0	+0.2
Water, Sewerage, Power Systems	7.2	7.3	+ .1
Maintenance and Rehabilitation	3.4	3.7	+ .3
General Support	4.4	5.3	+0.9
TOTAL	41.6	50.0	+8.4

Indicators	1960	1968	1970	1971	1975
Population	70,700 (58)	94,100	99,300	101,900	112,400
Population not reached by radio	--	26,000	--	--	350
Court cases	--	7,200	8,900	9,500	14,000
Qualified Students Not in School					
Elementary	6,200	700	200	600	0
Secondary	5,200	6,300	6,700	6,600	2,700
Elementary					
Classroom need (25/1)	--	928	1,024	1,048	1,124
Short of goal	--	152	111	102	(4)
Secondary					
School capacity (22/1)	--	3,124	3,872	4,180	9,526
School enrollment	135 (3 yr)	3,054	3,918	4,170	10,003
Hospital Bed Rate (Per M) (US 9.0)	4.1	5.5	6.8	7.5	7.9
Infant Mortality (Per M) (US 25.2)	40.1	26.7	--	--	25.2
All Weather Roads (Mi)	365	149	192	206	315
% Wage Earners in Labor Force	22.6	35.2	--	43.5	56.0
Tourists	--	5,000	11,000	15,000	35,000
Agricultural production ($M)	--	12,823	13,180	13,415	14,180
Commercial Fish Catch ($M)	215	617	1,000	1,430	2,250
Population with inadequate housing %	70	67	--	63	58
Population served by:		%	%	%	%
Potable water	--	26,000 (28)	27,500 (28)	30,000 (29)	38,000 (34)
Sewerage disposal fac.	--	10,000 (11)	10,500 (11)	10,500 (10)	20,000 (18)
Power systems	--	28,000 (30)	32,000 (32)	34,000 (33)	45,000 (40)
Total Government Employment	2,574	4,448	5,166	5,300	6,000

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TRUST TERRITORY

Analysis of Projected Optimum Program Requirements 1970-1973

	1970	1971	1972	1973	3 Yr. Total	1971-1973 Percent Change
A. Education						
1. Elementary Operations						
1969 PM	4.7	5.6	7.3	8.6	21.5	
1970 PM	4.3	5.5	6.3	6.7	18.5	- 15
1971 PM	--	5.1	6.0	6.7	17.8	- 17
2. Secondary Operations						
1969 PM	2.8	4.4	6.3	7.7	18.4	
1970 PM	3.0	5.0	6.4	7.8	19.2	+ 4
1971 PM	--	3.6	5.0	5.7	14.3	- 22
3. Construction						
1969 PM	21.1	20.8	16.9	3.2	40.9	
1970 PM	19.2	25.9	16.5	12.5	54.9	+ 34
1971 PM	--	2.7	15.4	15.9	34.0	- 17
B. Medical Services						
1969 PM	13.7	11.6	9.2	10.2	31.0	
1970 PM	12.0	11.3	11.8	13.9	37.0	+ 19
1971 PM	--	10.2	10.0	8.4	28.6	- 8
C. Transportation/Communications						
1969 PM	7.0	6.6	3.1	3.3	13.0	
1970 PM	25.9	24.2	25.4	20.2	69.8	+ 437
1971 PM	--	4.2	22.9	19.8	46.9	+ 260
D. Water/Sewerage/Power						
1969 PM	8.6	5.8	7.9	5.1	18.8	
1970 PM	10.7	7.0	8.7	9.5	25.2	+ 34
1971 PM	--	7.4	8.9	12.6	28.9	+ 54

TENTH GUAM LEGISLATURE
1969 (SECOND) Regular Session

Resolution No. 186(2-S)

Introduced by _____

J. T. Sablan
J. C. Arriola
W. D. L. Flores
J. M. Acfalle
J. L. Anderson
G. M. Bamba
R. J. Bordallo
E. C. Conway
A. C. Cruz
O. L. Delfin
A. S. N. Flores
F. G. Lujan
M. U. Lujan
J. C. Okiyama
L. S. N. Paulino
J. A. Perez
F. T. Ramirez
R. C. Sgambelluri
R. F. Taitano
E. S. Terlaje
J. U. Torres

> Relative to the immediate implementation of
> the cherished goal of political re-integration
> of the Marianas Islands pursuant to Articles
> 73 and 76 of the Charter of the United Nations,
> and Article 9 of the Trusteeship Agreement.

1 BE IT RESOLVED BY THE LEGISLATURE OF THE TERRITORY OF GUAM:

2 WHEREAS, previous discussions, petitions, resolutions and

3 referenda dealing with the desire of the people of the Marianas

4 to be re-integrated within one government have relied on the

5 common history, culture, religion, and similar affinities of

6 the Chamorro peoples living in the Marianas, and while these

7 reasons are no doubt compelling and convincing, they are not

8 necessarily a legal basis for such re-integration; and

9 WHEREAS, all civilized nations of the world have banded

10 together in a world organization known as the United Nations,

11 the Charter of which has been approved by all such nations,

12 including the United States which under its Constitution has

13 made said Charter the law of the land since it was approved by

14 the Senate as a treaty to which the United States is a party;

15 and

WHEREAS, Guam is considered by the United Nations to be a non-self-governing territory by virtue of its citizens' inability to participate in national elections and the current lack of the power to elect their own chief executive, and therefore Article 73 of the United Nations Charter applies specifically to Guam, which Article reads as follows:

"Members of the United Nations which have or assume responsibilities for the administration of territories whose peoples have not yet attained a full measure of self-government recognize the principle that the interests of the inhabitants of these territories are paramount, and accept as a sacred trust the obligation to promote to the utmost, within the system of international peace and security established by the present Charter, the well-being of the inhabitants of these territories, and, in this end:

a. To ensure, with due respect for the culture of the peoples concerned, their political, economic, social, and educational advancement, their just treatment, and their protection against abuses;

b. to develop self-government, to take due account of the political aspirations of the peoples, and to assist them in the progressive development of their free political institutions, according to the particular circumstances of each territory and its peoples and their varying stages of advancements;

c. to further international peace and security;

d. to promote constructive measures of development, to encourage research, and to co-operate with one

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another and, when and where appropriate, with
specialized international bodies with a view to the
practical achievement of the social, economic, and
scientific purposes set forth in this Article; and

e. to transmit regularly to the Secretary-
General for information purposes, subject to such
limitation as security and constitutional consi-
derations may require, statistical and other informa-
tion of a technical nature relating to economic,
social, and educational conditions in the territories
which they are respectively responsible other than
those territories to which Chapters XII and XIII
apply"; and

WHEREAS, the other islands of the Marianas are within the
trusteeship provisions of the Charter and specifically Article
76 thereof which reads as follows:

"The basic objectives of the trusteeship system, in
accordance with the purposes of the United Nations laid
down in Article 1 of the present Charter, shall be:

a. To further international peace and security;

b. to promote the political, economic, social,
and educational advancement of the inhabitants of the
trust territories, and their progressive development
towards self-government or independence as may be
appropriate to the particular circumstances of each
territory and its peoples and the freely expressed
wishes of the peoples concerned, and as may be pro-
vided by the terms of each trusteeship agreement;

c. to encourage respect for human rights and for

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fundamental freedom for all without distinction as
to race, sex, languages, or religion, and to encourage
recognition of the interdependence of the peoples
of the world; and

     d. to ensure equal treatment in social, economic,
and commercial matters for all members of the United
Nations and their nationals, and also equal treatment
for the latter in the administration of justice,
without prejudice to the attainment·of the foregoing
objectives and subject to the provisions of Article
80"; and

    WHEREAS, in addition, Article 9 of the Trusteeship Agree-
ment between the United States and the United Nations contains
the following provisions:

     "The administrating authority shall be entitled to
constitute the trust territory into a customs, fiscal,
or administrative union or federation with other territo-
ries under United States jurisdiction and to establish
common services between such territories and the trust
territory where such measures are not inconsistent with
the basic objectives of the International Trusteeship
System and with the terms of this agreement"; and

    WHEREAS, in reading these three provisions it is unmis-
takably clear that the peoples of the Marianas, both in Guam
and in the other islands, have the right as guaranteed by the
Charter to develop self-government within their common political
aspiration, namely within the same governmental framework, which
common aspiration has not only been established by numerous
resolutions of this body, but also by a resolution from the

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Marianas Legislature addressed to the United Nations, and there-

fore it is the consensus of the Legislature that instead of

again and again attempting to convince doubting outsiders that

the peoples of the Marianas deserve re-integration on some

moral or historical basis, immediate steps should be taken to

implement the clear legal right the people of the Marianas have,

by virtue of the Charter of the United Nations, and by virtue

of the Trusteeship Agreement to obtain political re-integration;

now therefore be it

RESOLVED, that the Tenth Guam Legislature does hereby

assert and declare on behalf of the people of Guam that by

virtue of the provisions of the Charter of the United Nations

the people of the Marianas, both in Guam and in the other

islands, have the clear legal right to obtain political re-

integration and that immediate steps should be taken to implement

this right; and be it further

RESOLVED, that the Secretary of State and the Ambassador

of the United States to the United Nations be and they are

hereby respectfully requested, petitioned and memorialized to

advise the Legislature and the people of Guam as to the reaction

of the United States Government, as trustee for the Northern

Marianas, to this joint call of re-integration within the frame-

work of the territory of Guam, and to support in the United

Nations and before the councils thereof the position of the

people of the Marianas, both in Guam and in the other islands,

with respect to such political re-integration; and be it further

RESOLVED, that the Speaker certify to and the Legislative

Secretary attest the adoption hereof and that copies of the same

be thereafter transmitted to the Secretary-General of the United

1 Nations, to the Secretary of the State, to the Secretary of the

2 Interior, to the Presiding Officer, Marianas District Legisla-

3 ture, to the Speaker, Saipan Legislature, to the Presiding

4 Officer, Tinian Council, to the Presiding Officer, Rota Council,

5 to the Mayor of Saipan, to the Mayor of Tinian, to the Mayor of

6 Rota, to Guam's Washington Representative, and to the Governor

7 of Guam.

DULY AND REGULARLY ADOPTED ON THE 21ST DAY OF APRIL, 1969.

JAMES T. SABLAN
Legislative Secretary

JOAQUIN C. ARRIOLA
Speaker