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DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>B.H. RAAS</u>	DATE <u>7/25/87</u>
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ADDEES PASS INFO
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COMTWELVE FOR AMBASSADOR WILLIAMS
USCAR FOR TPI LNO
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA/OS
(STATUS TALKS END)

PALAU APRIL 14 (MNS)---THE FOURTH ROUND OF
NEGOTIATIONS ON THE FUTURE POLITICAL STATUS OF THE TRUST
TERRITORY HAS ENDED IN PALAU. THE TALKS WERE CONCLUDED
LATE THURSDAY (APRIL 13), AT THE CONTINENTAL HOTEL IN KOROR,
AND THE TWO SIDES RELEASED A JOINT COMMUNIQUE EARLY FRIDAY
MORNING. THE STATEMENT READS AS FOLLOWS:

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"MEMBERS OF THE JOINT COMMITTEE ON FUTURE STATUS OF THE
CONGRESS OF MICRONESIA AND THE PRESIDENT'S PERSONAL REPRESENTATIVE
FOR MICRONESIAN STATUS NEGOTIATIONS, MET ON KOROR PALAU FROM
APRIL 2 TO APRIL 13 FOR THE FOURTH ROUND OF EXCHANGING VIEWS ON
THE FUTURE POLITICAL STATUS OF THE PRESENT TRUST TERRITORY OF
THE PACIFIC ISLANDS.

"BOTH DELEGATIONS FOUND THE TALKS HIGHLY USEFUL FOR THEIR
EXPLORATION OF THE TWO SIDES' VIEWS AS TO THE FUTURE POLITICAL
RELATIONSHIP BETWEEN THE UNITED STATES AND MICRONESIA, WHEN THE
PRESENT UNITED NATIONS TRUSTEESHIP IS ENDED. BEYOND THAT THE
TWO SIDES REACHED BASIC AGREEMENT ON MANY CRUCIAL AND DIFFICULT
ISSUES.

"THE FIRST AREA OF AGREEMENT IS THAT THE FUTURE RELATIONSHIP
BETWEEN MICRONESIA AND THE UNITED STATES WILL BE DETERMINED BY
A COMPACT. THAT COMPACT WILL BE BASED ON THE SOVEREIGN RIGHT OF
THE PEOPLE OF MICRONESIA TO CHOSE THEIR OWN FUTURE. THE COMPACT
WILL HAVE TO BE APPROVED BY THE CONGRESS OF MICRONESIA, THE
UNITED STATES CONGRESS, AND BY THE PEOPLE OF MICRONESIA. THE
COMPACT WILL ESTABLISH A MUTUALLY BENEFICIAL RELATIONSHIP OF
FREE ASSOCIATION BETWEEN MICRONESIA AND THE UNITED STATES AND

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CONSTITUTE THE BASIS OF THE RESPECTIVE RIGHTS OF THE PARTIES
UNDER IT.

"THE PEOPLE OF MICRONESIA WILL VEST IN THE GOVERNMENT OF

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MICRONESIA AUTHORITY OVER THEIR INTERNAL AFFAIRS, AND AUTHORITY OVER AND RESPONSIBILITY FOR FOREIGN AFFAIRS AND DEFENSE IS TO BE VESTED IN THE GOVERNMENT OF THE UNITED STATES. IT WAS UNDERSTOOD THAT THE GOVERNMENT OF MICRONESIA AND MICRONESIAN CITIZENS WOULD BE FREE TO NEGOTIATE AND TO SIGN CONTRACTS WHICH WILL NOT INVOLVE INTER-GOVERNMENTAL OBLIGATIONS AND RESPONSIBILITIES; THAT MICRONESIAN PARTICIPATION IN APPROPRIATE REGIONAL ORGANIZATIONS WILL BE PERMITTED AND ENCOURAGED; AND THAT THERE WILL BE CONSULTATIONS BY BOTH THE UNITED STATES AND THE GOVERNMENT OF MICRONESIA IN INTERNATIONAL MATTERS DIRECTLY IN THEIR COUNTERPARTS INTEREST.

This sounds like more progress than I thought

"THE PARTIES REAFFIRMED THE PRELIMINARY AGREEMENT REACHED AT HANA, MAUI THAT THE PEOPLE OF MICRONESIA HAVE THE RIGHT TO WRITE, ADOPT, AND AMMEND THEIR OWN CONSTITUTION, AND THAT THIS CONSTITUTION WILL NOT HAVE TO BE CONSISTENT WITH THE CONSTITUTION OF THE UNITED STATES; THAT THE UNITED STATES WILL NOT HAVE THE POWER TO AMMEND IT; AND THAT THE LEGAL FORCE OF THE

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CONSTITUTION WILL DERIVE FROM THE SOVEREIGN POWER OF THE MICRONESIAN PEOPLE. IT WAS, HOWEVER, AGREED THAT THE CONSTITUTION OF MICRONESIA, AND ANY AMENDMENT TO IT, WOULD NOT BE IN CONFLICT WITH COMPACT.

"THE CONSTITUTION OF MICRONESIA WILL PROVIDE FOR THE STRUCTURE OF THE FUTURE GOVERNMENT OF MICRONESIA, THE PROCEDURE FOR THE ENACTMENT OF LEGISLATION, AND THE RELATIONSHIP BETWEEN THE VARIOUS DISTRICTS AND THE FUTURE GOVERNMENT OF MICRONESIA. THE LAWS OF THE UNITED STATES WILL APPLY TO MICRONESIA ONLY TO THE EXTENT MUTUALLY AGREED UPON BY MICRONESIA AND THE UNITED STATES.

"IT WAS FURTHER AGREED THAT MICRONESIAN LANDS WILL BE UNDER THE CONTROL OF THE PEOPLE OF MICRONESIA AND OF ITS GOVERNMENT. IT IS ALSO AGREED THAT ANY UNITED STATES REQUIREMENTS FOR DEFENSE WILL BE NEGOTIATED BEFORE THE SIGNING OF THE COMPACT. ANY LAND REQUIREMENTS OF THE UNITED STATES WHICH SHOULD ARISE THEREAFTER WILL BE MET ONLY IF THE GOVERNMENT OF MICRONESIA CONSENTS, AND ONLY IN ACCORDANCE WITH MICRONESIAN LAW.

"WITH THE COMING INTO EFFECT OF THE COMPACT THE UNITED

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STATES WILL PERMANENTLY RELINQUISH THE POWER OF EMINENT
DOMAIN IN MICRONESIA.

" THE PARTIES REACHED PRELIMINARY AGREEMENT ON THE
PRINCIPLE OF UNILATERAL TERMINATION UNDER WHICH EITHER PARTY
MAY GIVE NOTICE AFTER THE PACT HAS BEEN IN EFFECT FOR A
NUMBER OF YEARS. DETAILS IN PARTICULAR THE PRECISE LENGTH
OF THAT PERIOD STILL HAVE TO BE WORKED OUT.

"BOTH SIDES AGREED THAT NEW MILITARY LEASES AND OPTIONS
TO LEASE WILL CONTINUE FOR THE LENGTH OF THEIR DESIGNATED TERM,
AND THAT A MUTUAL SECURITY PACT WHICH WILL PROVIDE FOR
CONTINUING U.S. DEFENSE INTERESTS WILL BE NEGOTIATED IN ADVANCE
OF THE SIGNING OF THE COMPACT TO GO INTO EFFECT IN THE EVENT
OF TERMINATION.

"AND FINALLY THE AGREEMENTS REACHED AT HANA AND PALAU
ARE UNDERSTOOD BY BOTH PARTIES TO BE PRELIMINARY PENDING FINAL
AGREEMENT ON THE COMPACT AS A WHOLE. THERE REMAINS A
NUMBER OF AREAS WHICH ARE IN NEED OF FURTHER DISCUSSION AND AGREE-
MENT. THEY INCLUDE THE MATTERS OF FINANCE AND TRANSITION AND SEVERAL
OTHER MATTERS LEFT OVER FROM THE TALKS AT HANA LAST YEAR. IT
IS ANTICIPATED THAT THERE WILL BE FURTHER DISCUSSIONS ON THESE

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COMTWELVE/SAN FRAN CALIFORNIA
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DESIRE OF THE MARIANAS FOR A STATUS DIFFERENT FROM THAT CONTEMPLATED FOR THE OTHER FIVE DISTRICTS, THE AMBASSADOR SAID THAT THE U. S. DID NOT WISH TO IMPOSE A SOLUTION ON THE MARIANAS AGAINST THE EXPRESSED WILL OF THE PEOPLE OF THAT DISTRICT. HE STATED FIRMLY THAT HE APPRECIATED THE WARMTH AND SINCERITY OF THE MARIANAS STATEMENT.

(DELEGATIONS LEAVE PALAU)

PALAU APRIL 14 (MNS)---MOST MEMBERS OF THE U.S. AND MICRONESIAN NEGOTIATING DELEGATIONS TO THE STATUS TALKS LEFT PALAU FRIDAY (APRIL 14), AFTER NEARLY TWO WEEKS OF ENJOYING THE HOSPITALITY AND BEAUTY OF PALAU DISTRICT.

ALTHOUGH THE BULK OF THEIR TIME WAS SPENT IN THE HARD WORK OF NEGOTIATING THE FUTURE POLITICAL STATUS OF THE TRUST TERRITORY, THE MEMBERS OF THE TWO TEAMS, AND PARTICULARLY THE AMERICAN, ALSO FOUND TIME TO ENJOY THE WEATHER, THE WATER, AND A PICNIC TRIP TO THE FABULOUS ROCK ISLANDS SOUTH OF KOROR. AS THEY LEFT PALAU THE VISITORS WERE WARM IN THEIR THANKS AND PRAISE FOR THE HOSPITALITY THEY HAD BEEN SHOWN. IN THEIR JOINT STATEMENT ISSUED AT THE CONCLUSION OF THE TALKS, THE TWO DELEGATIONS ALSO OFFICIALLY THANKED THE PEOPLE OF PALAU FOR

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HAYDN WILLIAMS, WHO REPRESENTS PRESIDENT NIXON AS HEAD OF THE U.S. DELEGATION ASKING IF THE UNITED STATES WOULD ENTER INTO SEPARATE TALKS LEADING TOWARD A POLITICAL UNION WITH THE U.S. FOR THE MARIANAS.

AMBASSADOR WILLIAMS, NOTING THAT THE OFFICIAL TRANSMISSION OF THE REQUEST HAD BEEN APPROVED BY THE MICRONESIAN JOINT STATUS COMMITTEE, SAID THAT THE U.S. IS NOW WILLING TO ACCEDE TO THE OFT-EXPRESSED, SAID DESIRES OF THE MARIANAS FOR SEPARATE TALKS AND A SEPARATE STATUS.

IN THE STATEMENT PRESENTED BY THE TWO MARIANAS LAWMAKERS, THEY SAID THAT THE MARIANAS ADVOCATES ITS POSITION, "...FOR THE SOLE REASON THAT WE DESIRE MEMBERSHIP IN THE UNITED STATES POLITICAL FAMILY BECAUSE OF THE DEMONSTRATED ADVANTAGES OF SUCH A RELATIONSHIP. MORE THAN ANY OTHER NATION WITH WHICH WE HAVE HAD CONTACT THE UNITED STATES HAS BROUGHT TO OUR PEOPLE THE VALUES WHICH WE CHERISH AND THE ECONOMIC GOALS WHICH WE DESIRE. CONTINUED AFFILIATION WITH THE UNITED STATES OFFERS THE PROMISE OF THE PRESERVATION OF THESE VALUES AND THE

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IMPLEMENTATION OF THOSE GOALS."

THE STATEMENT CONTINUED, "THE PEOPLE OF THE MARIANAS HAVE FOR TOO LONG BEEN DOMINATED BY AUTOCRATIC POWERS WITH LITTLE REGARD FOR THE RIGHTS OF THEIR OWN SUBJECTS, LET ALONE OF THE PEOPLE OF THE MARIANAS...FOR THE FIRST TIME IN FOUR CENTURIES, THE PEOPLE OF THE MARIANAS NOW LIVE AS FREE MEN. POLITICAL UNION WITH THE UNITED STATES WILL INSURE THAT WE KEEP THIS FREEDOM SO LONG DENIED TO US."

IN HIS RESPONSE, AMBASSADOR WILLIAMS SAID THAT U.S. POLICY HAD BEEN TO DEVELOP MICRONESIA TOWARD A COMMON STATUS UPON TERMINATION OF THE TRUSTEESHIP AGREEMENT, AND THAT THIS HAD BEEN THE AVENUE THAT THE U.S. HAD BEEN PURSUING THROUGHOUT THE STATUS TALKS. HE STATED, HOWEVER THAT THE RECORD OF THE PAST TEN YEARS CLEARLY INDICATES THAT THE MARIANAS HAVE LONG ASPIRED TO A CLOSE AND PERMANENT AFFILIATION WITH THE UNITED STATES, AND THAT THIS SENTIMENT AND BEEN ACKNOWLEDGED BY THE JOINT STATUS COMMITTEE AT HANA, IN OCTOBER 1971 AND AGAIN BY APPROVING THE TRANSMITTAL OF THE REQUEST FOR SEPARATE TALKS BY THE MARIANAS DELEGATION AT THE PALAU TALKS.

GIVEN THESE CIRCUMSTANCES AND THIS RECOGNITION OF THE

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ADDEES PASS INFO
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COMTWELVE FOR AMBASSADOR WILLIAMS
USCAR FOR TTPI LNO
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA/OSN
HOSTING THE FOURTH ROUND OF TALKS.

WHILE MOST OF THE MEMBERS OF THE U.S. TEAM ARE HEADING HOME AMBASSADOR FRANKLIN HAYDN WILLIAMS WILL BE TOURING THE REST OF THE DISTRICTS BEFORE HE RETURNS TO THE U.S. IT IS HIS SECOND TOUR OF MICRONESIA IN LESS THAN A YEAR. A SPOKESMAN SAID THE AMBASSADOR WISHED TO RENEW SOME OF THE ACQUAINTANCES HE MADE LAST YEAR DURING HIS FIRST TRIP TO MICRONESIA, AND

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ALSO HOPED TO TALK PRIVATELY WITH VARIOUS DISTRICT LEADER AND MEMBERS OF THE CONGRESS OF MICRONESIA WHO WERE NOT PRESENT IN PALAU FOR THE STATUS TALKS.

THE AMBASSADOR WAS SCHEDULED TO SPEND FRIDAY NIGHT IN YAP DISTRICT, FLYING TO GUAM ON SATURDAY AND THEN ON TO SAIPAN ON SUNDAY. ON WEDNESDAY (APRIL 19) HE IS SCHEDULED TO LEAVE SAIPAN FOR PONAPE AND THEN ON TO TRUK KWAJALEIN AND MAJURO. THIS WOULD BE A LOW-KEY VISIT THE SPOKESMAN SAID, AND WOULD NOT INCLUDE ANY FORMAL MEETINGS OR PRESS CONFERENCES.

(BILL ACTION)

SAIPAN APRIL 14 (MNS)---TRUST TERRITORY HIGH COMMISSIONER EDWARD E. JOHNSTON CONTINUED TO ACT FRIDAY (APRIL 14) ON THE BILLS PASSED BY THE CONGRESS OF MICRONESIA DURING ITS RECENT SESSION IN PALAU. MIDNIGHT FRIDAY WAS THE DEADLINE FOR ACTION ON ALL OF THE BILLS REMAINING.

IN A SPECIAL CEREMONY IN HIS OFFICE FRIDAY MORNING, THE HICOM SIGNED INTO LAW A MEASURE THAT WILL PROVIDE \$200,000 DOLLARS FROM THE GENERAL FUND OF THE CONGRESS OF MICRONESIA FOR FUNDING VARIOUS PROJECTS IN THE MARIANAS DISTRICT. REPRESENTATIVE FELIPE ATALIG REPRESENTED THE MARIANAS CONGRESSIONAL

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DELEGATION AND WITNESSED THE SIGNING. AFTERWARD, HE SAID THE PASSAGE OF THIS BILL REFLECTS THE PRIORITIES OF THE ENTIRE

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DELEGATION IN CONTINUING TO PROVIDE BETTER HEALTH AND SOCIAL SERVICES, AND CONTINUING PUBLIC IMPROVEMENT PROJECTS IN THE MARIANAS.

THE BILL WAS SIMILAR TO BILLS PASSED FOR EVERY OTHER DISTRICT WHICH WILL FUND SPECIAL PROJECTS. THE MEASURES REPRESENT A RETURN TO THE DISTRICTS OF SOME OF THE MONEY RAISED THROUGH ENACTMENT OF THE TERRITORY-WIDE INCOME AND BUSINESS TAX LAW THAT WENT INTO EFFECT LAST YEAR. THAT LAW GAVE THE CONGRESS OF MICRONESIA A GREAT DEAL OF ADDITIONAL REVENUE FOR APPROPRIATION.

IN OTHER ACTIONS TAKEN FRIDAY THE HICOM SIGNED THE FOLLOWING BILLS INTO LAW: HOUSE BILL 51 WHICH BECOMES PUBLIC LAW 4C-76 AND ESTABLISHES DISTRICT PLANNING COMMISSIONS, ENABLING THE DISTRICT GOVERNMENTS TO ENACT ZONING LAWS; HOUSE BILL 127, NOW PUBLIC LAW 4C-78, WHICH ESTABLISHES A TRUST TERRITORY ENVIRONMENTAL PROTECTION BOARD; HOUSE BILL 215, NOW PUBLIC LAW 4C-79, WHICH RELATES TO THE LICENSING OF MOTOR VEHICLE OPERATORS; AND HOUSE BILLS 175 AND 176, NOW PUBLIC LAWS

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4C-73 AND 4C-74 WHICH PROVIDE FUNDS FOR THE OPERATING AND CONTINGENT EXPENSES OF THE CONGRESS OF MICRONESIA.

LATE THURSDAY AFTERNOON AND EVENING THE HICOM ALSO TOOK THE FOLLOWING ACTIONS WHICH HAVE NOT YET BEEN REPORTED BY MICRONESIAN NEWS SERVICE: HE SIGNED INTO LAW HOUSE BILL 125 (PL4C-58), APPROPRIATING FUNDS FOR TYPHOON RELIEF IN THE MARSHALLS ISLANDS; HOUSE BILL 128 (PL4C-62), APPROPRIATING MONEY TO SUPPLEMENT THE COST OF THE SOCIAL SECURITY SYSTEM; HOUSE BILL 129 (PL4C-63), APPROPRIATING \$350,000 DOLLARS FOR SCHOLARSHIPS; HOUSE BILL 130 (PL4C-64), WHICH IS ANOTHER SOCIAL SECURITY FUNDING BILL; HOUSE BILL 131 (PL4C-65), WHICH ALLOCATES \$825,000 DOLLARS FOR THE CONSTRUCTION OF ROADS IN ALL SIX DISTRICTS; HOUSE BILL 165 (PL4C-66) WHICH AMENDS PUBLIC LAW 4C-1 TO BRING IT INTO CONFORMITY WITH LOCAL LIQUOR LAWS; HOUSE BILL 192 (PL4C-67), APPROPRIATING FUNDS FOR THE KWAJALEIN ATOLL DEVELOPMENT FUND; HOUSE BILL 221 (PL4C-68), APPROPRIATING FUNDS FOR CERTAIN PROJECTS IN THE MARSHALL ISLANDS; HOUSE BILL 224 (PL4C-69), APPROPRIATING FUNDS FOR WORK ON SATAWAN HIGH SCHOOL IN TRUK DISTRICT; HOUSE BILL 227 (PL4C-70), FUNDING CERTAIN PROJECTS IN YAP DISTRICT; HOUSE

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BILL 228 (PL4C-72), FUNDING PROJECTS IN TRUK DISTRICT; HOUSE
BILL 237 (PL4C-72), APPROPRIATING FUNDS FOR SMALL BOAT CHANNEL
BLASTING PROJECTS IN ALL DISTRICTS; AND HOUSE BILL 91 (PL4C-77),
PROHIBITING NON-RESIDENT WORKERS FROM ENGAGING IN EMPLOYMENT
OUTSIDE OF THEIR REGULAR JOB.

ALL OF THESE ACTIONS LEFT JUST THREE BILLS STILL AWAITING
A DECISION AS OF FRIDAY AFTERNOON. THESE WERE; HOUSE BILL
122, WHICH WOULD APPROPRIATE FUNDS FOR THE OPERATION OF THE
DISTRICT TAX OFFICES; HOUSE BILL 139, WHICH WOULD PROVIDE FOR
THE PAYMENT OF FORFEITED ANNUAL LEAVE FOR GOVERNMENT EMPLOYEES;
AND HOUSE BILL 249, WHICH WOULD APPROPRIATE \$5,000 DOLLARS AS A
PAYMENT TO NEW YORK ATTORNEY HARROP FREEMAN FOR HIS SERVICES
TO THE CONGRESS OF MICRONESIA. IT WAS ANTICIPATED THAT AT
LEAST ONE OF THESE BILLS--THE ONE DEALING WITH HARROP FREEMAN--

WOULD BE ALLOWED TO BECOME LAW WITHOUT SIGNATURE. THE OTHER
TWO BILLS WERE STILL BEING CAREFULLY CONSIDERED BY THE HICOM
AT THE TIME OF THIS MICRONESIAN NEWS SERVICE DISPATCH, AND
THEIR FATE WAS UNCERTAIN.

(NOTE TO EDITORS AND NEWS DIRECTORS; THERE WILL BE NO MNS
RADIO WIRE WITH TODAY'S DISPATCH.)

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