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SECTS 01/02 OF 32862
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ACTION SPECIAL () J5(GEN HANKETT)(01)1 ISA(ADM TRAIN)(01)2
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[REDACTED] SECTION 1 OF 2
SPECAT EXCLUSIVE FOR RADM TRAIN (OSD/ISA) AND BGEN HANKETT
(JCS/J-5) FROM BGEN SCOTT
SITREP NUMBER FOUR - MICRONESIAN STATUS NEGOTIATIONS (U)
DELIVER DURING DUTY HOURS
LTC KENTY JCS/J-5 OBSERVER SENDS

1. [REDACTED] FINAL PLENARY MEETING OF THIS ROUND OF TALKS HELD
1400, 6 OCT 1972. SUMMARY OF U.S. AND MICRONESIAN CLOSING
STATEMENTS FOLLOW:

A. U.S. STATEMENT-DURING THE PAST SEVERAL DAYS THE
U.S. DELEGATION HAS BEEN STUDYING THE JFSC'S RESPONSE TO
OUR OPENING STATEMENT. THE U.S. HAS APPRECIATED THEIR
RESPONSE AND THEIR EXPLANATION OF THE MEANING OF THE PONAPE
SPECIAL SESSION ON THESE NEGOTIATIONS AND THEIR STATEMENTS
CONCERNING THEIR OBJECTIVES, AUTHORITY, AND INTENTIONS.
US DELEGATION HAS CONSIDERED MICRONESIAN SITUATION AND
WHAT IS WISEST WAY TO PROCEED. WE CAME PREPARED TO RESUME
TASK BEGUN IN DC. WE CAME WITH CONCERN OVER THE SIGNI-
FICANCE OF ACTIONS TAKEN AT PONAPE. U. S. CONCERN STEMMEND
PARTLY FROM CERTAIN INCONSISTENCIES AND CONTRADICTIONS AND
REPUDIATIONS OF PAST APPROACHES AND ACCOMPLISHMENTS, AND
PARTLY BECAUSE OF STATEMENTS FROM MICRONESIA ABOUT UNCER-
TAINITIES SURROUNDING THE FUTURE OF THE TALKS THEMSELVES.
(1) HAVE COME TO CONCLUSION THAT THERE ARE INDEED
DEGREES AND SHADES OF UNCERTAINTY WHICH CAN'T BE WHOLLY
DISMISSED. UNCERTAINTIES ABOUT HOW THESE NEGOTIATIONS
ARE VIEWED FROM MICRONESIA AND HOW ANY AGREEMENT THAT
MIGHT BE REACHED WOULD BE ENDORSED AND SUPPORTED BY JFSC

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AND CONGRESS OF MICRONESIA. MICRONESIAN RESPONSE TO AMB WILLIAMS' OPENING STATEMENT OF 30 SEP. 72 HELPED CLARIFY THE ISSUES AND HAS RESULTED IN BETTER UNDERSTANDING ON OUR PART OF THE DIFFICULTIES AND THE DIFFERENCES BETWEEN OUR AUTHORITY AND THEIRS.

(2) U.S. RECOGNIZES DIFFICULTY OF THEIR TASK GIVEN THEIR PARTICULAR CIRCUMSTANCES - DIFFERENCES EXIST IN THEIR CONGRESS AND WITHIN THE JFSC ITSELF. DIVERSITY MAKES WORK OF JFSC VERY COMPLEX AND DIFFICULT.

(3) WE APPRECIATE THE DIFFICULTIES IF THEIR MANDATE REMAINS UNDER CONTINUOUS REVIEW AND SUBJECT TO CHANGE DURING NEGOTIATING PROCESS. ONE GOAL WOULD BE DIFFICULT, LET ALONE TWO.

(4) BASIC OBJECTIVE OF USG HAS NOT CHANGED - TO FIND A SOLUTION TO FUTURE POLITICAL STATUS QUESTION BEST SUITED TO THE INTERESTS AND NEEDS OF MICRONESIA, TO SEEK A FUTURE RELATIONSHIP WHICH WILL BE FREELY ENTERED INTO, ONE WHICH WILL SATISFY USG OBLIGATIONS AND ONE THAT WILL PROVE TO BE MUTUALLY BENEFICIAL. U.S. DOES NOT INTEND TO ABANDON THAT GOAL NOR DO WE INTEND TO NEGLECT OUR NATIONAL OR INTERNATIONAL RESPONSIBILITIES.

(5) SINCE HANA, USG HAS PRESUMED BOTH DELEGATIONS WERE WORKING TOWARD COMMON OBJECTIVES, A JOINT AGREEMENT WHICH WOULD BE ENDORSED AND SUPPORTED BEFORE THE U.S. CONGRESS AND MICRONESIAN CONGRESS. HOWEVER, THIS MEETING CONFIRMED THAT THIS UNDERSTANDING NO LONGER NECESSARILY REPRESENTS FIRM INTENTION OF JFSC OR THEIR CONGRESS. DON'T EVEN KNOW IF COMPACT AGREED UPON IF THEIR CONGRESS WOULD ACCEPT IT.

(6) ESSENTIAL THE USG CONSIDER NEW DEVELOPMENTS. TWO TRACK APPROACH MAY WELL IMPACT ON U.S. VIEWS OF FREE ASSOCIATION. USG CAN'T MAKE BINDING FINANCIAL OFFERS, PROPOSALS ON TERMINATION, AND RECOMMENDATIONS ABOUT THE TRANSITIONAL PROCESS, WHEN IT HAS NOT HAD AN OPPORTUNITY TO CONSIDER THE INDEPENDENCE ISSUE.

(7) PONAPE SESSION HAS LEFT DOUBT AS TO THE VALIDITY OF THE JOINT APPROACH. UNLESS US IS CERTAIN OF MICRONESIAN POSITION WE WILL NEVER KNOW WHETHER WE ARE PROCEEDING IN A JOINT CAPACITY. U.S. DELEGATION REGRETS THAT PROGRESS IN THIS DIRECTION HAS NOT BEEN MADE DURING CONFERENCE. OBVIOUS THAT WHEN ONE PARTY IN A TWO-PARTY NEGOTIATION CHANGES A FUNDAMENTAL PREMISE ON THEIR JOINT UNDERSTANDING THE OTHER PARTY'S APPROACH TO AND INTEREST IN SUCH NEGOTIA-

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TIONS ARE INEVITABLY AFFECTED. THEREFORE U.S. CAN'T GO FORWARD UNTIL USG HAS AN ADEQUATE OPPORTUNITY TO REVIEW AND REASSESS SITUATION.

(8) USG VIEWS ON INDEPENDENCE UNKNOWN AT THIS TIME SINCE EFFORT HAS BEEN DIRECTED TOWARD FREE ASSOCIATION. REQUEST FOR YOUR VIEWS ON INDEPENDENCE DESIRED, THEREFORE WITHOUT KNOWING WHAT YOU HAVE IN MIND IT WILL BE SOMEWHAT DIFFICULT FOR USG TO CONSIDER THIS MATTER.

(9) CIRCUMSTANCES WHICH LED TO TTPI DESIGNATION AS STRATEGIC TRUST WILL CONTINUE TO EXIST WHATEVER MICRONESIAN FUTURE STATUS WILL BE.

(10) NECESSARY TO REPORT TO USG AND CONGRESS BEFORE PROCEEDING WITH NEGOTIATIONS. A PAUSE IS BETTER THAN MAKING HASTE.

(11) SIXTH ROUND WORTHWHILE. BOTH SIDES HAVE SOUGHT CLARIFICATION ON ISSUES AND U.S. QUESTIONS HAVE GIVEN BOTH SIDES CHANCE TO REVIEW PROCEDURES AND ISSUES WHICH WILL HOPEFULLY RESULT IN CLEARER FUTURE UNDERSTANDINGS. ANB WILLIAMS HAS HELD SEVERAL SUBSTANTIVE TALKS WITH SALII, AND FINANCE AND LANDS COMMITTEE EXCHANGED GENERAL VIEWS AND CLARIFIED CERTAIN ISSUES. FUTURE MEETINGS OF FINANCE SUB-COMMITTEE NOT VALUABLE UNTIL WE GET DOWN TO SPECIFICS OF TITLE IV. LAND SUB-COMMITTEE MEETINGS POINTED OUT THE FURTHER NEED FOR AGREEMENT BETWEEN WILLIAMS AND SALII ON HOW THIS COMMITTEE CAN BEST FUNCTION MOST EFFECTIVELY ON A JOINT COOPERATIVE BASIS.

B. MICRONESIAN STATEMENT - MICRONESIA STRESSED THE URGENCY OF COMPLETING THE NEGOTIATION OF A DRAFT COMPACT OF FREE ASSOCIATION.

(1) ALTHOUGH DEVELOPMENTS AT PONAPE MAY HAVE RAISED QUESTIONS IN U.S. DELEGATIONS MINDS, WE SHOULD RECOGNIZE THE INEVITABILITY OF SUCH DEVELOPMENTS.

(2) URGED THAT TALKS MAY RESUME AND THAT U.S. MAY PRESENT IN SPECIFIC TERMS US PROPOSALS ON FINANCING AND TERMINATION.

(3) RECESS PERIOD WILL BE USED BY THE MICRONESIANS TO PUT THEMSELVES IN A POSITION TO FACILITATE THEIR WORK.

(4) WILL COOPERATE WITH U.S. IN CONDUCT OF LAND SURVEY OF PALAU AND THAT NOVEMBER HEARINGS THERE WILL BE POSTPONED UNTIL COMPLETION OF THE SURVEY. AN AMERICAN OBSERVER CAN ALSO ATTEND THE HEARINGS AND BE PREPARED TO DISCUSS SPECIFIC LAND PORTIONS AND THE MANNER OF USE.

(5) REQUESTED THAT ARRANGMENTS FOR THE RETURN

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SECTION 2 OF 2
SPECAT EXCLUSIVE RFOR RADM TRAIN (OSD/ISA) AND BGEN HANKETT
(JCS/J-5) FROM BGEN SCOTT
RIGHTS REQUESTED BY U. S., IF ANY, CAN BE KNOWN PRIOR TO
COMPLETION OF COMPACT.

(6) AGAIN REQUESTED LAND DETAILS IN THE MARIANAS
(THIS WAS AGAIN DENIED BY AMB WILLIAMS DUE TO SEPARATE
NEGOTIATION ISSUE).

(7) MICRONESIANS WILL GIVE FURTHER ATTENTION TO
APPROPRIATE MEASURES FOR THE ORDERLY TRANSFER OF AUTHORITY
TO GOVERNMENT OF MICRONESIA UNDER THE COMPACT AND THE STEPS
NECESSARY FOR IMPLEMENTATION OF THE COMPACT PROVISIONS,
PARTICULARLY WITH RESPECT TO LAND REQUIREMENTS.

(8) INDEPENDENCE ISSUE WILL BE EXPLORED, ALTHOUGH
IT APPEARS THAT AN EFFORT TO DEAL IN DEPTH WITH IT AT THIS
TIME WOULD BE DIVERSIONARY AND PREMATURE.

2. COPIES OF PROCEEDINGS OF ENTIRE CONFERENCE BEING
FORWARDED UNDER SEPARATE COVER.

3. ADDITIONAL REPRESENTATIVE FROM MARIANAS ARRIVING
TODAY. AMB WILLIAMS TO DISCUSS MARIANAS ISSUE WITH
THEM TOMORROW OR MONDAY, 9 OCT 72. THEIR REPRESENTATIVES
WANT TO DISCUSS SPECIFICS ON LAND REQUIREMENTS, WHEN
MILITARY WILL RE-ENTER, AND WHAT OTHER BENEFITS CAN BE
DERIVED BESIDES MONEY FOR THE LAND. UNKNOWN IF WILLIAMS
WILL DISCUSS THE ISSUES AT THIS TIME.
WARM REGARD.

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