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THE DEPUTY SECRETARY OF STATE

WASHINGTON

SADIXED

December 20, 1972

RS/R FILES

Attention MRS TROMBLY
Keep this study together.

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Dist to:

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Dear Rog:

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Thank you for your letter of December 6 and for joining us at luncheon on November 22. I concur wholeheartedly in the view you expressed both at the luncheon and in your letter about the complexity and sensitivity of the situation in the Trust Territories, the need for Interior to retain full control of U.S. operational efforts in the Trust Territory and to make the changes of which you spoke.

As discussed in our telephone conversation of December 19, I will request the Interagency Group on Micronesian Status to undertake the proposed special study on long-term aspects of U.S.-Micronesian relations. There are enclosed memoranda concerning the study which, if you have no objection, I propose to circulate to the members of the Under Secretaries Committee on Friday, December 22. These documents were approved by Haydn Williams after our luncheon on November 22 and prior to his departure for the current negotiations in Saipan. We expect Jim Wilson to return to Washington by the end of the week. I will ask him to convene his Interagency Group and launch the study as soon as possible after his return.

Having Jim Wilson, who is Chairman of the IG, chair the Under Secretaries Committee study rather than the Deputy Assistant Secretary for Territorial Affairs is the one difference with your letter, but it accords with our telephone decision.

With kindest regards,

Sincerely,

[Signature]
John N. Irwin II

**MICROFILMED
BY S/S-I**

Enclosures

The Honorable
Rogers C. B. Morton,
Secretary of the Interior.

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THE DEPUTY SECRETARY OF STATE
WASHINGTON

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MEMORANDUM TO: The Secretary of the Interior
The Special Assistant to the
President for National
Security Affairs
The Deputy Secretary of Defense
The Chairman of the Joint Chiefs
of Staff
The Special Representative of the
President for Micronesian
Status Negotiations

SUBJECT: Special Study on Long-Term Aspects of
U.S.-Micronesian Relations

At the luncheon meeting of November 22, 1972,
at which long-term aspects of U.S.-Micronesian relations
were discussed, it was agreed that the points raised
there should be further examined in a broad study prepared
by the Interagency Group on Micronesian Status.

I am accordingly requesting the Interagency Group
on Micronesian Status to prepare such a study for the
Committee's consideration by March 1. A copy of my
memorandum to the Chairman of the Interagency Group
setting forth the terms of reference is attached.

Attachment

John N. Irwin II
Chairman
Under Secretaries Committee

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THE DEPUTY SECRETARY OF STATE
WASHINGTON

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MEMORANDUM TO: The Chairman, Interagency Group
on Micronesian Status

SUBJECT: Special Study on Long-Term Aspects
of U.S.-Micronesian Relations

The Departments of State, Interior and Defense and the Chairman of the Joint Chiefs of Staff have agreed that a special study of the long-term aspects of U.S.-Micronesia relations should be prepared for consideration by the Under Secretaries Committee.

The Interagency Group on Micronesian Status is requested to undertake such a study on a priority basis, submitting it for the Committee's consideration before March 1, 1973. In preparing the study, the Interagency Group should draw on all appropriate resources, including experts/consultants outside the government.

The study should include inter alia a reassessment of the basic U.S. objectives in Micronesia, an update of the NSC-USC 1971 paper on Micronesia and a review of U.S. programs in the TTPI to determine the degree to which they are supportive of U.S. national interests and objectives. It will be separate from on-going NSC papers and studies dealing with the immediate problems of the negotiations concerning the future political status of the TTPI, but should take the needs of these negotiations into careful consideration as the major controlling element in future U.S. policy towards Micronesia. New policy options and alternative courses of action should be examined in depth together with data and other considerations supporting or arguing against them.

Among the specifics to be considered are the following:

a. On the assumption our negotiations are successful, a recommended time table/scenario for termination of the Trusteeship, preparations for a plebiscite and all related UN questions.

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b. On the assumption our negotiations are not successful, recommendations for our future policies toward the territory, including possible special relations with the Marianas or other areas of Micronesia.

c. Means for strengthening the image of the United States in Micronesia and improving the negotiating environment for attaining U.S. objectives.

d. The substantive improvement of U.S. sources of information on what is happening internally in Micronesia.

e. The pros and cons of alternative policy recommendations regarding future foreign trade and investment in the area.

f. The extent to which specific U.S. programs supported U.S. objectives. For example:

- (1) The Leader Grant Program
- (2) DOD public impact programs such as the Civic Action Teams
- (3) The Peace Corps
- (4) OEO Programs

The foregoing list is not intended to be all inclusive; it is, however, illustrative of the broad-gauged approach which is required for the study to serve as the basis for the preparation of options and sound policy recommendations for the President.

John N. Irwin II
Chairman
Under Secretaries Committee