



Department of State

TELEGRAM

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ACTION IO-13

INFO OCT-01 SS-14 EA-11 NSCE-00 PM-06 CIAE-00 INR-06
NSAF-00 P-03 RSC-01 USIA-12 PRS-01 L-03 RSR-01 E-11
/083 W

R 150327Z NOV 71
FM WICOMTERPACIS SAIPAN
TO SECINTERIOR
INFO SECSTATE
SECDEFENSE
WHITE HOUSE
COMTWELVE SAN FRAN CALIF
CINCPAC
CINCPACREP GUAM/TTP1

098339

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY [Signature] DATE FEB. 26 1987

RDS or XDS EXT. DATE _____

TS AUTH. _____ REASON(S) _____

ENDORSE EXISTING MARKINGS

DECLASSIFIED RELEASABLE

RELEASE DENIED

PA or FOI EXEMPTIONS _____

Seipam #1
11/15/71

C O N F I D E N T I A L
FROM POLAD 63C. INTERIOR FOR OFFICE OF MICRONESIAN STATUS NEGOTIATION
S
AND ASST. SECRETARY LOESCH. STATE FOR IO/UNP AND S/PC. DEFENSE FOR
OSD/ISA AND JCS. COMTWELVE FOR AMBASSADOR WILLIAMS. WHITE HOUSE FOR
MR. HOLDRIDGE (NSC). CINCPAC FOR POLAD.
SUBJECT: TTP1 - CONGRESS OF MICRONESIA

1. IT IS SOMEWHAT EARLY TO PREDICT WITH ACCURACY PRECISELY WHAT
ACTIONS CONGRESS OF MICRONESIA MAY TAKE DURING 50-DAY REGULAR SESSION
WHICH WILL COMMENCE JANUARY 10 IN PALAU. HOWEVER, OBSERVERS CLOSE TO
CONGRESS, MOST MEMBERS THEREOF, AND MOST CONGRESSIONAL STAFFERS AGREE

PAGE TWO RUHJOSA0490 C O N F I D E N T I A L
ON ONE BASIC POINT. FOR VARIETY OF REASONS,
SESSION WILL BE ROUGHEST AND TOUGHEST (FROM OUR POINT OF VIEW)
OF ANY SINCE CONGRESS ESTABLISHED FEW YEARS AGO. CONGRESS WILL BE
IN UGLY MOOD, AND SESSION WILL BE HELD IN EMOTIONALLY-CHARGED
ATMOSPHERE. IN A SENSE, BASIC ISSUE WILL BE SELF-GOVERNMENT -- BOTH
NOW (IN TERMS OF TRANSITIONAL STEPS IN THE REMAINING MONTHS AND
YEARS OF THE TRUSTEESHIP AGREEMENT) AND IN FUTURE (WITH RESPECT
CONSIDERATION OF REPORT OF CONGRESSIONAL STATUS COMMITTEE). TO

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MAJOR DEGREE, ACTIONS TAKEN WILL BE IRRATIONAL AND PROMPTED BY EMOTION, BUT ALSO DESIGNED BUILD FIRES UNDER US ON STATUS QUESTION. WHATEVER THE CAUSES, WE CAN BE CERTAIN ALMOST EVERY ASPECT OF OUR ADMINISTRATION AND OUR POLICIES WILL BE UNDER LEGISLATIVE ATTACK.

2. TO EXTENT PREDICTIONS CAN BE MADE AT THIS POINT, THEY FALL INTO THREE BASIC CATEGORIES: (A) ACTIONS THAT ARE CERTAIN TO BE TAKEN; (B) ACTIONS THAT PROBABLY WILL BE TAKEN; (C) ACTIONS THAT MAY BE TAKEN. FOLLOWING IS A LISTING OF BASIC ISSUES CRITICAL TO US AND AFFECTING (EITHER DIRECTLY OR INDIRECTLY) STATUS QUESTION, AND WHICH FALL INTO THOSE THREE CATEGORIES. (STATUS QUESTION ITSELF NOT TOUCHED UPON IN THIS REPORT.)

3. ACTIONS CERTAIN TO BE TAKEN BY CONGRESS.

PAGE THREE RUHJOSA0490 C O N F I D E N T I A L

A) THREE BILLS (ADVICE AND CONSENT, MERIT PLAN, AND PUBLIC DEFENDER) VETOED EARLIER THIS YEAR WILL BE REINTRODUCED, POSSIBLY WITH SOME CHANGES.

B) MEASURES RELATING TO ECONOMIC DEVELOPMENT AND ADMINISTRATION PERFORMANCE IN THAT FIELD. HOUSE RESOURCES AND DEVELOPMENT COMMITTEE HAS BEEN TOURING TTP DISTRICTS FOR OVER A MONTH HOLDING HEARINGS ON THIS SUBJECT. ALL SOURCES (INCLUDING COMMITTEE CONSULTANT) AGREE COMMITTEE REPORT AND RECOMMENDATIONS WILL AMOUNT TO BITTER CONDEMNATION U.S. ADMINISTRATION AND POLICIES. SHOPPING LIST OF GRIEVANCES WILL BE LONG AND WILL INCLUDE FOLLOWING: OUR FOREIGN INVESTMENT POLICY, INADEQUACIES AND INCOMPETENCE U.S. PERSONNEL; DISTRICT ROADS, INTER-ISLAND TRANSPORTATION, AND MILI; INSUFFICIENT ATTENTION TO AND ACTION ON AGRICULTURAL AND MARINE RESOURCES DEVELOPMENT; ALLEGATION U.S. POLICIES DIRECTED AT ENCOURAGING U.S. CAPITAL INVESTMENT WHILE IGNORING MICRONESIAN DESIRES TO DEVELOP MICRONESIAN ENTERPRISES, PARTICULARLY IN FISHERIES; PUBLIC LANDS POLICY; ABSENCE OF SHORT OR LONG-TERM POLICY AND PROGRAM PLANNING RELATED TO MICRONESIAN REALITIES AND PRIORITIES; AND SO ON. NOT YET CLEAR WHAT LEGISLATIVE ACTION WILL BE RECOMMENDED IN COMMITTEE REPORT OR TAKEN WITH RESPECT THESE COMPLAINTS.

PAGE FOUR RUHJOSA0490 C O N F I D E N T I A L

C) RESOLUTIONS RELATING TO INCREASED BUDGETARY AUTHORITY FOR CONGRESS OF MICRONESIA. NOT CLEAR WHAT FORM THEY WILL TAKE.

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D) LEGISLATION ON NEW SITE FOR CONGRESS OF MICRONESIA. PONAPE SEEMS TO BE LEADING CANDIDATE AT MOMENT.

E) FURTHER RESOLUTIONS ON U.S. POLICY RELATING TO "MOST FAVORED NATION CLAUSE."

F) "MICRONIZATION" OF POLICY PROCESSES. WE CAN EXPECT WIDE RANGE RESOLUTIONS AND BILLS DESIGNED "MICRONIZE" EXECUTIVE BRANCH. THESE COULD RANGE FROM NOW FAMILIAR EXECUTIVE COUNCIL CONCEPT TO EXTREME OF REQUESTING ESTABLISHMENT ELECTIVE HIGH COMMISSIONER AND DEPUTY HIGH COMMISSIONER.

4. ACTIONS THAT PROBABLY WILL BE TAKEN BY CONGRESS.

A) ON DECENTRALIZATION THERE LIKELY BE LEGISLATION DIRECTED AT DEFINING AND EXTENDING FURTHER DECENTRALIZATION OF POLICY-MAKING PROCESS WITH INCREASED AUTHORITY FOR DISTRICT EXECUTIVE AND LEGISLATIVE BRANCHES.

B) IN CONNECTION ABOVE, THERE PROBABLY WILL BE INTRODUCTION LEGISLATION DIRECTED AT ESTABLISHMENT SYSTEM OF ELECTED DISTADS.

C) THERE PROBABLY WILL BE FURTHER EFFORTS DIRECTED AT INTRODUCING UN AGENCY ASSISTANCE TO TTPI.

5. ACTIONS THAT MAY BE TAKEN BY CONGRESS.

PAGE FIVE RUHJOSA0490 C O N F I D E N T I A L

A) THERE MAY BE NEW LEGISLATION DIRECTED AT TURNING CONTROL OF PUBLIC LANDS OVER TO DISTRICTS, OR AT LIMITING TTPI ADMINISTRATION'S RIGHTS OF EMINENT DOMAIN.

B) THERE MAY BE RESOLUTIONS CALLING FOR "RETURN OF ENIWETOK".

C) THERE MAY BE INTRODUCTION OF RESOLUTIONS CALLING FOR RESIGNATION OR REPLACEMENT OF SOME SENIOR U.S. OFFICIALS.

6. MESSAGE PREPARED NOVEMBER 11. DORRANCE

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