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TELEGRAM

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ACTION IO-13

INFO OCT-01 EA-11 SS-14 NSC-10 PM-06 INR-06 P-03 PRS-0!

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CINCPAC
CINCPACREP GUAM/TTP1

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <i>Heef</i>	DATE FEB. 26 1987
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RELEASE DENIED <input type="checkbox"/>	
PA or FOI EXEMPTIONS	

Saipan # - 1223/71

SECTION ONE OF TWO
FROM POLAD 93C. INTERIOR FOR OFFICE OF MICRONESIAN STATUS NEGOTIATIONS.
AND ASST. SECRETARY LOESCH. STATE FOR IO/UMP AND S/PC. DEFENSE FOR OSD.

ISA AND JCS. COMTWELVE FOR AMBASSADOR WILLIAMS. WHITE HOUSE FOR MR. HOLDRIDGE (MSC). CINCPAC FOR POLAD.

SUBJECT: TTP1 - FUTURE POLITICAL STATUS
1. HAVE JUST COMPLETED THREE WEEK TOUR ALL TTP1 DISTRICTS ACCOMPANYING

AMBASSADOR HUMMEL (WHO DEPARTED TTP1 DECEMBER 18). FOLLOWING REPORT SUMMARIZES IMPRESSIONS ON CURRENT ATTITUDES TOWARD STATUS QUESTION IN EACH OF DISTRICTS OTHER THAN MARIANAS (AMBASSADOR HUMMEL HAS

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ALREADY REPORTED SEPARATELY ON ATTITUDES ENCOUNTERED IN THAT DISTRICT;

2. GENERAL. FOLLOWING ARE BASIC IMPRESSIONS WHICH APPLY IN VARYING DEGREE TO ALL DISTRICTS OTHER THAN MARIANAS. THESE IMPRESSIONS FLOW FROM MEETINGS WITH DISTRICT LEGISLATORS, MAGISTRATES, TRADITIONAL LEADERS, EXECUTIVE BRANCH OFFICERS, AND OTHER KEY MICRONESIANS IN ALL DISTRICTS.

A. GENERALLY SPEAKING KNOWLEDGE OF WHAT TRANSPIRED AT HANA

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CONFINED TO FEW KEY LEADERS AND SOPHISTICATED MICRONESIANS IN DISTRICT CENTERS. AWARENESS OF HANA AND SUBSTANCE THEREOF TO ALL PRACTICAL PURPOSES NON-EXISTENT OUTSIDE DISTRICT CENTERS. THOUGH IN MOST INSTANCES KEY DISTRICT LEADERS AWARE IN VAGUE MANNER OF WHAT TRANSPIRED AT HANA, THEY ARE CONFUSED ABOUT DETAIL, AND FOR MOST PART HAVE NOT BEEN THOROUGHLY BRIEFED BY MEMBERS STATUS COMMITTEE. SAME APPLIES TO MOST MEMBERS CONGRESS WHO WERE NOT PRESENT AT HANA. ONLY IN YAP AND PALAU DOES THERE APPEAR TO HAVE BEEN CONCERTED EFFORT BY STATUS COMMITTEE MEMBERS TO BRIEF THEIR RESPECTIVE DISTRICT LEADERS

(IN TRUK, THERE APPEARS HAVE BEEN CONSCIOUS EFFORT BY AMARAICH AND NAKAYAMA TO AVOID BRIEFING DISTRICT LEADERS.) GENERAL IGNORANCE OF HANA TALKS EXISTS DESPITE CONCERTED EFFORT BY DISTADS IN EACH DISTRICT TO DISSEMINATE INFORMATION BY RADIO. (IN ALL DISTRICTS

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POLAD AND AMBASSADOR WILLIAMS' VARIOUS STATEMENTS BROADCAST IN BOTH ENGLISH AND LOCAL LANGUAGES, IN SOME INSTANCES THREE TIMES DAILY FOR UP TO TWO WEEKS.)

R. AMONG THOSE DISTRICT LEADERS GENERALLY AWARE OF PROGRESS AT HANA, THERE IS NOTICEABLY HEIGHTENED CONCERN FOR THE FUTURE. IN PAST STATUS QUESTION OFTEN HAS BEEN SEEN AS SOMEWHAT ABSTRACT ISSUE OF NO IMMEDIATE CONCERN. AWARENESS THAT SELF-GOVERNMENT NOW MAY BE JUST AROUND THE CORNER IS BRINGING ABOUT INTENSIFICATION NERVOUSNESS RE UNCERTAINTIES OVER FUTURE U.S. ASSISTANCE, ABILITY OF MICRONESIANS TO GOVERN THEMSELVES, FRAGILITY MICRONESIAN UNITY, ETC.. SUCH FEARS HAVE ALWAYS EXISTED BUT ARE BEING ARTICULATED IN GREATER VOLUME THAN IN PAST. SIGNIFICANTLY, MANY OF THOSE (PARTICULARLY IN PALAU) WHO HAVE

IN PAST BEEN NOSIEST IN DEMANDING SELF-GOVERNMENT (OR EVEN INDEPENDENCE

ARE IN FOREFRONT OF THOSE VOCALIZING CONCERNS ABOUT EARLY STATUS SETTLEMENT. MANY LEADERS WHO HAVE IN PAST FAVORED INDEPENDENCE ARE NOW BACKTRACKING (ESPECIALLY IN TRUK AND PALAU).

C. IN THOSE CIRCLES WHERE U.S. LAND REQUIREMENTS UNDERSTOOD, THERE APPEARS BE LITTLE VOCAL OPPOSITION THERETO, THOUGH MOST LEADERS APPEAR TO BE SITTING ON FENCE AND AWAITING FURTHER DETAILS -- I.E. A "WAIT AND SEE" ATTITUDE PENDING PRECISE DETAILS ON EXACT LOCATION,

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SIZE, UTILIZATION OF LANDS.

D. TERMINATION ISSUE CAME UP IN VARIOUS DISCUSSIONS ONLY INFREQUENTLY. WHEN IT DID, MOST LEADERS SUPPORTED CONGRESSIONAL MANDATE FOR UNILATERAL TERMINATION.

F. WITH ONE OR TWO INSIGNIFICANT EXCEPTIONS, THOSE DISTRICT LEADERS WHO ARTICULATED THEIR OWN VIEWS ON STATUS QUESTION SUPPORTED FREE ASSOCIATION CONCEPT. VIRTUALLY NO SUPPORT FOR COMMONWEALTH CONCEPT OUTSIDE OF MARIANAS.

F. DESPITE EXPRESSIONS OF CONCERN AMONG DISTRICT LEADERS, IN MOST INSTANCES SAME PERSONS INDICATED THEY ARE RELYING ON CONGRESS OF MICRONESIA'S JUDGMENT AND WILL FOLLOW CONGRESSIONAL LEAD. THIS WAS PARTICULARLY TRUE WITH RESPECT MEMBERS OF DISTRICT LEGISLATURES, AND SOMEWHAT LESS SO AMONG MAGISTRATES. AT SAME TIME MANY DISTRICT LEGISLATORS AND MEMBERS EXECUTIVE BRANCH EXPRESSED BITTERNESS OVER THEIR EXCLUSION FROM NEGOTIATIONS.

3. YAP DISTRICT. BOTH ELECTED AND TRADITIONAL LEADERS DEEPLY CONCERNED OVER POSSIBLE CONSEQUENCES EARLY STATUS SETTLEMENT. IN GENERAL THEY BELIEVE MICRONESIA INADEQUATELY PREPARED IN TERMS BOTH ECONOMIC DEVELOPMENT AND AVAILABLE TRAINED MANPOWER. AT SAME TIME, THESE LEADERS MADE CLEAR THEY WILL FOLLOW LEAD OF THEIR CONGRESSIONAL

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REPRESENTATIVES, PARTICULARLY JOHN MANGEFEL. SENATOR TUN MAY BECOME SOMETHING OF A PROBLEM FOR US. ACCORDING TO VARIOUS SOURCES IN YAP, HE IS IGNORING LOCAL SENTIMENT AND CONCERNS ON STATUS AND CAN JUMP ANY WAY, INCLUDING TOWARD INDEPENDENCE, DURING CONGRESSIONAL CONSIDERATION STATUS QUESTION. DESPITE MAJOR EFFORT BY DISTAD TO DISSEMINATE INFORMATION ON HANA TALKS BY RADIO, GENERAL AWARENESS OF WHAT HAPPENED AT HANA, EXCEPT AMONG FEW KEY LEADERS, NEAR ZERO. THIS IS ACCOMPANIED BY ALMOST TOTAL APATHY EXCEPT AMONG VERY FEW KEY LEADERS.

4. PALAU DISTRICT. DISTRICT LEADERS MODEPATELY WELL INFORMED ON SUBSTANCE HANA TALKS AND CLEARLY PLEASED WITH RESULTS, ESPECIALLY WITH RESPECT NEW U.S. POSITION ON LAND. HOWEVER, HIGH LEVEL SUSPICION OUR MOTIVES AND ULTIMATE INTENTION REMAIN WITH LEADERSHIP TAKING "WAIT AND SEE" ATTITUDE ON LAND REQUIREMENTS. SUBMARINE BASE ISSUE

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SEEMS TO HAVE DIED. SIGNIFICANTLY, THERE WAS NO ARTICULATED OPPOSITION TO LAND REQUIREMENTS AS PRESENTLY UNDERSTOOD BY LEADERS. OF MAJOR SIGNIFICANCE WAS CHANGE OF ATTITUDE OF LEADERS AS COMPARED TO PRE-HANA PERIOD. LEADERS WHO IN PAST HAVE BEEN AGGRESSIVELY ANTI-AMERICAN WERE ALL SMILES. SOME ADMITTED THAT THEY HAD NEVER BELIEVED U.S. WOULD GIVE UP EMINENT DOMAIN, AND THAT THEIR PAST POSITIONS IN FAVOR

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INDEPENDENCE FLOWED FROM THAT VIEW. EVEN SOME OF YOUNGER PALAUAN "RADICALS" WHO PREVIOUS STRONGLY ADVOCATED INDEPENDENCE HAVE BACKEDOFF.

DISPLAYED PLEASURE WITH OUTCOME HANA TALKS, AND OPENLY AGREED ASSOCIATION

WITH U.S. ESSENTIAL AND MUST BE BASED ON COMPROMISES BY BOTH SIDES. NEVERTHELESS, THERE ALSO REMAINS CONSIDERABLE SENTIMENT FOR SOME FORM OF SEPARATE STATUS FOR PALAU, EVEN IF IN ASSOCIATION WITH U.S. OF PARTICULAR IMPORTANCE AND INTEREST WAS OPEN AND FREQUENTLY ARTICULATED FEAR THAT TERMINATION OF TRUSTEESHIP AND RETURN OF PUBLIC

LANDS TO PALAU DISTRICT WILL RESULT IN VIOLENCE IN PALAU AS CLAN FACTIONS FIGHT OVER SPOILS. ALMOST ALL LEADERS WHO SPOKE ON SUBJECT EXTREMELY PESSIMISTIC ABOUT FUTURE OF MICRONESIAN "UNITY".
5. DURING VARIOUS MEETINGS IN PALAU CHIEF REKLAI REPEATEDLY AFFIRMED HIS SUPPORT OF ESTABLISHMENT MILITARY BASES IN HIS "KINGDOM" ON BABFLDAOB ISLAND. HOWEVER, THIS IS OF NO PARTICULAR HELP TO US FOR VARIETY OF REASONS. (A) NONE OF LANDS PRESENTLY CONTEMPLATED FOR MILITARY USE ARE WITHIN HIS TRADITIONAL JURISDICTION. (B) REKLAI APPEARS HAVE LITTLE SUPPORT EVEN AMONG HIS OWN PEOPLE. E.G. HE WAS RECENTLY DEFEATED IN MAGISTRATE ELECTION IN HIS HOME VILLAGE, AND HIS POLITICAL Oponents PICKED UP MOST SEATS IN HIS "KINGDOM" IN RECENT DISTRICT LEGISLATURE ELECTIONS.

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S E C R E T FINAL SECTION OF TWO
6. SUMMING UP ON PALAU, SUSPICIONS REMAIN, BUT CHANGE FOR THE BETTER
IN MOOD AND ATMOSPHERE PHENOMENAL BY ANY STANDARDS OF MEASUREMENT.
THIS CAN BE ATTRIBUTED IN LARGE MEASURE TO SENATOR TMETUCHL'S
BRIEFINGS OF DISTRICT LEADERSHIP, AND TO FAIRLY EFFECTIVE DISSEMINATION
OF INFORMATION ON HANA BY DISTAD PUBLIC AFFAIRS STAFF. THESE ATTITUDES
COULD REVERSE WHEN EXTENT AND NATURE OUR OPTIONS IN PALAU FULLY
UNDERSTOOD.
7. TRUK DISTRICT. SENATORS NAKAYAMA AND AMARAICH SEEM TO HAVE DONE
LITTLE IN WAY OF BRIEFING DISTRICT LEADERS ON HANA TALKS AND LATTER

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ONLY VAGUELY AWARE OF WHAT HAPPENED AT HANA. ON LAND, THERE SEEMED
TO BE AWARENESS NO REQUIREMENTS FOR TRUK, BUT SUSPICION THAT WE ARE
"HOLDING BACK." STRAINS APPEARING IN INDEPENDANCE COALITION, WITH
VARIOUS TRUKESE MEMBERS (ESPECIALLY NAKAYAMA) PRIVATELY DISOWNING
WILIANDERS' RECENT AND FREQUENT CALLS FOR UNQUALIFIED INDEPENDENCE.

NAKAYAMA APPEARS TO BE BACKTRACKING AND IN PRIVATE CONVERSATION WITH
AMBASSADOR HUMMEL AND SELF INDICATED THAT HE NOW FAVORS WHAT WOULD
AMOUNT TO FREE ASSOCIATION AT ITS OUTER LIMITS. EVEN CLAIMS HE CAN GO

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ALONG WITH FULL U.S. RESPONSIBILITY FOR FOREIGN AFFAIRS, PROVIDING THERE ARE ADEQUATE CONSULTATION ARRANGEMENTS. HIS MAJOR DIFFERENCE FROM OUR APPROACH TO ASSOCIATION IS THAT MICRONESIA WOULD, ON TERMINATION TRUSTEESHIP, BECOME FULLY INDEPENDENT FOR BRIEF PERIOD, AND THEN ENTER INTO PRE-NEGOTIATED COMPACT FOR ASSOCIATION AS FULLY SOVEREIGN AND EQUAL PARTY. SAME APPLIES TO LAND ARRANGEMENTS. PRESUMEABLY (IN HIS VIEW) MICRONESIA WOULD REMAIN SOVEREIGN PARTY IN ASSOCIATION. ACCORDING VARIOUS OTHER SOURCES IN TRUK, NAKAYIAMA'S NEW VIEWS PROBABLY REPRESENT THOSE OF OTHER MEMBERS TRUKESSE CONGRESSIONAL DELEGATION OTHER THAN WILIANDER. WHILE OPPOSITION TO FULL INDEPENDENCE WIDESPREAD IN TRUK, CONGRESSIONAL DELEGATION PROBABLY CAN DEPEND ON DISTRICT LEADERSHIP SUPPORT FOR ANYTHING SHORT OF UNQUALIFIED

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INDEPENDENCE.

8. PONAPE DISTRICT. ONLY FEW KEY DISTRICT LEADERS INFORMED ON HANA TALKS

AND THEN IN ONLY GENERAL WAY. APATHY WIDESPREAD. REP. OLTER PAUL AND SENATOR BAILEY OLTER HAVE BOTH TOLD VARIOUS DISTRICT LEADERS THAT THEY ARE HAPPY WITH PROGRESS MADE AT HANA AND OPTIMISTIC RE PROSPECTS FOR EARLY STATUS SETTLEMENT.

9. MARSHALL ISLANDS DISTRICT. AGAIN KNOWLEDGE OF WHAT WENT ON AT HANA SEEMS TO BE CONFINED TO FEW KEY DISTRICT LEADERS WITH MOST OTHERS

TOTALLY IN THE DARK. NO OPPOSITION TO OUR LAND REQUIREMENTS IN THAT DISTRICT WERE ARTICULATED DURING VISIT. THOUGH MARSHALLESE WITH WHOM WE MET DURING VISIT DISPLAYED MORE THAN NORMAL DEGREE OF RETICENCE, THERE SEEMED TO BE GENERAL SATISFACTION WITH HANA PROGRESS AND TRENDS.

DISTRICT LEADERSHIP CLEARLY WILL FOLLOW CONGRESSIONAL LEAD ON STATUS.

10. MESSAGE PREPARED DECEMBER 21. DORRANCE

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