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TELEGRAM

UNCLASSIFIED 092

PAGE 01 161416Z

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ACTION INT-08

INFO OCT-01 (RSR-01) RSC-01 SS-14 IO-12 EA-11 PM-06 L-03
P-03 PRS-01 USIA-12 H-02 T-03 CU-04 HEW-08 OEO-01
OMB-01 /092 W

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P 161000Z JUN 72 ZNZ-1
FM HICOMTERPACIS SAIPAN
TO ALDISTAD TERPACIS
LNO GUAM
LNO KWAJ
COMNAVMARIANAS
CINCPAC
CINCPACREPGUAM/TTPI
USNAVINSERVO GUAM
AMEMBASSY CANBERRA
COMTWELVE/SAN FRAN CALIFORNIA
SECSTATE
HQ USARBCO-MACHINATO/TTPI-LNO
INFO SEC DEF
JCS
CNO
CHINFO
CINCPACFLT
CINCPACAF
CINCUSARPAC

CGFMPAC
COMCBPAC
NAVFACENGCOM HDQTRS
PACDIVNAVFACENGCOM
HICOMTERPACIS LNO HONO

UNCLAS... /// FINAL SEC OF 2. ///
AMEMBASSY CANBERRA/COMTWELVE/NOT
ADDEES PASS INFO
CANBERRA FOR POL SECTION

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28

05 419179



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 02 161416Z

COMTWELVE FOGHAMBASSADOR WILLIAMS
SECSTATE PASS TO DEPT INT/SEC INTERIOR/SASTA OSN.
IN ADDITION TO A COMPLETE TRANSCRIPT AND ALL OFFICIAL
DOCUMENTS, THE MICRONESIAN REPORT CONTAINS AN ANALYSIS OF THE
PROGRESS MADE THUS FAR IN THE TALKS, ALONG WITH A STATEMENT ON
HOW THIS PROGRESS LOOKS WHEN MEASURED AGAINST THE FOUR BASIC
PRINCIPLES AND LEGAL RIGHTS WHICH FORM THE BASIS OF THE
MICRONESIAN POSITION ON FUTURE STATUS.

PAGE THREE RUHGSAA4675 UNCLAS

THERE WERE SEVERAL AREAS OF BROAD, GENERAL AGREEMENT
REACHED AT KOROR, SAYS THE REPORT. FOR EXAMPLE, THE
MICRONESIAN DELEGATION ACCEPTED THE BASIC UNITED STATES
DEFENSE INTERESTS IN MICRONESIA, AND "GENERALLY AGREED THAT
THE UNITED STATES SHOULD HAVE COMPLETE AUTHORITY IN THE FIELD
OF DEFENSE."

THE MICRONESIAN DELEGATION DID, HOWEVER, ASK THAT THERE
BE ADEQUATE SAFEGUARDS ON THE MANNER OF USE OF U.S. MILITARY
INSTALLATIONS IN MICRONESIA, AND THE DELEGATION SAID IT NEEDS
THE "EXACT REQUIREMENTS FOR LAND FACILITIES AND TERRITORIAL
WATERS IN MICRONESIA..." THE REPORT CONCLUDES, WITH REGARD TO
DEFENSE, THAT "WHILE THE PARTIES WERE GENERALLY ABLE TO AGREE ON
THE BROAD RESPONSIBILITY OF THE UNITED STATES IN THE FIELD OF
DEFENSE, THEY WERE UNABLE TO REACH SPECIFIC AGREEMENT ON LANGUAGE
WHICH COULD BE EMPLOYED IN THE COMPACT TO DELINEATE THIS
AUTHORITY... EXCEPT FOR THESE MATTERS, THERE IS GENERAL AGREEMENT
IN THE AREA OF DEFENSE..."

IN THE AREA OF FOREIGN AFFAIRS, THE TWO SIDES GENERALLY
AGREED THAT THE U.S. GOVERNMENT WOULD BE RESPONSIBLE FOR

PAGE FOUR RUHGSAA4675 UNCLAS

MICRONESIA'S FOREIGN AFFAIRS, BUT IN THE WORDS OF THE REPORT
"THE TWO DELEGATIONS COULD NOT AGREE AS TO THE SCOPE AND
EXTENT OF THIS RESPONSIBILITY. IT IS ANTICIPATED THAT FURTHER
NEGOTIATION IN THIS AREA WILL BE NECESSARY."

REGARDING TERMINATION, THE REPORT SAYS THE TWO DELEGATIONS
HAVE "REACHED COMPLETE AGREEMENT IN PRINCIPLE" ON THIS ISSUE,
WHICH WAS THOUGHT PRIOR TO THE PALAU TALKS TO BE THE MAJOR

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28

05- 419180



Department of State

TELEGRAM

UNCLASSIFIED

PAGE 03 161416Z

ISSUE STILL DIVIDING THE TWO SIDES. THE MICRONESIAN DELEGATION PROPOSED A FOUR-PART APPROACH TO THIS PROBLEM, WHICH WAS ACCEPTED IN ITS ESSENTIAL PRINCIPLES BY BOTH SIDES. IT WOULD ENSURE THAT THE RELATIONSHIP OF FREE ASSOCIATION IS GIVEN A FAIR TRIAL BY MAKING UNILATERAL TERMINATION OF THE COMPACT IMPOSSIBLE FOR A PERIOD OF YEARS--FIVE YEARS SUGGESTED BY THE MICRONESIANS, FIFTEEN BY THE U.S.

AFTER THIS INITIAL PERIOD HAS PASSED, THE COMPACT WILL BECOME UNILATERALLY TERMINABLE BY EITHER SIDE, AND IN THE CASE OF MICRONESIA ACTION IT WOULD HAVE TO HAVE THE APPROVAL BOTH OF THE CONGRESS AND OF THE PEOPLE THROUGH AN ELECTION.

FINALLY, THE REPORT SAYS THAT IF THE COMPACT SHOULD BE TERMINATED AND THE RELATIONSHIP OF FREE ASSOCIATION BETWEEN THE

PAGE FIVE RUHGSAA4675 UNCLAS

U.S. AND MICRONESIA ENDED, "A SECURITY TREATY WILL SPECIFY THE TERMS OF CONTINUED AMERICAN PRESENCE IN MICRONESIA. THIS SECURITY TREATY WILL HAVE BEEN NEGOTIATED PRIOR TO THE BEGINNING OF THE COMPACT."

THE REPORT, WHICH IS PRESENTLY BEING DISTRIBUTED THROUGHOUT MICRONESIA, CONCLUDES BY POINTING OUT THAT "MANY DETAILS OF TERMINATION" AND INDEED OF ASSOCIATION ITSELF REMAIN TO BE NEGOTIATED. BUT AN "HONORABLE END TO THE TRUSTEESHIP AND THE BEGINNING OF A NEW NATIONAL LIFE IN MICRONESIA" ARE NOW CLEARLY IN SIGHT.

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05- 419181