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EXCISE

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ACTION INT-08

INFO OCT-01 SS-14 RM-09 EA-11 L-03 (NO-09 PA-02 PRS-01)

IC-13 /072 W

100720

P 190019Z FEB 73
FM CINCPACREP GUAM TPTI
TO SECSTATE
COMTWELVE SAN FRANCISCO
JCS/SECDEF
CINCPAC
WHITE HOUSE
USUN NEW YORK
AMEMBASSY CANBERRA
AMEMBASSY TOKYO

TTP/

E
B1, A3
A5

C O N F I D E N T I A L //NO32C//
FROM STATUS LNO
PASS DEPARTMENT OF INTERIOR FOR USN (ACTION) AND DASTA (INFO)
STATE FOR IO/ONP, EA; L/UNA
COMTWELVE FOR AMB WILLIAMS
DEFENSE FOR OSD/ISA
WHITE HOUSE FOR HOLDRIDGE (INFO)
USUN FOR AMB BENNETT
CANBERRA FOR POL

REVIEWED BY <u>B. H. BAAS</u> DATE <u>3/25/87</u>	
CLASSIFIED <u>CONFIDENTIAL</u>	
EDS <input type="checkbox"/> or XDS <input type="checkbox"/>	DATE <u>OADR</u>
TS AUTH. <u>UN</u>	REASON(S) <u>E.O. 12356</u>
ENDORSE EXISTING MARKINGS <input type="checkbox"/>	SECY <u>63(2)(B) + (5)</u>
DECLASSIFIED/RELEASABLE <input checked="" type="checkbox"/>	<u>IN PART</u>
RELEASE DENIED <input type="checkbox"/>	
PA of FOI EXEMPTIONS <u>2, 1, 1</u>	<u>B1, A3, A5</u>

PAGE TWO RUHNSAA2386 C O N F I D E N T I A L
TOKYO POL

SUBJECT: UN VISITING MISSION MEETING WITH CONGRESS OF MICRONESIA
JOINT COMMITTEE ON FUTURE STATUS (JCS);
(FOLLOWING IS JOINT MESSAGE FROM MEMBERS (USUN) AND TIENT
(STATUS LNO)

1. UNVM HELD TWO HOUR "PRIVATE MEETING" WITH CONGRESS OF MICRONESIA JOINT COMMITTEE ON FUTURE STATUS FEB 17.
2. AT REQUEST OF UNVM JCS CHAIRMAN SALII, WHO DID MOST OF TALKING, REVIEWED COURSE OF STATUS NEGOTIATIONS SINCE LAST TRUSTEESHIP COUNCIL MEETING IN JUNE 1970. SALII SAID THAT DRAFT COMPACT ON FREE ASSOCIATION DRAWN UP IN WASHINGTON TALKS COVERED FOREIGN

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(AFFAIRS AND DEFENSE) AREAS OF MOST CONCERN TO AMERICANS, BUT WAS UNSATISFACTORY TO COM BECAUSE IT "SAID NOTHING" ABOUT FINANCE OR ARRANGEMENT OF REPERCUSSION OF FREE ASSOCIATION STATUS. AS A RESULT, COM IN PONAPE SESSION CONCLUDED THAT FREE ASSOCIATION "AS ENVISAGED BY MICRONESIANS" MIGHT NOT BE POSSIBLE TO NEGOTIATE WITH U.S. AND DECIDED TO GIVE NEW MANDATE TO ITS NEGOTIATORS - DISCUSSION OF INDEPENDENCE POSSIBILITY WITH U.S. ACCORDING TO SALII U. S. NEGOTIATORS AT BARRERS POINT SESSION IN SEPTEMBER SAID

PAGE THREE RUHNSAA2886 C O N F I D E N T I A L //N0320//
THEY COULD NOT PROCEED SINCE THEY HAD NO INSTRUCTIONS TO DISCUSS INDEPENDENCE AND ASKED WHETHER COM POSITION ON FUTURE STATUS HAD CHANGED AND WHETHER JOCS HAD FULL POWER TO SPEAK FOR COM. MICRONESIAN NEGOTIATORS ATTEMPTED TO MAKE PROGRESS ON FINANCE AND TERMINATION ISSUES BUT "GOT NOWHERE." U.S. AND MICRONESIAN NEGOTIATORS AGREED THAT EARLIEST POSSIBLE TIME FOR RESUMPTION OF TALKS WOULD BE MAY 1973, AFTER REGULAR COM SESSION AND AFTER U.S. SIDE COMPLETED PALAUAN LAND SURVEY.

3. SALII STATED THAT IN MAY NEGOTIATIONS WITH U.S., MICRONESIANS WANT, "IF THEY CAN", FIRST TO COMPLETE WORK ON FREE ASSOCIATION COMPACT AND THEN GIVE SERIOUS THOUGHT TO INDEPENDENCE. IN RESPONSE TO QUESTION, SALII SAID JOCS HAS NOT APPEARED ANY PLACE INDEPENDENCE. JOCS WAITING TO SEE WHETHER U.S. SIDE WILL HAVE INSTRUCTIONS AUTHORIZING IT TO PROCEED IN THIS MANNER. SALII STRESSED THAT ALL ASPECTS OF NEGOTIATIONS SO FAR "ON THE RECORD."
4. COMMENTING ON SALII'S PRESENTATION, SOVIET AMBASSADOR ISSRAELYAN SAID THAT CRUX OF PROBLEM IS FOR MICRONESIANS TO DECIDE BETWEEN FREE ASSOCIATION AND INDEPENDENCE. JOCS APPEARS TO HAVE STUDIED FREE ASSOCIATION BUT NOT THE CONSEQUENCES OF INDEPENDENCE.

PAGE FOUR RUHNSAA2886 C O N F I D E N T I A L //N0320//
MICRONESIANS SHOULD TAKE MORE CAREFUL LOOK AT INDEPENDENCE SINCE IT SEEMS MOST "UNNATURAL" POSSIBILITY. ISSRAELYAN NOTED THAT OTHER UN MEMBERS COULD FURNISH MICRONESIANS WITH FINANCIAL AID AND BECOME TRADING PARTNERS. ISSRAELYAN URGED CONGRESS MEMBERS TO STUDY EXPERIENCE OF OTHER ASIAN AND AFRICAN COUNTRIES PREVIOUSLY

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UNDER "FOREIGN DOMINATION" AND TO INVITE DELEGATIONS FROM THESE COUNTRIES TO MICRONESIA. ISSRAFLYAN SAID FOR FIRST TIME IN MEETINGS WITH MICRONESIANS, THAT "WHEN COLONIAL POWERS REFUSE TO ACCEDE TO THE WISHES OF THE PEOPLE, LATTER ARE FORCED TO REBEL". BUT QUICKLY ADDED "HOPE" NEGOTIATING ROUTE WOULD SUCCEED AND CONFLICT WOULD BE AVOIDED. REFERENCE TO REBELLION VISIBLY STARTLED COM MEMBERS ATTENDING MEETING.

CHAIRMAN BLANC IMMEDIATELY COUNTERED THAT THERE HAS NEVER BEEN CONFLICT BETWEEN ADMINISTERING AUTHORITY AND TRUST TERRITORY WITH REGARD TO FUTURE STATUS. HE WAS JOINED BY ASHWIN WHO EXPRESSED CONFIDENCE U.S. WOULD RESPOND TO WISHES OF MICRONESIANS IN WORKING

FUTURE STATUS OF TRPT. ASHWIN NOTED HOWEVER THAT ADMINISTERING AUTHORITY

WOULD UNDOUBTEDLY REQUIRE THAT ANY AGREEMENT BE PUT TO PEOPLE OF MICRONESIA TO DETERMINE DEGREE OF POPULAR SUPPORT AND THAT AMOUNT OF FUTURE U.S. FINANCIAL SUPPORT WOULD UNDOUBTEDLY DEPEND ON TYPE OF STATUS

PAGE FIVE RUHNSAABRBA C O N F I D E N T I A L Z Z A N S P 7 7 7
CHOSEN BY MICRONESIANS.

5. WHEN ASKED WHETHER MICRONESTIAN NEGOTIATORS HAD MADE ANY PROPOSALS TO

U.S. SIDE REGARDING FINANCIAL ARRANGEMENTS FOR TRUST TERRITORY, SALEM INDICATED THAT COM THREE YEARS AGO HAD REQUESTED \$25 MILLION ANNUAL

MENT FROM U.S. SO LONG AS FREE ASSOCIATION LASTED. HE SAID JOCS HAD ACCEPTED "COMPROMISED" AGREEMENT BY FREE ASSOCIATION WHICH COULD NOT BE TERMINATED UNILATERALLY FOR FIRST FIVE YEARS AFTER WORKING INTO

6. SEN PANGELINAN RAISED WITH MISSION QUESTION OF HOW COM AND TO HELP PROTECT "MINORITY RIGHTS" IN TRPT. BLANC TOOK OPPORTUNITY TO ADDRESS HIMSELF ONCE AGAIN TO ISSUE OF PARTITION OF TRUST TERRITORY

SAID THAT PRECEDENT RULED IN FAVOR OF REINFORCEMENT OF TERRITORIAL INTEGRITY

UPON TERMINATION OF THE TRUSTEESHIP AGREEMENT.

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