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7 March 1973

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MEMORANDUM FOR CAPTAIN GORDON SCHULLER, USN OSD, ISA/EA&PR

SUBJECT: Negotiations on the Future Political Status of the Mariana Islands District, Trust Territory of the Pacific Islands.

With respect to your request for a review of the very substantial package relating to the above subject, I offer the following comments:

- 1. As set forth in earlier opinions I continue to believe that the objectives should be stated more sharply than they are here primarily to establish absolute clarification of United States policy including its legal policy. The present language set forth in the summary and in the instructions to Ambassador Williams does not adequately achieve this goal.
- 2. The United States must emphatically take the position that its approach is not only fully consistent with the United Nations Charter and the Strategic Trust Agreement but in doing so emphasize that the Marianas either in choosing to become part of United States territory, or in choosing to maintain their form of self-government under United States sovereignty, or both, is not only a choice which they have made but is what they would have expected a right to self-government to mean. In view of numerous earlier opinions this point needs no further emphasis here.
- 3. A provision to the effect in the instructions that the Marianas shall seek "internal self-government under a locally drafted constitution" should be clarified. Such a constitution must not be inconsistent either with what the Congress of the United States expects, United States Constitution to the extent that it applies either to incorporated or unincorporated territories, or inconsistent with the basic though somewhat ambiguous United Nations Charter "requirements" and practices.

OSD, ISA/FAMPR