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**TELEGRAM**

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 ACTION INT-08

INFO OCT-01 10-13 EA-11 PM-09 L-03 PA-03 /048 W  
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P 170645Z FEB 73 ZNZ-1  
 FM HICOMTERPACIS SAIPAN  
 TO ALDISTAD TERPACIS  
 LNO GUAM  
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 COMNAVMARIANAS  
 CINCPAC  
 CINCPACREPGUAM/TTPI  
 USNAVINSERVO GUAM  
 AMEMBASSY CANBERRA  
 COMTWELVE/SAN FRAN CALIFORNIA  
 SECSTATE  
 HQ USARPAC-MACHINATO/TTPI-LNO  
 SEC DEF  
 JCS  
 CNO  
 CHINFO  
 CINCPACFLT  
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 USMISSION USUN NY

CGEMEPAC  
 COMCBPAC  
 NAVFACENGCOCM HQRRTS  
 PACDIVNAVFACENGCOCM  
 HICOMTERPACIS LNO HONO

UNCLAS /// SEC I OF III ///  
 AMEMBASSY CANBERRA/COMTWELVE/NOT  
 ADDEES PASS INFO  
 CANBERRA FOR POL SECTION  
 COMTWELVE FOR AMBASSADOR WILLIAMS  
 SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA OSN  
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DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>B.H. BMAS</u>	DATE <u>3/25/87</u>
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(VISITING MISSION VISITS CONGRES)

SAIPAN, FEBRUARY 17 (MNS)---THE MEMBERS OF THE 1973 UNITED NATIONS VISITING MISSION TO THE TRUST TERRITORY OF THE PACIFIC ISLANDS ATTENDED A SESSION OF THE CONGRESS OF MICRONESIA SATURDAY (FEB. 17) ON SAIPAN. THE MEMBERS HEARD THE REGULAR DEBATE AND DELIBERATION ON A NUMBER OF PIECES OF LEGISLATION, INCLUDING SOME THAT RELATE DIRECTLY TO THE FUTURE POLITICAL STATUS OF MICRONESIA.

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ACCOMPANIED BY TRUST TERRITORY HIGH COMMISSIONER EDWARD E. JOHNSTON, THE DIPLOMATS FIRST SAT IN ON A SESSION OF THE HOUSE OF REPRESENTATIVES, WHERE THEY WERE INTRODUCED BY SPEAKER BETHWEL HENRY. THE MISSION IS HEADED BY THE HONORABLE PAUL BLANC OF FRANCE, THE CHAIRMAN. THE OTHERS ARE AMBASSADOR VIKTOR ISSRAELYAN OF THE SOVIET UNION, THE HONORABLE CHARLES ASHWIN OF AUSTRALIA, AND THE HONORABLE PETER HINCHCLIFFE OF GREAT BRITAIN. SPEAKER HENRY ALSO INTRODUCED THE UNDERSECRETARY GENERAL OF THE UNITED NATIONS FOR TRUSTEESHIP AND DECOLONIZATION, THE HONORABLE T'ANG MING-CHAO OF THE PEOPLE'S REPUBLIC OF CHINA, WHO IS WITH THE VISITING MISSION FOR A PORTION OF ITS TRUST TERRITORY TOUR.

PALAU'S CONGRESSMAN POLYCARP BASILIUS, WHO REPRESENTED THE CONGRESS ALONG WITH SENATOR ANDON AMARATCH (TRUK) AT LAST YEAR'S TRUSTEESHIP COUNCIL MEETING IN NEW YORK, ALSO SPOKE BRIEFLY. HE WELCOMED THE VISITORS, AND ADDED, "I WOULD LIKE TO RESPECTFULLY SUGGEST THAT THEY TAKE GREAT CARE NOT TO BE LULLED INTO A FEELING THAT BECAUSE OF THE BEAUTY OF OUR ISLANDS, THE HOSPITALITY OF OUR PEOPLE, AND THE APPARENT AND OBVIOUS ACTIVITY OF OUR GOVERNMENT THAT WE HAVE FEW IF ANY PROBLEMS HERE IN MICRONESIA." HE SAID HE HOPES THE CONGRESS WILL BE ABLE TO INFORM THE MISSION DURING

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ITS BRIEF STAY AS TO THE NEEDS, WANTS AND POTENTIALS OF MICRONESIA.

FOLLOWING THE HOUSE SESSION, THE MISSION WENT ACROSS TO THE SENATE CHAMBER, WHERE THEY WERE AGAIN INTRODUCED BY PRESIDENT TOSIWO YAKAYAMA AND WELCOMED BY VARIOUS SENATORS. IN THAT MEETING THEY WITNESSED DEBATE ON SOME IMPORTANT LEGISLATION INCLUDING THE MICRONESIAN CONSTITUTIONAL CONVENTION BILL AND A

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RESOLUTION DEALING WITH THE STATUS NEGOTIATIONS (SEE FOLLOWING STORY).

THE VISITING MISSION ARRIVED ON SAIPAN FRIDAY AFTERNOON FROM TRUK, TO BE GREETED BY A CROWD OF ABOUT 200 PEOPLE INCLUDING MOST MEMBERS OF THE CONGRESS, HIGH COMMISSIONER JOHNSTON AND MEMBERS OF HIS STAFF, AND MARIANAS DISTRICT OFFICIALS. AN HONOR GUARD OF POLICE, BOY AND GIRL SCOUTS AND A GIRLS MARCHING DRILL TEAM ALL ADDED COLOR TO THE EVENT.

THE MISSION IS SCHEDULED TO MAKE TWO VISITS TO SAIPAN, WITH THE CURRENT ONE FOR THE PURPOSE ONLY OF MEETING WITH THE CONGRESS OF MICRONESIA. ON MARCH 2 THEY WILL RETURN TO SAIPAN FOR A LONGER STAY AND MEETINGS WITH PEOPLE OF THE MARIANAS AND DISTRICT AND HEADQUARTERS GOVERNMENT OFFICIALS.

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TTT (SENATE HAS BUSY SESSION)

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SAIPAN, FEBRUARY 17 (MNS)---A LONG AND BUSY SESSION OF THE SENATE WAS HELD SATURDAY (FER. 17), AS THE LAWMAKERS BEGAN TO DEAL WITH THE IMPORTANT LEGISLATION THAT RELATES TO MICRONESIA'S FUTURE POLITICAL STATUS.

THE MEETING WAS DELAYED MORE THAN 45 MINUTES BY THE LARGE NUMBER OF COMMITTEE REPORTS AND BILLS THAT HAD TO BE PRINTED. WHEN IT FINALLY GOT UNDER WAY, WITH MEMBERS OF THE UNITED NATIONS VISITING MISSION AND HIGH COMMISSIONER EDWARD F. JOHNSTON IN THE GALLERY, IT PROVED TO BE A MOST INTERESTING SESSION.

ALTOGETHER, THE SENATORS ADOPTED EIGHT COMMITTEE REPORTS, A MAJORITY OF THEM FROM THE COMMITTEE ON JUDICIARY AND GOVERNMENTAL OPERATIONS. THEY THEN PASSED FOUR BILLS ON SECOND READING, FILED ANOTHER, AND ADOPTED TWO JOINT RESOLUTIONS.

AMONG THE BILLS PASSED IS THE MEASURE THAT PROVIDES FOR THE ESTABLISHMENT BY CHARTERS OF THE DISTRICT GOVERNMENTS, THE ELECTION OF THE DISTRICT ADMINISTRATORS, AND THE ADVICE AND CONSENT OF THE DISTRICT LEGISLATURE FOR MAJOR DISTRICT POSITIONS. (SR 82).

SENATOR ANDON AMARAICH (TRUK) GAVE THE COMMITTEE REPORT, DURING WHICH HE NOTED THAT BILLS TO PROVIDE FOR AN ELECTED

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DISTAD HAVE BEEN CONSIDERED BEFORE, BUT WERE OPPOSED BY THE ADMINISTRATION ON GROUNDS THE DISTRICT GOVERNMENTS WERE NOT CHARTERED. THE CURRENT BILL IS AN ATTEMPT TO OVERCOME THESE OBJECTIONS.

HE NOTED THAT THE ADMINISTRATION ALSO TESTIFIED AGAINST THIS BILL, BUT SAID THE COMMITTEE FOUND LITTLE MERIT IN THE OBJECTIONS. FOR EXAMPLE, SENATOR AMARAICH SAID ONE OBJECTION WAS THAT THE MICRONESIAN CONSTITUTIONAL CONVENTION SHOULD DRAFT A CONSTITUTION FOR ALL OF MICRONESIA PRIOR TO THE CHARTERING OF THE DISTRICT GOVERNMENTS. THIS OBJECTION THE COMMITTEE TERMED A "DELAYING TACTIC." AT ANOTHER POINT A SPOKESMAN FOR THE ADMINISTRATION TESTIFIED THAT THE CONGRESS OF MICRONESIA HAS NO POWER TO "DIRECT" THE HIGH COMMISSIONER TO DO ANYTHING, AN ARGUMENT WHICH THE COMMITTEE FOUND "INSULTING".

THE BILL ITSELF WAS PASSED WITHOUT DEBATE, AND WITH JUST ONE DISSENTING VOTE, FROM SENATOR JOHN MANGFEL (YAP). IT NOW GOES TO THE HOUSE.

OTHER BILLS WHICH PASSED SECOND READING IN THE SENATE SATURDAY ARE: A BILL TO ESTABLISH A CASH MICRONESIAN UNITY AWARD FOR PERSONS WHO DEMONSTRATE FLUENCY IN ALL OF THE MAJOR

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TO ALODISTAD TERPACIS  
LNO GUAM  
LNO KWAJ  
COMNAVMARIANAS  
CINCPAC  
CINCPACREPGUAM/TTP1  
USNAVINSERVU GUAM  
AMEMBASSY CANBERRA  
COMTWELVE/SAN FRAN CALIFORNIA  
SECSTATE  
HQ USARRCO-MACHINATO/TTP1-LNO  
SEC DEF  
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CGEMFPAC  
COMCSBPAC  
NAVFACENSGCOM HONOLULU  
PACDIVNAVFACENSGCOM  
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THE BILL ITSELF WAS PASSED WITHOUT DEBATE, AND WITH JUST ONE DISSENTING VOTE, FROM SENATOR JOHN MANGEFEL (YAPI). IT NOW GOES TO THE HOUSE.

OTHER BILLS WHICH PASSED SECOND READING IN THE SENATE SATURDAY ARE: A BILL TO ESTABLISH A CASH MICRONESIAN UNITY AWARD FOR PERSONS WHO DEMONSTRATE FLUENCY IN ALL OF THE MAJOR LANGUAGES OF THE TRUST TERRITORY (SB 41); A BILL CONCERNING THE ESTABLISHMENT OF DISTRICT ECONOMIC DEVELOPMENT BOARDS (SB 95); AND A BILL TO EXPAND AND FURTHER DEFINE THE FUNCTIONS OF THE SPECIAL JOINT COMMITTEE ON REONGELAP AND UTIRIK (SB 146). ALL OF THESE MEASURE ALSO GO TO THE HOUSE FOR FURTHER CONSIDERATION.

A JOINT RESOLUTION INTRODUCED BY THE CHAIRMAN OF THE JOINT COMMITTEE ON FUTURE STATUS PROMPTED SOME DEBATE BEFORE IT WAS

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FINALLY ADOPTED. THE MEASURE EXPRESSES THE SENSE OF THE CONGRESS THAT THE CONGRESS OF MICRONESIA, THROUGH THE JOINT COMMITTEE, IS "THE SOLE AUTHORITY IN THE TRUST TERRITORY OF THE PACIFIC ISLANDS WHICH IS LEGALLY AUTHORIZED AND EMPOWERED TO CONDUCT NEGOTIATIONS WITH REGARD TO THE FUTURE POLITICAL STATUS OF THE TRUST TERRITORY, INCLUDING ALL PARTS THEREOF..."

A COMMITTEE REPORT FROM SENATOR AMARAICH'S COMMITTEE ON JUDICIARY AND GOVERNMENTAL OPERATIONS ON THE MEASURE WAS

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SHARPLY CRITICAL OF THE UNITED STATES FOR CONDUCTING SEPARATE NEGOTIATIONS WITH THE MARIANA ISLANDS DISTRICT. BY IMPLICATION THE MARIANAS ALSO CAME IN FOR ITS SHARE OF THE CRITICISM.

SENATOR EDWARD PANGELINAN (MARIANAS) RESPONDED BY SAYING THAT HE WAS "DISTURBED" AT THE TIMING OF THE REPORT, COMING AS IT DID WHEN MEMBERS OF THE U.N. TRUSTEESHIP COUNCIL WERE IN THE GALLERY. HE ALSO DENIED THE ASSERTION THAT THE MARIANAS STATUS TALKS ARE FRAGMENTING MICRONESIA. AND HE STATED CATEGORICALLY THAT THE SEPARATE TALKS WERE NEVER PUSHED BY THE UNITED STATES; THEY CAME ABOUT ONLY THROUGH REPEATED, STRONG URGING FROM THE MARIANAS.

SENATOR PANGELINAN ALSO ASKED WHETHER THE CONGRESS CAN

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REALLY ENFORCE SUCH A RESOLUTION, SUGGESTING BY HIS QUESTION THAT THE MARIANAS DISTRICT WILL NOT LET THE MEASURE AFFECT THE COURSE IT HAS CHOSEN IN SEEKING ITS OWN STATUS WITH THE U.S.

SENATOR AMBILOS IEHSEI (PONAPE) REPLIED THAT THE MEASURE IS IN THE FORM OF A RESOLUTION, RATHER THAN A BILL BECAUSE THE CONGRESS PROBABLY CANNOT FORCE THE SEPARATE TALKS TO CEASE.

SENATOR PANGELINAN AND HIS COLLEAGUE, SENATOR OLYMPIO T. BORJA, VOTED AGAINST THE ADOPTION OF THE REPORT, AND AGAINST THE RESOLUTION. ON THE LATTER VOTE THEY WERE JOINED BY SENATOR MANGEFEL, BUT THE MEASURE WAS ADOPTED ON A SHOW OF HANDS, 5 TO 3. FOUR SENATORS DID NOT VOTE.

THE ONLY OTHER FINAL FLOOR ACTION ON THE RESOLUTION CALENDAR WAS ACCEPTANCE OF HOUSE AMENDMENTS TO A MEASURE URGING DEVELOPMENT OR MARKETING FACILITIES FOR CITRUS FRUIT AND PINEAPPLE GROWN IN YAP DISTRICT AND ON THE ISLAND OF KUSATF.

HOWEVER AT THE END OF THE SESSION SENATOR IEHSEI MOVED TO PLACE AN ADDITIONAL SENATE JOINT RESOLUTION ON THE CALENDAR. IT IS A MEASURE ASKING THE U.S. AND THE UNITED NATIONS TO REPEAL THE SO-CALLED "MOST FAVORABLE NATION" CLAUSE FROM THE TRUSTEESHIP

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AGREEMENT OR TO RELAX THE PRESENT INTERPRETATION OF IT IF REPEAL IS NOT POSSIBLE. THE MEASURE WAS PLACED ON THE CALENDAR AND ADOPTED WITHOUT OPPOSITION.

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IN THE HOUSE SATURDAY FIVE MORE BILLS WERE PASSED AND SENT TO THE SENATE FOR FURTHER CONSIDERATION. THEY ARE: A MEASURE TO PROHIBIT CONFLICT OF INTEREST IN EMPLOYMENT AND PROVIDE THAT INCOME TAX RETURNS ARE PRIVILEGED INFORMATION, AS WELL AS AMENDING THE TAX LAW IN A VARIETY OF OTHER WAYS (HB 101); A BILL TO REQUIRE ADVERTISEMENT FOR BIDS ON PUBLIC WORKS CONTRACTS (HB 105); A MEASURE TO REQUIRE VESSELS CARRYING PASSENGERS FOR HIRE TO PROVIDE COMPENSATION OR FOOD AND LODGING TO PASSENGERS WHO MUST MAKE UNSCHEDULED DEPARTATIONS (HB 144); A BILL TO DECLARE PAGAN ISLAND IN THE MARIANAS AVAILABLE FOR HOMESTEADING (HB 146); AND A BILL TO APPROPRIATE \$900,000 DOLLARS FOR THE CONSTRUCTION OF COLD STORAGE, ICE MAKING AND OTHER FACILITIES IN SUPPORT OF THE ACTIVITIES OF FISHING COOPERATIVE (HB 96).

A BILL TO CREATE A JOINT COMMITTEE ON MICRONESIAN AIRLINE DEVELOPMENT WAS FILED ON GROUNDS SUCH A COMMITTEE IS NOT NEEDED (HB 50). AND A JOINT RESOLUTION WHICH WOULD HAVE ABOLISHED THE DISTRICT ECONOMIC DEVELOPMENT LOAN FUND (EDLF) BOARDS WAS ALSO

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