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MEMORANDUM

TO: Ambassador Williams

FROM: IO/UNP - John A. Armitage *ll*

SUBJECT: Micronesian Negotiations - Statement on Denial and Foreign Policy

We are sending you a separate paper covering talking points on the foreign affairs aspect of the negotiations.

The following draft statement deals only with the relation of "denial" to the conduct of foreign policy. You might find it useful as a follow-up to your opening statement. Its purpose would be to convey to the Micronesians how essential to its interests United States considers "denial" to be and consequently how important it is to us to retain authority for the conduct of foreign policy and defense.

"Senator Sali, Representative Silk and Members of the Joint Committee:

I am concerned that there may be an insufficient understanding of the United States interest which lies behind our insistence that the United States must have full responsibility for the conduct of foreign affairs and defense. It may be that we have taken for granted some things which need to be said more directly.

We have thought that it was accepted by both sides that the United States requires unequivocal assurance that the land and waters of Micronesia will be denied to any power potentially hostile to the United States. Our past experience dictates that this may be so. In the past military bases were established in Micronesia and from those bases aggressive attack was launched against the United States plunging us into a World War with all of the suffering and cost that that war entailed. It was necessary for the United States to drive the enemy out of the Islands of Micronesia and the United States spent the lives of thousands of its young men to capture the foreign bases in Micronesia.

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The American people and the American Congress are acutely conscious of the price that was paid to drive hostile forces out of Micronesia. They are determined that we shall not be placed in the position where we have to do this again.

The direct relation of Micronesia to the defense of the United States was explicitly recognized in the nature of the Trusteeship Agreement. That Agreement was the only strategic Trusteeship Agreement which the United Nations authorized and which it lodged in the Security Council where no action can be taken against the interest of a permanent member without its consent. It is in large part to assure that the Territory of Micronesia shall continue to be denied to any potentially hostile nation that we have insisted that we must have full authority of foreign affairs and defense. The connection between the defense of an associated area and the conduct of its foreign policy has repeatedly been recognized in comparable situations. This arrangement would provide the necessary assurance that foreign countries could not make inroads into Micronesia and again face us with the prospect of attack from your Islands.

We have also assumed that it is in your interest to avoid the possibility of another war on your territory. It would therefore seem to us that you share in full measure our interest in excluding from Micronesia foreign forces. The past bears eloquent witness to the fact that you cannot do this alone. We do have a clear and common interest in seeing that Micronesia remains free of foreign forces and that Micronesia is not subjected to the pressures that might precede an effort to introduce such forces into your territory. To assure that we can fulfill this responsibility which is in our common interest we need, indeed we simply must have, full responsibility in the area of foreign affairs and defense.

We have sought to make clear that we wish to exercise this responsibility so that it intrudes as little as possible on your right to order and manage your own affairs."
(Here you could reiterate the areas of activity which we would anticipate leaving to Micronesia.)

Clearances: L - Mr. Stowe
S/PC - Mr. Grant

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