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Department of State

**TELEGRAM** 

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46 ACTION INT-06

INFO OCT-01 IO-12 EA-11 P-03 PRS-01 SS-14 INR-06 INRE-00

L-03 H-02 CIAE-00 NSAE-00 RSR-01 RSC-01 ACOC ME

P 270925Z JAN 72
FM DISTAD PALAU
TO SECSTATE WASHDC
INFO COMTWELVE SAN FRAN CALIF
SEC DEF WASHDC
WHITE HOUSE WASHDC
CINCPAC
CINCPAC
CINCPACREP GUAM/TTPI
HICOMTERPACIS SAIPAN

REVIEWED BY COL DATE
RDS or XDS EXT. DATE  TS AUTH. REASON(S)  ENDORSE EXISTING MARKINGS DECLASSIFIED RELEASABLE  RELEASE DENIED PA or FOI EXEMPTIONS

UNCLAS PASS TO DEPT INTERIOR FOR OSN AND DASTA FROM POLAD 36. STATE FOR ID/UNP AND S/PC. COMTWELVE FOR AMBASSADOR WILLIAMS. DEF FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR HOLDRIDGE (NSC). CINCPAC FOR POLAD.

SUBJECT: TTPI - FUTURE POLITICAL STATUS

- 1. FOLL IS FULL TEXT SENATOR SALII'S JANZ26 STATEMENT MADE IN SENATE WHEN HE INTRODUCED STATUS COMMITTEE REPORT.
- 2. BEGIN TEXT. NOW, MR. PRESIDENT, IT IS MY PRIVILEDGE TO PRESENT THE RESULTS OF MICRONESIAN FUTURE STATUS NEGOTIATIONS HELD IN HAWAII LAST OCTOBER.

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- 3. ALTHOUGH REPORT BEING OFFICIALLY PRESENTED: TODAY IS LABELED 'DRAFT' I WANT TO IMPRESS UPON THIS CONGRESS FACT THAT REPORT REPRESENTS FULL AND COMPLETE TRANSCRIPT OF EXCHANGES WHICH TOOK PLACE BETWEEN YOUR DELEGATION AND AMERICAN DELEGATION. REPORT IS LABELED AS DRAFT SINCE IT OFFERS NEITHER A BLUEPRINT NOR ANY SPECIFIC RECOMMENDATIONS WITH RESPECT TO POLITICAL FUTURE OF MICRONESIA, OTHER THAN THOSE WHICH WERE EXCHANGED IN HAWAII. SUCH A BLUEPRINT AND SUCH RECOMMENDATION CAN ONLY COME AFTER CONCLUSION OF NEXT ROUND OF NEGOTIATIONS WHICH ARE SCHEDULED TO BE HELD IN PALAU DURING EARLY PART OF APRIL THIS YEAR.
  - 4. IT IS WITH A VIEW TOWARD THIS COMING ROUND OF NEGOTIATIONS THAT





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THIS CONGRESS MUST REVIEW AND EVALUATE THE AMERICAN PROPOSALS PRESENTED TO YOUR DELEGATION ON ISLA NB271 FOR WHILE THERE WERE MANY ISSUES AND AREAS OF CONCERN WHICH WERE UNRESOLVED DURING THOSE NEGOTIATIONS. THERE DID EMERGE A NEW AMERICAN PROPOSAL GUITE DIFFERENT FROM COMMONWEALTH OFFER OF 1970, AND THE AMERICAN PROPOSAL ADDRESSES ITSELF TO FOUR PRINCIPLES OF FREE ASSOCIATION WITH WHICH YOUR DELEGATION CONDUCTED NEGOTIATIONS IN HAWAII.

5. I MUST POINT OUT, AT THIS POINT, THAT SINCE OFFER OF COMMONWEALTH TO MICRONESCA BY AMERICAN DELEGATION. U.S. HAS COME

PAGE THREE RUHGSAA4999 UNCLAS A LONG WAY IN MEETING MANY OF

A LONG WAY IN MEETING MANY OF DEMANDS OF CONGRESS OF MICRONESIA. COMMONWEALTH REQUIRED PERMANENT RELATIONSHIP BETWEEN MICRONESIA AND UNITED STATES. PROPOSAL GIVEN IN MAUI WAS FOR A RELATIONSHIP WHICH CAN BE TERMINATED BY MUTUAL CONSENT OF NATION OF MICRONESIA AND NATION OF U.S. POSITION OF THIS CONGRESS HAS BEEN THAT ANY RELATIONSHIP BETWEEN TWO COUNTRIES MUST BE BASED ON ABILITY OF EITHER SIDE TO TERMINATE RELATIONSHIP UNILATERALLY. I WISH TO POINT OUT THAT ON THIS FOURTH PRINCIPLE ON QUESTION OF TERMINATION THERE STILL REMAINS A GREAT DIFFERENCE BETWEEN OUR POSITION AND ANY POSITION OFFERED BY AMERICAN DELEGATION IN HAWAII, BUT I MUST ALSO ADD THAT NEW POSITION REPRESENTS WHAVDNY

WAS A GREAT DEPARTURE FROM DRIGINAL AMERICAN POSITION IN 1970, AND I BELIEVE IT MERITS CONSIDERATION BY THIS CONGRESS. WITH RESPECT TO OTHER THREE PRINCIPLES, I BELIEVE THAT AMERICAN POSITION WHICH EMERGED IN HAWAII ACCOMODATED THOSE THREE PRINCIPLES ALMOST 100 PERCENT.

6. AFTER CONGRESS HAS MADE AN EVALUATION OF NEW AMERICAN POSITION IT CAN TAKE ONE OF SEVERAL COURSES OF ACTION; IT CAN EITHER REJECT OR ACCEPT THIS NEW PROPOSAL; OR THIS CONGRESS CAN THOROUGHLY EVALUATE ITS OWN POSITION WITH A VIEW TOWARD

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POSSIBLE COMPROMISE IN THOSE AREAS WHERE MAJOR DIFFERENCES STILL'

EXIST. NEITHER I NOR YOUR JOINT COMMITTEE AT THIS TIME WISH TO

PREJUDICE JUDGEMENT OF THIS CONGRESS IN EVALUATING AMERICAN

PROPOSAL BY MAKING ANY SPECIFIC RECOMMENDATION. IT IS OUR

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BELIEF THAT ANY RECOMMENDATION SHOULD BE PREPARED AND OFFERED AFTER CONGRESS HAS HAD CHANCE TO REVIEW AMERICAN POSITION. WHAT IS REQUIRED OF THIS CONGRESS, AFTER IT HAS EVALUATED NEW AMERICAN POSITION, IS TO GIVE JOINT COMMITTEE ON FUTURE STATUS INSTRUCTIONS FOR FORTHCOMING ROUND OF TALKS.

7. U.S. DELEGATION EXPECTS A RESPONSE FROM THE CONGRESS: PEOPLE OF MICRONESIA EXPECT A RESPONSE FROM THIS CONGRESS. I WOULD URGE SERIOUS STUDY OF THIS REPORT AND SOME ACTION ON PART OF THIS CONGRESS BEFORE WE MEET WITH AMBASSADOR WILLIAMS IN APRIL. END TEXT.

8. CONFIRMATION COPIES TEXT BEING AIRMAILED TO OSN AND AMBASSADOR WILLIAMS. MEANWHILE PLEASE NOTE ONE DISCREPANCY BETWEEN MY SUMMARY REPORT OF STATEMENT (POLAD 28) AND ABOVE FULL TEXT FROM SENATE JOURNAL WHICH WAS DUE TO EXTREMELY POOR ACCOUSTICS IN SENATE CHAMBER. SENATOR SALII DID NOT STATE, AS INDICATED IN POLAD 29, THAT STATUS COMMITTEE HAD UNANIMOUSLY APPROVED COMMITTEE REPORT. DORRANCE

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