



Department of State

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TELEGRAM

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ACTION INT-06

INFO OCT-01 SS-14 PM-06 SA-03 L-03 EA-11 P-03 PRS-01

INR-06 E-11 10-12 H-02

RSC-01 RSR-01 /081 W  
DEPARTMENT OF STATE A/CDC/MR  
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R 232156Z FEB 72  
FM HICOMTERPACIS SAIPAN  
TO SECSTATE  
INFO COMTWELVE SAN FRAN CALIF  
SECDEFENSE  
WHITE HOUSE  
CINCPAC  
CINCPACREP GUAM/TTPI

REVIEWED BY Hoel DATE FEB. 26 1987

RDS  or XDS  EXT. DATE \_\_\_\_\_  
TS AUTH. \_\_\_\_\_ REASON(S) \_\_\_\_\_  
ENDORSE EXISTING MARKINGS   
DECLASSIFIED  RELEASABLE   
RELEASE DENIED   
PA or FOI EXEMPTIONS \_\_\_\_\_

C O N F I D E N T I A L  
PASS TO DEPT. INTERIOR FOR OSN AND DASTA  
FROM POLAD 70C. STATE FOR IO/UNP AND S/PC. COMTWELVE FOR AMBASSADOR  
WILLIAMS. DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR. HOLDRIDGE  
(NSC). CINCPAC FOR POLAD.  
SUBJECT: TTPI CONGRESS OF MICRONESIA--DIVISIONS AND TRENDS  
1. WITH ONLY ABOUT TEN DAYS REMAINING IN PRESENT CONGRESSIONAL  
SESSION,  
NUMBER TRENDS HAVE EMERGED WHICH ARE WORTH NOTING.  
2. ALTHOUGH THERE HAS BEEN DAILY SNIPIING AT TTPI ADMINISTRATION AND  
U.S. GOVERNMENT IN BOTH HOUSES AND VARIOUS COMMITTEES, THUS FAR  
ATTACKS HAVE IN GENERAL BEEN MORE RESTRAINED OR MUTED THAN HAD BEEN  
ANTICIPATED. THIS IN NO WAY REFLECTS ANY SOFTENING OF CONGRESSIONAL

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ATTITUDES OR OPINION, BUT RATHER FLOWS FROM FACT DIVISIVE FORCES,  
PERSONAL ANIMOSITIES, AND OTHER INTERNAL CONFLICTS HAVE BOILED UP TO  
POINT WHERE ATTENTIONS OF MANY AND PERHAPS MOST MEMBERS DIVERTED  
FROM U.S. TO THEMSELVES. THOUGH VERY LITTLE OF THIS CONFLICT HAS SUR-  
FACED OPENLY ON FLOOR OF EITHER HOUSE, MOST OBSERVERS HERE (INCLUDING  
ALL PEACE CORPS LAWYERS AND MANY MEMBERS CONGRESS) ARE AGREED SUB-  
SURFACE TENSIONS AND FEUDS ARE MORE SERIOUS AND DIVISIVE THAN  
IN ANY PREVIOUS SESSION.  
3. THESE CONFLICTS, SOMETIMES MOTIVATED BY DIFFERING INTERESTS OF

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DISTRICTS, AND SOMETIMES BY PERSONAL INTERESTS AND ANIMOSITIES OF INDIVIDUAL MEMBERS, HAVE BEEN MOST EVIDENT WITH RESPECT (A) PENDING TAX LEGISLATION WHICH WOULD PROVIDE FOR REBATE OF FIFTY PERCENT OF INCOME TAXES TO DISTRICTS OF ORIGIN; (B) BANKING LEGISLATION INVOLVING SOMEWHAT DUBIOUS PERSONAL INTERESTS OF SUCH KEY MEMBERS AS SENATE PRESIDENT AMATA KABUA; (C) CONFLICT OVER WHETHER CONGRESS SHOULD ENDORSE CONTINENTAL AIRLINES OR PAN AMERICAN FOR SAIPAN-TOKYO ROUTE; AND (D) VARIOUS APPROPRIATIONS MEASURES BENEFITING ONE DISTRICT OR ANOTHER.

4. CONFLICTS HAVE NOW REACHED POINT WHERE SENATE AND HOUSE LEADERS ARE BARELY CIVIL WITH EACH OTHER; MARIANAS, MARSHALLS, AND PALAU

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DELEGATIONS HARDLY ON SPEAKING TERMS WITH THOSE OF PONAPE, TRUK, AND YAP, AND NUMBER INDIVIDUAL MEMBERS FOR VARIOUS REASONS OPENLY ATTACKING EACH OTHER IN PRIVATE CONVERSATIONS. IN THIS REGARD, EMOTIONS AND PETTILY ANIMOSITIES NOW RUNNING SO DEEP THAT SOME MEASURES

BEING KILLED IN COMMITTEE OR ON FLOOR OF HOUSE OF SENATE FOR REASONS WHOLLY UNRELATED TO THEIR SUBSTANCE, BUT RATHER AS PART OF VICIOUS PERSONAL INFIGHTING DIRECTED AT SPONSORS OF MEASURES IN QUESTION.

5. NEVERTHELESS, AN ENORMOUS AMOUNT OF LEGISLATION HAS BEEN INTRODUCED AND IS BEING PROCESSED. AMONG THESE VARIOUS MEASURES IT IS POSSIBLE TO DISCERN NUMBER CONGRESSIONAL THRUSTS OF IMPORT. A) LARGE VOLUME OF ECONOMIC DEVELOPMENT AND RELATED MEASURES DESIGNED TO GIVE CONGRESS CONTROLLING HAND IN ESTABLISHMENT AND WATCHDOG-GING OF ECONOMIC POLICIES AND IMPLEMENTATION. THEY ALSO FLOW FROM SHEER FRUSTRATION AT ABSENCE ANY REALLY VISIBLE BASIC PROGRESS IN SUCH AREAS AS MARINE RESOURCES DEVELOPMENT. MANY MEASURES ARE ALSO CLEARLY DESIGNED TO EXPLORE WAYS OF LESSENING DEPENDENCE ON U.S. THROUGH APPROACHES TO VARIOUS UN AGENCIES, JAPAN, ETC. B) STILL OTHER MEASURES, TAKEN TOGETHER, WOULD (IF ADOPTED) SIGNIFICANTLY STRENGTHEN CONGRESSIONAL ROLE AND AUTHORITY VIS-A-VIS EXECUTIVE BRANCH--PARTICULARLY WITH RESPECT APPOINTMENTS TO KEY

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POSITIONS IN EXECUTIVE BRANCH. ADVISE AND CONSENT BILL, A RE-

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SOLUTION DIRECTED AT INVOLVING CONGRESS MICRONESIA IN SELECTION OF HICOMS AND OTHER KEY OFFICIALS, ANOTHER DIRECTED AT CONGRESSIONAL AUTHORITY TO OVER-RIDE HICOM VETOES, AND OTHER MEASURES ARE ALL DIRECTED AT THAT END.

C) OTHER MEASURES FLOW FROM FRUSTRATIONS OVER DELAYS IN WAR CLAIMS SETTLEMENT, ENIWETOK SITUATION, CONCERN FOR PEOPLE OF RONGELAP AND UTIRIK ATOLLS, ETC. AND ARE DESIGNED TO EMBARASS U.S. INTO ACTION.

6. HOWEVER, GIVEN FACT ONLY TENDAYS OF SESSION REMAIN (OF WHICH STATUS DEBATE WILL TAKE UP CONSIDERABLE TIME), IT DOES SEEM LIKELY THAT SOME SIGNIFICANT PENDING LEGISLATION WILL IN FINAL ANALYSIS BE SET ASIDE TO BE TAKEN UP AGAIN AT A SPECIAL SESSION THIS COMING SUMMER. IN THIS REGARD, THERE IS SOME FEELING IN CONGRESS THAT IT WOULD BE BEST TO POSTPONE FINAL CONSIDERATION OF SOME CONSTITUTIONAL AND QUASI-CONSTITUTIONAL MEASURES UNTIL AFTER APRIL STATUS TALKS AND ANY DISCUSSION OF TRANSITIONAL CONSTITUTIONAL STEPS AT THOSE TALKS.

7. MESSAGE PREPARED FEBRUARY 17 IN PALAU. DORRANCE

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