



Department of State

TELEGRAM

SP 253(236)

334

CONFIDENTIAL 478

16/5

PAGE 01 040205Z

66/11
ACTION INT-08

INFO OCT-01 IO-13 PM-09 EA-11 L-02 SS-14 PA-03 PRS-01

INR-09 H-02 1074 W

092186

P 020140Z FEB 73
FM CINCPACREP GUAM/TTPI
TO SECSTATE
COMTWELVE SAN FRANCISCO
JCS/SECDEF
CINCPAC
WHITE HOUSE
USUN NEW YORK
AMEMBASSY CANBERRA

DEPARTMENT OF STATE A/CDC/MR

REVIEWED by TAB DATE 4/28/88
 RELEASE DECLASSIFY
 EXCISE DECLASSIFY in PART
 DENY Non-responsive info.

C O N F I D E N T I A L // N049C //

FOI, EO or PA exemptions _____ TS authority to:
 CLASSIFY as _____, OADR
 DOWNGRADE TS to () S or () C, OADR

C O R R E C T E D C O P Y - ADD CINCPAC AS ADDEE

FROM STATUS LNO
PASS TO DEPT INTERIOR FOR OSN (ACTION) AND DASTA (INFO)
STATE FOR ES, IO/UNP; L/UNA
COMTWELVE FOR AMB WILLIAMS
DEFENSE FOR USD/ISA
WHITE HOUSE FOR HULDRIDGE (NSC)
USUN FOR AMB BENNETT
AMEMBASSY CANBERRA
SUBJECT: MARIANAS STATUS
REF A: WILLSON-TRENT TELCON FEB 28
B: STATUS LNO 46 C

PAGE TWO RUHNSAA4914 C O N F I D E N T I A L
1. WITHIN FEW MINUTES OF REF TELCON I GOT THROUGH BY TELEPHONE TO
SEN PANGELINAN TO SEEK APPOINTMENT. HE WAS SHORTLY TO MEET WITH
MARIANAS STATUS COMMISSION TO LAY GROUNDWORK FOR COMMISSION'S DIS-
CUSSION WITH UN VISITING MISSION ARRIVING TOMORROW (MARCH 1). IN
ORDER TO MEET THIS TIMING, CONVERSATION THEREFORE OF NECESSITY TOOK
PLACE BY TELEPHONE.

CONFIDENTIAL

49

OS- 425259



Department of State

TELEGRAM

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 040205Z

2. I MADE POINTS OUTLINED IN WILSON TELECON, STRESSING UNCHANGED AND FREQUENTLY CONFINED INTENTION OF U.S. TO COVER SUBJECT OF TRANSITIONAL ARRANGEMENTS FOR MARIANAS IN COURSE OF STATUS NEGOTIATIONS WITH MARIANAS COMMISSION, MODALITIES TO BE WORKED OUT JOINTLY IN THESE TALKS.

3. PANGELINAN RE-AFFIRMED HIS WORRY ON THIS SUBJECT, EXPLAINING THAT WHILE HE HIMSELF AND MARIANAS STATUS COMMISSION WERE CONVINCED OF U.S. INTENTION, HE HAD NOTHING OFFICIAL TO POINT TO IN THIS REGARD IN FORTHCOMING TALK WITH UNVM. IN ACCORDANCE WITH INSTRUCTIONS REFA, I ASSURED HIM I WAS PASSING HIM OFFICIAL CONFIRMATION OF THIS POINT. HE SEEMED TO ACCEPT THIS BUT SAID HE WAS TROUBLED THAT VM WOULD HAVE NO SUCH INDICATION IN ITS OWN RECORDS.

4. I REMINDED PANGELINAN OF U.S. READINESS, OF WHICH HE PREVIOUSLY INFORMED, TO AMEND SECRETARIAL ORDER FOR PURPOSE OF LIMITING POWERS

PAGE THREE RUHNSAA4914 C O N F I D E N T I A L
OF CONGRESS OF MICRONESIA WITH REGARDS TO STATUS OF MARIANAS AND MARIANAS LAND QUESTION, PROVIDED MARIANAS WANT THIS TO BE DONE. OBSERVED THAT IF SO, THEY MUST TAKE INITIATIVE TO REQUEST IT. PANGELINAN REPLIED ALONG LINES HE USED BEFORE, VIZ. THAT MOVE NOW TO SEEK AMENDMENT WOULD OPEN MARIANAS TO CHARGE THAT PREVIOUS STEPS TOWARD SEPARATE STATUS HAD BEEN ILLEGAL. HE SAID THIS POINT HAD BEEN TAKEN UP WITH DISTRICT LEGISLATURE (APPARENTLY DURING CURRENT SESSION WHICH CLOSED TODAY FEB 28) AND FOR ABOVE REASON LEGISLATURE DECLINED TO AUTHORIZE ANY ATTEMPT ON PART OF MARIANAS TO MAKE SUCH MOVE.

5. PANGELINAN COMMENTED THAT CONGRESS IS EXERTING CONSIDERABLE PRES- SURE ON MARIANAS. CONGRESS NOT ONLY VIGOROUSLY OPPOSES ULTIMATE MARIANAS SEPARATION, BUT IS ALSO FEARFUL AND WARY OF SEPARATE ADMINISTRATIVE ARRANGEMENTS WHICH MIGHT BE WORKED OUT PRIOR TO TERMINATION OF TRUSTEESHIP AGREEMENT. CONGRESS OPPOSES ANY ADMINISTRATIVE SEPARATION SO LONG AS TRUSTEESHIP AGREEMENT STILL IN EFFECT, PANGELINAN SAID. HE ADD T AT BASIC CONGRESSIONAL FEAR IS LOSS NOT ONLY OF MICRONESIAN UNITY, BUT ALSO OF REVENUE FROM THIS RELA- TIVELY RICH DISTRICT.

6. LIKE CONGRESS, UNVM IS ALSO CONCERNED ABOUT CONSEQUENCES FOR OTHER FIVE DISTRICTS WHICH WOULD STEM FROM MARIANAS'S WITHDRAWAL. PANGEL-

PAGE FOUR RUHNSAA4914 C O N F I D E N T I A L

CONFIDENTIAL

CONFIDENTIAL



Department of State

TELEGRAM

CONFIDENTIAL

PAGE 03 040205Z

INAN COMMENTED. HE SAID VM COMMENTS IN MEETING HELD WITH JCFC ON FEB 17 IN EXECUTIVE SESSION (STATUS LNO 320) GIVE HIM REASON TO BELIEVE THAT MISSION WILL PROBE SHARPLY INTO INTENTION AND LIKELY EFFECTS OF SEPARATION.

7. I REFERRED TO SPECIFIC LEGAL POINTS IN MARCUSE MEMO OF LAST MAY WHICH I HAD PREVIOUSLY SUMMARIZED FOR HIM AND GUERRERO. PANGELINAN WAS FAMILIAR WITH THESE AND NOTED THAT MEMO AIMS TO REBUT WARNKE-WHITE ARGUMENT THAT MARIANAS CANNOT CONDUCT SEPARATE STATUS NEGOTIATIONS WITHOUT PRIOR COM AUTHORIZATION. HE SAID THAT WHILE HE DID NOT AGREE

WITH WARNKE-WHITE ARGUMENT, HE ALSO FELT MARCUSE MEMO "DEFICIENT" FAILING TO ADDRESS ITSELF TO SECRETARIAL ORDER SETTING UP CONGRESS OF MICRONESIA.

8. I STRESSED OUR POSITION, STATED BEFORE TRUSTEESHIP COUNCIL, THAT TRUSTEESHIP MUST BE TERMINATED SIMULTANEOUSLY FOR ALL PARTS OF IT. IN MEANTIME HOWEVER, WE ARE FREE TO DETERMINE THE ADMINISTRATION OF THE TERRITORY.

9. IN MY TALK WITH PANGELINAN I EMPHASIZED OUR VIEW THAT THE BURDEN IS ON MARIANAS TO MAKE CASE WITH VM, STRESSING THAT THEIR ACTION IN SEEKING SEPARATE STATUS IS CONSISTENT WITH UN CHARTER AND WITH LETTER AND SPIRIT OF TRUSTEESHIP AGREEMENT. I REFERRED TO CAMEROONS.

PAGE FIVE RUHNSAA4914 C O N F I D E N T I A L

PRECEDENT, AND HE OBSERVED THAT VM HAD ALREADY NOTED IT AS SPECIAL CASE IN ITS MEETING WITH JAFS. (BLANC'S REFERENCES TO THIS PRECEDENT HAVE CARRIED CLEAR IMPLICATION THAT HE THOUGHT THIS WAS SETTLEMENT DUE TO SPECIAL CIRCUMSTANCES AND NOT TO BE REPEATED.)

10. DESPITE HIS EVIDENT CONCERN, PANGELINAN SAID HE THOUGHT INTERIM ADMINISTRATIVE ARRANGEMENTS SHOULD BE ON AGENDA FOR NEXT STATUS ROUND. HE SAID HE FELT IT NECESSARY TO WORK TOWARD SEPARATE ADMINISTRATION FOR MARIANAS IN ORDER TO FACILITATE ULTIMATE TRANSITION INTO STATUS OF CLOSE AFFILIATION WITH U.S. HE OBSERVED IN PASSING THAT HE HAD NOT RECEIVED ANY ANSWERS TO QUESTIONS PRESENTED BY HIS COMMISSION TO U.S. DELEGATION IN OPENING ROUND.

11. COMMENT: PANGELINAN FEELS THAT HE IS IN DIFFICULT QUANDARY. HE WANTS TO MAINTAIN LINES TO FT AND ESPECIALLY TO CONGRESS AND OTHER DISTRICTS DURING INTERIM PERIOD, WHILE AT SAME TIME WORKING OUR ADMINISTRATIVE EVOLUTION WITH U.S. HE HAS CLEARLY BEEN UNDER HEAVY PRESSURE FROM CONGRESS AND I THINK IS QUITE ACCURATELY PREDICTING THAT

CONFIDENTIAL

OS- 425261



Department of State

TELEGRAM

DECLASSIFIED

CONFIDENTIAL

PAGE 04 040205Z

VM WILL GIVE HIM A HARD TIME. I HAVE ATTEMPTED TO PROVIDE ENCOURAGEMENT BY MAKEING POINT THAT HE HAS STRONG GROUND FOR MAKING GOOD CAS BEFORE VM THROUGH STRESSING THAT QUEST FOR SEPARATE STATUS IS BASED ON LONG-STANDING DESIRE AND DULY EXPRESSED WILL OF PEOPLE OF THE

PAGE SIX RUHNSAA4914 C O N F I D E N T I A L
MARIANAS. THAT DESIRE UNDERLINES RESPONSIBILITY OF STATUS COMMISSION.
TRENT
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