



**EXCISE**

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# Department of State TELEGRAM

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY TBAAS

DATE 12/23/87

CONFIDENTIAL ( ) UNCLASSIFIED ( ) DECLASSIFY  
(X) EXCISE (X) DECLASSIFY in PART  
( ) DENY ( ) Non-responsive info  
FOI, EO or PA exemptions B1, A5

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ACTION INT-06

INFO OCT-01 10-12 EA-11 OEO-01 PM-06 CIAE-00 INR-06

NSAE-00 RSC-01 PRS-01 PC-15 AID-20 RSR-01 /081 W

R 280706Z FEB 72  
FM HICOMTERPACIS SAIPAN  
TO SECSTATE  
INFO COMTWELVE SAN FRAN CALIF  
SECDEFENSE  
WHITE HOUSE  
CINCPAC  
CINCPACREP GUAM/TTPI

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DEPARTMENT OF STATE A/CDC/MR  
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RDS  or XDS  EXT   
TS AUTH. REAS   
ENDORSE EXISTING MARKINGS   
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FOI EXEMPTIONS B1 A5

C O N F I D E N T I A L

SECTION ONE OF TWO  
FROM POLAD 105C. STATE FOR IO/UNP AND S/PC. COMTWELVE FOR AMBASSADOR WILLIAMS. DEFENSE FOR OSD/ISA AND JCS. WHITE HOUSE FOR MR. HOLDRIDGE (NSC). CINCPAC FOR POLAD.  
PASS TO DEPT. INTERIOR FOR DSN AND DASTA.  
SUBJECT: TTPI FUTURE POLITICAL STATUS --MISC. DEVELOPMENTS  
1. COMPACT OF ASSOCIATION TERMINATION CLAUSE. [ ] DURING COURSE

CONVERSATION FEBRUARY 26 VOLUNTEERED THAT MOST MEMBERS STATUS COMMITTEE PREPARED COMPROMISE ON UNILATERAL TERMINATION PROVISION BY INCLUDING IN COMPACT 25 YEAR MORATORIUM ON UNILATERAL TERMINATION. DURING 25 YEAR PERIOD TERMINATION OR AMENDMENT COMPACT COULD BE ONLY BY MUTUAL

PAGE TWO RUHJOSA3035 C O N F I D E N T I A L

CONSENT.  
2. MARSHALLESE SEPARATISM. POLAD MESSAGE 950 REPORTED FURTHER DEVELOPMENTS THIS SUBJECT, INCLUDING MEETINGS HERE OF BOTH DISTRICT AND CONGRESSIONAL LEADERS FROM MARSHALLS. ACCORDING AND OTHERS, CONSENSUS WAS THAT MARSHALLS SHOULD BE PREPARED GO IT ALONE AND SEEK SEPARATE ASSOCIATION WITH U.S. IF CONGRESS CONTINUES IN FUTURE TO REFUSE MEET MARSHALLESE REQUIREMENTS ON REVENUE-SHARING. HOWEVER, ONLY ACTION TO BE TAKEN THIS SESSION CONGRESS IS INTRODUCTION

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H.J.R. 102 WHICH, IF ADOPTED, WOULD PROVIDE AUTHORITY FOR SEPARATE STATUS NEGOTIATIONS FOR ALL DISTRICTS. MEASURE DESIGNED TO PUT OTHER DELEGATIONS ON NOTICE RE MARSHALLESE CONCERNS, BUT UNLIKELY TO BE PRESSED TO VOTE (MUCH LESS PASSED IF VOTED ON). HOWEVER, AND ONE OR TWO OTHER MEMBERS MARSHALLESE DELEGATION SO *BI, AS*

INFURIATED WITH CONGRESS THEY MAY ATTEMPT BRING RESOLUTION TO VOTE IN LAST DAY OR SO OF SESSION (TODAY OR TOMMOROW). ALTHOUGH REP. SILK WAS AMONG CO-INTRODUCERS OF RESOLUTION, THIS ACTION TAKEN BY HIM RELUCTANTLY AND UNDER PRESSURE FROM OTHER MARSHALLESE. SAD THING ABOUT WHOLE BUSINESS IS THAT MARSHALLESE CONCERNS OVER DIVISION FINANCIAL PIE HAVE NOW RAISED SPECTRE IN CONGRESS OF TOTAL FRAGMENTATION MICRONESIA. IF MARSHALLS ULTIMATELY FOLLOW THROUGH AND SEEK SEPARATE STATUS,

PAGE THREE RUHJOSA3035 C O N F I D E N T I A L  
PALAU WILL PROBABLY FOLLOW SUIT. YAPESE AND PONAPEANS THEN LIKELY TAKE

SAME COURSE. THOUGH LATTER TWO DISTRICTS FAVOR UNITED MICRONESIA, THEY WOULD NOT WANT TO REMAIN IN A THREE-DISTRICT POLITICAL UNIT DOMINATED BY TRUK. IN MY VIEW, TEMPERS AND EMOTIONS WILL SLOWLY COOL, AND ULTIMATELY FINANCIAL ARRANGEMENTS ARE ALMOST CERTAIN TO BE WORKED OUT WHICH WILL PERMIT ALL OF THESE DISTRICTS REMAIN TOGETHER, BUT WITH INTERNAL ARRANGEMENTS ALONG LINES VERY LOOSE CONFEDERATION. AS PREVIOUSLY REPORTED, PROBLEM FOR US IS EVENTS OF PAST FEW WEEKS HAVE MADE MUCH MORE DIFFICULT MARIANAS TASK OF ULTIMATELY OBTAINING ENDORSEMENT OF SEPARATE TALKS AND STATUS. TRUKESE, PONAPEANS, AND YAPESE TO LESSER EXTENT NOW OPPOSED TO SUCH ARRANGEMENTS OWING FEAR THIS WILL FURTHER ENCOURAGE MARSHALLESE AND POSSIBLY PALAUANS TO FOLLOW SUIT. 3. IN SEPARATE DEVELOPMENT (APPARENTLY UNRELATED TO MARSHALLESE LEADER-SHIP MEETING) SENATOR KABUA FEBRUARY 25 INTRODUCED IN SENATE S.B. 221 WHICH PROVIDES FOR TERRITORY-WIDE CONFERENCE OF TRADITIONAL AND

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OTHER DISTRICT LEADERS TO CONSIDER AND MAKE RECOMMENDATIONS ON "IM-  
PORTANT ISSUES OF THE DAY." IT IS EXTREMELY UNLIKELY THIS MEASURE WILL  
BE ACTED UPON, AT LEAST DURING CURRENT CONGRESSIONAL SESSION. HOWEVER,  
KABUA'S INTENT CLEARLY IS TO DO AN END RUN ON CONGRESS ON STATUS.

PAGE FOUR RUHJOSA3035 C O N F I D E N T I A L  
AND RELATED ISSUES. GIVEN HIGHLY PAROCHIAL ATTITUDES THESE LEADERS,  
UPSHOT OF ANY SUCH CONFERENCE EASILY COULD BE PRESSURES FOR ALMOST  
TOTAL DISTRICT AUTONOMY, IF NOT ACTUAL TOTAL FRAGMENTATION.  
4. INDEPENDENCE COALITION. SEPARATE CLASSIFIED AND UNCLASSIFIED MES-  
SAGES REPORT COALITION'S ISSUANCE OF PUBLIC POSITION STATEMENT ON  
STATUS,  
AND PROVIDE ANALYSIS THEREOF. IN THIS REGARD, IT IS IMPORTANT NOT  
REPEAT NOT TO ATTACH TOO MUCH IMPORTANCE TO STATEMENT AND ITS CONTENT.

FOLLOWING FACTORS SHOULD BE BORNE IN MIND RE COALITION AND STATEMENT.  
5. THOUGH WILIANDER (TRUK) HAS CLAIMED ON FLOOR OF HOUSE THAT  
COALITION NOW NUMBERS "NOT LESS THAN HALF" OF CONGRESS, HE IS  
UNWILLING  
(AND UNABLE) SUBSTANTIATE THIS CLAIM BY NAMING NAMES. NO OTHER MEMBERS

I HAVE TALKED TO GIVE THIS CLAIM ANY CREDENCE.

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PAST CLAIMS AND STATEMENTS, FOLLOWING MEMBERS MAY TECHNICALLY BE  
MEMBERS  
OF COALITION (OR ARE ALLEGED TO BE MEMBERS BY WILIANDER). FROM TRUK:  
SENATORS AMARAICH AND NAKAYAMA, AND REPS. WILIANDER, DOIS, NAKAYAMA,  
SETIK, AND HARUD. FROM MARSHALLS: REPS. BALDS AND SAMUEL.  
FROM PONAPE: REP. IRIARTE. FROM PALAU: SEN. TMETUCHLL. THIS ADDS UP  
TO ONLY ELEVEN MEMBERS. IT IS POSSIBLE SENATOR TUN (YAP) AND SEVERAL

BASED ON

PAGE FIVE RUHJOSA3035 C O N F I D E N T I A L  
OTHER MEMBERS FROM OTHER DISTRICTS ARE NOW GIVING LIP SERVICE TO COA-  
LITION. BUT THIS FAR WILIANDER HAS BEEN UNABLE DRAW MORE THAN HALF  
DOZEN MEMBERS TO HIS MEETINGS. AS EXAMPLE, REPS. SETIK AND DOIS,

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EVEN THOUGH FROM TRUK, HAVE ATTENDED NONE OF MEETINGS AND HAVE NOT READ COALITION POSITION STATEMENT. FURTHER, WILIANDER THUS FAR HAS NOT BEEN ABLE TO GET ANY OTHER MEMBERS TO SIGN HIS POSITION STATEMENT, THOUGH HE MAY IN END OBTAIN SOME SIGNATURES. EVEN IF HE OBTAINS FOURTEEN SIGNATURES, BY STANDARDS THAT APPLY HERE, NONE OF THOSE SIGNING WOULD CONSIDER THEMSELVES TO BE BOUND BY STATEMENT. ALSO, OF ALL MEMBERS OF COALITION, ONLY ONES I CAN FIND WHO ACTUALLY HAVE READ POSITION STATEMENT ARE SENATORS AMARAICH AND NAKAYAMA, AND REPS. SAMUEL AND HARUD. [ ] TOLD ME LAST NIGHT THAT HE "WOULD READ STATEMENT THIS EVENING AND THEN WILL CONSIDER PLACING IT IN SENATE JOURNAL." [ ] HAS TOLD ME THAT HE DOES NOT AGREE WITH ALL POSITIONS TAKEN IN STATEMENT, THOUGH HE WILL NOT EXPAND ON THIS COMMENT.

B1, A5

B1, A5

B1, A5

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PAGE SIX RUHJOSA3035 C O N F I D E N T I A L

6. FURTHER EVIDENCE OF NON SIGNIFICANCE POSITION STATEMENT IS FACT COMMITTEE "IS IGNORING ANTICS OF WILIANDER'S COALITION." [ ] HAVE TOLD ME THAT STATUS ALSO REMARKED THAT NAKAYAMA AND AMARAICH, THOUGH HARDLINERS ON COMMITTEE, ACCEPT THAT MANY COALITION GOALS UNREALISTIC.

B1, A5

B1, A5

7. IN TERMS WHOM MIGHT REALLY GO ALONG WITH WILIANDER'S FAROUT VIEW ON STATUS, MY OWN BEST GUESS AT THIS TIME WOULD INCLUDE REP. BALOS (MARSHALLS), REP. IRIARTE (PONAPE), REP. HARUD (TRUK), AND SENATOR AMARAICH (TRUK) TO A POINT. LARGER NUMBER WILL GIVE LIP SERVICE TO COALITION, AND IN END WILL GO ALONG WITH WHATEVER ARRANGEMENTS ARE AGREED TO BY STATUS COMMITTEE. IT IS IMPORTANT TO NOTE NONE OF HARDLINERS EXCEPT AMARAICH ARE KEY MEMBERS ANY DISTRICT DELEGATION, AND EVEN HARDLINERS ARE DIVIDED AMONG THEMSELVES. AS EXAMPLE, BALOS REMAINS FIRST AND FOREMOST A MARSHALLESE AND WAS AMONG THOSE WHO CO-INTRODUCED H.J.R. 100. PROVIDING FOR SEPARATE STATUS TALKS FOR EACH DISTRICT. EVEN REP. SAMUEL, THEORETICAL CHAIRMAN OF COALITION, SIGNED THAT RESOLUTION. BOTH BALOS AND SAMUEL [ ]

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WHO WILL IN END CALL THE SHOTS FOR MOST MEMBERS MARSHALLESE DELEGATION. FOR THE MOMENT KARUA IS LETTING THEM PLAY OUT THEIR ROLES WITH A VIEW TO OBTAINING THE BEST POSSIBLE

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ACTION INT-06

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FM HICOMTERPACIS SAIPAN  
TO SECSTATE  
INFO COMTWELVE SAN FRAN CALIF  
SECDEFENSE  
WHITE HOUSE  
CINCPAC  
CINCPACREP GUAM/TTPI

C O N F I D E N T I A L

SECTION TWO OF TWO

STATUS SETTLEMENT FROM U.S.

8. FINALLY, IT IS IMPORTANT TO BEAR IN MIND THAT WILLIAMER HIMSELF, ON FLOOR OF HOUSE, HAS ON SEVERAL OCCASIONS MADE CLEAR THAT UNILATERAL TERMINATION IS KEY TO STATUS SETTLEMENT AND HAS MADE NO MENTION OF OTHER FAROUT ELEMENTS OF HIS POSITION PAPER. EVEN WITHIN THAT PAPER (AS NOTED IN POLAD 106C), IT IS NOTEWORTHY THAT MOST EMPHASIS IS GIVEN TO UNILATERAL TERMINATION. IN SHORT, MOST OF CONGRESS IN FINAL ANALYSIS WILL GO ALONG WITH MOST OF OUR REQUIREMENTS ON DEFENSE, FOREIGN AFFAIRS, ECT., PROVIDED THEY HAVE TERMINATION ESCAPE

PAGE TWO RUHJOSA3059 C O N F I D E N T I A L  
CLAUSE.

9. MORE ON MARSHALLESE SEPARATISM. SEVERAL HOURS AFTER PREPARATION ABOVE REPORT, <sup>B1, A5</sup> CALLED ME ASIDE JUST BEFORE SESSION OF SENATE AND OFFERED FOLLOWING COMMENTS. HE SAID MARSHALLESE DELEGATION WILL "GO ALONG WITH STATUS COMMITTEE AT LEAST THROUGH NEXT ROUND OF TALKS," BUT IN NO CIRCUMSTANCES WILL EVER AGREE TO REMAIN IN ANY MICRONESIAN POLITICAL UNIT WHICH DOES NOT PROVIDE, IN FORM OF CONFEDERATION, COMPLETE AUTONOMY FOR EACH DISTRICT, PARTICULARLY IN AREAS OF LAND CONTROL, FINANCING, ECONOMIC POLICYS, AND GOVERNMENTAL STRUCTURE. "IF MARSHALLS CANNOT HAVE THIS KIND OF ARRANGEMENT,

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THEN THERE ARE ONLY TWO OTHER REAL CHOICES; SEPARATE FREE ASSOCIATION WITH U.S. OR SOME KIND OF FEDERATION WITH MARIANAS. ASKED ABOUT LATTER IDEA, [REDACTED] MARIANAS DELEGATION HAS "INVITED" MARSHALLESE (PROBABLY MEANING [REDACTED]) TO JOIN IN LOOSE CONFEDERATION WITH MARIANAS. HE SAID SUCH AN ARRANGEMENT MIGHT BE POSSIBLE, AGAIN PROVIDED THERE IS COMPLETE LOCAL AUTONOMY. WHEN I POINTED OUT MARIANAS ARE AFTER PERMANENT AND CLOSE ASSOCIATION WITH U.S., POSSIBLY TOGETHER WITH GUAM, HE DISCOUNTED IDEA OF GUAM RE-INTEGRATION AND SAID "FEDERATION WITH MARIANAS IN A COMMONWEALTH MIGHT BE POSSIBLE, BUT ONLY WITH MANY CHANGES IN OLD COMMON-

B1, A5  
B1, A5

PAGE THREE RUHJOSA3059 C O N F I D E N T I A L  
WEALTH PROPOSAL, SUCH AS ELIMINATION OF U.S. EMINENT DOMAIN RIGHTS." (COMMENT: I DOUBT THIS CONCEPT HAS BEEN DISCUSSED WITH ANY OTHER MEMBERS MARSHALLESE DELEGATION, AND ALSO DOUBT THAT MANY OF THEM WOULD GIVE IT EVEN A MOMENT'S CONSIDERATION. EVEN [REDACTED] ARE PROBABLY BASED MORE ON EMOTION AND HIS MASSIVE ANGER WITH OTHER DISTRICTS AND CONGRESS, AND NOT ON SERIOUS REFLECTION. HOWEVER, IT IS TRUE THAT HIS MAJOR CONCERNS WITH RESPECT STATUS, ARE PRESERVATION AND STRENGTHENING TRADITIONAL LEADERSHIP STRUCTURE IN MARSHALLS, PROTECTION MARSHALLESE LANDS, AND OPPORTUNITIES TO LINE HIS POCKETS. ANY FORM OF STATUS MEETING THESE CRITERIA COULD WASH WITH CONVERSATION INTERRUPTED AT THIS POINT, AND I WAS UNABLE TO PURSUE ABOVE MATTERS FURTHER. HOWEVER, [REDACTED] CLOSED HIS REMARKS WITH PLEA THAT AMBASSADOR WILLIAMS STOPOFF IN MAJURO IN APRIL AFTER PALAU TALKS AND DISCUSS FURTHER "FUTURE OF MARSHALLS." I PROMISED CONVEY REQUEST TO THE AMBASSADOR. [REDACTED] ALSO SAID, IN THIS REGARD, THAT NEITHER OF MARSHALLESE MEMBERS OF STATUS COMMITTEE (SILK AND LANWI) "COMPETENT TO DISCUSS THESE MATTERS WITH THE AMBASSADOR -- THEY ARE TOO WEAK."

B1, A5  
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B1, A5

10. MESSAGE PREPARED FEBRUARY 27 IN PALAU. DORRANCE.

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SECRETARY OF DEFENSE ROUTING SLIP

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SECRETARY OF DEFENSE		✓	ASD (Manpower and Reserve Affairs)		
DEPUTY SECRETARY OF DEFENSE		✓	ASD (Public Affairs)		
THE SPECIAL ASSISTANT			ASD (Systems Analysis)		
SECRETARY OF THE ARMY			✓ GENERAL COUNSEL		✓
SECRETARY OF THE NAVY			ASST TO SEC DEF & DEP SEC DEF		
SECRETARY OF THE AIR FORCE			ATSD (Atomic Energy)		
CHAIRMAN, JOINT CHIEFS OF STAFF			ATSD (Legislative Affairs)		
DIR OF DEF RESEARCH & ENGINEERING			ATSD (Telecommunications)		
ASD (Administration)			DEF CONTRACT AUDIT AGENCY		
ASD (Comptroller)			DEFENSE SUPPLY AGENCY		
ASD (Health and Environment)			DEFENSE ATOMIC SUPPORT AGENCY		
ASD (Installations and Logistics)		✓	DEFENSE COMMUNICATIONS AGENCY		
1 ASD (International Security Affairs)	✓		DEFENSE INTELLIGENCE AGENCY		

ACTION REQUIRED

PREP OF REPLY FOR SEC OF DEF SIGNATURE	INFORMATION AND RETENTION
PREP OF REPLY FOR DEP SEC OF DEF SIGNATURE	COMMENTS AND/OR RECOMMENDATION
REPLY DIRECT (Fwd cy of reply for Sec of Def records)	COORDINATE REPLY WITH
1 APPROPRIATE ACTION	

REMARKS

Reviewed & declassified  
84-188 (DJSM 2567-84, 12 Dec 84)

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ITP

J. Fred Buzhardt	✓
L. Niederlehner	✓
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