



Department of State

TELEGRAM

SP 253(286)
337
10/5

CONFIDENTIAL 002

PAGE 01 051929Z

43
ACTION INT-08

INFO OCT-01 10-13 EA-11 L-03 PM-09 INR-09 /054 W
102364

P 050459Z MAR 73
FM CINCPACREP GUAM TTPI
TO SECSTATE
COMTWELVE SAN FRANCISCO
JCS/SECDEF
CINCPAC
WHITE HOUSE
USUN NEW YORK
AMEMBASSY CANBERRA

C O N F I D E N T I A L // N054C //

FROM STATUS LNO
PASS TO DEPT INTERIOR FOR OSN (ACTION) AND DASTA (INFO)
STATE FOR EA, IO/UNP, L/UNA
COMTWELVE FOR AMB WILLIAMS
DEFENSE FOR USD/ISA
WHITE HOUSE FOR HULDRIDGE (NSC)
USUN FOR AMB BENNETT
AMEMBASSY CANBERRA FOR POL
SUBJECT: MARIANAS STATUS ISSUE
REFERENCE: A. STATUS LNO 49 C
B. STATE 34693

DEPARTMENT OF STATE A/CDC/MR

REVIEWED by BHB DATE 4/29/88
 RELEASE DECLASSIFY
 EXCISE DECLASSIFY in PART
 DEFT Non-responsive info.
FOI, EO or PA exemptions _____

TS authority to:
 CLASSIFY as _____, OADB
 DOWNGRADE TS to S or C, OADB

PAGE TWO RUHNSAA5460 C O N F I D E N T I A L
1. AS FURTHER BACKUP FOR MARIANAS STATUS COMMISSION MEETING WITH UN
VISITING MISSION SCHEDULED THIS AFTERNOON MARCH 1, I DISCUSSED
PRINCIPAL POINTS OUTLINED REF B (RECEIVED FEB 28 AFTER DELAY IN
TRANSMISSION) WITH COMMISSION'S ATTORNEY JAMES WHITE, AND SUBSEQUENTLY
WAS ABLE TO REACH BOTH PANGELINAN AND GUERRERO FOR SIMILAR PURPOSE
IMMEDIATELY PRIOR TO A SECOND MEETING OF COMMISSION. I LEFT WITH
THEM WRITTEN NOTATION OF POINTS AND STRESSED U.S. BACKING FOR THEIR
DESIRE FOR SEPARATE STATUS. I TOLD THEM THAT MISSION MEMBERS ARE
SCHEDULED MEET WITH AMBASSADOR WILLIAMS IN WASHINGTON ON THEIR
RETURN FROM MICRONESIA, AND NOTED THAT WILSON HAD MET WITH THEM

CONFIDENTIAL

29 05- 425268



Department of State

TELEGRAM

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 051929Z

BEFORE THEIR DEPARTURE, PANGELINAN EXPRESSED REGRET THAT MISSION HAD NOT HAD TIME TO SEE MARIANAS' COUNSEL IN WASHINGTON.

2. IN LONG CONVERSATION EVENING FEB 28 WHITE EXPRESSED VERY STRONG HOPE THAT U.S. WOULD BE PREPARED MOVE AHEAD SUBSTANTIVELY AT NEXT ROUND OF TALKS WITH MARIANAS. HE THINKS WE HAVE GOLDEN OPPORTUNITY TO TAKE ADVANTAGE OF PRESENT DISARRAY WITHIN CONGRESS AND JCFS AS TO NEXT STEP AND ULTIMATE DIRECTION OF LARGER NEGOTIATIONS, BY COMING UP WITH SOMETHING THAT LOOKS ATTRACTIVE AND PRACTICAL IN NEGOTIATIONS WITH MARIANAS. THE MARSHALLS ARE OBVIOUSLY WATCHING CLOSELY AND THERE ARE INDICATIONS (AS SHOWN IN MY REPORTING OF THE CONGRESS) THAT THEY ARE CLOSER THAN THEY HAVE BEEN BEFORE TO MAKING A MOVE FOR SEPARATE TALKS. THEREFORE, HIS

PAGE THREE RUHNSAA5460 C O N F I D E N T I A L

ARGUMENT RUNS, U.S. SHOULD BE PREPARED FURNISH SPECIFIC INFORMATION RE LAND NEEDS, POLITICAL FORMAT, AND ECONOMIC BENEFITS FOR DISCUSSION AT SECOND ROUND.

3. COMMENT: WHILE WHITE CLEARLY HAS INTERESTS OF HIS CLIENTS IN MIND, I BELIEVE HIS ARGUMENT HAS MUCH IN ITS FAVOR AND MERITS OUR ATTENTION.

FORWARD MOVEMENT HERE COULD HAVE BENEFICIAL EFFECT ON LARGER STATUS NEGOTIATIONS WHICH, FOLLOWING CONGRESS SESSION, NOW APPEAR SOMEWHAT AT DEAD CENTER. AT SAME TIME, WHEN WHITE STRESSES, AS HE DOES, SIGNIFICANCE OF PART OF PANGELINAN'S FIRST-ROUND PRESENTATION ON INTEGRATION OF MILITARY PRESENCE, IT IS OBVIOUS THAT SUBJECT OF NATURE AND EXTENT OF U.S. LAND REQUIREMENTS WILL BE KEY ISSUE WITH WIDE REPERCUSSIONS. END COMMENT

4. IN SEPARATE CONVERSATION, PANGELINAN SEEMED TO HAVE HIS EARLIER CONCERNS RELIEVED BY ASSURANCE ON INTERIM ARRANGEMENTS. HE AND GUERRERO (AND WHITE AS WELL) ALL ACCEPTED POINT THAT SUCH ARRANGEMENTS WERE MATTERS FOR BILATERAL U.S. MARIANAS NEGOTIATION AND DO NOT CONCERN UN. PANGELINAN ASKED IF UN HAD BEEN INFORMED OR CONSULTED AT TIME OF SHIFT IN ADMINISTRATION OF MARIANAS IN 1960S. I COULD NOT ANSWER

CONFIDENTIAL

CONFIDENTIAL

29



Department of State

TELEGRAM

CONFIDENTIAL

PAGE 03 051929Z

HIS QUESTION BUT SAID I WOULD FIND OUT. PLEASE INFORM.
5. PANGELINAN DID REVEAL CONTINUING PROBLEM WITHIN HIS COMMISSION CONCERNING THE FORMAT OF FUTURE STATUS AND THE MEANING OF WORD "PERMANENT".

PAGE FOUR RUHNSAA5464 C O N F I D E N T I A L
HE SAID PALACIOS MAINTAINS HIS OPPOSITION TO THAT CONCEPT, AND NOTES THAT MARIANAS DISTRICT LAW NO. 3-124 OF MAY 18, 1972, CREATING MARIANAS POLITICAL STATUS COMMISSION AND SETTING FORTH ITS POWERS AND DUTIES, DOES NOT USE WORD "PERMANENT", BUT REFERS TO DESIRE OF PEOPLE OF MARIANAS FOR "A CLOSE POLITICAL RELATIONSHIP" WITH U.S. (TEXT CARRIED IN MARIANAS NEGOTIATIONS PUBLICATION APPENDIX 5.) PANGELINAN SUPPORTS PALACIOS' POINT, OBSERVING THAT BILL IS STRONGER THAN RESOL-

UTION PASSED MAY 13, 1972, BY MARIANAS LEGISLATURE WHICH REFERS TO DESIRE OF PEOPLE "TO PURSUE SEPARATE STATUS NEGOTIATIONS LEADING TO A PERMANENT ASSOCIATION" WITH U.S. (IBID APPENDIX 4). PANGELINAN SAID PALACIOS RELUCTANT TO TIE UP FUTURE GENERATIONS. "WE WILL HAVE TO

SEE WHAT 'PERMANENT' REALLY MEANS," PANGELINAN COMMENTED.
6. WHITE ASSERTED THAT PALACIOS HAD SUPPORTERS IN CASTING SOME DOUBTS

AND PERHAPS EVENTUALLY, IF NEGOTIATIONS DRAG OUT AND U.S. INTENTIONS UNCLEAR, OPPOSITION TO CONCEPT OF CLOSE RELATIONSHIP COMMISSION NOW HAS IN MIND MAY GROW, HE THINKS. GUERRERO TOLD ME THAT AS PRESIDENT OF POPULAR PARTY HE AND PARTY LEADERSHIP HAD MET PREVIOUS NIGHT FEB 28 WITH PALACIOS AND TERRITORIAL PARTY LEADERSHIP. REPRESENTATIVE OF UNITED CAROLINIANS ALSO PRESENT. GUERRERO SAID MEETING WAS PART OF EXERCISE TO iron out ANY PROBLEMS IN PREPARATION FOR MEETING

PAGE FIVE RUHNSAA5464 C O N F I D E N T I A L
WITH VM. AND HE REPORTED READINESS TO PRESENT SOLID FRONT.
7. TURNING TO PREPARATION FOR SECOND ROUND OF MARIANAS TALKS, PANGELINAN

CONFIDENTIAL

14

05- 425270



Department of State

TELEGRAM

03:05:10:30

CONFIDENTIAL

PAGE 04 051929Z

SAID "WE WILL WANT TO TAKE ADVANTAGE OF FULL U.S. CITIZENSHIP," WHAT THIS MEANS WITH RESPECT TO LAND QUESTION WILL BE IMPORTANT MATTER, HE OBSERVED. SHOULD OUR SOLUTION BE LIKE AMERICAN SAMOA OR LIKE GUAM. HE WONDERED. HE EXPECTS TO GET INTO SUBJECT OF ALIENATION OF LAND AND

MILITARY LAND NEEDS. ON LATTER HE SAID DETAILS OF U.S. REQUIREMENTS WOULD BE NEEDED, HE IS EAGER TO HAVE ANSWERS TO QUESTIONS HE PRESENTED

IN FIRST ROUND AND TO GET INTO SUBSTANTIVE DISCUSSION OF TRANSITION ARRANGEMENTS.

8. PANGELINAN SEES TIMETABLE RE MARIANAS NEGOTIATIONS ALONG FOLLOWING TENTATIVE LINES AND WOULD WELCOME COMMENT ON U.S. VIEWS:

A. THIRD WEEK OF MARCH, PROBABLY ABOUT MARCH 21-24, HE WOULD MEET WITH AMBASSADOR WILLIAMS IN SAN FRANCISCO;

B. FIRST TWO WEEKS OF APRIL-MARIANAS DELEGATION WOULD WORK OUT ITS PRESENTATION;

C. WEEK OF APRIL 16-PRELIMINARY DISCUSSION WITH REPS OF U.S. DELEGA-

TION IN SAIPAN TO LAY GROUND FOR FORMAL TALKS AND WORK OUT SUBSTANTIVE MATTERS. HE FEELS IT IMPORTANT TO ARRANGE THIS PREPARATORY MEETING IN ORDER FACILITATE PROGRESS AT FORMAL ROUND:

D. WEEK OF APRIL 24 - SECOND ROUND

PAGE SIX RUHNSAA5460 C O N F I D E N T I A L

9. PANGELINAN SAYS HE PLANS TO GO TO TRUSTEESHIP COUNCIL MEETING IN MAY/JUNE, DAND OF COURSE WOULD BE PRESENT FOR JCFS TALKS WITH U.S. ON LATTER SUBJECT HE IS DISTURBED BY LACK OF COMMUNICATION BETWEEN JCFS AND U.S. DEL AND FEELS SITUATION IS CURRENTLY AT STALEMATE. T. T. GDS-79

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03:05:10:30

CONFIDENTIAL

94