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ACTION: Amembassy TOKYO
HICOMTERPACIS SAIPAN

INFO: USUN NY
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DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <i>[Signature]</i>	DATE FEB. 25 1981
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LIMDIS

Subject: Visit to Japan by TTPI Status Comite Members

REF: (A) HICOMTERPACIS 270030Z, (B) HICOMTERPACIS
281535Z May 71, (C) STATE 94414 (282041Z May 71)

COMIWELVE FOR AMB WILLIAMS

HICOMTERPACIS FOR COLEMAN, CRALEY AND POLAD ONLY

1. Interagency Group (IAG) for Micronesia has considered delicate issue concerning plans of Micronesian Future Status Comite to send delegation to Japan (Refs A and B). In discussing appropriate handling of requests for assistance, IAG believes following are objectives which USG should seek:

(a) To present to Micronesians relaxed image, willingness

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CLEARANCES:

Interior: Amb Williams *[Signature]* Interior: TWhittington *[Signature]* OSD/ISA: Cndr Kuhn *[Signature]*
 EA/J: *[Signature]*
 UNP: Mr. Hayashida *[Signature]* UNP: Mr. Armitage *[Signature]*

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to extend appropriate assistance, and complete objectivity in discussing issues of interest. We do not wish Micronesians feel they have found sensitive spot, nor do we wish to be accused of presenting only one side of subject or of selecting contacts only in our own interests.

(b) To have trip provide both Micronesians and ourselves with maximum degree of understanding as to real Japanese interest--both official and private--in Micronesia, Micronesians hopefully will be presented with views of GOJ interest limited to economic opportunities for Japanese with budget grants and other extensive support unlikely, and draw inference that private Japanese sector is interested in profits, not necessarily Micronesian welfare. Particularly on official side we would not wish GOJ, merely in effort be hospitable, to give impression that extension future support likely, thus

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furthering Micronesian belief that Japan is real alternative to U.S. as substantial future benefactor.

(c) To ensure that GOJ fully appreciates our continuing interest in Micronesia and seriousness of our efforts achieve future status for TTPI in permanent association with U.S. We remain optimistic these efforts can be successful and would not wish relaxed posture in connection this visit to imply any change in our view of strategic importance of Micronesia and our direct interest in its future, an interest which we trust GOJ recognizes and will to extent possible support.

(d) To obtain, to extent possible consistent with (a) above, full report of nature of discussions which do take place with Micronesian delegation, particularly those with GOJ.

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2. For Tokyo: In light of above, following are IAG suggestions for handling of Micronesian requests para 2, ref A. Embassy comments or alternative suggestions welcomed.

(a) Airport meeting by escort officer and any other appropriate courtesy as desired by Micronesians would be appreciated. At same time Embassy should not overdo VIP treatment.

(b) Embassy briefing as requested also be appreciated. In frank, full discussion, opportunity should be used to present our assessment of GOJ future priorities, extent of interests and nature of foreign aid, with consequent limitations for Micronesia. Perhaps be useful offer hold second meeting after Micronesian contacts with GOJ and private sector in order clarify any issues that might arise and discuss any contradiction between

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Embassy briefing and other sources.

(c) Embassy should seek appropriate GOJ appointments. Embassy should explain nature of trip and express USG interest in receiving report on any meetings which held. Dept plans brief GOJ Embassy officials Washington in some detail re future status question and our interests in Micronesia, but Embassy may draw on paras 1(b) and 1(c) above in making same general point. If GOJ officials ask about present and future USG intentions re outside investment in Micronesia, Embassy may point out that present situation complicated by most-favored-nation clause of Trusteeship Agreement; Micronesians have, however, asked re-examination of current policy and this will be done, though timing and nature of outcome uncertain and should not be anticipated. As for future, details dependent on nature of US-Micronesian association

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with substantial self-government by Micronesians most likely.

(d) Believe private sector appointments should initially be limited to general trade associations-- Keidanren. e.g., Chamber of Commerce and ~~xxxxxxx~~ Embassy may also provide lists of possible contacts and assist with appointments on Micronesian request. Embassy may use its discretion in providing limited briefing for private contacts and on seeking subsequent reports on nature of discussions. We would hope Micronesians get realistic picture of investment possibilities and costs, and consider it especially important to avoid any suggestion undue concern or of USG efforts stack deck. Embassy should make clear, as per para 2(c), that at present Japanese investment in Micronesia remains illegal and that Micronesian visit unconnected with any possibility

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this policy will change during existence of trusteeship.

3. For POLAD Saipan: You may inform Micronesian delegation in general terms that Embassy Tokyo seeking meet its requests. Depending on nature of Embassy Tokyo comments re above suggestions, you may provide details as available. You should make clear limitation on our ability to provide private appointments without specific requests--i.e., that we cannot play favorites or make judgements as to Micronesian interests. You should also stress that, while USG willing to be of appropriate assistance, we are not absolving ourselves of trusteeship responsibilities, e.g., most-favored-nation clause--nor can we act, if our views are requested, as totally disinterested observers.

IRWIN

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