



Department of State

TELEGRAM

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ACTION INT-08

INFO OCT-01 IO-12 EA-11 PM-06 NSC-10 SS-14 RSC-01 P-03

PRS-01 USIA-12 CIAE-00

INR-00	DEPARTMENT OF STATE / CDC/MR	NSAE-00	RSR-00	086 W
REVIEWED BY <i>[Signature]</i>			074160	DATE FEB. 25 1987

P 240010Z MAY 72  
FM HICOMTERPACIS SAIPAN  
TO SECSTATE  
INFO COMTWELVE SAN FRAN CALIF  
SECDEFENSE  
CINCPAC  
CINCPACREP GUAM/TPI  
WHITE HOUSE

UNCLAS. PASS TO DEPT INTERIOR FOR DASTA AND OSN  
FROM POLAD 132. STATE FOR IO/UNP AND S/PC. DEFENSE FOR OSD/ISA  
AND UCS. COMTWELVE FOR AMBASSADOR WILLIAMS. WHITE HOUSE FOR MR  
HOLDRIDGE (NSC).

SUBJECT: TPI FUTURE POLITICAL STATUS

REF: POLAD 131

1. ADDRESSEES WILL HAVE SEEN  
PDN MAY 23 STORY. FOLLOWING IS SUGGESTED TEXT REPLY WHICH WOULD  
BE RELEASED ONLY TO PDN. IF OTHER MEDIA OR NEWSPAPERS PICK UP AND  
REPLAY PDN STORY, SAME RELEASE WOULD THEN BE PROVIDED TO THEM.  
CEQUEST PRIORITY REPLY.

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2. BEGIN TEXT. THE UNITED STATES IS NOT "DRAGGING ITS FEET AND  
DELIBERATELY PROLONGING THE MICRONESIA STATUS TALKS IN THE HOPE  
THAT MORESEPEGATIST TENDENCIES SIMILAR TO THE MARIANAS SITUATION  
WILL FLARE UP WITHIN THE U.S. TRUST TERRITORY OF THE PACIFIC  
ISLANDS."

3. A STORY APPEARED ON THE FRONT PAGE OF THE PACIFIC DAILY NEWS  
ON MAY 23 STATING THE ABOVE AND CITING AN OFFICER OF THE MICRONESIAN  
JOINT COMMITTEE ON FUTURE STATUS AS HAVING MADE THESE AND OTHER  
CHARGES. THE STORY QUOTES THE SAME OFFICER AS ACCUSING THE U.S.  
OF ATTEMPTING "TO PROVE THAT THE CONGRESS OF MICRONESIA DOES NOT  
REPRESENT THE PEOPLE," AND AS ATTACKING AMBASSADOR WILLIAMS

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FOR HAVING TOLD A GROUP OF MARSHALLESE HIGH SCHOOL STUDENTS THAT MICRONESIAN PROPOSALS FOR U.S. FINANCIAL ASSISTANCE FOR MICRONESIA ARE "TOO HIGH."

THE STATUS COMMITTEE "SPOKESMAN" ALSO HINTS AT UNHAPPINESS OVER THE FACT THAT IT WAS NOT POSSIBLE AT THE PALAU TALKS TO FORMULATE A DRAFT COMPACT OF ASSOCIATION UND GO INTO DETAILED DISCUSSION OF FUTURE FINANCIAL ARRANGEMENTS.

• THESE CHARGES AND CONCERNS ARE BASELESS. THE FACTS SPEAK FOR THEMSELVES.

A) ON THE TIMING OF THE NEXT MEETING BETWEEN AMERICAN AND MICRONESIAN NEGOTIATORS, ARRANGEMENTS ARE ALREADY BEING WORKED

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OUT. IT SEEMS LIKELY THE MEETING WILL BE IN JULY, AS ANTICIPATED AT THE CONCLUSION OF THE LAST ROUND OF TALKS IN PALAU. IS THIS FOOT-DRAGGING?

B) TO ACCUSE THE UNITED STATES OF ATTEMPTING TO FOSTER SEPARATIST SENTIMENTS IS ERRONEOUS. SUCH SEPARATIST SENTIMENTS AS DO EXIST HAVE BEEN THERE ALL ALONG. IN FACT U.S. POLICY FOR MORE THAN 25 YEARS HAS BEEN TO DEVELOP MICRONESIA TOWARD A COMMON FUTURE POLITICAL STATUS. THIS POLICY FAILED IN THE MARIANAS AND THE UMS. HAS NOW AGREED TO SEPARATE NEGOTIATIONS WITH THE MARIANAS TOWARD POLITICAP UNION WITH THE UNITED STATES. BUT IT WAS THE MICRONESIAN DELEGATION WHICH FIRST GAVE OFFICIAL RECOGNITION (AT THE HANA TALKS IN OCTOBER) TO THE SEPARATE ASPIRATIONS OF THE MARIANAS WHICH REQUIRE SEPARATE NEGOTIATIONS. IF THE POLICY FAILS ELSEWHERE IN MICRONESIA IT WILL BE BECAUSE OF MICRONESIAN SENTIMENTS AND INITIATIVE, NOT THOSE OF THE U.S.

C) IT IS INACCURATE TO STATE THAT THE U.S. IS, SOMEHOW, TRYING TO PROVE THAT THE CONGRESS OF MICRONESIA "DOES NOT REPRESENT THE PEOPLE." THERE CAN BE NO BASIS FOR THIS STATEMENT. THE U.S. HAS CONSISTENTLY GIVEN RECOGNITION TO THE PRINCIPLE THAT MICRONESIA'S FUTURE STATUS SHOULD BE NEGOTIATED WITH THE JOINT COMMITTEE ON FUTURE STATUS OF THE CONGRESS OF MICRONESIA, AND THAT ANY AGREEMENT REACHED SHOULD BE APPROVED BY THE CONGRESS BEFORE

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IT IS PUT TO THE PEOPLE OF MICRONESIA IN AN ACT OF SELF-DETERMINATION, AND THIS POSITION HAS BEEN MAINTAINED DESPITE COMPLAINTS FROM MANY OTHER MICRONESIAN LEADERS OVER THEIR EXCLUSION FROM THE STATUS NEGOTIATIONS.

D) THE "SPOKESMAN" QUOTED IN THE STORY ALSO SEEMS TO FIND FAULT WITH THE U.S. POSITION THAT IT IS TOO EARLY TO FORMULATE A DRAFT COMPACT OF ASSOCIATION AND DISCUSS IN DETAIL FUTURE FINANCIAL RELATIONSHIPS. THIS STATEMENT IGNORES THE FACT THAT THUS FAR THE TWO SIDES HAVE REACHED AGREEMENT ONLY ON MOST OF THE BASIC PRINCIPLES OF A FUTURE RELATIONSHIP, NOT ON THE DETAILS. HOW CAN A COMPACT BE DRAFTED UNTIL THERE IS AGREEMENT ON THE DETAILS THAT WILL GO INTO A COMPACT? ON FUTURE FINANCIAL ARRANGEMENTS,

THE U.S. HAS MAINTAINED THAT THERE MUST BE A FAR CLEARER UNDERSTANDING OF THE SUBSTANCE OF OUR FUTURE POLITICAL RELATIONSHIPS, AND OF FUTURE MICRONESIAN REQUIREMENTS AND FINANCIAL INSTITUTIONS BEFORE THERE CAN BE DETAILED DISCUSSION OF FINANCING. AT THIS POINT WE DON'T EVEN KNOW WHAT U.S. PROGRAMS AND SERVICES A FUTURE MICRONESIA WILL WISH TO HAVE AND CAN BE PROVIDED. HOWEVER, IT CAN BE SAID THAT THE FIGURE OF \$50 MILLION CITED IN THE PACIFIC DAILY NEWS STORY WAS INACCURATE. THE MICRONESIAN

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DELEGATION AT THE PALAU TALKS PROPOSED THAT THE TOTAL COST TO THE UNITED STATES FOR A FUTURE ASSOCIATION WITH MICRONESIA BE AT LEAST \$100 MILLION ANNUALLY. AT THE MEETING WITH HIGH SCHOOL STUDENTS IN MAJURO, AMBASSADOR WILLIAMS WAS ASKED ABOUT THIS FIGURE AND DID INFORMALLY INDICATE THAT THE TOTAL PROPOSED FINANCIAL PACKAGE WAS PROBABLY TOO HIGH. UNDOUBTEDLY HE HAD IN MIND THAT THIS AMOUNT WOULD REPRESENT A GREATER PER CAPITA EXPENDITURE IN MICRONESIA BY THE U.S. GOVERNMENT THAN IT IS CAPABLE OF SPENDING ON ITS OWN CITIZENS (EXCLUDING U.S. DEFENSE EXPENDITURES) IN AMERICAN STATES AND TERRITORIES. IT IS SELF-EVIDENT THAT IT IS UNREALISTIC TO EXPECT THAT THE U.S. SHOULD BE MORE GENEROUS WITH MICRONESIA THAN IT CAN BE WITH ITS OWN STATES AND TERRITORIES.  
5. THE NEGOTIATIONS TOWARD MICRONESIA'S FUTURE POLITICAL STATUS FACE ENOUGH DIFFICULTIES WITHOUT ALLEGATIONS AND STATEMENTS OF THE SORT REPORTED IN THE MAY 23 DAILY NEWS STORY. END TEXT. DORRANCE

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