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MEMORANDUM FOR MR. EAGLEBURGER

SUBJECT: Marianas Status Negotiations

A possibility exists that you may receive a phone call from Admiral Zumwalt soliciting your views with regard to changing the DOD/JCS position concurred in by DEPSECDEF and CJCS concerning the Marianas Study. Admiral Zumwalt has directed that a CNOM be prepared along the above lines. The forwarding memorandum for Admiral Zumwalt recommends against signature and that if a decision is made to proceed with the CNOM that Admiral Zumwalt informally solicit your views before signing the CNOM.

You will recall that one of the NSC/USC recommendations was for Ambassador Williams to initially surface the maximum DOD land requirement, rather than going into the negotiations with a U.S. position somewhere in the middle between the maximum desired and the minimum acceptable requirements. JCS and DOD argued the necessity for this in the IAG arena and convinced the other Departments of the validity of this argument. Accordingly, the study recommended this position.

Admiral Zumwalt has since changed his position on the desirability of the U.S. putting forward the maximum military land proposals at the outset of the negotiations with the Marianas in order that there be no unwanted side effects which might jeopardize the Marianas negotiations or have a spill-over effects on the negotiations with the rest of Micronesia. All of these concerns were addressed in the study by the IAG and considered manageable.

It is therefore recommended that should you receive a call from Admiral Zumwalt you advise him that you do not concur with his recommendation for the following reasons:

- The concerns of Admiral Zumwalt were taken into consideration and addressed in the study.
- The study was forwarded to the President on 13 April 1973. It is now a Presidential decision.
- DEPSECDEF and the CJCS concurred in the study.

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- A change in position would seriously erode the credibility of the DOD case for military land requirements in the TTPI.
- Having convinced the IAG of the necessity for requirements and then to change position would make the DOD case (Palau requirements) in the ongoing study extremely weak.

Bigley