



Department of State

EXCISE 715  
TELEGRAM

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53  
ACTION INT-06

INFO OCT-01 IO-12 SS-14 P-03 PRS-01 USIA-12 CIAE-00 INR-06

NSAE-00 RSC-01 OEO-01 L-03 H-02 BSR-01 /063 W

P 022257Z FEB 72  
FM HICOMTERPACIS SAIPAN  
TO SECSTATE  
INFO COMTWELVE SAN FRAN CALIF  
SECDEFENSE  
WHITE HOUSE  
CINCPAC  
CINCPACREP GUAM/TTPI

023827  
DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY *fall* DATE FEB. 25 1972

RDS  or XDS  EXT. DATE \_\_\_\_\_  
 TS AUTH. \_\_\_\_\_ REASON(S) \_\_\_\_\_  
 ENDORSE EXISTING MARKINGS   
 DECLASSIFIED/RELEASABLE  IN PART  
 RELEASE DENIED   
 YA or FOI EXEMPTIONS \_\_\_\_\_ *B1*

C O N F I D E N T I A L

PASS TO DEPT. INTERIOR FOR OSN AND DASTA  
 FROM POLAD 48C. STATE FOR IO/UNP AND S/PC. COMTWELVE FOR AMBASSADOR  
 WILLIAMS DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR. HOLDRIDGE  
 (NSC). CINCPAC FOR POLAD.

SUBJECT: TTPI FUTURE PTTPI OLITICAL STATUS

1. DURING PAST WEEK INDEPENDENCE COALITION HAS HAD SEVERAL MEET-  
 INGS WHICH, BY ALL ACCOUNTS, WERE RATHER STORMY. BUT ENDRESULT FINALLY  
 WAS, EVENING JANUARY 30, ACCEPTANCE BY COALITION MEMBERSHIP OF BASIC  
 NEW POSITION WHICH AMOUNTS TO FREE ASSOCIATION AT ITS OUTER LIMITS.  
 THIS NEW POSITION WILL BE ANNOUNCED IN A FORMAL STATEMENT BY COALITION

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LEADERS IN SENATE AND HOUSE IN NEAR FUTURE, POSSIBLY LATER THIS WEEK  
 (COALITION MEETING EVENING FEBRUARY 1 TO THRASH OUT AGREEMENT ON  
 PUBLIC POSITION STATEMENT).

2. MEANWHILE JANUARY 31 TWO MEMBERS OF COALITION

PASSED TO ME COPIES OF INTERNAL POSITION PAPER WHICH FORMED BASIS OF  
 COALITION DECISIONS EVENING JANUARY 30. POSITION PAPER, PREPARED BY  
 SENATOR AMARAICH AND FRANCISCO ULUDONG, IS UNDATED MEMORANDUM (WRITTE

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*Saipan  
2/23/72*

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LAST WEEK) TO COALITION MEMBERS OUTLINING POSSIBLE NEW POSITIONS, STRATEGY AND TACTICS FOR COALITION. MEMORANDUM ACCEPTED IN TOTO AND IS NOW OFFICIAL POLICY OF COALITION. 81

3. AT BOTH BEGINNING AND END OF MEMORANDUM IT IS NOTED THAT COALITION HAS BEEN UNABLE "MAKE ANY NOTICEABLE IMPACT IN TERMS ON INCREASING SIZE OF SUPPORT FOR ITS POSITION ON STATUS QUESTION AMONG MEMBERS OF CONGRESS OF MICRONESIA, LEADERSHIP ELITE, AND GRASSROOTS IN THE TERRITORY." MEMORANDUM THEREFORE ARGUES "COALITION MIGHT BEGIN TO GAIN POPULARITY AND SUPPORT AMONG THE PEOPLE IF IT CHANGES ITS STRATEGY TO PRESENT LESSER HARDLINE WITH RESPECT TO CONGRESS EFFORTS TO RESOLVE STATUS ISSUE, TO BE UP IN FRONT IN FIGHT FOR MORE SELF-

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GOVERNMENT AND TO PROJECT AN IMAGE AND REPUTATION OF DEFENDING AND PROTECTING INTERESTS OF ORDINARY PEOPLE OF MICRONESIA." HOWEVER, "CHANGE OF STRATEGY DOES NOT MEAN WE ARE REJECTING INDEPENDENCE AS A GOAL. THERE ARE, HOWEVER, CONDITIONS TO OUR SUPPORT FOR FREE ASSOCIATION. FIRST, FREE ASSOCIATION MUST BE FREE AND REFLECT POSITIONS OF COALITION WITH RESPECT MANY ISSUES DISCUSSED ABOVE (SUMMARIZED BELOW IN THIS TELEGRAM). SECONDLY, STEPS LEADING TO FULL SELF-GOVERNMENT MUST BEGIN WITH THIS SESSION OF CONGRESS. THIRD, IT SHOULD BE MADE A PART OF TREATY... THAT WITHIN FIVE YEARS AFTER SIGNING OF TREATY THERE WILL BE ANOTHER PLEBISCITE TO DECIDE WHETHER PEOPLE OF MICRONESIA WANT INDEPENDENCE OR NOT."

4. MOST MEMORANDUM GIVEN OVER TO (A) U.S. POSITION ON VARIOUS KEY ISSUES; (B) COALITION INTERPRETATION THAT POSITION, AND (C) COALITION POSITION ON SAME ISSUE. IN MOST INSTANCES U.S. POSITION DESCRIBED THROUGH QUOTES FROM HANA TRANSCRIPT. COALITION INTERPRETATIONS THEREOF IN MOST INSTANCES PARALLEL THINKING WHICH APPEARED IN STATUS COMMITTEE REPORTS ANALYSIS OF U.S. POSITIONS. FULL TEXT MEMORANDUM BEING AIRMAILED TO AMBASSADOR WILLIAMS AND OSN. FOLLOWING ARE COALITION POSITIONS ON VARIOUS KEY ISSUES.

5. NATIONAL SOVEREIGNTY. "MICRONESIA MUST DEMAND FOR AN UNCONDIT

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IONAL, O U T R I G H T A C K N O W L E D G E M E N T O F O U R N A T I O N A L S O V E R E I G N T Y . I T M U S T  
B E M A D E C L E A R T H A T E V E N A F T E R P L E B I S C I T E , M I C R O N E S I A S T I L L E N J O Y S  
N A T I O N A L S O V E R E I G N T Y ."

6. R I G H T T O S E L F - D E T E R M I N A T I O N . " T H E R E M U S T B E A N U N C O N D I T I O N A L  
A N D O U T R I G H T S T A T E M E N T O F P A R T O F U . S . T H A T M I C R O N E S I A  
P O S S E S S E S A N D C O N T I N U E S T O P O S S E S S R I G H T T O S E L F - D E T E R M I N A T I O N ."

7. C O N S T I T U T I O N . " O U R C O N S T I T U T I O N S H O U L D B E S U P R E M E L A W O F L A N D

A N D M U S T N O T B E R E Q U I R E D T O B E C O N S I S T E N T W I T H A N Y O T H E R S E T O F L A W S ,  
C O M P A C T O R T R E A T Y . I F U . S . I N S I S T S O N C O N S I S T E N C Y I S S U E , W E T O O M U S T  
I N -

S I S T U . S . C O N S T I T U T I O N B E C O N S I S T E N T W I T H C O M P A C T . W E M U S T P R O T E C T  
R I G H T S A N D L I B E R T I E S O F O U R P E O P L E I N O U R C O N S T I T U T I O N B U T W E M U S T  
N O T B E R E Q U I R E D B Y A N Y O U T S I D E R T O G I V E A N Y A S S U R A N C E S T O D O S O .

8. T E R M I N A T I O N . " M I C R O N E S I A M U S T I N S I S T O N U N I L A T E R A L  
T E R M I N A T I O N ."

9. E M I N E N T D O M A I N . " M I C R O N E S I A A G R E E S T O A L L O W U . S . T O U S E  
C E R T A I N L A N D S I N M I C R O N E S I A P R I O R T O T E R M I N A T I O N O F T R U S T E E S H I P A G R E E -

M E N T B U T M U S T N O T C O N C L U D E A N Y A R R A N G E M E N T S P E R T A I N I N G T O L O C A T I O N S ,  
S I Z E A N D C O S T S O F L E A S E S . P R E S E N T R E T E N T I O N L A N D S M U S T B E R E T U R N E D T O  
P E O P L E B E F O R E T E R M I N A T I O N O F A G R E E M E N T A N D A L L P R E S E N T L E A S E D L A N D S  
M U S T B E R E N E G O T I A T E D I M M E D I A T E L Y A F T E R T E R M I N A T I O N . " I N O T E . O N T H I S  
P O I N T , [ ] H A S T O L D M E S E V E R A L T I M E S L E A S E S C O U L D B I  
A C T U A L L Y B E N E G O T I A T E D P R I O R T O T E R M I N A T I O N T R U S T E E S H I P A G R E E M E N T , B U T

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M U S T N O T B E S I G N E D U N T I L A F T E R T E R M I N A T I O N O F A G R E E M E N T . )

10. D E F E N S E A N D M I L I T A R Y I N T E R E S T S . " M I C R O N E S I A I S I N D E F E N S I B L E  
B U T I S W I L L I N G T O A L L O W U . S . U S E O F C E R T A I N L A N D S F O R P R O T E C T I O N O F  
I T S  
N A T I O N A L I N T E R E S T S . H O W E V E R , I T W I L L H A V E P O W E R T O D E N Y U S E O F A N Y  
L A N D S  
F O R D A N G E R O U S W E A P O N S A N D A C T I V I T I E S ."

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11. FOREIGN AFFAIRS. "MICRONESIA MUST HAVE POLER TO CONDUCT ITS OWN NON-MILITARY FOREIGN AFFAIRS BUT WILL CONSULT U.S. IN MATTERS PURELY MILITARY IN NATURE."

12. FORM OF ASSOCIATION. "MICRONESIA MUST INSIST ON A FREE ASSOCIATION AS PROPOSED BY CONGRESS OF MICRONESIA" (NOTE. THIS REFERS PRIMARILY TO TERMINATION ISSUE.)

13. IN CONCLUDING SECTION OF MEMORANDUM, IT IS ALSO NOTED THAT "MICRONESIA MUST WORK TOWARD IMMEDIATE SELF-GOVERNMENT SO THAT WHEN TERMINATION (OF TRUSTEESHIP) COMES, MICRONESIA WILL BE PREPARED TO ASSUME FULL SELF-GOVERNMENT." IT IS THEN STATED CONGRESS MUST, TO THAT END, SUPPORT LEGISLATION ALONG FOLLOWING LINES: "1. ELECTION OF DISTADS AND THEIR DEPUTIES. 2. ADVISE AND CONSENT BY CONGRESS ON HIGH COMMISSION SENIOR STAFF MEMBERS AND HIGH COURT JUSTICES. 3. APPROPRIATION OF FEDERAL GRANT. 4. REVIEW AND CONSIDERATION BY CONGRESS OF MICRONESIA OF ALL TREATIES AND AGREEMENTS MADE IN WASHINGTON AFFECTING MICRONESIA.

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5. OTHERS."

14. COMMENT. ABOVE IS, OF COURSE, OPTIMUM SHOPPING LIST OF COALITION AND CONTAINS ITEMS WHICH COALITION MEMBERS DO NOT IN FACT EXPECT OBTAIN AGREEMENT ON EITHER FROM U.S. OR EVEN FROM CONGRESS OF MICRONESIA. NEVERTHE LESS, IT DOES IN MANY AREAS BRING COALITION CLOSE TO OFFICIAL FREE ASSOCIATION POSITION.

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15. MESSAGE PREPARED JANUARY 31 IN PALAU. DORRANCE  
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