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# United States Department of the Interior

OFFICE OF THE SECRETARY WASHINGTON, D.C. 20240

APR 27 1970

#### Dear Mel:

Enclosed is a basic outline of the orientation program for the Peace Corps Volunteer lawyers who will be going to the Trust Territory. I have also attached listings of topics, source materials and source people.

Sincerely yours,

Jon

Thomas L. Whittington Staff Assistant to the Assistant Secretary -Public Land Management

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Enclosures

#### Peace Corps Lawyers Program in the Trust Territory

## . Structure

- A. U.S. Government
  - 1. Trusteeship Agreement with UN
  - 2. Department of Interior
    - a. Office of Territories
    - b. Assistant Secretary, Public Land Management -- Secretary
    - c. Solicitor's Office
  - 3. State Department -- relation to UN
  - 4. Defense Department
- B. Trust Territory Government
  - 1. Executive
  - 2. Legislative -- Congress of Micronesia
  - 3. Judiciary
- C. District Government
  - 1. District Administration
    - a. Land
    - b. Constabulary
    - c. Public Defender
  - 2. District Legislatures
  - 3. District Courts
- D. Municipal Government

## E. Peace Corps Legal Services/History

#### II. Programs & Policies

- A. Secretary's Action Program
  - 1. Civic Action Teams (SEABEES)
  - 2. Micronesians in Government
  - 3. Pay Equalization
  - 4. Public Works Construction
  - 5. Improvement of Health & Education

#### B. Departmental Policies

- 1. Taxation
- 2. Local Development & decentralization
- 3. Future Political Status
  - a. Micronesian Political Status Commission
  - b. President Johnson's Statement
  - c. Congress' attempt at setting up U.S. Political Status Delegation
  - d. Forming of Interagency Committee
  - e. Status meetings in Washington last fall.
  - f. Mention meetings in May
- 4. Land Cadaster Program & Commission
- S. TYPE THOOSE
  - a. Annual Budget Cycle

Planning stage

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Joint Budget Review Committee of Congress of Micronesia.

- 6. War Claims
- 7. Economic Development
  - a. Foreign Investment Bill
  - b. Economic Development Loan Fund
  - c. Corporation Structure
  - d. Tourism
  - e. Fisheries & Agriculture (mention briefly)

#### III. Trust Territory Law

- A. Traditional political structure & land tenure
- B. Sources of Law in Trust Territory
- C. Peace Corps Volunteer activities
  - 1. Legislative drafting -- District, Congress of Micronesia and Municipal.
  - 2. Work in legal education
    - a. Judiciary, constabulary & public defender
    - b. Business assistance & education
    - c. general -- highschool, college level, newspapers, etc.
  - 3. Research work
  - 4. Work with Judiciary
  - 5. Work with District Administrator
  - 6. Economic Development
    - a. Setting up corps. & businesses
    - b. Assist local business
    - c. Assist with EDLF
    - d. Assist local development organizations

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- 7. Private Counselling with Micronesians & others of all types.
  - a. Not in court -- reason
  - b. assisting U.S. personnel

# Topics

- 1. Role of Department of Interior in the Trust Territory.
- 2. Role of Department of Defense.
- 3. Role of State Department and United Nations.
- 4. Legislative Drafting.
- 5. District by district analysis.
- 6. Taxation in Trust Territory.
- 7. Departmental Policy and Secretary's Program
- 8. Future Political Status.
- 9. The PPBS process
- 10. War Claims

## Source Materials

- 1. Trusteeship Agreement with UN
- 2. Trust Territory Briefing Materials
- 3. Sample Charter for district legislature and municipal government
- 4. Trust Territory Reports
- 5. "Congress of Micronesia" by Meller
- 6. Legislative Style Guide of Congress of Micronesia
- 7. House and Senate Rules of Procedure, Congress of Micronesia
- 8. Secretarial Order 2918
- 9. Future Political Status Act
- 10. Secretary Hickel's Speech, May 1969
- 11. Secretary Loesch's speech before Congress of Micronesia, Jan. 12, 1970.
- 12. Secretary Loesch's Policy Memorandum, February 10, 1970
- 13. "Politics of Budget Process"
- 14. Program Memorandum FY '71
- 15. Foreign Investment Bill, PL-3C-50
- 16. Land Tenure Handbook, Part II
- 17. Trust Territory Code

#### Source People

James O. Wyatt, PIM, Dept. of Interior

Harvey Mack, Program Analysis, Dept. of Interior

Frank Marvin, Under Secretary's Office, Dept. of Interior

Office of Territories, Dept. of Interior

Don Bliss, HEW

Ray Stewart, Post Office

Steve Sander, Congressman Meeds' Office

Commander Kuhn, Dept. of Defense

Sam Peale, State Dept.

Grover Torbert, Lands & Surveys, Trust Territory Gov't.