

TRUST TERRITORY OF THE PACIFIC ISLANDS
OFFICE OF THE HIGH COMMISSIONER

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TO SECSTATE COMTWELVE SAN FRANCISCO CINCPAC JCS/SECDEF WHITE HOUSE PRINCIPAL CREP GUAM/TTPI	R-180604Z PRECEDENCE ROUTINE	DATE TIME GROUP	CLEARANCES
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FROM STATUS LNO

- PASS TO DEPARTMENT INTERIOR FOR OSN AND DASTA
- STATE FOR IO/UNP
- COMTWELVE FOR AMBASSADOR WILLIAMS
- DEFENSE FOR OSD AND ISA
- WHITE HOUSE FOR HOLDRIDGE (NSC)

SUBJECT: PRESENTATION OF REPORT OF JOINT STATUS COMMITTEE

IN SENATE SESSION TODAY AUG 13 LAZARUS SALII, CHAIRMAN JOINT STATUS COMMITTEE, PRESENTED REPORT ON FOURTH AND FIFTH ROUNDS OF STATUS TALKS HELD RESPECTIVELY AT KOROR AND WASHINGTON. FULL TEXT OF HIS PRESENTATION REMARKS BEING AIRMAILED. CO-CHAIRMAN EKPAP SILK PRESENTED REPORTS TO THE HOUSE. REPORTS WERE ACCEPTED WITHOUT DISSENT FOR CONSIDERATION BY RESPECTIVE BODIES. ALL MEMBERS RECEIVED COPIES OF SPECIAL PUBLICATION PUT OUT BY JOINT COMMITTEE CONTAINING: TRANSCRIPT OF WASHINGTON TALKS (TWO PLENARIES); DRAFT COMPACT PREAMBLE AND TITLES I, II, III WITH ANNEXES; TITLES IV, VI, VIII FOR FUTURE CONSIDERATION; COMMITTEE'S CONCLUSION AND RECOMMENDATION THAT CONGRESS "ACCEPT AND APPROVE (COMPACT) IN ITS PRESENT FORM AND PROVIDE ADDITIONAL GUIDELINES AND MANDATE IF NECESSARY."

IN PRESENTING HIS REPORT ON FIFTH ROUND, SALII POINTED OUT THAT TITLE I GUARANTEES TO PEOPLE OF MICRONESIA FULL INTERNAL AUTONOMY. RE TITLE II HE NOTED THAT WHILE FULL AUTHORITY FOR THE CONDUCT OF MICRONESIA'S FOREIGN AFFAIRS IS GIVEN TO U.S., "CERTAIN IMPORTANT RESERVATIONS ARE MADE ON BEHALF OF THE GOVERNMENT OF MICRONESIA, THE MOST IMPORTANT OF WHICH IS THE RIGHT TO REQUIRE MICRONESIAN APPROVAL ON ANY TREATY WHICH IS INTENDED TO RELATE EXCLUSIVELY OR PREDOMINANTLY TO MICRONESIA."

SALII ~~HE~~ OUTLINED AREAS REQUIRED BY U.S. UNDER TITLE ~~HE~~ III AND SAID QUOTE ON THE PART OF ~~THE~~ U.S. THESE ~~THESE~~ ITEMS WERE AS NON-NEGOTIABLE AS THE MICRONESIAN FOUR PRINCIPLES AND LEGAL RIGHTS. ~~IT~~ WAS AGREED BY BOTH SIDES, HOWEVER, THAT THE U.S. WOULD NOT BE FREE TO DO EXACTLY WHAT IT WISHED ON ~~ITS~~ MILITARY PRESERVES: LIMITATIONS ARE ~~CONTAINED~~ CONTAINED IN TITLE III AND WILL ALSO APPEAR IN THE LEASES FOR THE SPECIFIC LAND INVOLVED AND IN THE STATUS OF FORCES AGREEMENT WHICH ALSO REMAINS TO BE NEGOTIATED. END QUOTE.

FOLLOWING IS BALANCE OF TEXT OF ~~SALII'S~~ SALII'S PRESENTATION:

BEGIN QUOTE

(Operator: Please copy attached two pages)

END QUOTE

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As noted in the Report, the above provisions have been agreed to by both delegations. While we are not entirely pleased with each and every provision of the proposed compact, we know that neither is the United States; and it is said that when both sides have an agreement with which they are not completely satisfied, then the agreement is a good one; for if one side is pleased and the other is not, or if both sides are pleased, then one side has been either fooled or cheated.

Also at Washington, the United States presented its proposals for titles dealing with finance, trade and commerce, and immigration and travel. There has been no agreement as yet on these titles, and the Joint Committee notes that considerable negotiations will be required before any of them can be rendered acceptable. There are, in addition, other titles which have not yet received even preliminary consideration by the joint drafting committee. These will remain for subsequent rounds of negotiation.

The time thus comes to answer a question which I raised above: Whether the Joint Committee can recommend these portions of the Draft Compact to the Congress of Micronesia. The answer, as our Report indicates, is yes. We recognize that we could not hope to come out of these negotiations with a Compact that satisfied our every dream and desire. We also recognize that there are minimums beyond which we cannot make concessions. We are certain that the same is true for the United States delegation. We feel, however, that the Partial Draft Compact which is before you today represents, in its entirety, an agreement which meets and exceeds all of our minimum requirements, if not our every desire.

We urge the Congress to consider the Draft Compact in this light; to evaluate it as a whole; to object to specific provisions, if it feels the need to do so, but to recognize that each and every word of every provision was bargained for carefully by both sides in these negotiations, and represents an agreement not only in itself, but also a part of the larger agreement on the entire partial draft compact.

Finally, we note, Mr. President, that this Compact and each and every provision thereof will be under constant scrutiny and review by both sides, and that agreement on provisions which are before you today may very well depend on the provisions of other titles not yet negotiated which may be agreed upon. We are mindful of our mandate, and will continue to safeguard the best interests of the people of Micronesia to the limits of our ability.

We note also that the Joint Committee will shortly begin a sixth round of negotiations, at Hawaii, beginning at the end of September. By the opening of the fifth Congress of Micronesia, we fully expect that we will have a full Draft Compact for transmittal to the Congress, hopefully together with a number of the auxiliary documents which must accompany the complete Compact package.

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of termination*

Mr. President, We hope that the Congress will consider these reports most carefully during the coming days of this Special Session. In a sense, the Draft Compact which we have partially negotiated is the resolution of our struggle. It is the future of Micronesia, and it is, we believe, a future which can be recommended to the Congress and, ultimately, to the people of our nations.

Thank you, Mr. President.