

10
7,6
Status

ZCZC HSA38/24/WL SPA SAA SPA
ZNR UUUUU
P 240645Z APR 73 ZUZL
FM HICOMTERPACIS SAIPAN
TO ZEN/ALC/STAD TERPACIS
ZEN/LNO GUAM
RUMGSAA/LNO KWAJ
RUMGSAA/COMNAVARIANAS
RUMGSAA/CINCPAC
RUMGSAA/CINCPACREPERMATTPI
RUMGSAA/USNAVI USERVA GUAM
RUMGSAA/AMBASSY CANBERRA
RUMJAJA/COMTWELVE/SAN FRAN CALIFORNIA
RUEHC/SECSTATE
RUA000A/HQ USARBCO-NACHTATO/TIPI-LNO
RUMGSAA/SEC DEF
RUMGSAA/JCS
RUMGSAA/CHD
RUMGSAA/CHINFO
RUMGSAA/CINCPACFLT
RUMGSAA/CINCPACF
RUMGSAA/USMISSION USJW NY

ORIG.....PID
INFO.....BD
INFO.....D/FA
INFO.....SA/LA
INFO.....STATUS LNO
INFO.....NAVY LNO
INFO.....D/TC
INFO.....DNC
INFO.....HC

PAGE TWO DE RUMGSAA UNCLAS
RUMGSAA/CGMPAC
RUMGSAA/COMCSPAC
RUMGSAA/NAVFACMCOM MDARTS
RUMGSAA/PACDIVNCFACENGCOY
RUMGSAA/HICOMTERPACIS LNO HONO
RUMGSAA/SAMTEC/CEI VAFB CA
BT

UNCLAS (SECTION I OF III)
AMBASSY CANBERRA/COMTWELVE/NOT ADDEES PASS INTO
CANBERRA FOR POL SECTION
COMTWELVE FOR AMBASSADOR WILLIAMS
SECSTATE PASS TO DEPT INT/SEC INTERIOR/DASTA USH
TIPI NO. 239

(US REACTION IS KEY)
SAIPAN APRIL 24 (MNS)---THE KEY TO THE SUCCESS OF THE
NEXT ROUND OF TALKS ON MICRONESIA'S FUTURE POLITICAL STATUS
IS UNITED STATES REACTION TO RECENT MOVES TOWARD SEPARATE
STATUS TALKS IN TWO OF THE DISTRICTS OF THE TRUST TERRITORY,
SAYS JOINT COMMITTEE ON FUTURE STATUS CHAIRMAN SENATOR LAZARUS
SALII.
THE SENATOR SPOKE WITH MNS THIS WEEK, ANNOUNCING THAT

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HE AND HIS CO-CHAIRMAN, CONGRESSMAN KYRAP DELK, WILL FLY TO HONOLULU NEXT WEEK TO MEET WITH U.S. AMBASSADOR FRANKLIN DAYTON WILLIAMS, PRESIDENT NIYON'S PERSONAL REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATIONS. THEY WILL DISCUSS THE NEXT ROUND, WHICH MAY BE HELD IN LATE MAY IF AN AGENDA CAN BE AGREED UPON.

"THE BASIC QUESTION IS WHAT THE REACTION OF THE U.S. DELEGATION WILL BE," SAID SENATOR SALII, REFERRING TO STEPS TAKEN IN PALAU AND THE MARSHALL ISLANDS EARLIER THIS MONTH TOWARD SEEKING POSSIBLE SEPARATE STATUS NEGOTIATIONS. THE MARSHALL ISLANDS NITIJELA HAS FORGED ITS OWN POLITICAL STATUS COMMISSION, WHILE IN PALAU SEPARATE TALKS ARE UNDER STUDY AND A CONSTITUTIONAL CONVENTION IS BEING CONSIDERED.

"THERE IS A DANGER THAT THE U.S. MAY JUMP AT THIS OPPORTUNITY TO NEGOTIATE SEPARATELY WITH THESE DISTRICTS," SALII POINTED OUT. "THIS CONFUSES THE ISSUE. CERTAINLY THE UNITED STATES WOULD BE HARD-PUT TO REFUSE THE OTHER DISTRICTS IF THEY REQUEST SEPARATE TALKS," HE ADDED.

THE SENATOR WENT ON TO SAY THAT HE PERSONALLY FEELS ALL OF THE DISTRICTS SHOULD WAIT AND SEE THE RESULTS OF THE NEXT

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ROUND BEFORE THEY MAKE ANY FURTHER MOVES ON THEIR OWN. A MAJOR GOAL OF THE NEXT ROUND WILL BE COMPLETION OF THE DRAFT COMPACT OF FREE ASSOCIATION. "I BELIEVE EVERYONE SHOULD WAIT UNTIL THEY CAN REVIEW THE ENTIRE DRAFT COMPACT," SENATOR SALII STATED. "IF IT IS NOT ACCEPTABLE TO THEM, THEN THAT WOULD BE THE TIME TO SEEK SEPARATE STATUS TALKS."

THE SENATOR HAS BEEN CRITICAL OF THE RECENT SEPARATE TALKS MOVES, HIS FEELING BEING THAT THESE COULD UNDERMINE THE TALKS HIS COMMITTEE IS UNDERTAKING WITH THE U.S. "THE U.S. WILL WANT TO CLARIFY JUST WHO IS SPEAKING FOR MICRONESIA," HE SAID THIS WEEK. HE NOTED, HOWEVER, THAT THINGS MAY NOT GO WELL IN THE OVERALL NEGOTIATIONS. "SEPARATE NEGOTIATIONS FOR EACH DISTRICT MAY IN THE END BE THE UNAVOIDABLE ROUTE," HE CONCEDED.

FOR ITS PART, THE U.S. HAS BEEN SILENT ON THE MARSHALLS AND PALAU MOVES. A KEY TO AMERICAN REACTION MIGHT BE FOUND, HOWEVER, IN A PAPER PRESENTED TO THE SYMPOSIUM OF THE AMERICAN SOCIETY OF INTERNATIONAL LAW THIS MONTH IN WASHINGTON BY JAMES M. WILSON, JR., WHO IS AMBASSADOR WILLIAMS' DEPUTY.

DISCUSSING THE APPLICABILITY OF THE PRINCIPLE OF SELF-

031197

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DETERMINATION TO THE TRUST TERRITORY OF THE PACIFIC ISLANDS, WILSON SAID THE UNITED STATES IS COMMITTED TO ACCORDING THE PEOPLE OF MICRONESIA A FREELY EXPRESSED CHOICE OF THEIR FUTURE GOVERNMENTAL STATUS. IN SO DOING, HE SAID IT IS U.S. POLICY TO "PROMOTE THE UNITY OF THE TRUST TERRITORY AND AVOID FURTHER FRAGMENTATION IF AT ALL POSSIBLE."

IN AGREEMENT TO SEPARATE NEGOTIATIONS WITH THE MARIANA ISLANDS, HOWEVER, WILSON SAID "THE U.S. GOVERNMENT WAS SERIOUSLY INFLUENCED BY THE UNIQUE HISTORY OF THE MARIANAS' REPEATEDLY EXPRESSED DESIRE FOR A SEPARATE, CLOSE RELATIONSHIP," THIS THE ABSENCE OF SUCH A HISTORY IN THE OTHER DISTRICTS MIGHT BE A DETERMINING FACTOR IN U.S. RESPONSE TO MOVES ON THEIR PART FOR SEPARATE STATUS TALKS.

WILSON ALSO REITERATED ANOTHER U.S. POSITION: THAT WHILE THE TRUSTEESHIP AGREEMENT CAN BE TERMINATED ONLY FOR ALL DISTRICTS AT ONCE, THERE IS NO LEGAL OBSTACLE TO A NEGOTIATION WITH ONE PART OF THE TRUST TERRITORY WHICH WOULD LEAD TO ITS SEPARATE STATUS AFTER THE TRUSTEESHIP ENDS.

AND HE CONCLUDED HIS PRESENTATION TO THE LAWYER'S SYMPOSIUM WITH A REFERENCE TO THE DESIRABILITY OF MAINTAINING

PAGE SIX DE RUMCSAA UNCLAS

A POSITION OF "FLEXIBILITY" IN THE APPLICATION OF THE PRINCIPLE OF SELF-DETERMINATION TO AN AREA LIKE MICRONESIA.

031198

Salii Fears TT Split To Hurt Status Talks

By Mike Malone
News Saipan Bureau



SALII

SAIPAN - Micronesian Senator Lazarus Sali, chairman of the Joint Committee on Future Status, expressed concern yesterday over signs that American representatives at the temporarily-stalled status negotiations might take a "hard-line" approach at the next round of talks, tentatively scheduled to begin May 20 in Washington.

Sali said in light of more "separatist" rumblings in the six-district Trust Territory, the United States "seems confident it can deal not only with the Marianas separately, but also with the Marshalls and possibly other districts in separate negotiations and in effect, by-pass the Congress of Micronesia."

Following the lead of the Marianas, the Marshalls District Legislature last week passed a bill to create their own status committee - and the Palau legislature is also reportedly studying a separate status alternative.

Sali said word reached Saipan yesterday that the U.S. deputy representative for Micronesian status negotiations, James M. Wilson, indicated at a symposium in Washington last week that the American delegation might no longer be willing to preserve the current direction of the talks, now geared towards completing a compact of free association to be presented to the Micronesian people and their congress for approval.

Wilson was appointed by President Nixon last fall and has wide experience in

negotiations on military matters, which may reflect U.S. concern over defense interests here.

Describing his source as an "unimpeachable Washington attorney," Sali said Wilson indicated he didn't care whether Micronesia wanted free association or independence, just that "he wanted to get on with it."

"The United States is assuming a devil-may-care attitude because it has the Marianas, and that the Marshall Islands will not opt for independence and cut off their money supply," the source stated. "By forcing the decision on Micronesia, it will probably split up the districts into manageable, or more economical, chunks for the U.S."

Sali charged it has been known for some time that the United States was employing "divide and conquer" tactics in the islands,

STATUS
Rough Draft News
4/21
Copies to:
EPA/122
14/02/12
03/0
4/23/73

CTA

DATELINE--Saturday, April 21, 1973 3

TT senator concerned over district splitting, fears talks will suffer

Dateline Saipan Bureau

SAIPAN -- Micronesian Senator Lazarus Salii, chairman of the Joint Committee on Future Status, expressed concern yesterday over signs that American representatives at the temporarily-stalled status negotiations might take a "hard-line" approach at the next round of talks, tentatively scheduled to begin May 20 in Washington.

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Salii charged it has been known for some time that the United States was employing "divide and conquer" tactics in the islands, and said separate talks by individual districts was "playing directly into American hands."

"The U.S. has known for some time our bonds of unity were weak. They are making those bonds weaker. If Micronesia is to survive, we must negotiate as a united people," he declared.

Salii is expected to meet with chief U.S. negotiator Ambassador Franklin Haydn Williams early next month in Majuro, Marshall Islands, as a prelude to the next round of talks.





DEPARTMENT OF STATE

Washington, D.C. 20520

April 24, 1973

CONFIDENTIAL01
7,2

Mr. Lawrence S. Eagleburger
Acting Assistant Secretary
International Security Affairs
Office, Assistant Secretary of Defense
Department of Defense

Dear Larry,

I have noticed that my letter to you of March 2, 1973, concerning coordination between the Departments of State and Defense on base rights matters has been cited by DOD in one of the Micronesian Negotiations papers as evidence that the U.S. may be expelled from its bases in the Philippines.

I would like to make it clear that in my view there is little likelihood that the United States presence in the Philippines, or in Japan and Okinawa, will be terminated or significantly altered in the foreseeable future. We may face difficult negotiations which will require that we meet some Philippine requirements in return for similar concessions on their part, but I doubt that these negotiations will leave us in an intolerable situation.

One of the key elements to successful base negotiations with the Philippines is the tacit quid pro quo. If we can provide a sufficient inducement to the Philippines I feel confident they will be appropriately responsive. In this connection the proposed quid pro quo for basing options in Palau, which I understand the Interior Department has estimated could run to twenty million dollars annually, should be examined to see if this money could not be applied instead in the Philippines, where it would appear to be more cost-effective. We are requesting twenty-two million dollars for FY 1974, but current Philippine MAP levels are running at about seventeen million dollars annually.

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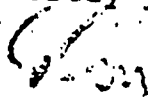
CLASSIFIED BY Jonathan D. Stoddart
SUBJECT TO GENERAL DECLASSIFICATION
SCHEDULE OF EXECUTIVE ORDER 11652
AUTOMATICALLY DOWNGRADED AT TWO
YEAR INTERVALS AND DECLASSIFIED ON DEC 31 '79

CONFIDENTIAL

-2-

I would appreciate it if you would have this clarification of my views inserted in the Defense Department's contribution to the Micronesian study so that there will be no confusion of the record on this point.

Sincerely yours,


Ronald I. Spiers
Director
Bureau of Politico-
Military Affairs

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