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ACTION 10-13

INFO OCT-01 SS-14 EA-11 PM-06 INR-06 INRE-00 P-03 PRS-01  
H-02 L-03 ACDA-19 MC-02 NSC-10 TRSE-00 RSP-01 RSC-01  
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DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>Heel</u>	DATE <u>FEB. 25 1987</u>
RDS <input type="checkbox"/> or XDS <input type="checkbox"/> EXT. DATE _____	
TS AUTH. _____	REASON(S) _____
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	
DECLASSIFIED <input type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/>	
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PA or FOI EXEMPTIONS _____	

Saipan  
11/15/71

UNCLAS. FROM POLAD 69. INTERIOR FOR OFFICE MICRONESIAN STATUS NEGOTIATIONS AND ASST SECRETARY LOESCH. COMTWELVE FOR AMBASSADOR WILLIAMS. STATE FOR IO/UNP AND S/PC. DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR HOLDRIDGE (NSC). CINCPAC FOR POLAD  
SUBJECT: TIPI FUTURE POLITICAL STATUS -- DEFENSE LAND REQUIREMENTS  
1. ADDRESSEES WILL HAVE SEEN WILLIANDER AND OTHER STATEMENTS (WHICH RECEIVING WIDE DISSIMINATION HERE) ALLEGING U.S. DELEGATION AT HANA "LIED" ABOUT DEFENSE LAND REQUIREMENTS IN MICRONESIA. IF UNCHALLENGED, THESE STATEMENTS LIKELY BE ACCEPTED AS FACT.

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REQUEST EARLY AUTHORIZATION RELEASE TO TIPI NEWSPAPERS AND MNS FOLLOWING STATEMENT, WITH SUCH REVISIONS OR ADDITIONS AS MAY BE DESIRED BY ADDRESSEES.

2. BEGIN TEXT. SEVERAL RECENT STATEMENTS BY CONGRESSMAN HANS WILLIANDER OF TRUK, REPORTED IN HONOLULU, GUAM, AND TRUST TERRITORY NEWSPAPERS, SUGGEST THAT AMBASSADOR HAYDN WILLIAMS AND THE U.S. DELEGATION, DURING THE FUTURE POLITICAL STATUS TALKS AT HANA, HAWAII, "LIED" ABOUT FUTURE U.S. LAND REQUIREMENTS FOR DEFENSE PURPOSES IN MICRONESIA. CONGRESSMAN WILLIANER, CITING STATEMENTS BY UNDER

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SECRETARY FOR DEFENSE PACKARD AND GENERAL WESTMORELAND, ACTING CHAIRMAN, JOINT CHIEFS OF STAFF, SUGGESTED THAT THE U.S. HAS UNLIMITED LAND DEFENSE REQUIREMENTS IN MICRONESIA, AND IMPLIES THAT THE U.S. RESERVES THE RIGHT TO PLACE DEFENSE INSTALLATIONS ANYWHERE IN MICRONESIA. CONGRESSMAN WILLIANDER CONCLUDES THAT AMBASSADOR WILLIAMS REMARKS ABOUT SPECIFIC DEFINABLE LAND REQUIREMENTS IN MICRONESIA WERE "LIES".

3. CONGRESSMAN WILLIANDERS ALLEGATIONS ARE FALSE AND PROBABLY BASED ON A MISUNDERSTANDING OF WHAT WAS SAID BY UNDERSECRETARY PACKARD AND GENERAL WESTMORELAND DURING THE COURSE OF TESTIMONY BEFORE U.S. CONGRESSIONAL COMMITTEES. UNDERSECRETARY PACKARD

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WAS ASKED THE RHETORICAL QUESTION WHETHER THE U.S. HAS THE RIGHT, UNDER THE TRUSTEESHIP AGREEMENT, TO ESTABLISH NEW DEFENSE INSTALLATIONS IN MICRONESIA. UNDERSECRETARY PACKARD CONFIRMED THAT THE U.S., UNDER THE TRUSTEESHIP AGREEMENT DOES HAVE THAT RIGHT, BUT HE WAS NOT SPEAKING OF SPECIFIC PLANS FOR SPECIFIC INSTALLATIONS, NOR OF ARRANGEMENTS THAT MIGHT EXIST AFTER THE TRUSTEESHIP IS TERMINATED, AND WHICH WOULD BE QUITE DIFFERENT.

4. GENERAL WESTMORELAND, DURING THE COURSE OF TESTIMONY ON THE OKINAWA REVERSION TREATY, NOTED THAT THE REVERSION OF OKINAWA TO JAPAN DOES ENTAIL A LOSS OF SOME "MILITARY FLEXIBILITY" BUT THAT "FAVORABLE RESOLUTION OF THE FUTURE POLITICAL STATUS OF MICRONESIA WILL PARTIALLY COMPENSATE FOR THE LOSS OF FLEXIBILITY ASSOCIATED WITH OKINAWA REVERSION." GENERAL WESTMORELAND WAS NOT, HOWEVER, REFERRING TO OR HINTING AT UNLIMITED OR UNRESTRICTED U.S. DEFENSE ACTIVITIES ON MICRONESIA.

5. IT MUST BE REMEMBERED THAT, DURING EARLIER ROUNDS OF STATUS NEGOTIATIONS, MICRONESIAN NEGOTIATORS HAD ASKED THE UNITED STATES TO DEFINE ITS DEFENSE LAND REQUIREMENTS IN MICRONESIA WITH A VIEW TO NEGOTIATING THE NECESSARY LEASES OR OTHER ARRANGEMENTS FOR THOSE LANDS. THIS REQUEST WAS RESPONDED TO AT THE HANA STATUS TALKS WHEN

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THE U.S. DELEGATION SPECIFIED IN DETAIL FUTURE U.S. LAND REQUIREMENTS IN THE MARSHALL ISLANDS, AND IN THE MARIANAS, AND ALSO REQUESTED OPTIONS IN PALAU FOR CERTAIN CONTINGENCIES, WHICH MIGHT

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NEVER MATERIALIZE (AND WHICH DO NOT INCLUDE A SUBMARINE BASE AND ASSOCIATED NUCLEAR AND GAS WEAPONS STORAGE FACILITIES.) THIS SPECIFICATION OR DETAILING OF LAND REQUIREMENTS WAS AN ACCURATE SPELLING OUT OF FORESEEABLE DEFENSE LAND REQUIREMENTS IN MICRONESIA. IN DETERMINING DEFENSE LAND REQUIREMENTS IN MICRONESIA, U.S. SECURITY COMMITMENTS AND REQUIREMENTS IN ASIA AND THE PACIFIC AND CHANGING CIRCUMSTANCES IN THAT AREA (INCLUDING THE FORTHCOMING REVERSION OF OKINAWA) WERE TAKEN INTO FULL CONSIDERATION. THESE REQUIREMENTS WHEN MET WOULD, AS STATED BY GENERAL WESTMORELAND, "PARTIALLY COMPENSATE FOR THE LOSS OF FLEXIBILITY ASSOCIATED WITH OKINAWA REVERSION."

6. IN SHORT, OUR FORESEEABLE LAND REQUIREMENTS IN MICRONESIA ARE LIMITED AND DEFINABLE, DO TAKE INTO ACCOUNT THE OKINAWA SITUATION AND OTHER RELEVANT FACTORS, AND WERE CONVEYED ACCURATELY TO THE MICRONESIAN DELEGATION AT HANA. FURTHER, WHILE THE U.S. DOES HAVE, UNDER THE TRUSTEESHIP AGREEMENT, THE RIGHT TO ESTABLISH DEFENSE FACILITIES IN MICRONESIA, THE NEGOTIATIONS AT HANA RELATED TO THE

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POST-TRUSTEESHIP PERIOD. AT NO TIME DID THE U.S. DELEGATION DISCUSS OR REQUEST UNLIMITED OR UNRESTRICTED RIGHTS OF ACCESS TO MICRONESIAN LANDS FOR DEFENSE OR ANY OTHER PURPOSE. TO THE CONTRARY, IT ANTICIPATED THAT FORESEEABLE DEFENSE LAND REQUIREMENTS WILL BE HANDLED THROUGH NEGOTIATED LONG-TERM LEASES. ANY UNFORESEEN, TEMPORARY LAND REQUIREMENTS THAT MIGHT ARISE FROM A DEFENSE EMERGENCY COULD BE MET ONLY THROUGH NEGOTIATIONS WITH THE MICRONESIAN GOVERNMENT, AND WITH THE CONSENT OF THE GOVERNMENT. END TEXT DORRANCE

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