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**TELEGRAM**  
**EXCISE**

CONFIDENTIAL 500

PAGE 01 190513Z

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ACTION INT-08

INFO OCT-01 SS-14 PM-09 EA-11 L-03 INR-09 OA-22 P-01

EMR-25 / 784

D 180021Z FEB 73  
FM CINCPACREP GUAM/TYPI  
TO SECSTATE  
COMTWELVE SAN FRANCISCO  
NCS/SECDEF  
CINCPAC  
WHITE HOUSE  
USUN NEW YORK  
AMEMBASSY PARIS  
AMEMBASSY CANBERRA  
AMEMBASSY TOKYO

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FROM STATUS LNO  
PASS DEPARTMENT OF INTERIOR FOR USN (ACT)  
STATE FOR ID/IND, EA, LY/INA  
COMTWELVE FOR AMR WILLIAMS  
DEFENSE FOR OAD/ISA  
WHITE HOUSE FOR UN/OPT/ORE NSC  
USUN FOR AMR BENNETT

REVIEWED BY	B.H. BAAS	DATE	3/25/87		
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RDS	<input type="checkbox"/>	or XDS	<input type="checkbox"/>	EXT. DATE	OADR
TS AUTH.	2/13	REASON(S)	E.O. 12356		
ENDORSE EXISTING MARKINGS	<input type="checkbox"/>	SECS. 1.3(2)(5)			
DECLASSIFIED	<input type="checkbox"/>	RELEASABLE	<input checked="" type="checkbox"/>	IN PART	
RELEASE DENIED	<input type="checkbox"/>				
PA or FOI EXEMPTIONS	B1, A5, A9				

PAGE TWO RCHNSA0387 CONFIDENTIAL  
PARIS FOR POL  
SUBJECT: UN VISITING MISSION: DELEGATION OF CONGRESS OF MICRONESIA  
(COM)  
UN WEEKEND VISIT TO SAIPAN FEB 14-19 UNVM ATTENDED SESSIONS  
HOUSE AND SENATE, MET WITH JOINT FUTURE STATUS COMMITTEE (JFST) AND  
HAD  
GENEROUS OPPORTUNITY AT CONGRESS AND AT THREE WELL PLANNED SOCIAL  
EVENTS  
TO VISIT INFORMALLY WITH COM LEADERSHIP AND MEMBERS. UN UNDER SY.  
TIANG

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TELEGRAM

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PAGE 02 190513Z

ATTENDED CONGRESSIONAL SESSIONS AND SOCIAL EVENTS BUT.

SEPARATE PROGRAM OF SIGHTSEEING AND BRIEFING BY HICOM WAS ARRANGED FOR TIANG DURING JFSC SESSION. TIANG ACQUIESCED UNWILLING (SEE SEPTEL).

2. SENATE SESSION FEB 17 WAS SCENE OF WHAT APPEARED TO BE CAREFULLY ORCH-

ESTRATED PROGRAM FOR EARS OF UNVM AND UNDER SYG. OPENING SPEECH WAS BY MARIANAS SEN BORJA WHO WELCOMED GUESTS AND THEN REQUESTED THEIR HELP IN OBTAINING RENEGOTIATION OF WAR CLAIMS ARRANGEMENT AND IN PRESSING FOR

CLEARING UP LAND TITLE PROBLEMS. REAL FOCUS OF SESSION WAS, HOWEVER, ON SUBJECT OF MICRONESIAN UNITY, PRIOR TO CONVENING.

HAD TOLD US THAT HE EXPECTED BOTH SB 38 (CONSTITUTIONAL CON- VENTION) AND SALTI'S RESOLUTION RE MICRONESIAN UNITY (SJR 38) TO BE BROUGHT TO FLOOR FROM ANDON AMARATICH'S COMMITTEE ON JUDICIARY AND GOVERN- MENT OPERATIONS (J AND GO). USUALLY EXUBERANT SEEMED DOWNCAST

PAGE THREE KUUNSA42887 C O N F I D E N T I A L AND WORRIED AT PROSPECT BUT SAID THERE WAS NOTHING HE COULD DO ABOUT IT. MADE SARCASTIC REFERENCE TO COINCIDENCE OF UNVM PRES- ENC-

AND EMERGENCE OF SALTI'S RES. AMARATICH AND OTHERS HAVE SINCE MADE MARKED ATTEMPT TO PERSUADE UNVM MEMBERS AND UNDER SYG THAT THERE HAD BEEN NO SPECIAL EFFORT TO IMPRESS VISITORS.

3. AMARATICH STARTED OFF HIS MARATHON SESSION, WHICH HE HANDLED/CHAR- ACT- ERISTICALLY RAPID, FLUENT AND WELL-ORGANIZED FASHION, WITH PRESENTA- TION

OF HIS COMMITTEE'S REPORT ON SB 41 (ESTABLISHMENT OF NATIONAL UNITY AWARD). THEN FOLLOWED HIS REPORTS ON SB 38 (CONSTITUTIONAL CONVEN- TION),

SB 42 (COMMISSION FOR NATIONAL UNITY), SB 82 (ESTABLISHING DISTRICT GOV-

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Department of State

TELEGRAM

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PAGE 03 190613Z

ERNMENTS), AND FINALLY AS CLIMAX FOR BR (SALII'S RESOLUTION). READING FROM HIS COMMITTEE'S REPORT ON LATER, AMARAICH CHARGED: US SEPARATE NEGOTIATIONS WITH MARIANAS IS ENCOURAGING FRAGMENTATION; ONLY JCFS HAS AUTHORITY TO NEGOTIATE WITH US ON STATUS; SEPARATE NEGOTIATIONS ARE EXTRA-LEGAL AND REPRESENT "DIVIDE AND CONQUER" POLICY BY U.S.  
4. BORJA (MARIANAS) ANNOUNCED HE WOULD SUBMIT MINORITY REPORT LATER. PANGELINAN, LOOKING UNCOMFORTABLE AS FIRST, TOOK BULL BY HORNS AND MADE  
ABLE, SPONTANEOUS REBUTTAL ALONG FOLLOWING LINES: TIMING OF PRESENTATION OF COMMITTEE REPORT IN PRESENCE UNVM IS DISTURBING. U.S. IS IN  
NO WAY ENCOURAGING MARIANAS' ACTION. SENTIMENT FOR CLOSE RELATIONSHIP

PAGE FOUR RUMASAA2887 C O N F I D E N T I A L

IS GENUINE AND HAS BEEN HELD FOR TEN YEARS. THERE HAS NEVER BEEN ATTEMPT ON PART OF U.S. TO INFLUENCE MARIANAS AND U.S. HAS NEVER BEEN INITIATING BODY IN THIS MATTER. EACH OF US WILL SEEK BEST STATUES FOR OUR CONSTITUENCY. UNITY IS NOT POSSIBLE UNDER OUR PRESENT NEGOTIATING POLICY. MANDATE TO NEGOTIATE FOR INDEPENDENCE IS UNAUTHORIZED (FULL TEXT SEPTEL).  
5. RESOLUTION PASSED FIRST AND SECOND SENATE READINGS. PANGELINAN, BORJA, MANGEFFL OPPOSING.  
6. FOLLOWING AMARAICH'S REPORT ON SB 99, SALII READ PREPARED STATEMENT URGING ITS ENACTMENT (FULL TEXT SEPTEL); DECLARING THAT "THERE ARE FORCES WITHIN AND WITHOUT MICRONESIA TODAY WHICH ARE AT WORK TO DIVIDE OUR PEOPLE" HE ASSERTED HIS BELIEF THAT THE HEART IN OUR OWN PEOPLE A STRONG SENSE OF DEDICATION TOWARD A NATIONAL CONSTITUTION, TOWARD A MICRONESIAN NATION. IT IS TIME TO WORK TO CREATE A MICRONESIAN NATION WHICH WILL CONSIST OF PALAU, YAP, THE MARIANAS, TRUK, PONAPE AND THE MARSHALLS."  
7. BILL WAS REFERRED TO WAYS AND MEANS BECAUSE OF ADDITIONAL FUNDS WHICH WOULD BE REQUIRED BY AMENDMENTS PRESENTED IN COMMITTEE REPORT.  
8. FINAL SENATE ACTION OF THE LONG MORNING SESSION WITH UNVM IN GALLERY

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PAGE 04 190513Z

WAS TO ADOPT SUR 56 REQUESTING REPEAL OR RELAXATION OF MEN CLAUSE IN

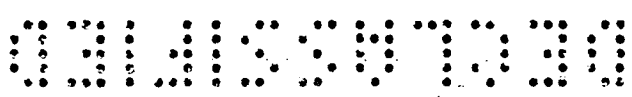
PAGE FIVE RUHNSAA2887 C O N F I D E N T I A L  
TRUSTEESHIP AGREEMENT.

9. TWO OTHER BUSINESS SESSIONS BROUGHT UNVM ADDITIONAL OPPORTUNITIES TO WATCH COM AT WORK. SATURDAY AFTERNOON WAS LONG SESSION WITH JOINT COMM. ITTEE ON FUTURE STATUS (SEPTEL) AND SUNDAY AFTERNOON WAS HOUR AND HALF QUESTION-AND-ANSWER MEETING WITH CHAIRMEN OF CONGRESSIONAL COMMITTEES. LATTER WAS AGAIN DOMINATED BY ANDON AMARAICH WHO DISCUSSED WITH UNVM THREE BILLS ON NATIONAL UNITY, CONSTITUTIONAL CONVENTION AND GOVERNMENT TRANSITION. VM CHAIRMAN BLANC AND SOV. AMBASSADOR ISSRAELYAN QUERIED HIM AS TO HOW CONSTITUTIONAL CONVENTION AND STATUS TALKS WOULD BE COORDINATED WITH RESPECT TO TIMING. SENATOR SAID IF TALKS DRAG, CONVENTION WILL COME UP WITH POSITION TO BE USED BY NEGOTIATING TEAM. ISSRAELYAN ASKED: "HOW CAN YOU DECIDE TYPE OF STATE YOU WANT BEFORE CONCLUDING TALKS WITH ADMINISTERING AUTHORITY?" AMARAICH SAID HE WAS ALSO CONCERNED ABOUT THIS PROBLEM BUT DELAY IN TALKS SHOULD NOT DELAY CONSTITUTION AND DRAFT RECOMMENDATIONS WOULD BE PREPARED TO BE LAID BEFORE CONVENTION FOR ITS CONSIDERATION. HE SAID CONGRESS HAD TAKEN NO POSITION ON FORM OR TYPE OF GOVERNMENT. HINCHLIFFE (UK) COMMENTED: "YOU ARE DRAWING UP A CONSTITUTION FOR YOUR INTERNAL GOVERNMENT, AND OTHER ASPECTS (FOREIGN AFFAIRS AND DEFENSE) ARE AT PRESENT MARGINAL ISSUES."

10. ON OTHER MATTERS OF GOVERNMENTAL ORGANIZATION, AMARAICH SAID

PAGE SIX RUHNSAA2887 C O N F I D E N T I A L

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Department of State

TELEGRAM

CONFIDENTIAL

PAGE 05 190513Z

WAS WORKING TO ELIMINATE DISCRIMINATION WHICH ADMINISTRATION HAD ALLOWED TO EXIST IN SECRETARY ALLOTMENTS TO DISTRICTS, AND FELT IT IMPORTANT TO PARTICIPATE IN SELECTION OF HIGH COURT AND DISTRICT JUDGES. AMARAICH SAID SCOPE OF COM COMMITTEE ON LAW OF THE SEA WOULD PROBABLY BE EXPANDED TO GIVE IT AUTHORITY TO REPRESENT MICRONESIA AT LOS CONFERENCE IF U.S. POSITION ON SUBJECT IS CONTRARY TO MICRONESIAN INTERESTS. HE SAID THAT AFTER ADJOURNMENT OF CONGRESS (FEB 26) HE WANTS TO CONSULT STATE DEPT. TO EXPLORE SIMILARITY OF VIEWS. ASKED BY ASHWIN (AUSTRALIA) IF HE THOUGHT U.S. WOULD ACCEPT MICRONESIAN SEPARATE REPRESENTATION, AMARAICH REFERRED TO CONTACTS MADE IN WASHINGTON AND AT BARBER'S POINT AND SAID MICRONESIAN POSITION NOT YET REDUCED TO WRITING.

11. AMARAICH'S ADDITIONAL POINTS: 1) COM SHOULD HAVE POWER TO OVERRIDE HICOM VETO WITHOUT SECRETARIAL REFERRAL EXCEPT IN RARE CASES WHERE U.S. SECURITY INVOLVED; 2) ALTHOUGH U.S. FEELS THAT AS LONG AS STATUS ISSUE UNSETTLED, THERE SHOULD BE NO SHIFTING OF POWER TO MICRONESIA, "SOME MOVES TOWARD SELF-GOVERNMENT SHOULD BE MADE AS WE GO ALONG."

12. COMMENT: [

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