



Department of State

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ACTION IO-13

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RSC-01 /056 W

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FM HICOMTERPACIS SAIPAN
TO SECINTERIOR
INFO SECSTATE
SECDEFENSE
COMTWELVE SANFRAN CALIF
WHITE HOUSE
CINCPAC
CINCPACREP GUAM/TTPI

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DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY Haep DATE FEB. 25 1987

RDS or XDS EXT. DATE _____

TS AUTH. _____ REASON(S) _____

ENDORSE EXISTING MARKINGS

DECLASSIFIED RELEASABLE

RELEASE DENIED

PA or FOI EXEMPTIONS _____

Sanpan
9/27/71

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FROM HICOMTERPACIS POLAD 35C. INTERIOR FOR OFFICE OF MICRONESIAN STATUS NEGOTIATIONS AND ASST. SECRETARY LOESCH. COMTWELVE FOR AMBASSADOR WILLIAMS. STATE FOR IO/UNP. DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR. HOLDRIDGE (INSC).

SUBJECT: MICRONESIAN FUTURE POLITICAL STATUS -- LAND AND OTHER ISSUES

I. IN SEVERAL TELEPHONE CONVERSATIONS THIS WEEK CAPT. CROWE (STATUS NEGOTIATIONS OFFICE) HAS REQUESTED TTPI DISTRICT MAPS FOR STATUS TALKS WHICH WILL IDENTIFY

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PUBLIC LANDS, MILITARY RETENTION AREAS, AND LAND USE BY VARIOUS FEDERAL AGENCIES. ALTHOUGH TTPI LAND ADMINISTRATION OFFICE COMMITTED TO PROVIDING THESE MAPS IN TIME FOR METO HANDCARRY TO MAUI, FOR FOLLOWING REASONS I AM NOT SANGUINE REQUIREMENT WILL BE MET. (A) SUBMISSION OF REQUEST HAS TURNED UP FACT TTPI HEADQUARTERS HAS NO REPEAT NO CENTRAL INVENTORY PUBLIC LAND OR OTHER HOLDINGS ON MAPS OR IN ANY FORM THAT CAN BE TRANSFERRED TO MAPS. (B) AS CONSEQUENCE, DISTRICT ADMINISTRATIONS HAVE BEEN REQUESTED PREPARE AND POUCH TO ME MAPS. HOWEVER, TIME ELEMENT SHORT. FURTHER, I UNDERSTAND SEVERAL DISTRICT ADMINISTRATIONS HAVE PAST RECORD OF SIMPLY IGNORING REQUESTS OR QUERIES OF

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THIS SORT.

2. CAPT. CROWE ALSO ASKED FOR DATA ON DISPUTED PUBLIC LANDS. THIS REQUEST CANNOT BE FULFILLED. NO CENTRAL OR OTHER COMPLETE RECORDS OF SUCH EXIST. AS RULE OF THUMB, MOST PUBLIC LANDS IN DISPUTE, MAINLY BECAUSE BOUNDARIES NEVER DEFINED, OR BECAUSE PRINCIPLE TTPI PUBLIC LANDS NOT RECOGNIZED. LATTER PARTICULARLY TRUE IN PALAU AND TRUK WHERE ALMOST ALL PUBLIC LANDS CONSIDERED LOCALLY TO BE CLAN OR PRIVATE LANDS HELD ILLEGALLY BY TTPI. FOR EXCELLENT GENERAL DISCUSSION LAND ISSUES

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AND PROBLEMS IN TTPI, SEE MATERIALS IN BRIEFING BOOK PUT TOGETHER HERE FOR AMBASSADOR WILLIAMS TTPI TOUR. THERE ARE SEVERAL MEMOS COVERING TTPI WIDE ISSUES AND PROBLEMS AT BEGINNING OF BOOK, AND A SEPARATE MEMO ON INDIVIDUAL DISTRICTS IN EACH OF DISTRICT SECTIONS OF THAT BOOK. IF ORIGINAL BRIEFING BOOK NOT AVAILABLE IN WASHINGTON XEROX COPY AVAILABLE FROM DON SUTTER OR SAM PEALE IN STATE (IO/UNP).

3. FOR BACKSTOPPING PURPOSES, DETAILED LAND USE STATISTICS FOR ALL DISTRICTS AIRMAILED TO STATUS NEGOTIATIONS OFFICE SEPTEMBER 22. WILL HANDCARRY ADDITIONAL COPIES TO HAWAII. IN A SENSE, ABSENCE PARA ONE MAPS MAY NOT BE TOO SERIOUS A PROBLEM IN THAT ALL MEMBERS STATUS COMMITTEE APPEAR TO HAVE BEEN ADEQUATELY BRIEFED BY THEIR RESPECTIVE DISTRICT ADMINISTRATIONS ON LAND USE IN THEIR OWN DISTRICTS. TO EXTENT MAPS INTENDED FOR INFORMING MICRONESIANS, THEY ARE ALREADY INFORMED.

4. ALSO UNDERSTAND FROM VARIOUS SOURCES THAT STATUS COMMITTEE AT OCTOBER TALKS WILL BE PRIMARILY INTERESTED IN DISCUSSING BROAD PRINCIPLES OF LAND ISSUES RATHER THAN SPECIFICS OF SETTLEMENT (ALTHOUGH THEY WILL REQUIRE FROM US INFORMATION ON OUR LAND REQUIREMENTS). SAME SOURCES INDICATE STATUS

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COMMITTEE MAY BE ENTERING TALKS IN DISARRAY OVER MECHANICS HANDLING U.S. REQUIREMENTS. MARSHALLESE AND MARIANAS, AS EXAMPLE, MAY INSIST THAT LAND NEGOTIATIONS BE AT DISTRICT LEVEL WHILE PALAUANS MAY INSIST LAND ARRANGEMENTS BE AT MUNICIPALITY LEVEL. SALII AND SOME OTHERS APPARENTLY STILL DESIRE LINK FINANCING

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AND LAND REQUIREMENTS, AND THAT ACTUAL NEGOTIATIONS AND AGREEMENTS BE WITH MICRONESIAN CENTRAL AUTHORITY. LATTER IN TURN WOULD DEAL WITH INDIVIDUAL DISTRICTS, MUNICIPALITIES, PRIVATE LAND OWNERS. IT NOT CLEAR WHICH VIEWS WILL PREVAIL. IN SHORT, THERE IS REAL DANGER OVERALL STATUS ARRANGEMENTS AND SETTLEMENT COULD BE HUNGUP FOR CONSIDERABLE PERIOD WHILE MICRONESIANS SORT OUT AMONG THEMSELVES WHO WILL DEAL WITH US ON LAND AND HOW.

5. SEPARATE SUBJECT. AS I RECALL STATUS SCENARIO TIMETABLES, THERE WAS SUGGESTION AT SOMEPOINT THAT MICRONESIANS BE URGED TO HOLD THEIR CONSTITUTIONAL CONVENTION IN 1972 -- ASSUMING CONGRESS OF MICRONESIA ENDORSES OUTLINE OF STATUS SETTLEMENT IN EARLY 1972. IT SHOULD BE NOTED THAT MICRONESIAN CONGRESSIONAL ELECTIONS WILL BE IN NOVEMBER, 1972. IN THESE CIRCUMSTANCES MICRONESIANS MAY CONSIDER IT DESIRABLE LINK THOSE ELECTIONS WITH ONE FOR DELEGATES TO CONSTITUTIONAL CONVENTION. THIS PRESUMEABLY

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WOULD MEAN NO CONVENTION UNTIL SOMETIME IN 1973.

6. MESSAGE PREPARED SEPTEMBER 24. DORRANCE

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