



Department of State

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TELEGRAM

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FOR THE UNDERSECRETARY AND DE PALMA AND STEVENSON

SUBJ: TRUSTEESHIP AGREEMENT (TTPI)

1. I HAVE JUST BEEN APPROSED OF THE LATEST PROPOSAL WITHIN THE EXECUTIVE BRANCH FOR ARRANGEMENTS TO TERMINATE THE TRUSTEESHIP AGREEMENT CONCERNING THE TTPI AND ESTABLISH A NEW STATUS FOR THE AREA.

2. WHILE I FULLY SHARE THE CONCERN THAT THE US RETAIN ITS PRESENCE IN THE AREA, I THINK WE MUST DO SO IN A WAY WHICH IS CONSISTENT WITH OUR INTERNATIONAL LEGAL OBLIGATIONS AND OUR MORAL AND POLITICAL TRADITIONS, AND WHICH DOES NOT SOW THE SEEDS OF FUTURE UNREST AND INSTABILITY IN THESE ISLANDS. I BELIEVE THIS CAN BE DONE, BUT FEAR I MUST CONCLUDE THAT THE ARRANGEMENTS NOW BEING PROPOSED ARE SERIOUSLY WANTING IN THESE RESPECTS.

3. THE U.S. IS OBLIGATED BY THE CHARTER AND THE TRUSTEESHIP AGREEMENT TO ACCORD IN DUE COURSE INDIPENDENCE OR SOME OTHER ARRANGEMENT CONSTITUTING A FUL MEASURE OF SELF-GOVERNMENT. THE PROPOSED ARRANGEMENTS, IN PROVIDING FOR AN APPOINTED GOVERNOR, APPLYING LAWS OF THE UNITED STATES TO THE MICRONESIANS AND RETAINING FUNDAMENTAL POWERS OF GOVERNMENT IN CONGRESS, CANNOT REASONABLY BE DESCRIBED AS A "FULL MEASURE OF SELF-GOVERNMENT." AN EXPRESS OR IMPLIED RIGHT TO OPT OUT LATER WOULD OF COURSE PROVIDE A BASIS FOR DEFENDING SUCH A SYSTEM, SINCE IT WOULD IMPLY CONTINUING MICRONESIAN CONSENT. BUT MERE ACCEPTANCE BY THE MICRONESIANS AT THE OUTSET OF A PERMANENT ARRANGEMENT FALLING SHORT OF SELF-GOVERNMENT WILL NOT ALTER THE FACT OF U.S. VIOLATION OF ITS INTERNATIONAL OBLIGATIONS UNDER THE CHARTER AND THE TRUSTEESHIP AGREEMENT.

Declassified/Released on **F85**  
under provision of E.O.  
3. Rege. National Security

THE DIRECT CONSEQUENCES FOR THE U.S. WITHIN THE OF THE PROPOSED COURSE OF ACTION, WHILE ONLY PART THE PICTURE WOULD ALONE JUSTIFY RECONSIDERATION

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