



E
BI AS 9 Pol 1988 (715)

Department of State DECLASSIFIED EXCISE TELEGRAM

CONFIDENTIAL 231

Sanpan
alpha

PAGE 01 031409Z

53
ACTION INT-06

INFO OCT-01 10-12 SS-14 P-03 PRS-01 USIA-12 CIAE-00 INR-06

NSAE-00 RSC-01 OEO-01 L-03 H-02 BSR-01 /063 W
023827

P 022257Z FEB 72
FM HICOMTERPACIS SAIPAN
TO SECSTATE
INFO COMTWELVE SAN FRAN CALIF
SECDEFENSE
WHITE HOUSE
CINCPAC
CINCPACREP GUAM/TTPI

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>fall</u>	DATE <u>1/7/88</u> <u>FEB. 25 1987</u>
RDS <input type="checkbox"/> or XDS <input type="checkbox"/> EXT. DATE _____	
TS AUTH. _____	REASON(S) _____
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	
DECLASSIFIED <input checked="" type="checkbox"/> RELEASABLE <input checked="" type="checkbox"/> TO PART	
RELEASE DEMENT <input checked="" type="checkbox"/> <u>in part</u>	<u>B1, A9</u>
IA or FOI EXEMPTIONS _____	

C O N F I D E N T I A L
PASS TO DEPT. INTERIOR FOR OSN AND DASTA
FROM POLAD 48C. STATE FOR IO/UNP AND S/PC. COMTWELVE FOR AMBASSADOR
WILLIAMS DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR. HOLDRIDGE
(NSC). CINCPAC FOR POLAD.
SUBJECT: TTPI FUTURE PTTPI OLITICAL STATUS
1. DURING PAST WEEK INDEPENDENCE COALITION HAS HAD SEVERAL MEET-
INGS WHICH, BY ALL ACCOUNTS, WERE RATHER STORMY. BUT ENDRESULT FINALLY

WAS, EVENING JANUARY 30, ACCEPTANCE BY COALITION MEMBERSHIP OF BASIC
NEW POSITION WHICH AMOUNTS TO FREE ASSOCIATION AT ITS OUTER LIMITS.
THIS NEW POSITION WILL BE ANNOUNCED IN A FORMAL STATEMENT BY COALITION

PAGE TWO RUHJOSA8241 C O N F I D E N T I A L
LEADERS IN SENATE AND HOUSE IN NEAR FUTURE, POSSIBLY LATER THIS WEEK
(COALITION MEETING EVENING FEBRUARY 1 TO THRASH OUT AGREEMENT ON
PUBLIC POSITION STATEMENT).
2. MEANWHILE JANUARY 31 TWO MEMBERS OF COALITION

PASSED TO ME COPIES OF INTERNAL POSITION PAPER WHICH FORMED BASIS OF
COALITION DECISIONS. EVENING JANUARY 30. POSITION PAPER, PREPARED BY
SENATOR AMARAICH AND FRANCISCO ULLODING. IS UNDATED MEMORANDUM (WRITTEN

CONFIDENTIAL

05- 424897



Department of State
DECLASSIFIED

TELEGRAM

CONFIDENTIAL

PAGE 02 031409Z

LAST WEEK) TO COALITION MEMBERS OUTLINING POSSIBLE NEW POSITIONS, STRATEGY, AND TACTICS FOR COALITION. MEMORANDUM ACCEPTED IN TOTO AND IS NOW OFFICIAL POLICY OF COALITION. B1
AS

3. AT BOTH BEGINNING AND END OF MEMORANDUM IT IS NOTED THAT COALITION HAS BEEN UNABLE "MAKE ANY NOTICEABLE IMPACT IN TERMS ON INCREASING SIZE OF SUPPORT FOR ITS POSITION ON STATUS QUESTION AMONG MEMBERS OF CONGRESS OF MICRONESIA, LEADERSHIP ELITE, AND GRASSROOTS IN THE TERRITORY." MEMORANDUM THEREFORE ARGUES "COALITION MIGHT BEGIN TO GAIN POPULARITY AND SUPPORT AMONG THE PEOPLE IF IT CHANGES ITS STRATEGY TO PRESENT LESSER HARDLINE WITH RESPECT TO CONGRESS EFFORTS TO RESOLVE STATUS ISSUE, TO BE UP IN FRONT IN FIGHT FOR MORE SELF-

PAGE THREE RUHJOSA8241 C O N F I D E N T I A L
GOVERNMENT AND TO PROJECT AN IMAGE AND REPUTATION OF DEFENDING AND PROTECTING INTERESTS OF ORDINARY PEOPLE OF MICRONESIA." HOWEVER, "CHANGE OF STRATEGY DOES NOT MEAN WE ARE REJECTING INDEPENDENCE AS A GOAL. THERE ARE, HOWEVER, CONDITIONS TO OUR SUPPORT FOR FREE ASSOCIATION. FIRST, FREE ASSOCIATION MUST BE FREE AND REFLECT POSITIONS OF COALITION WITH RESPECT MANY ISSUES DISCUSSED ABOVE (SUMMARIZED BELOW IN THIS TELEGRAM). SECONDLY, STEPS LEADING TO FULL SELF-GOVERNMENT MUST BEGIN WITH THIS SESSION OF CONGRESS. THIRD, IT SHOULD BE MADE A PART OF TREATY... THAT WITHIN FIVE YEARS AFTER SIGNING OF TREATY THERE WILL BE ANOTHER PLEBISCITE TO DECIDE WHETHER PEOPLE OF MICRONESIA WANT INDEPENDENCE OR NOT."

4. MOST MEMORANDUM GIVEN OVER TO (A) U.S. POSITION ON VARIOUS KEY ISSUES; (B) COALITION INTERPRETATION THAT POSITION, AND (C) COALITION POSITION ON SAME ISSUE. IN MOST INSTANCES U.S. POSITION DESCRIBED THROUGH QUOTES FROM HANA TRANSCRIPT. COALITION INTERPRETATIONS THEREOF IN MOST INSTANCES PARALLEL THINKING WHICH APPEARED IN STATUS COMMITTEE REPORTS ANALYSIS OF U.S. POSITIONS. FULL TEXT MEMORANDUM BEING AIRMAILED TO AMBASSADOR WILLIAMS AND OSN. FOLLOWING ARE COALITION POSITIONS ON VARIOUS KEY ISSUES:
5. NATIONAL SOVEREIGNTY: "MICRONESIA MUST DEMAND FOR AN UNCONDIT-

CONFIDENTIAL

OS- 424898



Department of State
DECLASSIFIED

TELEGRAM

CONFIDENTIAL

PAGE 03 031409Z

PAGE FOUR RUHJOSAB241 C O N F I D E N T I A L .
IONAL, OUTRIGHT ACKNOWLEDGEMENT OF OUR NATIONAL SOVEREIGNTY. IT MUST
BE MADE CLEAR THAT EVEN AFTER PLEBISCITE, MICRONESIA STILL ENJOYS
NATIONAL SOVEREIGNTY."

- 6. RIGHT TO SELF-DETERMINATION. "THERE MUST BE AN UNCONDITIONAL
AND OUTRIGHT STATEMENT OF PART OF U.S. THAT MICRONESIA
POSSESSES AND CONTINUES TO POSSESS RIGHT TO SELF-DETERMINATION."
- 7. CONSTITUTION. "OUR CONSTITUTION SHOULD BE SUPREME LAW OF LAND

AND MUST NOT BE REQUIRED TO BE CONSISTENT WITH ANY OTHER SET OF LAWS,
COMPACT OR TREATY. IF U.S. INSISTS ON CONSISTENCY ISSUE, WE TOO MUST
IN-
SIST U.S. CONSTITUTION BE CONSISTENT WITH COMPACT. WE MUST PROTECT
RIGHTS AND LIBERTIES OF OUR PEOPLE IN OUR CONSTITUTION BUT WE MUST
NOT BE REQUIRED BY ANY OUTSIDER TO GIVE ANY ASSURANCES TO DO SO.

- 8. TERMINATION. "MICRONESIA MUST INSIST ON UNILATERAL
TERMINATION."
- 9. EMINENT DOMAIN. "MICRONESIA AGREES TO ALLOW U.S. TO USE
CERTAIN LANDS IN MICRONESIA PRIOR TO TERMINATION OF TRUSTEESHIP AGREE-
MENT BUT MUST NOT CONCLUDE ANY ARRANGEMENTS PERTAINING TO LOCATIONS,
SIZE AND COSTS OF LEASES. PRESENT RETENTION LANDS MUST BE RETURNED TO
PEOPLE BEFORE TERMINATION OF AGREEMENT AND ALL PRESENT LEASED LANDS
MUST BE RENEGOTIATED IMMEDIATELY AFTER TERMINATION." (NOTE. ON THIS
POINT, [] HAS TOLD ME SEVERAL TIMES LEASES COULD
ACTUALLY BE NEGOTIATED PRIOR TO TERMINATION TRUSTEESHIP AGREEMENT, BUT ^{B1} ~~AS~~)

PAGE FIVE RUHJOSAB241 C O N F I D E N T I A L .
MUST NOT BE SIGNED UNTIL AFTER TERMINATION OF AGREEMENT.)
10. DEFENSE AND MILITARY INTERESTS. "MICRONESIA IS INDEFENSIBLE
BUT IS WILLING TO ALLOW U.S. USE OF CERTAIN LANDS FOR PROTECTION OF
ITS
NATIONAL INTERESTS. HOWEVER, IT WILL HAVE POWER TO DENY USE OF ANY
LANDS
FOR DANGEROUS WEAPONS AND ACTIVITIES."

CONFIDENTIAL

05-424899



Department of State
DECLASSIFIED

TELEGRAM

CONFIDENTIAL

PAGE 04 031409Z

11. FOREIGN AFFAIRS. "MICRONESIA MUST HAVE POLER TO CONDUCT ITS OWN NON-MILITARY FOREIGN AFFAIRS BUT WILL CONSULT U.S. IN MATTERS PURELY MILITARY IN NATURE."

12. FORM OF ASSOCIATION. "MICRONESIA MUST INSIST ON A FREE ASSOCIATION AS PROPOSED BY CONGRESS OF MICRONESIA" (NOTE. THIS REFERS PRIMARILY TO TERMINATION ISSUE.)

13. IN CONCLUDING SECTION OF MEMORANDUM, IT IS ALSO NOTED THAT "MICRONESIA MUST WORK TOWARD IMMEDIATE SELF-GOVERNMENT SO THAT TERMINATION (OF TRUSTEESHIP) COMES, MICRONESIA WILL BE PREPARED TO ASSUME FULL SELF-GOVERNMENT." IT IS THEN STATED CONGRESS MUST, TO THAT END, SUPPORT LEGISLATION ALONG FOLLOWING LINES: "1. ELECTION OF DISTADS AND THEIR DEPUTIES. 2. ADVISE AND CONSENT BY CONGRESS OH HIGH COMMISSION SENIOR STAFF MEMBERS AND HIGH COURT JUSTICES. 3. APPROPRIATION OF FEDERAL GRANT. 4. REVIEW AND CONSIDERATION BY CONGRESS OF MICRONESIA OF ALL TREATIES AND AGREEMENTS MADE IN WASHINGTON AFFECTING MICRONESIA."

PAGE SIX RUHJOSA8241 C O N F I D E N T I A L

5. OTHERS."

14. COMMENT. ABOVE IS, OF COURSE, OPTIMUM SHOPPING LIST OF COALITION AND CONTAINS ITEMS WHICH COALITION MEMBERS DO NOT IN FACT EXPECT OBTAIN AGREEMENT ON EITHER FROM U.S. OR EVEN FROM CONGRESS OF MICRONESIA. NEVERTHE LESS, IT DOES IN MANY AREAS BRING COALITION CLOSE TO OFFICIAL FREE ASSOCIATION POSITION. BUT, IN THAT REGARD, WE MIGHT HAVE BEEN BETTER OFF IF CONGRESS HAD REMAINED POLARIZED BETWEEN

MINORITY INDEPENDENCE COALITION AND MAJORITY FREE ASSOCIATION POSITION. GIVEN CONGRESSIONAL PROPENSITY TO CONSENSUS APPROACH, THERE

NOW IS LIKLIHOOD THAT MORE MODERATE ELEMENTS WILL AGREE TO HARDER POSITIONS ON MANY ISSUES SIMPLY TO PERMIT COMMON CONGRESSIONAL FRONT WITH UNANIMOUS SUPPORT BEING GIVEN TO WHATEVER INSTRUCTIONS ARE

PROVIDED
STATUS COMMITTEE FOR NEXT ROUND OF TALKS.

15. MESSAGE PREPARED JANUARY 31 IN PALAU. DORRANCE

GP-3.

CONFIDENTIAL

OS-424900