

~~SECRET-SENSITIVE~~

Talking Paper for the Deputy Secretary of Defense and the
Chairman, Joint Chiefs of Staff (NSC Under Secretaries
Committee Meeting at 1000 14 March 1972)

SUBJECT: Micronesian Status Negotiations (U)

PURPOSE:

- The Chairman of the NSC/USC has called a meeting of the principals, to hear Ambassador Williams' prognosis of the next round of Micronesian status talks, what he will attempt to achieve, and discuss any related issues that may arise.

BACKGROUND:

- Last round of talks at Hana, Hawaii, 3-12 October 1971 produced tentative agreement in many new areas, including a general agreement that Defense land needs will be met.
- At the next round (commencing 3 April 1972) prospects for favorable agreements in principle on most remaining issues appear good, although a few issues will require hard negotiations and possibly some compromise in non-essential areas.
- The overall problem of sovereignty and the specific issue of termination are the major obstacles.
 - The Micronesians have insisted on unilateral termination.
 - The US has offered bilateral termination.
- Defense Powers and Foreign Affairs will be priority issues at next round. To date, few specifics have been discussed.
- For additional background information, see TAB A.

ISSUES AND POINTS FOR POSSIBLE DISCUSSION:

- US Objectives
 - US authority over foreign affairs and defense.
 - Access to Micronesian lands to meet minimum US military requirements.

~~SECRET-SENSITIVE~~

I - 22103/7
10-431837

~~SECRET-SENSITIVE~~

- Denial of the area to third countries for military and other purposes contrary to US interests.
- Termination procedures that would protect US interests and insure that defense interests and military basing rights would survive any future change in the relationship.
- Revised Negotiating Instructions
 - Ambassador Williams recently received a qualified Defense concurrence to his seeking Presidential approval of revised negotiating instructions (TAB B).
 - The Defense position has emphasized:
 - a. The necessity for provisions/agreements on separate negotiations with the Marianas prior to a fallback from the US Offer of Modified Commonwealth (Position II).
 - b. The desirability of negotiating, sequentially, a track recommended in DOD memorandum at TAB B that makes unilateral termination a last resort once sovereignty is recognized.
- Defense Powers
 - Objective is unconditional plenary powers.
 - Defense position has been that:
 - a. Agreements to "consult" under certain conditions may be made, but under no circumstances may Micronesians have veto power.
 - b. Defense can agree to negotiating a SOFA arrangement as it regards civil/military domestic relations.
- Dangerous Materials Storage
 - The Micronesians have indicated they would like prior consultations and veto authority over storage of dangerous weapons.
 - The Defense position has maintained that:

~~SECRET-SENSITIVE~~

- [REDACTED]
- b. A statement can be made concerning US non-intent with regard to chemical agents and biological weapons (see TAB C).
- Return of Eniwetok (TAB D)
- Since the last round of status talks, US intentions on use or return of Eniwetok have become an issue.
 - The Defense position:
 - a. Indicates the PACE tests as the last known major Defense requirement on the Atoll.
 - b. States that the whole Atoll will be available for release 1 January 1974.
 - c. Agrees to DOD funding of ^{safety surveys and} sanitization ~~and clean up~~ only.
 - d. Department of the Interior fund other desired rehabilitation endeavors.
- Financing
- This key issue was not discussed, except peripherally, at the last talks.
 - No Inter-Agency policy has been developed.
 - The Defense position ^{currently being developed:}
 - a. Supports separating total negotiating dollars into - indentifiable Departmental areas.
 - b. ^{Anticipates} States that DOD ^{will} ~~expects~~ to pay for military land rights, leases and purchases only.
 - c. ~~Further states that~~ Specific dollar outlays that can be supported are currently being staffed. ~~These will be provided to OMSN when completed.~~

~~SECRET-SENSITIVE~~

- Marianas

- The Marianas district has made clear their desire for a separate (close) status agreement with the US.
- The Defense position:
 - a. Supports separate negotiations at early date.
 - b. Has expressed the requirement for FY 74 programming.
 - c. Has indicated that a Marianas negotiating scenario, including financing and inducements, is being developed and staffed by DOD and will be provided OMSN by the end of March.

DOD AREAS OF CONCERN/CAUTION WITH REGARD NEXT ROUND:

- Realization of ^{objectives} safeguards and survivability of Defense interests remain mandatory under revised instructions.
- Defense Powers must not be compromised.



- Needs presented are irreducible minimums.
- Land and harbor options in Palau have assumed greater importance over the past year due to evolving political events.

RECOMMENDATION:

- Continue to support the DOD posture outlined above.

APPROVED BY _____ Assistant Secretary of Defense (ISA)

APPROVED BY _____ Director, Joint Sta

Prepared by: Capt G. J. Schuller
OASD/ISA EAPR
Ext 71802

Col A. M. Smith, USA
Northeast Asia Branch, J-5
Extension 72400
Date 9 March 1972

SECRET-SENSITIVE

TAB A - TTPI Status Background Summary
TAB B - ASD ltr I-21111/72 of 2 Mar 72
TAB C - ASD memo I-20732/72 of 10 Feb 72
TAB D - ASD ltr I-20746/72 of 29 Feb 72

SECRET-SENSITIVE

5

10 - 431841