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9/29/72

JCS FOR J5 (FAR EAST DIV), SECDEF FOR OSD/ISA (RADM TRAIN)
FROM LTCOL KENTY JCS/J5 OBSERVER

DELIVER DURING DUTY HOURS

SITREP NUMBER ONE - MICRONESIAN STATUS NEGOTIATIONS (U)

(C) OPENING SESSION OF SUBJECT NEGOTIATIONS OCCURED^R
1500, 28 SEP 72. REVIEW OF INITIAL DRAFT OF AMBASSADOR
WILLIAMS' OPENING STATEMENT REFLECTED A TOO SOFT AND CON-
CILIATORY APPROACH TO THE MICRONESIANS. WRITTEN COMMENTS
PROVIDED BY THE DELEGATES AND DISCUSSIONS WITH THE
AMBASSADOR RESULTED IN A MUCH FIRMER OPENING STATEMENT, THE
MAJOR POINTS OF WHICH ARE SUMMARIZED BELOW:

A. USG IS PREPLEXED BY THE MEANING OF DEVELOPMENTS AT
PONAPE SPECIAL SESSION, PARTICULARLY BY THE MICRONESIAN
CONGRESS' RESPONSE TO THE JOINT FUTURE STATUS COMMITTEE'S
RECOMMENDATIONS THAT IT ENDORSE THE WORK DONE TO DATE ON THE

SEP 72 DRAFTER: LCOL KENTY, JCS/J5
CAPT CROCKETT, USN, 39040 SSGT SPEARMAN, USAF

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		CLEAR WITH	
PRECEDENCE		DRAFTED J515	RELEASE SIGNATURE & OFFICE J50
LR	CHNL NR	TOD	RTR DTG
INT J2	OPS J3	LOG J4	PLN J5
	CSE J6	SEC 4537 J5	COMPT J72
		LEGI J71	P10 J74
		PROT J75	MED J75
		JOCF	EAO
		S/S	JPC
		DPR	RAEC
		PCIA	

Doc 203

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(A)
(14)

COMPACT, AND BY THE PASSAGE OF SJR 117.

B. USG IS PERPLEXED ABOUT THE "UNCERTAINTY" STATEMENTS MADE BY SENATOR SALII CONCERNING THE FUTURE OF THE STATUS NEGOTIATIONS AND THAT ANY AGREEMENT REACHED WILL BE LESS DEFINITE IN LIGHT OF THE PONAPE SPECIAL SESSION.

C. USG DOESN'T UNDERSTAND FULL SIGNIFICANCE OF THE ABOVE STATEMENTS SINCE WE HAVE NOT HEARD DIRECTLY FROM THE MICRONESIANS ON THE ISSUES. THEREFORE BEFORE PROCEEDING ANY FURTHER WITH THE COMPACT DRAFTING, ANY UNCERTAINTIES MUST BE CLARIFIED SINCE THE TALKS ^{ARE} FAR TOO IMPORTANT TO BOTH SIDES TO BE CARRIED ON IN AN "UNCERTAIN NEGOTIATING ENVIRONMENT."

D. AMBASSADOR WILLIAMS THEN POSED SEVERAL QUESTIONS TO THE MICRONESIANS WHICH HAVE ARISEN CONCERNING CERTAIN BASIC ASSUMPTIONS/UNDERSTANDINGS WHICH HAVE DETERMINED OUR APPROACH TO THESE NEGOTIATIONS TO DATE. HOWEVER, BEFORE PROCEEDING WE MUST KNOW MORE ABOUT THEIR PRESENT THINKING. SPECIFICALLY:

(1) WHAT ARE THE "UNCERTAINTIES" THAT HAVE BEEN REFERRED TO?

(2) HAS THE BASIC APPROACH OF THE MICRONESIAN DELEGATION TO THE TALKS BEEN MODIFIED BY THE PONAPE SESSION AND, IF SO, IN WHAT RESPECT?

(3) DOES THE JOINTLY AGREED TEXT OF THE PREAMBLE

TITLES I, II, AND III AND ANNEXES A AND B OF JULY STILL
REPRESENT THE MICRONESIAN POSITION?

(4) IS THE MICRONESIAN COMMITTEE PREPARED TO

CONTINUE TO DRAFT A JOINT RECOMMENDATION, OR DO THEY REGARD
THE DRAFT COMPACT SIMPLY AS A US PROPOSAL?

(5) WHAT WOULD THE MICRONESIAN COMMITTEE'S
ENDORSEMENT OF ANY AGREED TEXT MEAN IN TERMS OF SUPPORTING
IT BEFORE THE CONGRESS AND PEOPLE OF MICRONESIA?

2. (C) SENATOR SALII WAS NOT PREPARED FOR SUCH A FIRM
OPENING STATEMENT NOR WERE THE OTHER MEMBERS OF HIS
DELEGATION AS WAS INDICATED BY THEIR FACIAL EXPRESSIONS
AND SENATOR SALII'S RESPONSE TO AMBASSADOR WILLIAMS'
STATEMENT. SENATOR SALII STATED THAT HE HAD COME WITH AN
OPENING STATEMENT WHICH HE WAS PREPARED TO PRESENT AFTER
THE US OPENING STATEMENT. HOWEVER, IN VIEW OF THE NATURE
OF OUR STATEMENT AND OUR REQUEST THAT CERTAIN UNCERTAINTIES
AND ASSUMPTIONS NEED TO BE CLARIFIED, HE REQUESTED A POST-
PONEMENT OF HIS STATEMENT. HE NEEDED TO CONSULT WITH HIS
DELEGATION. WITH THAT THE FIRST MEETING WAS CLOSED.

3. (C) US DELEGATION IS AWAITING WORD FROM SENATOR SALII
AS TO WHEN HE WOULD LIKE TO CONVENE THE NEXT MEETING. IN
THE INTERIM, DELEGATION STRATEGY MEETINGS HAVE BEEN HELD ON
A DAILY BASIS TO DETERMINE WHAT POSITIONS WE CAN TAKE BASED
ON HOW THE MICRONESIANS RESPOND TO AMBASSADOR WILLIAMS.

OPENING STATEMENT. THE MAJORITY OF DELEGATES ARE URGING THE AMBASSADOR TO CONTINUE WITH THE PRESENT APPROACH - THAT IF THE QUESTIONS POSED ARE NOT ANSWERED SATISFACTORILY, WE DON'T PROCEED WITH DRAFTING THE COMPACT. SEVERAL MEETINGS OF THE FINANCIAL AND LAND SUB-COMMITTEES HAVE BEEN HELD TO DISCUSS KEY ISSUES - DOLLAR FIGURES TO BE OFFERED THE MICRONESIANS AND LAND REQUIREMENTS. ANTICIPATE THAT THESE MAY BE KEY AREAS FOR POSSIBLE FUTURE DISCUSSION. INTEND TO REMAIN FIRM ON OUR LAND REQUIREMENTS AS IDENTIFIED IN ANNEX B AS BEING THE MINIMUM ACREAGE REQUIRED. WE INTEND TO STEER CLEAR OF SPECIFIC LOCATIONS IF AT ALL POSSIBLE.

4. (C) WITH REGARD TO MY RECEPTION, AMBASSADOR WILLIAMS HAS MOST GRACIOUSLY PERMITTED ME TO ATTEND ALL MEETINGS OF A FORMAL OR INFORMAL NATURE AS AN OBSERVER. AM ALSO PERMITTED TO ATTEND ANY SUB-COMMITTEE MEETING OF MY CHOOSING. HAVE ATTENDED FINANCIAL AND LAND SUB-COMMITTEES SINCE THESE ARE OF PRIME CONCERN TO US. IN SUMMARY ALTHOUGH FORMALLY AN OBSERVER, I FEEL THAT I HAVE BEEN ACCEPTED AS A MEMBER OF THE DELEGATION.

5. (U) COPY OF US OPENING STATEMENT BEING MAILED UNDER SEPARATE COVER. FUTURE SITREPS WILL BE DISPATCHED AS THE SITUATIONS WARRANTS.

WARM REGARDS. DECLASSIFIED ON 31 DECEMBER 1974.

CLASSIFIED BY LCOL KENTY USAF, JCS/J5, DECLASSIFIED ON 31 DECEMBER 1974