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MARIANAS WORKING GROUP

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OUTLINE
MARIANAS STATUS NEGOTIATION

I. Background.

- a. Strategic Importance
- b. U.N. aspects
- c. Marianas separatist movement
- d. Relationship of Marianas negotiations to JFSC negotiations and COM
- e. Applicability of present negotiating instructions
- f. Opening round
- g. Expected Marianas positions:
 - (1) Substantial financial expectations
 - (2) Tough bargaining position on land
 - (3) Some indication sovereignty question will arise.
- h. Next steps

II. Nature of Political Relationship - alternatives

- a. How close of relationship does U.S. desire in terms of various fundamental issues, e.g. ability to become state, courts, finances, etc.
- b. What do these desires translate into, e.g. incorporated territory, unincorporated territory, commonwealth or unique status.
- c. Relationship with Guam
- d. Constitutional questions.

III. Special problems - requiring decisions

- a. Land questions
 - U.S. military and non-military land requirements
 - Relationship of present public land problems to negotiating environment.
 - Alternative courses of action.

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b. Financial arrangements

- Precise statement of U.S. facilities and services.
- Negotiating policy on operations support of Marianas government
- Role of financial support in agreement (should it be quid pro quo or otherwise?)
- Relationship of financial support to JFSC negotiations

c. Transitional problems

- Possibility of COM attempting to obstruct current negotiations
- Possibility of JFSC negotiations becoming protracted although agreement reached with Marianas
- Normal process of preparing Marianas for new status; including separate administration of the Marianas during transition

IV. Recommendations

a. Negotiating scenario - time factors

b. Executive action

- New negotiating instructions separately tailored to Marianas
- Any recommended land actions
- Contingency authority to deal with COM obstructions.

c. Legislative action.

ATTACHMENT: Draft U.S. proposal