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AND POSSIBLY PALAUANS TO FOLLOW SUIT. MARSHALLESE 3. IN SEPARATE DEVELOPMENT (APPARENTLY UNRELATED TO MARSHALLESE SHIP MEETING) SENATOR KABUA FEBRUARY 25 INTRODUCED IN SENATE S.B. 221 WHICH PROVIDES FOR TERRITORY-NIDE CONFERENCE OF TRADITIONAL AND

TO SUCH ARRANGEMENTS OWING FEAR THIS WILL FURTHER ENCOURAGE

STATUS. TRUKESE, PONAPEANS, AND YAPESE TO LESSER EXTENT NOW UPPOSED

MARIANAS TASK OF ULTIMATELY OBTAINING ENDORSEMENT OF SEPARATE TALKS

PROBLEM FOR US IS EVENTS OF PAST FEW WEEKS HAVE MADE MUCH MORE REPORTED.

PERMIT ALL OF THESE DISTRICTS REMAIN TOGETHER, BUT WITH INTERNAL ARP-ANGEMENTS ALONG LINES VERY LODSE CONFEDERATION. AS PREVIOUSLY

IN THY VIEW, TEMPERS AND EMOTIONS WILL SLOWLY COOL, AND ULTIMATELY FINANCIAL ARRANGEMENTS ARE ALMOST CERTAIN TO BE WORKED OUT WHICH WILL

THOUGH LATTER TWO DISTRICTS FAVOR UNITED MICRONESIA, THEY WOULD SAME COURSE. NOT WANT TO REMAIN IN A THREE-DISTRICT POLITICAL UNIT DOMINATED BY

PALAU WILL PROBABLY FOLLOW SUIT. YAPE'SE AND PONAPEANS THEN LIKELY TAKE

PAGE THREE RUHJOSA3035 C O N F I D'E N'T I A L

IF MARSHALLS ULTIMATELY FOLLOW THROUGH AND SEEK SEPARATE STATUS,

WITH CONGRESS THEY MAY ATTEMPT BRING RESOLUTION TO VOTE IN LAST DAY OR SO OF SESSION (TODAY OR TOMMORROW). ALTHOUGH REP. SILK WAS AMONG CO-INTRODUCERS OF RESOLUTION; THIS ACTION TAKEN BY HIM RELUCTANTLY AND UNDER PRESSURE FROM OTHER MARSHALLEGE .. SAD THING ABOUT WHOLE BUSINESS IS THAT MARSHALLESE CONCERNS OVER DIVISION FINANCIAL PIE HAVE NOW RAISED SPECTRE IN CONGRESS OF TOTAL FRAGMENTATION MICRONESIA.

H.J.R. 100 WHICH, IF ADOPTED, WOULD PROVIDE AUTHORITY FOR SEPARATE STATUS NEGOTIATIONS FOR ALL DISTRICTS. MEASURE DESIGNED TO PUT OTHER DELEGATIONS ON NOTICE RE MARSHALLESE CONCERNS, BUT UN-LIKELY TO BE PRESSED TO VOTE (MUCH LESS PASSED IF VOTED_ON). HOWEVER, BI,AS AND DNE OR TWO OTHER MEMBERS MARSHALLESE DELEGATION SO

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OTHER DISTRICT LEADERS TO CONSIDER AND MAKE RECOMMENDATIONS ON "IM-PORTANT ISSUES OF THE DAY." IT IS EXTREMELY UNLIKELY-THIS MEASURE WILL BE ACTED UPON, AT LEAST DURING CURRENT CONGRESSIONAL SESSION. HOWEVER, KABUA'S INTENT CLEARLY IS TO DO AN END RUN ON CONGRESS ON STATUS. PAGE FOUR RUHJOSA3035 C O N F I D E N T I A L AND RELATED ISSUES. GIVEN HIGHLY PAROCHIAL ATTITUDES THESE LEADERS. UPSHOT OF ANY SUCH CONFERENCE EASILY COULD BE PRESSURES FOR ALMOST TOTAL DISTRICT AUTONOMY, IF NOT ACTUAL TOTAL FRAGMENTATION. 4. INDEPENDENCE COALITION. SEPARATE CLASSIFIED AND UNCLASSIFIED MES-SAGES REPORT COALITION'S ISSUANCE OF PUBLIC POSITION STATEMENT ON AND PROVIDE ANALYSIS THEREOF. IN THIS REGARD, IT IS IMPORTANT NOT REPEAT NOT TO ATTACH TOO MUCH IMPORTANCE TO STATEMENT AND ITS CONTENT. FOLLOWING FACTORS SHOULD BE BORNE IN MIND RE COALITION AND STATEMENT. 5. THOUGH WILIANDER (TRUK) HAS CLAIMED ON FLOOR OF HOUSE THAT COALITION.NOW NUMBERS "NOT LESS THAN HALF" OF CONGRESS, HE IS (AND UNABLE) SUBSTANTIATE THIS CLAIM BY NAMING NAMES. ND OTHER MEMBERS UNWILLING I HAVE TALKED TO GIVE THIS CLAIM ANY CREDENCE. BIA5 BASED ON PAST CLAIMS AND STATEMENTS, FOLLOWING MEMBERS MAY TECHNICALLY BE OF COALITION (OR ARE ALLEGED TO BE MEMBERS BY WILLANDER). FROM TRUKE SENATORS AMARAICH AND NAKAYAMA, AND REPS. WILIANDER, DOIS, NAKAYAMA, SETIK, AND HARUD. FROM MARSHALLS: REPS. BALDS AND SAMUEL. FROM PONAPE: REP. IRIARTE. FROM PALAU: SEN. TMETUCHL, THIS ADDS UP TO ONLY ELEVEN MEMBERS. IT IS POSSIBLE SENATOR TUN (YAP) AND SEVERAL

PAGE FIVE RUHJOSA3035 C O N F I D E N T I A L OTHER MEMBERS FROM OTHER DISTRICTS ARE NOW SIVING LIP SERVICE TO COA-LITION. BUT THUS FAR WILLANDER HAS BEEN UNABLE DRAW MORE THAN HALF DOZEN MEMBERS TO HIS MEETINGS. A9 EXAMPLE, REPS. SETIK AND DOIS,

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EVEN THOUGH FROM TRUK, HAVE ATTENDED NONE OF MEETINGS AND HAVE NOT READ

COALITION POSITION STATEMENT. FURTHER, WILLANDER THUS FAR HAS NOT BEEN ABLE TO GET ANY OTHER MEMBERS TO SIGN HIS POSITION STATEMENT, THOUGH HE MAY IN END OBTAIN SOME SIGNATURES. EVEN IF HE OBTAINS FOURTEEN SIGNATURES, BY STANDARDS THAT APPLY HERE, NONE OF THISE SIGNING WOULD CONSIDER THEMSELVES TO BE FOUND BY STATEMENT. ALSO, OF ALL MEMBERS OF COALITION, ONLY ONES I CAN FIND WHO ACTUALLY HAVE READ POSITION STATEMENT ARE SENATORS AMARAICH AND NAKAYAMA, AND REPS. TOLD ME LAST NIGHT THAT HE "WOULD SAMUEL AND HARUD. BI, AS READ STATEMENT THIS EVENING AND THEN WILL CONSIDER PLACING IT IN SENATE BIA5

JOURNAL ." HAS TOLD ME THAT HE DOES NOT AGREE WITH ALL POSITIONS TAKEN IN STATEMENT, THOUGH HE WILL NOT EXPAND ON THIS COMMENT

6. FURTHER EVIDENCE OF NON SIGNIFICANCE POSITION STATEMENT IS FAUT BIAS COMMITTEE "IS IGNORING ANTICS OF WILLANDER'S COALITION." H-S ALSO REMARKED THAT NAKAYAMA AND AMARAICH, THOUGH HARDLINERS ON BIT COMMITTEE ACCEPT THAT MANY COALITION GOALS UNREALISTIC.

7. IN TERMS WHOM MIGHT REALLY GO ALONG WITH WILLANDER'S FAROUT VIEWS ON STATUS, MY OWN BEST GUESS AT THIS TIME WOULD INCLUDE REP. RALOS (MARSHALLS), REP. IRIARTE (PONAPE), REP. HARUD (TRUK), AND SENATOR AMARAICH LTRUK) TO A POINT. LARGER NUMBER WILL GIVE LIP SERVICE TO COALITION, AND IN END WILL SO ALONG WITH WHATEVER APRANGEMENTS ARE AGREED TO BY STATUS COMMITTEE. IT IS IMPORTANT TO NOTE NONE OF HARD-LINERS EXCEPT AMARAICH ARE KEY MEMBERS ANY DISTRICT DELEGATION, AND EVEN HARDLINERS ARE DIVIDED AMONG THEMSELVES. AS EXAMPLE, BALDS REMAINS FIRST AND FOREMOST A MARSHALLESE AND WAS AMONG THOSE WHO CO-INTRODUCED Hede & 400 BROWIDING FOR SEPARATE STATUS TALKS FOR EACH DISTRICT . LEVEN REP. GAMAGEL, THEORETIGAL CHAIRMAN DE COALITION, SIGNED THAT RESOLUTION & BOTH PADOS AND SAMUEL

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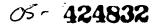
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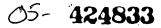
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C O N F I D E N T I A L SECTION TWO OF TWO STATUS SETTLEMENT FROM U.S. 8. FINALLY, IT IS IMPORTANT TO BEAR IN MIND THAT WILLIANDER HIMSELF, ON FLOOR OF HOUSE, HAS ON SEVERAL OCCASIONS MADE CLFAR THAT UNIL-ATERAL TERMINATION IS KEY TO STATUS SETTLEMENT AND HAS MADE NO MENTION OF OTHER FAROUT ELEMENTS OF HIS POSITION PAPER. EVEN WITHIN THAT PAPER (AS NOTED IN POLAD 106C), IT IS NOTEWORTHY THAT MOST EMPHASIS IS GIVEN TO UNILATERAL TERMINATION. IN SHORT, MOST OF CONGRESS IN FINAL ANALYSIS WILL GD ALONG WITH MOST OF DUR REDUIREMENTS ON DE-FENSE, FOREIGN AFFAIRS, ECT., PROVIDED THEY HAVE TERMINATION ESCAPE

PAGE TWO RUHJOSA3059 C O N F I D E N T I A L

CLAUSE. 9. MORE ON MARSHALLFSE SEPARATISM. SEVERAL HOURS AFTER PREPAPATION BINS ABOVE REPORT SESSION OF SENATE AND OFFERED FOLLOFING COMMENTS. HE SAID MARSHALLESE DELEGATION WILL "GD ALONG WITH STATUS COMMITTEE AT LEAST THROUGH NEYT ROUND OF TALKS," BUT INNO CIRCUMSTANCES WILL EVER AGREE TO REMAIN IN ANY MICRONESIANPOLITICAL UNIT WHICH DOES NOT PROVIDE. IN FORM OF CONFEDERATION, COMPLETE AUTONOMY FOR FACH DISTRICT, PARTICULARLY IN AREAS OF LAND CONTROL. FINANCING, CONDUC POLIFS, AND GOVERNMENTAL STRUCTURE. "IF MARSHALLS GANNOT HAVE THIS KIND OF ARRANGEMENT.

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THEN THERE ARE ONLY TWO OTHER REAL CHOICES: SEPARATE FREE ASS- BIAS OCIATION WITH U.S. OR SOME KIND OF FEDERATION WITH MARIANAS." ASKED ABOUT LATTER IDEA, MARSHALLESE (PROBABLY MEANING TO JOIN IN LOOSE CON-FEDERATION WITH MARIANAS. HE SAID SUCH AN ARRANGEMENT MIGHT BE POSSIBLE, AGAIN PROVIDED THERE IS COMPLETE LOCAL AUTONOMY. WHEN I POINTED OUT MARIANAS ARE AFTER PERMANENT AND CLOSE ASSOCIATION WITH U.S., POSSIBLY TOGETHER WITH GUAM, HE DISCOUNTED IDFA OF GUAM RE-INTEGRATION AND SAID "FEDERATION WITH MARIANAS IN A COMMONWEALTH MIGHT BE POSSIBLE, BUT ONLY WITH MANY CHANGES IN OLD COMMON-

PAGE THREE RUHJOSA3059 C O N F I D E N T I A L WEALTH PROPOSAL, SUCH AS ELIMINATION OF U.S. EMINENT DOMAIN RIGHTS." (COMMENT: I DOUBT THIS CONCEPT HAS BEEN DISCUSSED WITH ANY OTHER MEMBERS

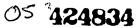
MARSHALLESE DELEGATION, AND ALSO DOJET THAT MANY OF THEM WOULD GIVE IT EVEN A MOMENT'S CONSIDERATION. EVEN PROBABLY BASED MORE ON EMOTION AND HIS MASSIVE ANSER WITH OTHER DISTRICTS AND CONGRESS, AND NOT ON SERIOUS REFLECTION. HOWEVER, IT IS TRUE THAT HIS MAJOR CONCERNS WITH RESPECT STATUS, ARE PRE-SERVATION AND STRENGTHENING TRADITIONAL LEADERSHIP STRUCTURE IN MAR. SHALLS, PROTECTION MARSHALLESE LANDS, AND OPPORTUNITIES TO LINE HIS POCKETS. ANY FORM OF STATUS MEETING THESE CRITERIA COULD WASH WITH BIAS CONVERSATION INTERRUPTED AT THIS POINT, AND I WAS UNABLE TO

PUPSUE ABOVE MATTERS FURTHER. HOWEVER, ICLOSED HIS REMARKS WITH BIAS PLEA THAT AMBASSADOR WILLIAMS STOPDER IN MAJURD IN APRIL AFTER PALAU TALKS AND DISCUSS FURTHER "FUTURE OF MARSHALLS." I PROMISED CONVEY REQUEST TO THE AMBASSADOR. ALSO SAID, IN THIS REGARD, THAT BIAS NEITHER OF MARSHALLESE MEMBERS OF STATUS COMMITTEE (SILK AND LANWI) "COMPETENT TO DISCUSS THESE MATTERS WITH THE AMBASSADOR --THEY ARE TOD WEAK."

10. MESSAGE PREPARED FEBRUARY 27 IN PALAU. DORRANCE. GP-3

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