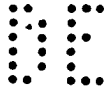


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DEPARTMENT OF STATE

Washington, D.C. 20520

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December 3, 1970

TO : The Acting Secretary
J - Ambassador Johnson

THROUGH: S/S *Red*

FROM : PM - Thomas R. Pickering

SUBJECT: Trust Territories of the Pacific Islands --
ACTION MEMORANDUM

acting Secretary for
file TTPI

As a result of our recent discussions regarding the future status of the TTPI, I feel it important to discuss the strategic aspects and suggest courses of action you may wish to pursue with Defense in the USC meeting scheduled for December 3.

There are two major security issues that must be dealt with in developing a US position on the future of the TTPI. These are the questions of land requirements for future contingency basing and denial of the TTPI to other countries for bases and facilities.

On the question of actual defense needs there are approximately 448,000 total acres in the Trust Territory of which approximately 16,810 acres are under US military retention status. Even though this is less than 4 percent of the total acreage (and part is now in use by local interests) it would be helpful for Defense to lay out a priority listing of those areas currently reserved or considered necessary for future defense purposes. In this regard, I understand a Joint Staff study, forwarded via a covering memorandum dated November 24, set forth contingency requirements in the TTPI for the consideration of the Secretary of Defense. The significant facts, on a hold close basis, are attached.

Of greater concern, however, is the denial of the TTPI to other governments for future bases and facilities.

REVIEWED BY *B.A. BAAS* DATE *7/2/87*

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Accordingly, in conjunction with determining a priority list and ultimately sorting out the vital and important needs, it would be helpful to investigate with Defense and other departments and agencies the possibilities and supporting methods of denying the TTPI to third parties. Conclusions and recommendations in this area would play an important role in what approach we should take in our negotiations with the Micronesians on the future status of the Trust Territory.

It would be helpful to push Defense fairly hard on this matter and attempt to bring them to the view that it is time to do something rather than just sit on our holdings in the hope of maintaining the status quo. As you know, the TTPI will, in the 1972-6 timeframe, be the only remaining Trust Territory, and even though the Micronesians may not be able to sustain themselves they may still, if we are inflexible, opt in the direction of sovereignty. Such a result could be inimical to our national security as well as generating considerable political fallout for us in the Committee of 24, the UN, etc.

Recommendation

That you take up these recommendations regarding the TTPI with members of the Under Secretaries Committee without reference to the background information provided in the attachment.

Attachment

Clearances:

PM/ISO - Mr. Stoddart *SM*
PM/ISP - Mr. Sloss *SM*
EA/ANZ - Mr. Martin *SM*
IO/UNP - Mr. Armitage *SM*

PM/ISO: *SM* JLF From: *SM* ISP: Aharanket/ds
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TAB A

POSSIBLE TTPI BASE REQUIREMENTS

Should political pressures cause future denial or curtailment in the use of our present forward bases (such as Okinawa, Japan, SE Asia, Taiwan, Korea) the following facilities in the TTPI possibly may be required in a contingency. No actual physical development would be anticipated at this time.

1. Eniwetok and Kwajelein - missile range test facilities
2. Saipan - Air base; Army logistical base; Marine Amphibious Force base
3. Tinian - Air base; Marine Amphibious Force base
4. Babet Thuap (Caroline Is.) - Naval station; Marine Amphibious Force base; Naval ammunition storage
5. Rota - Training facilities for Marines and Army; Air base
6. Malakal Harbor (Caroline Is.) - Submarine support base
7. Peleliu - Naval air station

PM/ISP:AHHanket/sa

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