



INT  
Pol 19 PACTT (714) 10

# Department of State TELEGRAM

UNCLASSIFIED 695

PAGE 01 021824Z

53  
ACTION INT-06

INFO OCT-01 PM-06 INR-06 EA-11 IO-12 L-03 PRS-01 OEO-01

E-11 SS-14 RSR-01 RSC-01 P-03 USIA-12 7089 W  
016713

P 021235Z FEB 72 ZNZ-1  
FM DISTAD PALAU  
TO HICOMTERPACIS SAIPAN  
ALDISTAD TERPACIS  
LNO GUAM  
LNO KWAJ  
COMNAVMARIANAS  
CINCPAC  
CINCPACREPGAUMXTTPI  
USNAVINSERVO GUAM  
AMEMBASSY CANBERRA  
COMTWELVE/SAN FRAN CALIFORNIA  
SECSTATE  
HICOM OKINAWA RYIS  
INFO SEC DEF  
JCS  
CNO  
CHINFO  
CINCPACFLT

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>Steel</u>	DATE <b>FEB. 26 1987</b>
RDS <input type="checkbox"/> or XDS <input type="checkbox"/> EXT. DATE _____	
TS AUTH. _____	REASON(S) _____
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	
DECLASSIFIED <input type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/>	
RELEASE DENIED <input type="checkbox"/>	
PA or FOI EXEMPTIONS _____	

*Defense Dept.  
2/27/72*

CINCPACF  
CINCUSARPAC  
CGMPAC  
COMCBPAC  
MAYFACNGCOM HDQRTS  
PACDIVNACFACENGEOM  
HICOMTERPACIS LNO HONO

UNCLAS X (SECTION ONE OF THREE)  
AMEMBASSY CANBERRA/COMTWELVE/HICOMRY OKINAWA NOT  
ADDEES PASS INFO  
CANBERRA FOR POL SECTION  
COMTWELVE FOR AMBASSADOR WILLIAMS

①

UNCLASSIFIED  
50

05- 419489



Department of State **TELEGRAM**

UNCLASSIFIED

PAGE 02 021824Z

USCAR FOR TTPI LNO  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA/OSN  
(CONGRESS 24TH DAY)

KOROR, FEB. 2, (MNS)---IN THE SENATE, A HOUSE BILL TO MAKE CORRECTIONS OF PRINTING ERRORS IN THE TRUST TERRITORY CODE WAS GIVEN FINAL APPROVAL DURING WEDNESDAY'S SESSION. THE ACTION CAME BY REQUEST OF SENATOR ANDON AMARAICH OF TRUK,

PAGE THREE RUHGSAA4094 UNCLAS  
CHAIRMAN OF THE SENATE COMMITTEE ON JUDICIARY AND GOVERNMENTAL OPERATIONS, WHOSE COMMITTEE STUDIED THE MEASURE. THE BILL IS ONE OF THE THREE GIVEN FINAL APPROVAL BY THE CONGRESS AT WEDNESDAY'S SESSION. THE OTHER TWO WERE CONSIDERED IN THE HOUSE.

ANOTHER ACTION BY THE SENATE, A BILL TO EXTEND THE LIFE OF THE JOINT COMMITTEE ON BANKING WAS ORIGINALLY SCHEDULED IN THE BILL CALENDAR OF THE SENATE FOR FINAL ACTION. HOWEVER, THE SENATE REFERRED THE MEASURE TO THE RESOURCES AND DEVELOPMENT COMMITTEE MAKING IT THE SECOND TIME THAT THIS BILL HAS BEEN DELAYED IN PASSAGE.

THREE SENATE BILLS AND TWO HOUSE BILLS ALSO PASSED FIRST READING OF THE SENATE DURING WEDNESDAY'S MEETING. AND THE SENATE ADOPTED A HOUSE JOINT RESOLUTION WHICH REQUESTS THAT PROVISIONS OF THE U.S. RURAL ELECTRIFICATION ACT BE EXTENDED TO THE TRUST TERRITORY. IF THE ACT WERE AMENDED TO INCLUDE THE TRUST TERRITORY, MONEY IN THE FORM OF LOANS WOULD BE AVAILABLE TO EXTEND ELECTRIC POWER TO OUTLYING AREAS OF MICRONESIA.

OTHER ACTION IN THE SENATE INCLUDED THE INTRODUCTION

PAGE FOUR RUHGSAA4094 UNCLAS  
OF ONE BILL AND TWO SENATE JOINT RESOLUTIONS. THE BILL WOULD APPROPRIATE THE SUM OF \$200,000 DOLLARS FOR VARIOUS PROJECTS IN PALAU DISTRICT; AND THE TWO SENATE JOINT RESOLUTIONS REQUEST THE SECRETARY OF INTERIOR TO AMEND SECRETARIAL ORDER 2902 SO TO ALLOW CONSULTATION WITH THE CONGRESS OF MICRONESIA WITH REGARD TO AIR AND SEA TRANSPORTATION; AND REQUEST THE HIGH COMMISSIONER TO PROVIDE A MARKETING AGENT ON GUAM

UNCLASSIFIED

05-419490



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 03 021824Z

FOR TRUST TERRITORY PRODUCTS.

IN THE HOUSE, AS MENTIONED PREVIOUSLY, TWO BILLS WERE PASSED AND SENT TO THE HIGH COMMISSIONER. THEY ARE A SENATE BILL RELATING TO DESIGNATION OF SESSIONS OF CONGRESS, PROVIDING FOR THE NUMBERING OF PUBLIC AND PRIVATE LAWS, AND OTHER MATTERS, AND A HOUSE BILL AMENDING THE TRUST TERRITORY CODE RELATING TO RULES OF CONSTRUCTION.

THREE ADDITIONAL HOUSE BILLS WERE PASSED ON SECOND READING AND SENT TO THE SENATE. THESE BILLS RELATE TO IMMUNIZATION OF SCHOOL CHILDREN IN THE TRUST TERRITORY; PROVIDE FOR SHARING REVENUES FROM THE LEASE OF PUBLIC LAND WITH THE DISTRICTS; AND AUTHORIZE MONEY FOR THE ECONOMIC DEVELOPMENT LOAN FUND OVER A PERIOD OF YEARS.

PAGE FIVE RUHGSAA4094 UNCLAS

MOST OF THE HOUSE SESSION WEDNESDAY, HOWEVER, WAS DEVOTED TO DISCUSSION OF A HOUSE JOINT RESOLUTION WHICH SUPPORTS PAN AMERICAN WORLD AIRWAYS IN ITS APPLICATION TO THE U.S. CIVIL AERONAUTICS BOARD TO FLY A ROUTE BETWEEN TOKYO AND SAIPAN.

PASSAGE OF THE JOINT RESOLUTION IS RECOMMENDED BY A COMMITTEE REPORT FROM REPRESENTATIVE SASAHO HARUO'S RESOURCES AND DEVELOPMENT COMMITTEE. THE MAIN CONTENTION OF THE COMMITTEE REPORT IS THAT THE MARIANAS DISTRICT IS THE AREA OF THE TERRITORY MOST DIRECTLY AFFECTED BY THE APPLICATION, AND THEREFORE THE CONGRESS SHOULD RESPECT AND SUPPORT THE WISHES OF THE PEOPLE OF THE MARIANAS. DURING HEARINGS ON THE JOINT RESOLUTION, RESOLUTIONS AND PETITIONS FROM VARIOUS MUNICIPAL AND DISTRICT ORGANIZATIONS, INCLUDING MUNICIPAL COUNCILS AND THE DISTRICT LEGISLATURE, WERE INTRODUCED AS TESTIMONY SUPPORTING THE PAN AM APPLICATION. THE AIRLINE REPRESENTATIVES WHO WERE AT THE HEARINGS WERE FROM PAN AM AND CONTINENTAL AIR MICRONESIA, WHICH HAS ALSO APPLIED FOR THE ROUTE. INTENSIVE LOBBYING HAS BEEN UNDERWAY IN BEHALF OF PAN AM

PAGE SIX RUHGSAA4094 UNCLAS

AND AIR MICRONESIA FOR SEVERAL WEEKS, NOT ONLY IN CONTACTS

UNCLASSIFIED

05- 419491



*Department of State*

**TELEGRAM**

UNCLASSIFIED

PAGE 04 021824Z

WHICH REPRESENTATIVES OF THE AIRLINES HAVE MADE WITH CONGRESSMEN AND OTHERS, BUT ALSO AMONG THE CONGRESSMEN THEMSELVES.

THE INTENSITY OF FEELING ABOUT THE RESOLUTION WAS EVIDENT IN THE DEBATE WEDNESDAY. FULLY HALF OF THE MEMBERS OF THE HOUSE OF REPRESENTATIVES EXPRESSED OPINIONS ON THE MEASURE, AND SEVERAL OTHERS WERE INVOLVED IN LEGAL MOVES ON THE FLOOR TO EITHER HAVE THE RESOLUTION DEFERRED OR ACTED UPON ONCE AND FOR ALL.

ACTION ON THE COMMITTEE REPORT RECOMMENDING ADOPTION OF THE JOINT RESOLUTION HAD BEEN DEFERRED ON MONDAY (JAN. 31). ANOTHER MOVE TO DEFER ACTION ON THE COMMITTEE REPORT WAS MADE WEDNESDAY, BUT IT WAS NOT SUCCESSFUL. RECESSES WERE CALLED IN THE MIDST OF DEBATE AS THE CONGRESSMEN MOVED AMONG THEIR COLLEAGUES TO PERSUADE ONE ANOTHER. EVENTUALLY, THE REPORT WAS ADOPTED, AND, AT THE END OF THE LEGISLATIVE CALENDAR, THE JOINT RESOLUTION ITSELF WAS FINALLY UP FOR ADOPTION.

PRIME SUPPORT FOR THE MEASURE CAME FROM THE MEMBERS OF THE MARIANAS DELEGATION OF CONGRESSMEN HERMAN GUERRERO, CARLOS

EOT

UNCLASSIFIED

05- 419492



Department of State

TELEGRAM

UNCLASSIFIED 696

PAGE 01 021927Z

45

ACTION INT-06

INFO OCT-01 PM-06 INR-06 EA-11 IO-12 L-03 PRS-01 OEO-01

E-11 SS-14 (RSR-01) RSC-01 P-03 USIA-12 7089 W  
----- 017120

P 021235Z FEB 72 ZNZ-1  
FM DISTAD PALAU  
TO HICOMTERPACIS SAIPAN  
ALDISTAD TERPACIS  
LNO GUAM  
LNO KWAJ  
COMNAVMARIANAS  
CINCPAC  
CINCPACREPGAUMXTTPI  
USNAVINSERVO GUAM  
AMEMBASSY CANBERRA  
COMTWELVE/SAN FRAN CALIFORNIA  
SECSTATE  
HICOM OKINAWA RYIS  
INFO SEC DEF  
JCS  
CNO  
CHINFO  
CINCPACFLT

CINCPACF  
CINCUSARPAC  
CGFMPAC  
COMCBPAC  
NAVFACNGCOM HDGRTS  
PACDIVNACFACENGCOM  
HICOMTERPACIS LNO HONO

UNCLAS (SECTION TWO OF THREE)  
AMEMBASSY CANBERRA/COMTWELVE/HICOMRY OKNZ00, \$095  
ADDEES PASS INFO  
CANBERRA FOR POL SECTION  
COMTWELVE FOR AMBASSADOR WILLIAM

UNCLASSIFIED  
50

05-419493



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 021927Z

USCAR FOR TTPI LNO  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA/OSN  
SHODA AND FELIPE ATALIG. THEIR CONTENTION WAS  
RESOLUTION BE PASSED TO PROVIDE GUIDANCE FOR THE CIVIL  
AERONAUTICS BOARD AND FOR THE MANY ORGANIZATIONS IN THE  
MARIANAS WHO HAD INDICATED SUPPORT OF PAN AM.  
OTHER CONGRESSMEN, INCLUDING JOHN MANGEFEL (YAP),

PAGE THREE RUHGSAA4095 UNCLAS  
OLTER PAUL (PONAPE), AND JOAB SIGRAH (PONAPE) URGED THAT  
THE CONGRESS SHOULD STAY NEUTRAL IN SUCH MATTERS, ESPE-  
CIALLY, IF IT SEEMED IN THE CASE BEFORE THEM THAT ONLY  
ONE DISTRICT WAS PRIMARILY INVOLVED. CONGRESSMAN PAUL  
ADDED THE OPINION THAT MICRONESIA AND MICRONESIANS ARE AL-  
READY INVOLVED IN ONE AIRLINE, AND TO INVITE ANOTHER AIR-  
LINE INTO THE TRUST TERRITORY WOULD HURT MICRONESIA'S IN-  
TEREST BECAUSE OF THE MANY INVESTORS IN CONTINENTAL/AIR  
MICRONESIA.  
CONGRESSMEN CHARLES DOMNICK (MARSHALLS), EKPAP SILK  
(MARSHALLS), HANS WILIANDER (TRUK) AND SASAUO HARUO (TRUK)  
ALSO ADDED THEIR OPINIONS AS HEATED, RAPID-FIRE DEBATE CON-  
TINUED. AT ONE POINT, ANOTHER MOVE WAS MADE TO DEFER ACTION  
ON THE RESOLUTION, BUT IT WAS DEFEATED.

THE DEBATE CONTINUED FOR SEVERAL MINUTES WITH THE  
REPETITION OF THE ARGUMENTS ALREADY STATED PREVIOUSLY.  
THEN, IN RAPID ORDER, TWO MOTIONS WERE MADE ON THE FLOOR  
OF THE HOUSE. FIRST, A VOTE WAS TAKEN AND IT WAS DECIDED  
THAT A FINAL VOTE WOULD BE TAKEN TO EITHER ADOPT OR REJECT  
THE RESOLUTION. BUT BEFORE THAT FINAL VOTE COULD BE TAKEN,

PAGE FOUR RUHGSAA4095 UNCLAS  
REPRESENTATIVE RAYMOND SETIK (TRU) MOVED THAT THE HOUSE AD-  
JOURN FOR THE DAY. THE MOTION WAS QUICKLY SECONDED AND  
PASSED, AND THE HOUSE ADJOURNED UNTIL THURSDAY AT FOUR O'CLOCK  
IN THE AFTERNOON.  
IT IS NOT KNOWN WHEN THE FINAL ACTION ON THE RESOLUTION  
WILL BE TAKEN OR JUST WHAT THE EXACT STATUS OF THE MEASURE  
IS AT THE CLOSE OF THE 24TH DAY OF THE SESSION. THE RESOLU-

UNCLASSIFIED

05-419494



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 03 021927Z

TION IS OBVIOUSLY A CONTROVERSIAL ONE AND MORE DEBATE ON THE MEASURE IS EXPECTED BEFORE IT IS FINALLY DEALT WITH. TWICE DURING WEDNESDAY'S DEBATE ON THE RESOLUTION, THERE WAS DISCUSSION ABOUT THE POSSIBILITY OF CONDUCTING A FINAL VOTE ON THE MEASURE BY SECRET BALLOT. MANY CONGRESSMEN FELT NO HESITATION ABOUT EXPRESSING THEIR VIEWS ON THE MEASURE IN PUBLIC DEBATE, ALTHOUGH SEVERAL OF THE OPINIONS DID NOT DEAL WITH THE MERITS OF SUPPORTING OR NOT SUPPORTING PAN AMERICAN, BUT MORE WITH WHETHER OR NOT THE CONGRESS SHOULD STAY NEUTRAL IN THIS MATTER. WHEN IT COMES TO A FINAL DECISION ABOUT SUPPORTING OR NOT SUPPORTING PAN AM IN ITS APPLICATION FOR THE ROUTE IN QUESTION, THE MEMBERS OF THE HOUSE ARE SHOWING GREAT HESITATION.

PAGE FIVE RUHGSAA4095 UNCLAS

WITH THE SWIFT ADJOURNMENT OF THE HOUSE SESSION, THERE WAS NO CALL FOR THE INTRODUCTION OF NEW BILLS.  
(BORJA SPEECH)

PALAU, FEB. 2 (MNS).--AT THE CLOSE OF THE SESSION IN THE SENATE ON WEDNESDAY (FEB. 2), MARIANAS SENATOR OLYMPIO T. BORJA TOOK THE FLOOR TO CRITICIZE THE UNITED STATES GOVERNMENT AS THE ADMINISTERING AUTHORITY OF THE TRUST TERRITORY.

SENATOR BORJA WAS CAREFUL AT THE OUTSET OF HIS REMARKS TO DISTINGUISH BETWEEN THE PRESENT ADMINISTRATION OF THE TRUST TERRITORY GOVERNMENT AND WHAT HE CALLED THE "RETROGRESSIVE INFLUENCE" OF WASHINGTON ON THE ADMINISTRATION'S POLICIES. BORJA SAID HE BELIEVED THAT HIGH COMMISSIONER JOHNSTON WAS SINCERE IN HIS DECLARATION MADE IN THE 1970 STATE OF THE TERRITORY MESSAGE IN WHICH HE SAID THAT EVEN THOUGH HE WAS NOT ELECTED AS HIGH COMMISSIONER BY THE PEOPLE, HE WOULD TRY TO CONDUCT HIS ADMINISTRATION AS THOUGH HE WERE ELECTED AND HOPED TO BE RE-ELECTED.

PAGE SIX RSHGSAA4095 UNCLAS

THE SENATOR ADDED, "I HAVE GREAT RESPECT FOR THIS MAN WHO BEARS DIFFICULT IF NOT ALMOST IMPOSSIBLE BURDENS

UNCLASSIFIED

05-419495



Department of State

**TELEGRAM**

UNCLASSIFIED

PAGE 04 021927Z

IN ADMINISTERING THE TRUST TERRITORY."

BORJA POINTED OUT THAT MUCH CRITICISM HAS BEEN DIRECTED AT THE HIGH COMMISSIONER RECENTLY, AND THAT IT COMES AS THE RESULT OF TWO THINGS.

"FIRST," SAID BORJA, "MANY OF THE PROBLEMS ARE LONG-STANDING, AND I THINK MANY OF MY COLLEAGUES ARE BECOMING A LITTLE WEARY OF SEEING THEM NOT RESOLVED.

"SECOND," HE CONTINUED, "SOME OF THE MANY ENCOURAGING PROMISES MADE BY FORMER SECRETARY OF THE INTERIOR WALTER HICKEL HAVE NOT BEEN FULFILLED."

THE SENATOR SAID THAT THE "HONEYMOON" IS OVER, AND THAT THERE IS A GREAT DEAL MORE CRITICISM OF THE ADMINISTRATION NOW THAN THERE WAS THREE YEARS AGO. "I CANNOT SAY THAT THE CRITICISM IS UNJUSTIFIED," BORJA ADDED, "BUT I DO WANT TO MAKE IT CLEAR THAT WHILE THIS CRITICISM IS OSTENSIBLY DIRECTED AT THE OFFICE OF THE HIGH COMMISSIONER, THE REAL TARGET IS MORE PROPERLY THE ADMINISTERING AUTHORITY IN GENERAL."

EDT

UNCLASSIFIED

05- 419496





Department of State

TELEGRAM

UNCLASSIFIED 693

PAGE 01 022008Z

45

ACTION INT-06

INFO OCT-01 PM-06 INR-06 EA-11 IO-12 L-03 PRS-01 OEO-01

E-11 SS-14 RSR-01 RSC-01 P-03 USIA-12 2089 W  
017457

P 021235Z FEB 72 ZNZ-1  
FM DISTAD PALAU  
TO HICOMTERPACIS SAIPAN  
ALDISTAD TERPACIS  
LNO GUAM  
LNO KWAJ  
COMNAVMARIANAS  
CINCPAC  
CINCPACREPGAUMXTTPI  
USNAVINSERVO GUAM  
AMEMBASSY CANBERRA  
COMTWELVE/SAN FRAN CALIFORNIA  
SECSTATE  
HICOM OKINAWA RYIS  
INFO SEC DEF  
JCS  
CNO  
CHINFO  
CINCPACFLT

CINCPACF  
CINCUSARPAC  
CGFMPC  
COMCBPAC  
MAVFAACNGCOM HDQRTS  
PACDIVNACFACENGEOM  
HICOMTERPACIS LNO HONO

UNCLAS (FINAL SECTION OF THREE)  
AMEMBASSY CANBERRA/COMTWELVE/HICOMRY OKINAWA NOT ADDEES  
PASS INFO  
CANBERRA FOR POL SECTION  
COMTWELVE FOR AMBASSADOR WILLIAMS

UNCLASSIFIED *So*



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 022008Z

USCAR FOR TTPI LNO  
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA/OSN.  
(BORJA SPEECH CONT'D)  
BORJA CHARACTERIZED THE HIGH COMMISSIONER AS "CAUGHT BETWEEN THE GRINDING STONE OF MICRONESIAN ASPIRATIONS AND THE MILLSTONE OF UNITED STATES INTERESTS. "THIS CONFLICT IS BEST ILLUSTRATED," BORJA SAID, "BY THE VETOES OF THE ADVICE AND CONSENT, MERIT SYSTEM AND PUBLIC DEFENDER BILLS OF 1971." BORJA SAID THE VETOES INDICATE TO HIM THAT "THE UNITED STATES IS MORE INTERESTED IN

PAGE THREE RUHGSAA4096 UNCLAS

RETAINING THE REMAINING VESTIGES OF ITS CONTROL HERE THAN IT IS IN HELPING TO PREPARE MICRONESIA FOR SELF GOVERNMENT."

THE MARIANAS SENATOR NOTED THAT THE SAME THREE BILLS AND THE IMPORTANT OMBUDSMAN BILL ARE BEFORE THE CONGRESS AGAIN THIS SESSION. HE SAID THEY HAVE BEEN MODIFIED AND STRENGTHENED "TO REMOVE ANY POSSIBLE GROUNDS FOR DISAPPROVAL BY THE HIGH COMMISSIONER." HE URGED A UNITED EFFORT BY THE CONGRESS IN ACTING ON THESE BILLS TO MEET THE GROWING "FRUSTRATIONS" WHICH THE CONGRESS IS ENCOUNTERING.

HE SAID, "WE WATCH, WITH GREAT PERPLEXITY AND NO SMALL AMOUNT OF FRUSTRATION, WASHINGTON'S RETROGRESSIVE INFLUENCE ON THE ADMINISTRATION'S POLICIES, AND WE SEE THE INCREASING DISPARITIES BETWEEN WORDS AND DEEDS, PROMISES AND ACTIONS..."

IMMEDIATELY AFTER BORJA'S SPEECH, SENATOR ANDON AMARAICH (TRUK) TOOK THE OPPORTUNITY TO ANNOUNCE THAT HEARINGS ON THE SENATE MERIT SYSTEM BILL WILL BE HELD ON MONDAY, FEBRUARY 7, AND THAT HEARINGS ON THE ADVICE AND CONSENT BILL HAVE BEEN SET FOR WEDNESDAY, FEBRUARY 9.

EOT

UNCLASSIFIED

05- 419498