

DEPARTMENT OF DEFENSE

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SECT 03 OF 52527

ACTION

DISTR CJCS DJS SJCS(03) J4(07) J5(02) J3:(04) SECDEF(07) ASD:ISA(10)  
ASD:IL(04) ASD:PA(01) GC(01) SECDEF: DIA:  
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18 JUL 1972

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RUHNSAA/CINCPACREPGUAM/TTPI  
RUHJPBA/USNAVINSERVO GUAM  
RUEHBAC/AMEMBASSY CANBERRA  
RUWJAJA/COMTWELVE/SAN FRAN CALIFORNIA  
RUEHC/SECSTATE  
RUAOBQA/HQ USARBCO-MACHINATO//TTPI-LNO  
RUEKJCS/SECDEF  
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RUENAAA/CNO  
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RUHABA/CINCPACF  
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SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA USN

"THE JOINT DRAFTING PROCESS WILL SURFACE WHATEVER SPECIFIC DIFFICULTIES AND PROBLEMS REMAIN TO BE RESOLVED. THIS METHOD WILL PROVE TO BE THE REAL YARSTICK OF JUST HOW FAR WE HAVE COME AND HOW FAR WE HAVE TO GO BEFORE WE CAN REACH A MUTUALLY ACCEPTABLE AGREEMENT.

"ANNEXES RELATING TO AGREED LAND ARRANGEMENTS FOR U.S. MILITARY PURPOSES, A JURISDICTIONAL AGREEMENT ON THE STATIONING OF NORCES, AND POSSIBLY OTHER SPECIFIC SUBJECTS WILL ALSO IN TIME HAVE TO BE NEGOTIATED AS AN INTEGRAL PART OF THE FINAL COMPACT. IT IS OUR HOPE, HOWEVER, THAT THE MOST IMPORTANT ELEMENTS OF THE COMPACT CAN BE ADDRESSED AND RESOLVED IN THE DAYS AHEAD.

"PROCEDUREALLY, WE WOULD SUGGEST THAT RATHER THAN ATTEMPTING TO DRAFT LANGUAGE IN PLENARY SESSIONS THAT THIS RESPONSIBILITY BE INITIALLY ASSIGNED TO A JOINT DRAFTING COMMITTEE. THE MEMBERS OF THIS WORKING COMMITTEE CAN REMAIN IN CLOSE AND CONTINUOUS CONTACT WITH THEIR RESPECTIVE FULL DELEGATIONS. PROBLEMS AS THEY ARISE THAT CANNOT BE SETTLED CAN BE REFERRED BACK TO BOTH DELEGATIONS.

"IF FORMAL CONSULTATIONS BETWEEN THE CHAIRMEN OF THE TWO DELEGATIONS DO NOT SUCCEED IN RESOLVING QUESTIONS REFERRED TO THEM, IT MIGHT THEN BE NECESSARY TO TAKE SUCH ISSUES UP IN FORMAL SESSIONS. HOWEVER, IT IS MY HOPE THAT PLENARY MEETINGS CAN BE HELD TO A MINIMUM AND THAT OUR FIFTH ROUND EFFORT WILL BE MORE OF A WORKING AND DRAFTING SESSION WITH A LESS FORMAL FORMAT THEN FOLLOWED IN OUR EARLIER MEETINGS.

"IN ATTEMPTING TO DEFINE THE GOALS WE HAVE SET FOR THE FIFTH ROUND, I SHOULD MAKE IT CLEAR AT THE OUTSET IN ORDER TO FORESTALL ANY MISUNDERSTANDINGS, THAT THE DRAFT COMPACT WHICH WE HOPE WILL EMERGE FROM THESE TALKS, WILL NOT APPLY TO THE MARIANAS. THE MARIANAS AND THE UNITED STATES WILL BE CONDUCTING SEPARATE TALKS IN RESPONSE TO THE WISHES OF THE PEOPLE OF THAT DISTRICT FOR PERMANENT POLITICAL ASSOCIATION WITH THE UNITED STATES.

"THE UNITED STATES, OF COURSE, WILL CONTINUE TO WORK WITH THE JOINT STATUS COMMITTEE TOWARD A SINGLE SOLUTION OF THE STATUS QUESTIONS FOR THE MARSHALLS, PONAPE, TRUK, YAP AND PALAU DISTRICTS. IT IS OUR HOPE THAT THESE DISTRICTS WILL CONTINUE TO GO FORWARD TOGETHER.

"IN CLOSING, LET ME SAY, SINCE THIS IS THE FIRST TIME THAT I HAVE SEEN ALL OF YOU SINCE MY VISIT TO YOUR HOME DISTRICTS FOLLOWING THE KORUR TALKS, THAT I VERY MUCH APPRECIATED THE COURTESIES THAT WERE SHOWN ME, AND I WAS PARTICULARLY GRATEFUL FOR THE INVITATIONS I RECEIVED TO MEET WITH VARIOUS INTERESTED

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GROUPS IN MICRONESIA AND BEING ACCOMPANIED IN MANY INSTANCES BY MEMBERS OF THE MICRONESIAN STATUS DELEGATION.

"THESE MEETINGS GAVE ME AN OPPORTUNITY TO ANSWER QUESTIONS AND TO REVIEW THE HIGHLIGHTS OF OUR NEGOTIATIONS AT HANA AND KOROR. I WAS PLEASED WITH THE ACTIVE INTEREST BEING TAKEN IN THE STATUS QUESTION IN EACH OF THE DISTRICTS.

"THERE ARE, OF COURSE, DIFFERENCES OF OPINION AS TO TIMINGS AND WHAT IS THE BEST ALTERNATIVE POLITICAL STATUS FOR MICRONESIA. THIS IS TO BE EXPECTED IN A FREE SOCIETY.

"IN SHORT, IT WAS A VALUABLE AND PLEASANT EXPERIENCE. SENATOR SALII, THIS BRINGS MY OPENING STATEMENT TO AN END. WE NOW WISH TO PROCEED WITHOUT ANY DELAY TO THE TALKS AT HAND. WE DO NOT WISH TO REPLOUGH GROUND ALREADY COVERED. WE HOPE THIS WILL NOT BE NECESSARY.

"WE ARE READY TO MOVE FORWARD TOWARD THE ONLY KIND OF AGREEMENT THAT WOULD BE MUTUALLY ACCEPTABLE AND SATISFYING--ONE THAT IS BEST SUITED TO THE NEEDS, INTERESTS AND ASPIRATIONS OF THE PEOPLE OF MICRONESIA--AND ONE THAT AT THE SAME TIME RECOGNIZES AND PROTECTS THE INTERESTS OF THE UNITED STATES."

SENATOR SALII "THANK YOU, MR. AMBASSADOR. THE JOINT COMMITTEE ON FUTURE STATUS WELCOMES THE OPPORTUNITY TO MEET HERE IN WASHINGTON TO BEGIN THE FINAL STEPS TOWARD THE ESTABLISHMENT OF THE RELATIONSHIP OF FREE ASSOCIATION BETWEEN MICRONESIA AND THE UNITED STATES. WE BELIEVE THAT AGREEMENT IN PRINCIPLE HAS BEEN REACHED IN THE PRIOR SESSIONS ON THE MAJOR ITEMS OF CONCERN. ADMITTEDLY, THERE REMAIN SOME DETAILS ON WHICH A COMPLETE MEETING OF THE MINDS HAS NOT BEEN ACHIEVED.

"WE ARE CONVINCED, HOWEVER, AS I AM SURE YOU ARE, THAT NOTHING WILL BE GAINED BY SEEKING THE ABSTRACT TO ARGUE OUT THESE REMAINING DETAILS AND POSSIBLE NUANCES OF DIFFERENCE. INSTEAD, WE THINK THAT OUR ATTENTION SHOULD BE TURNED IMMEDIATELY TO THE JOB OF DRAFTING A COMPACT.

"IN THE COURSE OF THIS DRAFTING EFFORT, ANY REMAINING PROBLEMS OF SUBSTANCE WILL SURFACE AND, HOPEFULLY, CAN BE RESOLVED. IT IS POSSIBLE, MOREOVER, THAT SOME APPARENT DIFFERENCES WILL PROVE TO BE MORE SEMANTIC THAN REAL.

"IN VIEW OF THE WIDE AREA OF AGREEMENT, WE BELIEVE THAT A MAJOR PART OF THE COMPACT CAN BE AGREED UPON WITH EXPEDITION. IT SHOULD BE POSSIBLE TO DISPOSE OF ANY RESIDUAL PROBLEMS BY THE EXERCISE OF GOOD FAITH ON BOTH SIDES.

"WE, THEREFORE, ENDORSE THE SUGGESTION BY YOUR SIDE THAT A DRAFT SUBCOMMITTEE BE APPOINTED AND BEGIN TO WORK IMMEDIATELY.

"IT IS GOOD TO SEE YOU, MR. AMBASSADOR, AND ALL THE MEMBERS

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OF THE NEW DELEGATION, ALL THE MEMBERS OF YOUR DELEGATION AS WELL  
AS THE NEW MEMBERS YOU HAVE SUCH AS MR. CARPENTER. (STANLEY S.  
CARPENTER, DEPUTY ASSISTANT SECRETARY OF INTERIOR FOR TERRITORIAL  
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