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ACTION IO-03

INFO OCT-01 SB-14 NSC-10 NSCE-00 INR-05 CIAE-00 NSAE-00 C/EA

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SUBJ: TRUSTEESHIP COUNCIL: COMPOSITION OF VISITING  
MISSION TO TTPI IN 1973.

SUMMARY: COMPOSITION OF UN MISSION TO VISIT  
TTPI IN 1973 WILL BE ONE OF MAJOR DECISIONS WHICH WILL  
HAVE TO BE TAKEN BY TRUSTEESHIP COUNCIL (TC) AT 39TH  
SESSION.

U.S.  
MEMBERSHIP IF THEY PARTICIPATE IN VISITING MISSION. USUN  
CONCLUDES THAT BEST OF ALTERNATIVES AVAILABLE TO US  
UNDER THESE ALTERED CIRCUMSTANCES IS THAT NEXT MISSION  
CONSIST OF FOUR MEMBERS OF TC (AUSTRALIA, FRANCE, UNITED  
KINGDOM AND USSR); AMB. BUSH CONCURS. OTHER ALTERNATIVES  
ALMOST CERTAIN TO CREATE PROBLEMS FAR MORE SERIOUS FOR  
US THAN INCLUDING ONE USSR NATIONAL IN A FOUR MEMBER  
GROUP PARTICIPATING IN PROGRAM ARRANGED BY U.S. AUTHORITIES.  
ACTION REQUESTED: DEPARTMENT'S CONCURRENCE RE COMPOSITION  
OF TC VISITING MISSION AND AUTHORIZATION TO CONSULT AND  
LINE UP SUPPORT OF AUSTRALIAN, FRENCH AND UK REPS FOR OUT  
MISSION.

WE HAVE GIVEN CAREFUL THOUGHT TO ALTERNATIVES  
AVAILABLE TO US IN SELECTING NEXT (AND HOPEFULLY FINAL)  
VISITING MISSION TO TTPI. SELECTION OF SUCH MISSION IS

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY B.H. BAAS DATE 3/25/87

RDS  or XDS  EXT. DATE \_\_\_\_\_  
TS AUTH. \_\_\_\_\_ REASON(S) \_\_\_\_\_  
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ONE OF ITEMS (NO. 7) ON PROVISIONAL AGENDA TO TC'S 39TH SESSION. IT IS WELL ESTABLISHED PRACTICE TO LIMIT TC MISSION TO FOUR MEMBERS, NO MORE, NO LESS. EARLIER ATTEMPTS TO REDUCE SIZE TO THREE OR EVEN TWO MEMBERS FOUND NO SUPPORT AMONG MEMBERS. LAST MISSION TO TTPI, DEPT WILL RECALL, CONSISTED OF AUSTRALIA (CHAIRMAN), CHINA (ROC), FRANCE AND UK.

R 1/15

3. WE HAVE CONCLUDED THAT SELECTION OF FOUR MEMBER MISSION FROM TC TO INCLUDE USSR IS MOST FAVORABLE OF ALTERNATIVES OPEN TO US.

R 1/15

2) ORGANIZE MIXED MISSION WITH EQUAL NUMBER OF MEMBERS FROM TC AND FROM UN MEMBERSHIP AT LARGE. OUR COMMENTS REGARDING THESE ALTERNATIVES FOLLOW:

R 1/15

RE ALTERNATIVE 2) WE HAVE A PRECEDENT IN THE COMPOSITION OF LAST TWO MISSIONS OF TC. THE VISITING MISSION TO PAPUA NEW GUINEA IN 1971 AND SPECIAL MISSION TO OBSERVE ELECTIONS IN PAPUA NEW GUINEA IN 1972. BOTH MISSIONS CONSISTED OF TWO MEMBERS OF TC AND TWO NON-MEMBERS SELECTED IN CONSULTATION WITH CHAIRMAN OF COMITE OF 24 (WHICH HAS MANDATE TO EXAMINE AUSTRALIA'S ADMINISTRATION OF PAPUA NEW GUINEA). SHOULD THIS ALTERNATIVE BE PREFERRED, THE LOGICAL BODY TO BE CONSULTED WOULD BE SECURITY COUNCIL, RATHER THAN COMITE OF 24. WE HAVE SYSTEMATICALLY DENIED THAT COMITE HAD ANY RIGHT TO EXAMINE OUR ADMINISTRATION OF TTPI, AND

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WE HAVE OPPOSED DRAFT GA RESOLUTIONS WHICH REFERRED TO COMITE OF 24 REPORTS MENTIONING TTPI. MAIN PROBLEM WITH THIS ALTERNATIVE IS THAT UNDER TC PRACTICE THE PRESIDENT WOULD HAVE TO CONSULT WITH PRESIDENT OF SC (IN JUNE IT WILL BE YUGOSLAVIA) WHO WOULD HAVE TO TAKE INTO ACCOUNT VIEWS OF ALL SC MEMBERS INCLUDING BOTH CHINA AND USSR. IN ADDITION, DUE TO ROTATION OF NON-PERMANENT MEMBERS OF SC (FROM WHOM EVENTUAL MISSION MEMBERS WOULD HAVE TO BE DRAWN SINCE PERMANENT MEMBERS ARE ALREADY MEMBERS OF TC),

B/AS

6. ALTERNATIVE 3) SEEMS TO US THE MOST DIFFICULT TO EXECUTE. ONLY INTERSESSIONAL BODY OF GENERAL ASSEMBLY WITH ANY CLAIM TO BE CONSULTED ON QUESTIONS OF TRUSTEESHIP AND NON-SELF-GOVERNING TERRITORIES WOULD BE COMITE OF 24. FOR OUR OWN VERY GOOD REASONS WE WOULD NOT WANT TO CONSULT COMITE OF 24 ON MATTER INVOLVING TTPI.

ACCORDINGLY, WE CONCLUDE THAT OUR BEST CHOICE IS TO APPROVE MISSION CONSISTING OF AUSTRALIA, FRANCE, AND USSR. IN ACCORDANCE WITH ESTABLISHED PRACTICE OF ROTATING MISSIONS' CHAIRMANSHIP IT WOULD BE TURN OF FRENCH TO PRESIDE. WE BELIEVE FRENCH REP WOULD WILLINGLY SUPPORT THIS SOLUTION.

5. THERE SLIM POSSIBILITY THAT USSR WOULD REFUSE TO PARTICIPATE IN MISSION IN WHICH IT WAS IN MINORITY. MAJORITY OF 12 REPS DOUBT THIS. HOWEVER, WE HAVE NO ILLUSION SOVIET MEMBER OF MISSION WOULD ENDORSE VIEWS OF MAJORITY ON ALL ASPECTS OF SITUATION IN TTPI. HE WOULD DO HIS BEST FIND DISSENTERS AND GIVE THEIR VIEWS EXAGGERATED WEIGHT. AT

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SAME TIME, USSR HAS NEVER ENDORSED REPORT ON TTPI ANYWAY, LARGELY ON GROUNDS THEY HAD BEEN EXCLUDED FROM ITS PREPARATION. ON BALANCE,

8.15

9. USUN RECOMMENDS, THEREFORE, THAT IT BE INSTRUCTED TO SEEK SUPPORT OF AUSTRALIAN, FRENCH, AND UK REPS TO TC FOR DESIGNATION OF MISSION TO TTPI CONSISTING OF FOUR MEMBERS OF TC (AUSTRALIA, FRANCE, USSR AND UK). GP-1.  
BUSH

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