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UNCLAS SECTION ONE OF FIVE FROM POLAD 76. INTERIOR FOR OFFICE OF MICRONESIAN STATUS NEGOTIATIONS. COMTWELVE FOR AMBASSADOR WILLIAMS. STATE FOR IO/UNP AND S/PC. DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR HOLDRIDGE (NSC). SUBJECT: TTPI FUTURE POLITICAL STATUS - DRAFT ARTICLE FOR MICRONESIAN 1. PER NOVEMBER 18 TELEPHONE CONVERSATION WITH AMBASSADOR WILLIAMS, DRAFT ARTICLE FOR MICRONESIAN REPORTER MAGAZINE FOLLOWS FOR HIS AND OSN'S REVIEW, EDITING, AND APPROVAL. SINCE IT IS ALREADY AT MAXIMUM LENGTH, NO CHANGES SHOULD BE MADE THAT WOULD STRETCH	
PAGE TWO RUHGSAA4757 UNCLAS OUT ARTICLE. 2. REPORTER EDITOR WILLING HOLD WEEKEND TO PERMIT EITHER CLEARAN ARTICLE, OR RECEIPT AMBASSADOR W PUBLICATION. ANY FURTHER DELAYS OF XMAS SEASON WITH POSSIBLE CON MAGAZINE DISTRIBUTION INTO JANU PRINTED IN GUAM WITH CONSEQUENT SCHEDULES.) URGE THAT WHATEVER T TELEGRAPHICALLY, OR HANDCARRIED	NCE AND RECEIPT FOLLOWING VILLIAMS' LETTER AND SUMMARY FOR WILL BE COMPOUNDED BY PROBLEMS NSEQUENT ULTIMATE DELAY OF NRY• (MUST BEAR IN MIND REPORTER LACK OF CONTROL OVER PRINTING TO BE PUBLISHED BE TRANSMITTED

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IS TO ARRIVE HERE BY WEEKEND. IF LETTER TO BE USED, BUT IS TRANSMITTED SUBSEQUENT HIS DEPARTURE FROM WASHINGTON, SUGGEST HE HANDCARRY SEVERAL SHEETS AMBASSADOR WILLIAMS LETTERHEAD STATIONERY PLUS SAMPLE SIGNATURE. AN "ORIGINAL" OF LETTER THEN CAN BE REPRODUCED IN REPORTER.

3. AFTER CONSULTING NUMBER OBSERVERS HERE, HAVE DECIDED "SIMPLE ENGLISH" HIGHLY PARTISAN APPROACH UNSUITABLE FOR MY DRAFT ARTICLE. REPORTER AUDIENCE IS SOPHISTICATED AND SIMPLE ENGLISH FORMAT COULD BE RESENTED. ARTICLE CONSEQUENTLY SHOULD BE PITCHED TO HIGHER LEVEL AND BE REASONABLY OBJECTIVE WHILE ALSO TELLING U.S. SIDE OF STORY. IN DETERMINING WHETHER FOLLOWING ARTICLE OR LETTER AND SUMMARY WILL BE USED

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BY REPORTER, FOLLOWING FACTOR MIGHT BE KEPT IN MIND. AMBASSADOR WILLIAMS! LETTER AND SUMMARY WILL HAVE ALREADY BEEN PUBLISHED AND FOR MOST PART, PLACED IN SAME HANDS AS REPORTER MAGAZINE. IN THESE CIRCUMSTANCES THERE IS VALUE IN HAVING REPORTER CARRY DIFFERENT ITEM AND THEME.

4. REGIN TEXT. TITLE - THE HANA TALKS: BACKGROUND AND RETROSPECT. IFOLLOWING QUOTE INSET IN ITALICS.)

"WE ARE VERY CONSCIOUS OF THE IMPORTANCE WHICH THE PEOPLE OF MICRONESIA THEMSELVES ATTACH TO THESE DISCUSSIONS AND HOW THEY WILL RELATE TO THEIR LONG.TERM FUTURE AND WELFARE. WE RECOGNIZE THAT, IN THE PAST, MICRONESIANS HAVE BEEN CAUGHT UP AGAINST THEIR WILL MANY TIMES IN EVENTS WHICH THEY DID NOT CONTROL. WE UNDERSTAND FULL WELL AND RESPECT YOUR NATURAL DESIRE THAT, IN THE FUTURE, MICRONESIANS SHOULD CONTROL THEIR OWN AFFAIRS. WE ARE FULLY SYMPATHETIC WITH THIS LEGITIMATE OBJECTIVE AND THE ASPIRATIONS OF YOUR PEOPLE TO DETERMINE THEIR OWN DESTINY." AMBASSADOR WILLIAMS OCTOBER 4, 1971, HANA, HAWAII.

5. THE "THIRD ROUND" OF MICRONESIAN FUTURE POLITICAL STATUS TALKS AT HANA, HAWAII BETWEEN OCTOBER 4-12, 1971, WAS A TURNING POINT OR WATERSHED DEVELOPMENT IN THE LENGTHY, COMPLEX AND MOST SERIOUS QUEST FOR AGREEMENT ON THE FUTURE OF MICRONESIA AND HER SOME 100,000 CITIZENS. WHILE NO BASIC AGREEMENTS HAD BEEN REACHED IN FARLIER TALKS, THEY WERE AN ESSENTIAL



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PAGE FOUR RUHGSAA4757 UNCLAS PRELUDE, AND SERVED THE VITAL PURPOSE OF DELINEATING THE ISSUES THAT MUST BE RESOLVED PRIOR TO ANY AGREEMENT ON A COMPACT FOR ASSOCIATION BETWEEN MICRONESIA AND THE UNITED STATES -- THE GOAL OF BOTH PARTIES TO THE NEGOTIATIONS. 6. THE PROBLEMS FACING BOTH PARTIES TO THESE TALKS WERE FORMIDABLE AS THE THIRD ROUND APPROACHED. ON THE MICRONESIAN SIDE, THE DIVERSITY OF GEOGRAPHY, ETHNIC GROUPS, CULTURES, LANGUAGES, ATTITUDES, AND EVEN BASIC INTERESTS -- WHICH ALL MAKE UP THE MICRONESIAN WHOLE -- CONTINUED TO MAKE IT EXCEEDINGLY DIFFICULT TO WELD INTO ONE THE GOALS OF THE DISPARATE SIX DISTRICTS OF MICRONESIA. ATTITUDES ON POLITICAL STATUS RANGE FROM THOSE WHO FAVOR THE STATUS QUD , THROUGH "COMMONWEALTH" OR "FREE ASSOCIATION," TO UNQUALIFIED INDEPENDENCE. FURTHER COMPLICATING MATTERS, THERE NEVER HAS BEEN (WITH THE POSSIBLE EXCEPTION OF THE MARIANAS DISTRICT) A SATISFACTORY TEST OF PUBLIC OPINION ON THESE DIFFERING CONCEPTS. TOD, MANY MICRONESIANS HAVE TAKEN NO FIRM OR SPECIFIC POSITION ON THE STATUS ISSUE --OFTEN BECAUSE OF THE HIGH LEVEL OF CONFUSION, AND EVEN "MISINFORMATION" DELIBERATELY DISSEMINATED, WITH RESPECT TO EACH OF THE "OPTIONS" UNDER DISCUSSION. EQUALLY, EVEN UNDERSTANDINGS OF THE CONCEPTS OR OPTIONS VARY WIDELY. SOME VIEW FREE ASSOCIATION AS A TRUE AND CLOSE RELATIONSHIP BETWEEN THE MICRONESIAN AND AMERICAN PEOPLES. STILL OTHERS LOOK UPON THAT STATUS AS NO MORE THAN A CONVENIENT ALLIANCE WITH THE U.S.

PAGE FIVE RUHGSAA4757 UNCLAS TREASURY, ASIDE FROM BROAD CONSTITUTIONAL CONCEPTS OR LABELS, DIFFERENCES ALSO EXIST WITH RESPECT TO PRESENT AND POTENTIAL RELATIONSHIPS BETWEEN THE PEOPLES AND DISTRICTS OF MICRONESIA, AND OVER SUCH BASIC QUESTIONS AS HOW TO APPROACH ECONOMIC AND SOCIAL DEVELOPMENT WHILE PRESERVING A MICRONESIAN IDENTITY. SHOULD MICRONESIAN REMAIN A SINGLE IF SOMEWHAT ARTIFICIAL UNIT, OR SHOULD DIFFERENCES BE ACKNOWLEDGED AND MICRONESIA BE FRÄGMENTED TO SOME DEGREE? SHOULD MICRONESIA FREELY ACCEPT FOREIGN INVESTMENT CAPITAL AND RAPID MODERNIZATION OF ITS SOCIETY, ECONOMY, AND PHYSICAL INFRASTRUCTURE, OR SHOULD MICRONESIA ATTEMPT TO REMAIN WHOLLY MICRONESIAN, EVEN AT THE EXPENSE OF NEEDED DEVELOPMENT? BETWEEN THESE EXTREMES LIE MANY OTHER POSITIONS, AND THE PROBLEMS INHERENT TO MOST: HOW TO PRESERVE A MICRONESIAN



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IDENTITY WHILE ALSO DEVELOPING MICRONESIA TO MEET THE NEEDS OF A PEOLE NOW IRREVOCABLY LINKED WITH THE OUTSIDE WORLD. TOO, THERE IS THE DILEMMA OF MICRONESIA'S UTTER DEPENDENCE ON THE OUTSIDE WOULD FOR DEVELOPMENTAL CAPITAL (E.G. OVER 90 PERCENT OF MICRONESIA'S PUBLIC REVENUES, DIRECT AND INDIRECT, DERIVE FROM U.S. ASSISTANCE). ABOUT THE ONLY ACCEPTED CERTAINTY AT THIS POINT IS THAT A MAJORITY OF MICRONESIANS APPEARS TO FAVOR ASSOCIATION WITH THE UNITED STATES IN A FRAMEWORK WHICH

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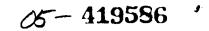
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WOULD PRESERVE A MICRONESIAN IDENTITY WHILE ALSO PERMITTING HER DEVELOPMENT AT A PACE AND IN DIRECTIONS DETERMINED BY MICRONESIANS.

7. THESE ARE SOME OF THE PROBLEMS AND FACTORS THAT THE CONGRESS OF MICRONESIA AND ITS JOINT COMMITTEE ON FUTURE STATUS LAND THE LATTER'S PREDECESSOR COMMITTEES AND DELEGATIONS! HAVE HAD TO FACE AND MUST FIND ANSWERS TO. IN APPROACHING THE POLITICAL STATUS QUESTION, THE CONGRESS QUITE NATURALLY HAS BEEN SEEKING A SOLUTION WHICH WOULD PROVIDE TO MICRONESIA FULFULLMENT OF THE INHERENT RIGHTS OF SELF-DETERMINATION AND SELF-GOVERNMENT, WHILE ALSO ASSURING TO MICRONESIA CONTINUING ECONOMIC AND SOCIAL DEVELOPMENT. THE LATTER REQUIREMENT, COUPLED WITH MICRONESIA'S SLENDER RESOURCE BASE AND RELIANCE ON FRIENDLY FOREIGN ASSISTANCE, AS WELL AS OTHER PROBLEMS THAT FLOW FROM SMALLNESS OF POPULATION AND LAND MASS EXACERBATED BY GEOGRAPHIC DISPERSION, ALL SEEMED TO ARGUE AGAINST UNQUALIFIED INDEPENDENCE AT LEAST FOR THE MAJORITY OF THE CONGRESS. CLEARLY, TOD, MICRONEISAS STRATEGIC LOCATION ASTRIDE THE AIR AND SEA ROUTES BETWEEN NORTH AMERICA AND ASIA PROVIDE MICRONESIA A ROLE IN THE FREE WORLD'S SECURITY FAR BEYOND HER OWN CAPACITY TO HANDLE IN THE EVENT OF FUTURE REPETITION OF HISTORIC EVENTS. 8. WITH THESE DIVERSE HOPES, ATTITUDES, AND PROBLEMS IN MIND, THE CONGRESS OF MICRONESIA HAS DETERMINED THAT MICRONESIA'S

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UNCLAS. SECTION TWO OF FIVE INTERESTS LIE IN A RELATIONSHIP ALREADY BEGUN --THAT WITH THE UNITED STATES -- BUT REMOLDED AS "FREE ASSOCIATION" BASED ON THE "FOUR PRINCIPLES." IN FORMULATING THIS CONCEPT, THE CONGRESS GAVE PUBLIC RECOGNITION TO VITAL U.S. SECURITY INTERESTS AND COMMITTED MICRONESIA TO ASSIST IN PROTECTING THOSE INTERESTS AS HER CONTRIBUTION TO A PARTNERSHIP. 9. HOWEVER, EVEN THIS POSITION AND NEGOTIATING MANDATE DID NOT SATISFY ALL OF THE DIVERSE ATTITUDES AND INTERESTS OF MICRONESIA. THE MARIANAS DISTRICT HAS DISSASSOCIATED ITSELF FROM THAT

PAGE TWO RUHGSAA4758 UNCLAS CONSTITUTIONAL APPROACH, AND INSTEAD SEEKS CLOSER, PERMANENT LINKS WITH THE UNITED STATES ALONG THE LINES PROPOSED BY THE U.S. DELEGATION AT THE MAY, 1970 TALKS. SOME LEADERS IN SOME OTHER DISTRICTS APPEAR TO FAVOR THE OTHER EXTREME -- UNQUALIFIED INDEPENDENCE REGARDLESS OF THE POTENTIAL COST TO MICRONESIA'S DEVELOPMENT. AND ACROSS MICRONESIA, DESPITE CONGRESSIONAL DECISIONS AND MANDATES, PUBLIC DEBATE CONTINUES TO RANGE OVER THE RELATIVE MERITS OF THE STATUS QUO, COMMONWEALTH, FREE ASSOCIATION, AND INDEPENDENCE.

10. WHILE THE CONGRESS OF MICRONESIA HAS WRESTLED WITH THESE PROBLEMS, THE UNITED STATES , SINCE MAY, 1970, HAS BEEN FACED

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WITH EQUALLY SERIOUS IF QUITE DIFFERENT ISSUES. CLEARLY PAST U.S. CONSTITUTIONAL AND HISTORIC PRACTICES AND PRECEDENTS WOULD NOT APPLY TO MICRONESIA, AND A WHOLLY NEW APPROACH BECAME ESSENTIAL. AN INTENSE REVIEW OF PAST POSITIONS AND NEW REQUIREMENTS WAS IN ORDER, A REVIEW SHICH WOULD TAKE INTO FULL ACCOUNT THE DIFFERING ASPIRATIONS, ATTITUDES, AND HOPES OF MICRONESIA AS ARTICULATED BY MICRONESIA'S PEOPLE AND LEADERS WITHIN AND WITHOUT THE CONGRESS. THE REVIEW ALSO, QUITE NATURALLY,

PAGE THREE RUHGSAA4758 UNCLAS WOULD REQUIRE FRESH CONSIDERATION OF U.S. RESPONSIBILITIES TO THE MICRONESIAN PEOPLE UNDER THE TRUSTEESHIP AGREEMENT, AND OF CONTINUING IF CHANGING UNITED STATES AND FREE WORLD INTERESTS IN THE MICRONESIAN AREA. COUPLED WITH COMMENCEMENT OF THAT REVIEW, A SERIES OF BASIC NEW STEPS WERE TAKEN BY THE U.S. GOVERNMENT. THESE STEPS ILLUSTRATE THE SERIOUSNESS OF PURPOSE WITH WHICH THE QUESTION OF MICRONESIAS FUTURE HAS BEEN APPROACHED ATTTHE HIGHEST LEVELS IN WASHINGTON. 11. THE FIRST, TAKEN WITHIN A MATTER OF WEEKS AFTER THE MAY, 1970 TALKS, WAS THE ASSIGNMENT OF THE AUTHOR TO SAIPAN. THEN ATTACHED TO THE AMERICAN EMBASSY IN CANBERRA, AUSTRALIA, I WAS ADVISED OF MY NEW POST IN JULY, 1970, AND ARRIVED ON SAIPAN IN EARLY OCTOBER (COINCIDENTLY ONE YEAR TO THE DAY PRIOR TO THE OPENING OF THE HANA TALKS IN HAWAII). I WAS INSTRUCTED TO ASSURE THAT AT ALL TIMES MICRONESIAN VIEWS AND ATTITUDES ON ALL ISSUES RELATED TO THE STATUS QUESTION WERE FULLY REPORTED TO AND UNDERSTOOD IN WASHINGTON. IT WAS FELT THAT THE ESTABLISHMENT OF THIS NEW

TIMES MICRONESIAN VIEWS AND ATTITUDES ON ALL ISSUES RELATED TO THE STATUS QUESTION WERE FULLY REPORTED TO AND UNDERSTOOD IN WASHINGTON. IT WAS FELT THAT THE ESTABLISHMENT OF THIS NEW POSITION WOULD PERMIT A GREATER DEGREE OF U.S. RESPONSIVENESS TO MICRONESIAN ASPIRATIONS. 12. THE NEXT AND MOST BASIC MEASURE TAKEN WAS THE PRESIDENT'S APPOINTMENT, IN MARCH, 1971, OF AMBASSADOR FRANKLIN HAYDN WILLIAMS TO BE THE FORMER'S PERSONAL REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATION THE PRESIDENT'S INSTRUCTIONS TO AMBASSADOR

PAGE FOUR RUHGSAA4758 UNCLAS WILLIAMS WERE STRAIGHT FORWARD: NEGOTIATE AN AMICABLE SETTLEMENT OF THE STATUS QUESTION. THOUGH AMBASSADOR WILLIAMS ALSO RETAINS HIS POSITION IN PRIVATE LIFE AS PRESIDENT

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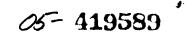
OF THE ASIA FOUNDATION, HE COMMITTED HIMSELF TO THE PRESIDENT AND TO MICRONESIA TO APPLY HIS TIME AND ENERGY TO THE STATUS QUESTION TO THE FULLEST EXTENT NECESSARY. 13. IN JULY , 1971 THAT DEVELOPMENT WAS FOLLOWED WITH THE ESTABLISHMENT IN WASHINGTON OF AN OFFICE OF MICRONESIAN STATUS NEGOTIATIONS -- AN OFFICE CREATED SOLELY FOR THE PURPOSE OF ASSISTING AMBASSADOR WILLIAMS IN HIS PURSUIT OF A STATUS SETTLEMENT. AMBASSADOR ARTHUR W HUMMEL, JR. (AT THE TIME AMBASSADOR TO BURMA AND FORMERLY A DEPUTY ASSISTANT SECRETARY OF STATE FOR EDUCATIONAL AND CULTURAL AFFAIRS) WAS, WITH LITTLE NOTICE, RECALLED FROM RANGOON AND APPOINTED AS DIRECTOR OF THAT OFFICE. HE AND AMBASSADOR WILLIAMS 'IN A MATTER OF WEEKS PUT TOGETHER A TEAM TO STAFE THE OFFICE: A NAVY CAPTAIN AND SEVERAL DEPARTMENT OF STATE OFFICERS, WITH ARRANGEMENTS TO USE EXPERIENCED OFFICERS IN OTHER DEPARTMENTS (MAINLYSTATE, INTERIOR) JUSTICE, DEFENSE -- PLUS THE WHITE HOUSE! ON A PRIORITY "ON CALL" BASIS.

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14. MEANWHILE, THE REVIEW OF MICRONESIAN ASPIRATIONS AND U.S. POSITIONS AND INTERESTS, INCLUDING DEFENSE LAND REQUIREMENTS FLOWING FROM MICRONESIA'S STRATEGIC LOCATION, CONTINUED AND PEAKED DURING THE SUMMER AND EARLY FALL OF 1971. THE PROCESS OF REVIEW AND CHANGE OF POLICY WAS A LONG, ARDUOUS, AND COMPLEX BUSINESS FOR ALL CONCERNED. THIS WAS NOT SOMUCH BECAUSE OF DIVERGENT OPINIONS BETWEEN GOVERNMENTAL DEPARTMENTS (AS HAS BEEN SUGGESTED BY SOME), BUT RATHER BECAUSE MANY DIFFICULT AND BASIC DECISIONS HAD TO BE MADE WHICH INVOLVED MANY DEPARTMENTS OF THE GOVERNMENT, AND ULTIMATELY THE PRESIDENT OF THE UNITED STATES. MOST OF THESE DECISIONS HAD NO PRECEDENT IN U.S. CONSTITUTIONAL HISTORY. FURTHER, THE DECISION (MADE FAIRLY EARLY IN THE REVIEW) THAT MICRONESIA'S CONCERNS WITH RESPECT TO THE EMINENT DOMAIN ISSUE REQUIRED A NEW APPROACH TO THE HANDLING OF U.S. LAND REQUIREMENTS CREATED FNORMOUS PRACTICAL PROBLEMS FOR DEFENSE PLANNERS. TO SUM

CREATED ENORMOUS PRACTICAL PROBLEMS FOR DEFENSE PLANNERS. TO SUM UP, THESE PLANNERS, IN THE MIDST OF RAPIDLY CHANGING SECURITY AND POLITICAL CONDITIONS AND CIRCUMSTANCES IN THE ASIA/ PACIFIC AREA, WERE ASKED TO DEFINE SPECIFICALLY U.S. LONG-TERM LAND REQUIREMENTS IN MICRONESIA. FURTHER, THESE REQUIREMENTS WOULD HAVE TO TAKE INTO CONSIDERATION A WIDE RANGE OF POSSIBLE FUTURE CONTINGENCIES. FINALLY, IN DEFERENCE TO LEGITIMATE

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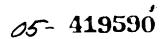
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MICRONESIAN CONCERNS ARISING FROM LEMITED LULE STALLATE A

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SATISFACTORY AND BENEFICIAL. 17. A VITAL SIDE-PRODUCT OF THE ABOVE REVIEW, ONE THAT WAS TO HAVE

PAGE TWO RUHGSAA4759 UNCLAS WITHIN THE LIMITATIONS IMPOSED BY THE U.S. CONSTITUTION AND LEGISLATION. THE END RESULT WAS A SERIES OF LEGAL BREAKTHROUGHS IN WHAT AMOUNTED TO EXPLORATION OF NEW "CONSTITUTIONAL FRONTIERS." 16. BUT THE POINT OF THE FOREGOING IS THAT & MASSIVE, COCERTED EFFORT WAS MADE BY MANY PEOPLE AT MANY LEVELS OF MANY DEPARTMENTS OF THE U.S. GOVERNMENT TO FIND THE WAYS AND MEANS OF SATISFYING MICRONESIAN REQUIREMENTS FOR A FORM OF ASSOCIATION WHICH WOULD BE WITHOUT U.S. PRECEDENT, BUT WHICH COULD BE MUTUALLY

UNCLAS X SEC 3 OF 5 X ROLE OF LAND IN MICRONESIAN SOCIETY, THE PLANNERS WERE DIRECTED TO HOLD THEIR REQUIREMENTS TO AN ABSOLUTE MINIMUM. FROM THIS STUDY FLOWED THE DEFENSE LAND REQUIREMENTS AND PROPOSALS DETAILED BY THE U.S. DELEGATION AT HANA. 15. AT THE SAME TIME, IN RESPONSE TO MICRONESIAN POSITIONS ON THE NATURE OF MICRONESIA'S SELF-GOVERNMENT IN A COMPACT FOR ASSOCIATION, LAWYERS AND OTHER OFFICIALS OF THE STATE, INTERIOR, AND JUSTICE DEPARTMENTS CAST ASIDE THE "TEXTBOOK" TO SEEK MEANS BY WHICH MICRONESIAN REQUIREMENTS FOR ASSOCIATION COULD BE MET

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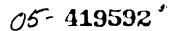
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PAGE FOUR RUHGSAA4759 UNCLAS INHERENT RIGHTS TO SELF-DETERMINATION, SELF-GOVERNMENT, AND

TO NEGOTIATE A FORM OF ASSOCIATION THAT WOULD BE RESPONSIVE TO DIVERSE MICRONESIAN INTERESTS AND VIEWS. HE WAS PREPARED FROM THE OUTSET TO GIVE FULL AND IMMEDIATE RECOGNITION TO MICRONESIA'S

WERE IRRECONCIBLE. THIS WAS AND IS DEMONSTRABLY FALSE. THE MICRONESIANS CAME TO HANA WITH A MANDATE TO NEGOTIATE ASSOCIATION WITH THE UNITED STATES, AND WITH A RECORD OF PREVIOUS COMMITMENTS AND PLEDGES TO SATISFY U.S. SECURITY INTERESTS AND REQUIREMENTS IN MICRONESIA. INTERESTS AND REQUIREMENTS WHICH THE CONGRESS OF MICRONESIA HAS ACKNOWLEDGED ON SEVERAL OCCASIONS. 19. AMBASSADOR WILLIAMS AND THE U.S. DELEGATION CAME TO HANA COMMITTED

PAGE THREE RUHGSAA4759 UNCLAS IN THE SPRING OF 1977. HE FULLY AGREED WITH IT (AND, INDEED, HAD HIMSELF BEEN PRESSING THAT COURSE). PARTLY AS A CONSEQUENCE OF THAT DECISION, AMBASSADDR WILLIAMS ALSO DECIDED THAT IT WOULD BE BETTER, IN HIS DISCUSSION OF THE ISSUES AT THE HANA TALKS, TO FOCUS ON THE SUBSTANNE RATHER THAN THEOUTWARD LABELS OF ASSOCIATION. THROUGH THE ABOVE APPROACHES, IT WAS AND IS HOPED THAT AN AGREEMENT CAN BE FASHIONED WHICH WILL EMBRACE THE WIDEST POSSIBLE RANGE OF DIVERGENT INTERESTS AND VIEWS IN MICRONESIA. 18. TO SOME OUTSIDE OBSERVERS, IT STILL APPEARED ON THE EVE OF THE HANA TALKS THAT DIFFERENCES BETWEEN U.S. AND MICRONESIAN INTERESTS

THE MANY ISSUES BABIC TO ANY AGREEMENT ON A COMPACT FOR ABSOCIATION. IN THIS MANNER AN AGREEMENT COULD BE PUT TOGETHER WITH A FULL APPRECIATION FOR AND UNDERSTANDING OF EACH PARTY'S INTERESTS AND VIEWS. THE JOINT COMMITTEE ON FUTURE STATUS, THROUGH ITS CHAIRMAN, SENATOR LAZARUS SALII, WAS CONSULTED ON THIS APPROACH

MAJOR IMPLICATIONS FOR THE HANA TALKS, WAS AN EARLY DECIBION THAT IT WOULD BE VASTLY PREFERABLE NOT TO PLACE ON THE CONFERENCE TABLE A DETAILED "BLUEPRINT" OF AN AMERICAN SOLUTION TO MICRONESIA'S FUTURE: RATHER; IT WAS DEEMED PREFERABLE TO APPROACH THE TALKS WITH AN OPEN MIND AND EXPLORE TOGETHER WITH THE MICRONESIAN DELEGATION

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CONTROL OF ITS LANDS AND ECONOMY IN AN ASSOCIATION WITH THE UNITED STATES. TOD, HE WAS PREPARED TO AND DID RECOGNIZE THAT ANY COMPACT FOR ASSOCIATION SHOULD BE CAPABLE OF BEING CHANGED OR TERMINATED AS CIRCUMSTANCES MIGHT WARRANT. HE MODELED HIS PROPOSALS IN MOST INSTANCES ON POSITIONS PREVIOUSLY TAKEN BY MICRONESIANS'. AMBASSADOR WILLIAMS ALSO CAME TO HANA (IN TERMS OF THE BENEFITS TO THE U.S. OF ASSOCIATION) TO EXPLORE HOW PAST MICRONESIAN COMMITMENTS TO MEET U.S. SECURITY INTERESTS WOULD BE MET, PARTICULARLY AS THEY RELATED TO DEFENSE LAND REQUIREMENTS . BUT ABOVE ALL, AMBASSADOR WILLIAMS APPROACHED THE HANA TALKS WITH A VIEW TO ACHIEVING FULLFILLMENT OF U.S. RESPONSIBILITIES UNDER THE TRUSTEESHIP AGREEMENT TO ALL OF THE PEOPLE OF MICRONESIA. (IN THIS REGARD. IT HAS BEEN ARGUED THAT A POSITION OF UNQUALIFIED INDEPENDENCE FOR MICRONESIA WOULD DISCHARGE U.S. RESPONSIBILITIES TO THE UP NATIONS . AND SATISFY THE ARTICULATE MINORITY WHICH PREFERS ST STATUS. HOWEVER, SUCH A POSITION WOULD BE CONTRARY TO THE MA OF THE CONGRESS OF MICRONESIAN AND WOULD ALSO BE A DERELICTION OF U.S. RESPONSIBILITIES TO THE MICRONESIAN PEOPLE AS A WHOLE

PAGE FIVE RUHGSAA4759 UNCLAS IN THE ABSENCE OF ANY EVIDENCE THAT A MAJORITY OF MICRONESIANS SEEK UNQUALIFIED INDEPENDENCE. THE CORRECTNESS OF THE PRESENT NEGOTIATING COURSE ULTIMATELY WILL BE TESTED BY A SOVEREIGN AND SELF-DETERMINATION OF THE MICRONESIAN PEOPLE. 20. THOUGH ONLY NINE DAYS PASSED AT THE HANA TALKS, A NEW SPIRIT WAS EVIDENT AND MAJOR PROGRESS WAS MADE TOWARD FULFILLS OF THE GOALS OF BOTH DELEGATIONS. AT THE CONCLUSION OF THE TALKS ON OCTOBER 12, BOTH SIDES , IN A JOINT COMMUNIQUE, "EXPRESSED APPRECIATION FOR THE SPIRIT AND ATMOSPHERE SURROUNDING THE THIRD ROUND OF TALKS ON MICRONESIAN FUTURE POLITICA & STATE AND "FOUND THE OPEN EXCHANGE AND EXPLORATIN OF EACH OTHER S POLA S OF VIEW HIGHLY USEFUL AND BOTH AGREED THAT SUBSTANTIVE PROGRESS WAS MADE IN NARROWING DIFFERENCES." THE RECORD OF ACHIEVEMENT, FOR SO SHORT A PERIOD, WAS IMPRESSIVE. FOLLOWING ARE SOME OF THE HIGHLIGHTS OF AGREEMENTS MADE AND POSITIONS TAKEN. A) THERE WAS AGREEMENT THAT MICRONESIA'S FUTURE POLITICAL STATUS ULTIMATELY MUST BE DETERMINED NOT AT THE CONFERENCE TABLE. BUT BY ALL MICRONESIANS IN A SOVEREIGN ACT OF SELF-DETERMINATIC B) THERE WAS AGREEMNT THAT MICRONESIA'S CONSTITUTION, SYSTEM O

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GOVERNMENT, AND LAWS NEED NOT BE PATTERNED AFTER NOR BE CONSISTENT WITH THOSE OF THE U.S. RATHER, THEY WILL BE DETERMINED ONLY BY

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MICRONESIANS AND NEED BE CONSISTENT ONLY WITH THE TERMS OF THE COMPACT OF ASSOCIATION BETWEEN MICRONESIA AND THE UNITED STATES. THAT COMPACT CAN COME INTO FORCE ONLY WITH THE CONSENT OF THE MICRONESIAN PEOPLE. U.S. RESPONSIBILITIES, PROGRAMS, AND LAWS WOULD APPLY TO MICRONESIA ONLY AS AGREED TO BY MICRONESIANS AND AS DETAILED IN THE COMPACT, OR AS AGREED UPON SUBSEQUENTLY BY THE MICRONESIAN GOVERNMENT.

C) IT WAS AGREED THAT THE UNITED STATES WOULD EXERCISE NO RIGHTS OF EMINENT DOMAIN IN MICRONESIA. UPON TERMINATION OF THE TRUSTEESHIP AGREEMENT, ALL FUTURE U.S. LAND REQUIREMENTS IN MICRONESIA WOULD BE MET ONLY IN ACCORDANCE WITH MICRONESIAN LAWS AND PROCEDURES, THRUOUGH NEGOTIATIONS WITH THE MICRONESIAN GOVERNMENT, AND ONLY WITH THE CONSENT OF THAT GOVERNMENT. THIS PROCEDURE WOULD APPLY ESPECIALLY TO TEMPORARY LAND REQUIREMENTS THAT COULD OCCUR INDEFENSE EMERGENCIES.

D) AS REQUESTED IN THE PAST BY PREVIOUS MICRONESIAN NEGOTIATORS, THE U.S. AT THE HANA TALKS DID DESCRIBE FORESEEABLE DEFENSE LAND REQUI-REMENTS AND OUTLINED THEM IN DETAIL. IT IS ANTICIPATED THAT THESE REQUIREMENTS WILL BE MET THROUGH LONG-TERM LEASES WHICH REMAIN TO BE NEGOTIATED. THE U.S., AT THE HANA TALKS, MADE CLEAR THAT IT EXPECTS

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UNCLAS, SEC 4 OF 5 X TO MAKE FAIR AND ADEQUATE COMPENSATION FOR SUCH LANDS. CONTRARY TO SOME REPORTS, THE U.S. DELEGATION DISCUSSED NO PLANS FOR SUBMARINE BASES, OR FOR NUCLEAR WERPON AND GAS STORAGE FACILITIES IN PALAU. INDEED, THE U.S. ASKED ONLY FOR OPTIONS IN PALAU AGAINST POSSIBLE FUTURE USE. THE CONTINGENCIES NECESSITATING THOSE OPTIONS MAY NEVER MATERIALIZER THUS THE OPTIONS MAY NEVER BE EXERCISED. THE U.S. DELEGATION ALBO STATED THAT THERE ARE NO NEW LAND REQUIREMENTS IN THE MARSHALLS, AND NONE AT ALL IN THE PONAPE TRUK, AND YAP CISTRICTS. REQUIREMENTS FOR LAND IN THE MARIANAS DISTRICT,

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MAINLY ON TINIAN ISLAND, WERE DETAILED. E) THE USS POSTTIONS AND PROPOSALS ON LAND REQUIREMENTS TOOK-INTO

FULL CONSIDERATION PAST MICRONESIAN STATEMENTS ON THE LAND ISSUE, AND PAST MICRONESIAN GOMMITMENTS TO HEET USS DEFENSE REQUIREMENTS. THE US ALSO PROPOSED, FOR THE PROTECTION OF BOTH PARTIES TO THE COMPACT OF ASSOCIATION, THAT THE DETAILED ARRANGEMENTS FOR THE DEFENSE

LAND REQUIREMENTS BEINEGOTIATED IN TIME TO GO INTO EFFECT ON THE TERMINATION OF THE TRUSTEESHIP AGREEMENT.

FO THE U.S. POSITION WITH RESPECT TO MICRONESIA'S LAND ALSO GAVE FULL RECOGNITION TO THE PRINCIPLE THAT MICRONESIA'S LAND CAN IN NO

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WAY BE ALLENATED FOR ANY PURPOSE, INCLUDING FOR COMMERCIAL OPERATIONS

BY NON-MICRONESIANS, EXCEPT BY PROCEDURES AND LAWS TO BE DETERMINED ONLY BY MICRONESIANS.

GI THE USS POSTTION RECOGNIZED THE MICRONESIAN GOVERNMENT'S RIGHT TO DEVELOP AND CONTROL MICRONESIA S ECONOMY.

SERVICES IN MICRONESIA BASICALLY WAS THAT NONE WOULD BE PRESSED ON MICRONESIA, BUT THAT, UNDER A RELATIONSHIP OF CLOSE ASSOCIATION WITH MICRONESIA, BUT THAT, UNDER A RELATIONSHIP OF CLOSE ASSOCIATION WITH MICRONESIA, THE USS, GOVERNMENT WOULD DO ITS BEST TO RROVIDE THOSE SERVICES AND PROGRAMS WHICH MAY BE DESIRED BY MICRONESIA, ALTHOUGH

PAGE THREE RUHGSAA4760 UNCLAS BOTH SIDES AT THE HANA TALKS BELIEVED IT WAS TOD EARLY TO DISCUSS IN DETAIL THE NATURE AND MAGNITUDE OF USS. FINANCIAL AND OTHER ASSISTANCE

TO MICRONESIA, THE BASIC USS POSITION WAS THAT THE USS WILL DO ITS LEVEL BEST TO ASSIST MICRONESIA'S CONTINUING DEVELOPMENT. THE MAGNITU DE

OF U.S. ASSISTANCE TO MICRONESIA IN RECENT YEARS WAS CITED AS TESTIMONY

TO OUR GOOD FAITH IN THIS REGARD.

·治疗于 【行的上年的你正式。 · 你们的一个时候的第三人称

1) THE U.S. POSITION ON FOREIGN AFFAIRS AND DEFENSE RESPONSIBILITIES WAS MODELED ON THE POSITION TAKEN BY THE FORMER MICRONESIAN STATUS DELEGATION IN ITS JULY, 1970, REPORT TO THE CONGRESS OF MICRONESIA. IN ESSENCE, BUT BY AGREEMENT SOME FOREIGN AFFAIRS FUNCTIONS WOULD IN FACT BE HANDLED BY MICRONESIA. DIFFERENCES WITH RESPECT TO ECONOMIC AND CULTURAL RELATIONS WITH OTHER NATIONS AND INTERNATIONAL ORCANIZA-TIONS, AND OTHER ASPECTS OF FOREIGN AFFAIRS REMAIN TO BE RESDLVED AT FUTURE TALKS, BUT THE EXISTING DEFFERENCES DO NOT APPEAR TO BE IRRE-CONCILABLE IN ANY WAY.

JI ON NATIONALITY) THEILURS PROPOSED THAT MICRONESIAN CITIZENS. TO THEIR OWN ADVANTAGES HAVE THE INTERNATIONAL STATUS OF U.S. NATIONALS. THIS WOULD ASSURE PREELENTRY INTO THE U.S., THE PRIVILEGES OF U.S. NATIONAL STATUS WHILE IN THE U.S., AND THE FULL PROTECTION AND SERVIC

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OF OUR EMBASSIES AND CONSULATES WHILE TRAVELLING ABROAD.

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RATION BE GIVEN TOUTHE PRINCIPLE BOF FERMINATION BY MUTUAL CONSENT, WITH BOTH PARTIES COMMITTED TO CONSIDER PROMPTLY AND IN GOOD FAITH A. REFUEST FOR TERMINATION BY EITHER OF THE PARTIES. OBVIOUSLY, THIS QUE S -

UNILATERAL TERMINATION, WHILES THE USS DELEGATION ASKED THAT CONSIDE

TICAL STATUS. 21. THERE ARE TOFICOURSE AN NUMBER OF ISSUES THAT REMAIN TOBBE CLARE. FIED OR RESOLVED. THE MOST BASIC OF THESE RELATES TO HOW A COMPACT OF ASSOCIATION BETWEEN THE UNITED STATES AND MICRONESIA MIGHT BE TERMINATED - THE MICRONESIAN DELEGATION HELD TO THE PRINCIPLE OF

AND CONDITIONED ON AN OVERALLAGREEMENT ON MICRONESIA'S FUTURE POLI-

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ON MICRONESIAN TERMS. L) FINALLY, IT WAS AGREED THAT ALL OF THE UNDERSTANDINGS REACHED AT HANA WERE PRELIMINARY IN CHARACTER, SUBJECT TO REVIEW BY BOTH PARTIE:

ne han 👘 ne san san i a sa NS. ONLY MICRONESIANS AND THEIR GOVERNMENT COULD DETERMINE WHO INVESTED AND FOR WHAT PURPOSE IN MICRONESIA, AND WHO COULD OBTAIN LAND AND FOR WHAT PURPOSE. THUS, AMERICANS IN MICRONESIA COULD DO BUSINESS ONLY

ĽS OVER THE NUMBERS AND ACTIVITIES OF AMERICANE AND OTHER NON-MICRONESIA

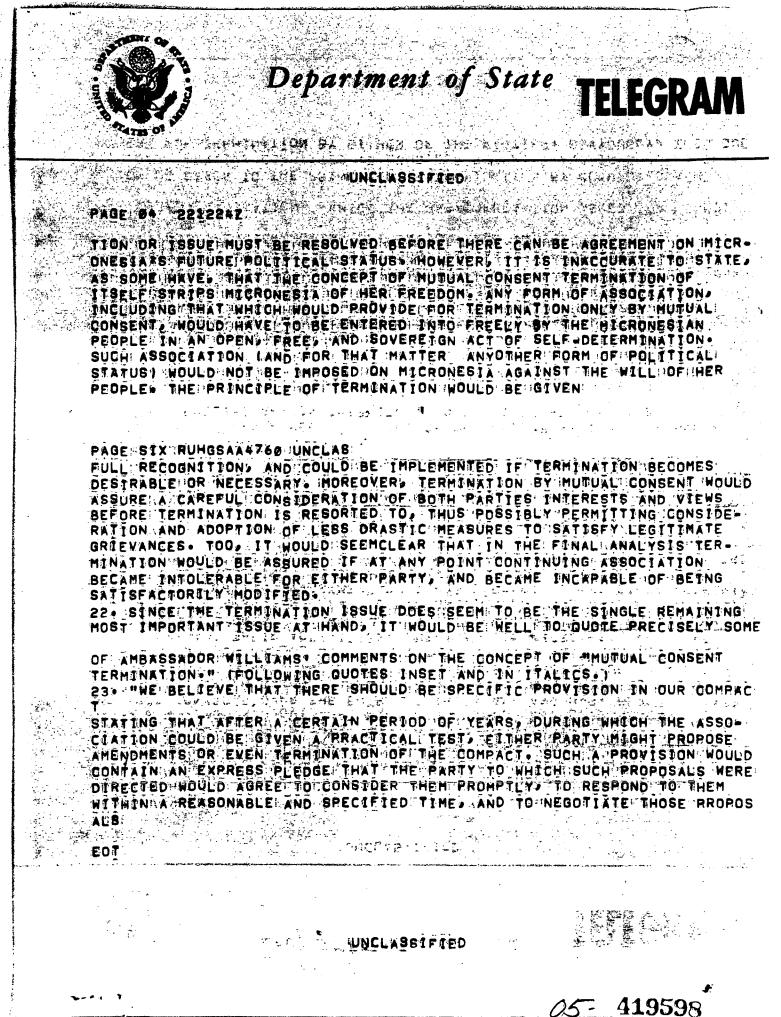
MICRONESIA . AS AN EXAMPLES THE MICRONESIAN GOVERNMENT'S POWERS OF TAXATION WOULD PERMIT THE LEVYING OF HIGH SALES OR LUXURY TAXES ON CERTAIN GOODS OR PRODUCTS TO LIMIT THEIR ENTRY. AS TO THE ENTRY OF AMERICANS, AND THEIR ACTIVITIES, AMERICANS IN MICRONESIA WOULD BE SUBJECT TO MICRONESIAN LAWS JUST AS MICRONESIANS IN THE U.S. WOULD BE SUBJECT TO AMERICAN LAW. THE MICRONESIAN CONTROL OF LAND ALIENATI. ON AND USE, FOREIGN INVESTMENT, BUSINESS LICENSING, AND OTHER ECONOMIC ACTIVITIES, INCLUDING MICRONESIAN CONTROL OF THE RATE OF HOTELS AND TOURIST INFRASTRUCTURE DEVELOPMENTS WOULD ALL ASSURE EFFECTIVE CONTROL

PAGE FOUR RUNGSAAA760 UNCLAS KI AT THE HANA TALKS, THE MICRONESIAN DELEGATION REQUESTED FREE ENTRY OF MICRONESIANS AND MICRONESIAN PRODUCTS INTO THE U.S. . DELEGATION MAINTAINED THAT SUCH REGHES AS A MATTER OF PRINCIPLE, MUST BE RECI-PROCALS BUT POINTED OUT THAT MICRONESIA COULD EXERCISE EFFECTIVE INDIRECT CONTROLS OVER THE ENTRY OF AMERICANS AND USS PRODUCTS INTO.

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UNCLAS (FINAL SECTION OF 5) FOR AMENENMENT, MODIFICATION, OR TERMINATION IN GOOD FAITH. WE WOULD PROPOSE IN ADDITION THAT AS PART OF THE COMPACT OR AS A SUPPLMENTARY AGREEMENT WE MIGHT ESTABLISH EFFICIENT PROCEDURES AND MACHINERY FOR SUCH NEGOTIATIONS SO THAT THEIR LATER CREATION WOULD NOT BE A CAUSE OF DELAY.

24. "THIS SUGGESTION CLEARLY CONTAINS A SIGNIFICANT CAPACITY FOR FLEXIBILITY TO MEET THE INTERESTS OF EITHER PARTY. GUARANTEEING THE OPTION FOR REVISION OR ABANDONMENT OF PARTY OR ALL

PAGE TWO RUHGSAA4761 UNCLAS OF THE COMPACT. THIS NEW PROPOSAL ALSO ENTAILS A GUARANTEE THAT BOTH 600n

PARTIES WILL PROCEED TO NEGOTIATE ANY DIFFERENCES SPEEDILY AND IN

FAITH. I CAN ASSURE YOU THAT MY GOVERNMENT WOULD MAKE SUCH A

COMMITMENT. " AMBASSADOR WILLIAMS, OCTOBER 7, 197, HANA, HAWAII. 25. AS OF THIS WRITING IT IS NOT YET CERTAIN WHEN THE NEXT ROUND OF TALKS THERE WILL BE IS NOT YET CLEAR BUT IT IS CERTAIN THAT THE CONTINUING NEGOTIATIONS FOR ASSOCIATION BETWEEN MICRONESIA AND THE

UNITED STATES WILL BE A LENGTHY AND COMPLEX PROCESS GIVEN THE NEW

GROUND THAT MUST BE BROKEN ON BOTH SIDES.

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HORIZON RELATED PROBLEMS OR FACTORS WHICH MUST BE GIVEN INCREASING UNCLASSIFIED

THE NEGOTIATING PROCESS ITSELF, THERE ARE LOOMING ON THE



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ATTENTION BY ONE PARTY OR THE OTHER .. OR BOTH. ANY COMPACT FOR ASSOCIATION MUST, TO BECOME VALID, BE ENDORSED NOT ONLY BY THE CONGRESS OF MICRONESIA AND THE MICRONESIAN PEOPLE. BUT ALSO BY THE UNITED STATES CONGRESS. IMPLEMENTATION OF THE COMPACT ALSO WILL REQUIRE MASSIVE U.S. LEGISLATIVE ACTION IN TERMS OF ENACTMENT OF NEW LAWS AND AMENDMENT OF OLD LAWS. TOO, THE FINANCIAL IMPLICATIONS FOR THE U.S. ARE MAJOR AND CANNOT BE TREATED LIGHTLY. AT ALL STATES OF NEGOTIATION, AT THE CONFERENCE TABLE, BUT ALSO WHAT WILL IN THE FINAL ANALYSIS BE BEACCEPTABLE TO THE MICRONESIAN PEOPLE AND TO THE U.S. CONGRESS. THE U.S. CONGRESS, FOR OUR PART,

PAGE THREE RUHGSAA4761 UNCLAS DOES NOT TREAT LIGHTLY ITS RESPONSIBILITIES, PARTICULARLY AS THEY RELATE TO THE APPROPRIATION OF U.S. TAX DOLLARS. IN THESE CIRCUMSTANCES, THE COMPACT, GIVEN THE FINANCIAL IMPLICATIONS INHERENT TO IT. MUST BE SEEN AS BEING MUTUALLY BENEFICIAL TO MICRONESIA AND THE U.S. NOT ONLY BY MICRONESIA AND THE U.S. EXECUTIVE BRANCH BUT ALSO BY THE U.S. CONGRESS. THE U.S. CONGRESS! (AND THE AMERICAN PEOPLES!) ATTITUDES TOWARD FINANCIAL ASSISTANCE TO FOREIGN NATIONS ARE UNDERGOING MAJOR AND RAPID CHANGE. TO AN INCREASING DEGREE PRIORITY IN THE ALLOCATION OF LIMITED U.S. FINANCIAL RESOURCES IS BEING GIVEN TO THE PROBLEMS AND REQUIREMENTS OF THE AMERICAN NATION. THUS, ANY DEPENDABLE FINANCIAL RELATIONSHIP BETWEEN MICRONESIA AND THE UNITED STATES WILL REQUIRE THAT THE CONGRESS AND THE AMERICAN PEOPLE VIEW MICRONESIA AS BEING A "FAMILY RELATION" ENTITLE TO THE BENEFITS OF THAT STATUS. TO THE EXTENT THAT MICRONESIA IS VIEWED ONLY AS ANOTHER FOREIGN NATION WITH JUST ANOTHER CALIM ON U.S. GENEROSITY, THE FINANCIAL RELATIONSHIP IN A COMPACT FOR ASSOCI-ATION COULD INDEED BE A SHAKEY ONE FOR MICRONESIA. 27. ON THE MICRONESIAN SIDE, THERE ARE ALSO MAJOR PROBLEMS AND ISSUES TO BE FACED AND RESOLVED. ALTHOUGH MAINLY AS A FUNCTION OF A FUTURE

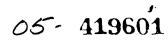
MICRONESIAN CONSTITUTIONAL CONVENTION. TO DATE DISCUSSION OF

MICRONESIA'S FUTURE POLITICAL STATUS HAS FOCUSED ALMOST EXCLUSIVELY ON THE NATURE OF MICRONESIA'S LEGAL STATUS IN THE WORLD ABROAD, AND OF HER TIES WITH THE U.S. IN THE LONG RUN, GIVEN THE FRAGILE QUALITY

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AND LIFESTYLES THAT CAN AND SHOULD BE ACCOMMODATED. BUT SUCH A VENTURE, IF IT IS TO BE PRACTICAL AND VIABLE, MUST OFFER ADVANTAGES TO BOTH PARTNERS AND NOT BE ONLY ON THE TERMS OF ONE OF THE PARTIES. 29. THE MANDATE OF THE JOINT COMMITTE ON FUTURE STATUS OF THE CONGRESS OF MICRONESIA IS TO NEGOTIATE AN AGREEMENT FOR FREE ASSO. CTATION WITH THE UNITED STATES. THE U.S. WOULD LIKE TO ACCOMMODATE THAT MANDATE. BUT JUST AS SUCH AN AGREEMENT WILL AFFECT MICRONESIAN INTERESTS, SO WILL U.S. INTERESTS BE AFFECTED. ONE CANNOT EXPECT ANY NATION TO ENTER INTO A PARTNERSHIP IN WHICH THE INTERESTS OF ONLY ONE OF THE PARTIES ARE GIVEN DUE CONSIDERATION, ATTENTION, AND

FOR DEVELOPMENT WHICH INEVITABLY, WHEN IMPLEMENTED, WEAKEN THE FABRIC OR TRADITIONAL MICRONESIAN CULTURES. ON HOW THESE VARIOUS ISSUES AND QUESTIONS ARE HANDLED WILL LARGELY DEPEND, IN THE FINAL ANALYSIS, THE SUCCESS OR FAILURE OF MICRONESIAN SELF-GOVERNMENT OR UNITY. 28. BUT ONE THING IS CLEAR. AN AMERICAN WILL EXISTS TO ESTABLISH A MUTUALLY BENEFICIAL AND HOPEFULLY LASTING ASSOCIATION BETWEEN THE MICRONESIAN AND AMERICAN PEOPLES, ONE BASED ON COMMON INTERESTS, MUTUAL RESPECT. AND ON AN HONEST RECOGNITION OF DEFFERENCES OF CULTURE

PAGE FIVE RUHGSAA4761 UNCLAS (OR IDENTITIES) AND LIFE STYLES AS AGAINST DEMANDS AND REQUIREMENTS

ONLY MICRONESIANS CAN MAKE THE NECESSARY DECISIONS, BUT THE ISSUES THEY WILL HAVE TO RESOLVE RELATE NOT ONLY TO THE STRUCTURE OF THE CENTRAL GOVERNMENT (E.G. APPLICATION OF THE SEPARATION OF POWERS CONCEPT OR, ALTERNATIVELY, SOME VALENT OF THE PARLIAMENTARY CONCEPT OF GOVERNMENT) . BUT ALSO TO THE ROLE OF TRAD-ITIONAL VERSUS ELECTED LEADERS, THE QUESTION OF A STRONG OR WEAK CENTRAL GOVERNMENT, THE DIVISION OF RESPONSIBILITIES IN SUCH CRITICAL AS LAND MANAGMENT, CONTROL OF MARINE RESOURCES, AND ECONOMIC AREA DEVELOOPMENT POLICY FORMULATION AND IMPLEMENTATION. IN PARTICULAR, THERE WILL BE THE THORNY ISSUE OF ALLOCATION OR DISTRIBUTION OF MICRONESIA'S SLENDER INTERNAL REVENUES AND OF ANY EXTERNAL FINANCIAL ASSISTANCE. CUTTING ACROSS ALL OF THESE ISSUES, AND MOST BASIC OF ALL WILL BE THE QUESTION OF DETERMINING PRIORITIES BETWEEN THE PRESER-VATION OF MICRONESIA'S IDENTITY

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OF MICRONESIAN UNITY, AN EQUALLY SERIOUS QUESTION MAY BE THE CHARACTER

OF MICRONESTATS INTERNAL POLITICAL AND CONSTITUTUIONAL ARRANGMENTS.

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PROTECTION. THUS, IN A VERY BASIC WAY, THE NEGOTIATIONS RELATING

PAGE SIX RUHGSAA4761 UNCLAS TO AGREEMENT BETWEEN MICRONESIA AND THE U.S.

MUST CONTINUE TO BE DIRECTED AT ACCOMMODATING THE INTERESTS OF BOTH PARTIES IN SUCH A MANNER THAT THE ARRANGMENT IS OF BENEFIT TO BOTH PARTIES. THERE CAN BE NO OTHER BASIS FOR A PARTNERSHIP. THE U.S. HAS NO INTEREST IN A TEMPORARY MARRIAGE OF FINANCIAL CONVENIENCE. END TEXT.

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