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THE SECRETARY OF DEFENSE
WASHINGTON, D. C. 20301

1 JUN 1972

MEMORANDUM FOR THE SECRETARIES OF THE MILITARY DEPARTMENTS
THE CHAIRMAN, JOINT CHIEFS OF STAFF

SUBJECT: U. S. Military Base Complex in the Mariana Islands

- REFERENCES:
- (a) Chairman, Joint Chiefs of Staff memorandum dated February 28, 1972, subject: Early Development of a U. S. Military Base Complex in the Mariana Islands (JCSM-78-72) *I-21724/72*
 - (b) Vice Director, Joint Staff memorandum dated March 22, 1972, subject: Military Basing in the Trust Territory of the Pacific Islands (JCSM-126-72) *I-126-72*
 - (c) Chairman, Joint Chiefs of Staff memorandum dated October 18, 1971; subject: Military Basing in the Trust Territory of the Pacific Islands (JCSM-456-71) *I-456-71*
 - (d) Chairman, Joint Chiefs of Staff memorandum dated May 9, 1972, subject: Storage of PACAF Tactical Bombs at or Near Andersen Air Force Base (JCSM-212-72) *I-212-72*

The fourth round of the Future Political TTPI Status Talks, recently completed with the Micronesians, established the fact that separate negotiations will be conducted with the Marianas. It is, therefore, no longer considered necessary to delay planning and programming actions for U. S. military facilities on Tinian. Accordingly, as recommended in reference (a), the appropriate Military Departments may proceed with classified facility programming actions for the near-term Tinian requirements, as defined in reference (b), for initial inclusion in their Military Construction (MILCON) Program commencing in FY 1974 in accordance with normal procedures. The total near-term requirements defined in reference (b) consist of construction for a B-52 reflex capability, a cargo aircraft throughput capability, a logistics complex, a port complex and the development of a maneuver area. This new base complex would be manned by the Air Force with approximately 940 military personnel and by the Navy with approximately 49 military and 15 civilians.

The foregoing is not intended to indicate approval of the individual near-term project requirements indicated in reference (b) since this must await the normal detailed review of such requirements and the justification therefor both within the Military Departments and the Office of the Secretary of Defense during the normal MILCON programming cycle. No special programming arrangements will be made by this office to include these requirements in the FY 1974 MILCON Program since each Military Department will be responsible for programming its own requirements within the dollar guidance provided for the FY 1974 and future MILCON Programs.

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However, in line with the previous request of the Secretary of the Air Force and in order to ensure coordinated base development of the near-term Tinian facility requirements, the Secretary of the Air Force is designated Executive Agent for the Department of Defense for the near-term Tinian facility requirements development. As Executive Agent, the Air Force should include in the initial program package funding for the land acquisition required at Tinian in accordance with the previously established land requirements. This designation of Executive Agent does not include the functions of the Construction or Land Acquisition Agent for this area since those will continue to be the responsibility of the Navy. The Secretary of the Air Force, in coordination with the Secretary of the Navy, should prepare and provide as soon as possible a proposed Charter for review and approval by the Assistant Secretary of Defense (Installations and Logistics) which will delineate his responsibilities as Executive Agent for near-term Tinian facility requirements development. This Charter should also include the proposed programming responsibilities for these near-term requirements. Upon completion, the near-term Tinian base requirements development plan, together with proposed project phasing identified by Military Department, fiscal year and estimated costs, will be submitted to the Assistant Secretary of Defense (Installations and Logistics) for review and approval.

It is noted from reference (b) that the current cost estimate for the near-term facility requirements on Tinian amount to over \$114 million which is in excess of the \$30 million originally estimated in reference (c). While it is recognized that the current estimate includes additional requirements from those envisioned in reference (c), it is considered that the large increase in cost will require multi-year programming for the near-term Tinian requirements by the Military Departments. In this regard, the concerned Military Departments should determine the order of priority for the project requirements within their own FY 1974 and future MILCOM Programs. Based upon the urgent minimum requirements submitted by reference (c), it appears that these should be considered for first priority programming. Such action would then also include the PACAF nuclear weapons storage facilities recommended by the Chairman, JCS in reference (d). However, with the lessening of requirements for SAC nuclear weapons storage at Andersen Air Force Base, Guam, allowed by the provision of similar storage facilities on Tinian, some PACAF weapons could be stored at Andersen. This would afford PACAF a dispersal similar to that SAC would obtain through use of Tinian facilities. In addition, all projects programmed shall be consistent with and an integral part of the approved future development.

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Involved agencies must recognize the extraordinary problems inherently associated with initiating a major program at a new and isolated construction site. Many determinations, such as engineering decisions,

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definitive cost analyses and evaluation of contractor support requirements can be practicably made only by, or in close concert with, the Construction Agent. It is, therefore, essential, in order that proper budget estimates can be made and an efficient programming sequence established, that the Construction Agent be brought into the planning and programming cycles without delay. Failure to establish meaningful participation by the Construction Agent at this time will lead to unrealistic estimates and will jeopardize the success of this difficult program.

Since no Marine Corps personnel will be stationed at Tinian under the near-term plan and that Service will only use the maneuver area for periodic training, it is assumed that only the provision of minimum facilities are contemplated, if any, to meet such training requirements.

All facility programming actions related to Tinian development will remain classified and all reasonable efforts shall be made by all concerned to prevent premature disclosure which would jeopardize future negotiations once the project documents are made available outside the Department of Defense.

As recommended in reference (b), no action will be taken on the long-term Tinian development plans prior to a future strategic determination by the Joint Chiefs of Staff on the basing requirements in the Guam/TIPI area. This will also have to await the outcome of the Project Gateway review.

A handwritten signature in black ink, appearing to be "D. J. [unclear]", written over a large, loopy scribble.

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