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December 2, 1971

Memorandum to: Captain William Crowe
Deputy Director
Office of Micronesian Status Negotiations

From: Haydn Williams

Subject: Work Plans and Assignments

1. Before leaving for Hong Kong I would like to put down some quick thoughts on the next phase of our effort and review some of the most important tasks that lie ahead. I will be back in mid-December and may come to Washington sometime during the week of the 13th.

2. It would now appear that it has been finally settled that the fourth round will take place in Micronesia in March. This gives us three months for preparations and for other necessary actions. I believe that a plan and a check list of actions with assignments and deadlines should be prepared over the next couple of weeks for guidance purposes. My following remarks may be of some use in this regard.

3. Actions directly related to the fourth round of talks:

- ✓(a) A draft Compact of Association: The U. S. version (Form, outline of contents, etc.)
- ✓(b) New position paper on the Foreign Affairs issue, taking into account the Hana talks and all outstanding questions.
- ✓(c) A paper on Defense Powers and how this matter should be handled in March.
- ✓(d) The Termination issue: What more can we do to advance the prospects of our mutual consent proposal being given fair consideration; what are the alternative procedures that we would be willing to table on termination by mutual consent. What will our strategy and tactics be if we move to unilateral termination and again what procedures would we suggest to provide maximum protection of our interests and other considerations, including Congressional attitudes.

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- (e) Future financial support: The U. S. position (recognize that is being worked on at the present time).
- (f) Other items (some may be subsumed under other broader headings):
 - (1) The U. S. national and Micronesian citizenship question.
 - (2) Foreign investment.
 - (3) The movement of goods; tariffs and trade and the reciprocity issue.
 - (4) The movement of people and, again, the reciprocity issue.
 - (5) Applicability of U. S. laws in Micronesia accompanying Federal Services and Programs and the Micronesian counter-proposal.
 - (6) Enforcement rights by the U. S. in Micronesia.
 - (7) The status of U. S. military personnel in Micronesia.
 - (8) The Representation question: How would the U. S. be represented in Micronesia? How would Micronesia be represented in the U.S.? -- And their request with respect to their representation in U. S. Embassies.
 - (9) Settlement of disputes: Provisions for same in the Compact of Association.
 - (10) Dangerous materials: How will this issue be handled, e.g., their insistence on "consent."

4. Other questions of importance related to the status negotiations:

- (a) Position paper on the Marianas, the prospects of separate negotiations, alternatives and recommendations.
- (b) The question ^{U.S.} of how the Compact is to be presented to the Congress, including the need for further advance consultation.

- (c) Foreign policy considerations: To what extent do we consult and seek the support of Australia, New Zealand, Japan, others in the Pacific Ocean Area for the U. S. position. Also, the U. S. Mission to the U.N.
- (d) Status of current legislation before the U. S. Congress, e.g., the Omnibus Bill, free entry, the economic development loan fund, war claims, etc.
- (e) The land problem: Outstanding issues, if any, including provision of land in the Compact for U.S. non-military functions, or other ways of handling this question.
- (f) The Eniwetok question: Am aware that the JCS is working on this.
- (g) Preliminary planning for negotiations for land for military uses in the Marianas and for options in Palau and possible renegotiation of land use rights in the Marshalls. Timing, Terms, other considerations.

5. Public Information, Public Relations and Political Education: How do we use the time between now and March to "tell our story" to support those who are favorable to the U.S., who want a continuing close association. What kind of an integrated action program can we devise and see to it that it is implemented. Some possibilities to consider:

- (a) Favorable articles and news stories in the U. S. press, in the Micronesia press.
- (b) Use of MNS, Radio in Micronesia, etc.
- (c) Translation in simple language of U. S. proposals in local languages.
- (d) Program planned visits - leading Micronesians to U. S. under leadership grants, etc.
- (e) Countering push by other side with Micronesian students, in Hawaii, in the U. S.
- (f) Building up support among American academic community for U. S. position. Certain key figures such as Robbins, Mason, Smith, etc., should be

cultivated, kept informed, possibly encouraged to travel to Micronesia, to write articles to counter Gladwin pap.

- (g) Possible DOD actions: The Xmas drop, publicizing work of Civic Action Teams, other military services of a humanitarian nature, the possibility of some constructive use of Eniwetok during remaining period of DOD control, possible use of military and former military personnel a\ la Zumwalt suggestion.

6. The January Session of the Congress of Micronesia and the Morton visit:

- (a) Analysis of what might happen, the mood of the Congress, the issues, the report by Salii--and how all of this may affect (1) the March talks, and (2) the Morton visit.
- (b) The Morton Visit: What do we want him to say, if anything, about the status question. How can his visit help us? What specific recommendations do we have regarding possible transition steps that Morton could propose--to de-fuse in part the explosive and ugly mood of the Congress.
- (c) We should certainly be in touch with the HICOM through Dorrance, or directly, on the next Session of Congress and should review or at least know what he is going to say in his "State of the Union" message. What he says must also be fully coordinated with what Secretary Morton is going to say to the Congress and at other stop-overs.
- (d) You should plan on accompanying the Secretary.

7. Other random thoughts:

- (a) I may ask Jack Irwin to call a meeting of the NSC-USC in late December or early January.
- (b) We should certainly follow through with further ~~calls on the Hill.~~ We know that the "Friends of Micronesia" have an active lobbying campaign underway. The Case and Sparkman questions to Packard were prompted by the Newsletter they had received from Berkeley. Key people on the Hill, Members of Congress, Administrative Assistants and Committee

staff people must be given the facts and warned to be wary of the material being sent to them by the "Friends of Micronesia."

- (c) We need more help. I hope through the IAG that you can get its members to give our priority tasks first attention. I also hope that you can get DOD to assign a PAO-type and a lawyer to OSN. They should not be listed as members of the staff--but should certainly give us their time while remaining attached to their own offices in Defense.

8. When the Report (letter to the President, Summary and Proceedings) that is being printed by State is ready, will you ask Faye to send copies immediately to the following with a note that I am in Hong Kong but had asked her to send the addressee a copy as soon as they were ready. Doris can help with the addresses.

Amita Kabua
 Each District Administrator
 Dwight Heine
 Admiral Pugh
 Admiral McCain
 Frank Midkiff
 Robert Robbins
 Frances McReynolds Smith
 Robert B. Stewart (Fletcher)
 Leonard Mason (UnivHawaii)
 Carleton Skinner
 Scott Kilgore
 Rev. Abraham Akaka
 Wilmer C. Morris
 Roger Coryell
 The HICOM
 Peter Coleman
 Harland Cleveland (Pres UnivHawaii)

9. I will be talking to you later today on the phone and will preview what is in this memo which is being written in great haste. My thanks to you and Frank for helping out with the Micronesian visitors in Washington.

All the best,

Sincerely,

Haydn Williams