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June 15.

Dear Jim:

Normally Art Hummel would take up the following matter with you. However, he is on leave for several weeks, and the issue involved is sufficiently important to call to your attention now.

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I am enclosing a memcon prepared by John Dorrance on a telephone conversation he had with Don McHenry of the Carnegie Endowment for International Peace (the outfit that recently attacked the Department over the issue of genocide in Burundi). Carnegie is now engaged in a study of all aspects of the Micronesian question, although with protestations of good intentions and a desire to be as objective and helpful as possible.

The point to this letter is to suggest that all of us should be as cooperative as possible with McHenry and his associates--in terms of time for interviews, assistance in collecting documentation, and in assuring that those engaged in the project generally have access to a balanced spectrum of opinion on Micronesian affairs. I seriously doubt that the project's report will be helpful to us in any way, but whatever damage it may cause probably can be minimized through a high degree of friendly cooperation.

Since officials in Interior, Defense and the White House will be approached by the Carnegie Endow-

Mr. James Wilson, Office of Micronesian Status Negotiations, 'Department of the Interior, Washington, D.C.

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ment, I am sending copies of this letter and the memcon to Stan Carpenter, Dennis Doolin, and Jack Froebe.

Sincerely, Richard L. Sneider

Acting Assistant Secretary

Enclosure:

Memorandum of Conversation

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Memorandum of Conversation

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SUBJECT: Micronesia

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PARTICIPANTS: Mr. Donald McHenry, Carnegie Endowment for International Peace

John C. Dorrance, EA/RA

Date: June 14, 1973 (by telephone)

Mr. McHenry resigned from the Foreign Service several weeks ago and is now with the Carnegie Endowment for International Peace (at one time he handled Micronesian Affairs in IO/UNP). He is serving as project manager on a study of Micronesia. In that connection, he telephoned me to solicit assistance in obtaining various public documents relating to Micronesia, and to seek advice on contacts within the U.S. Government. He described his Micronesian project as follows.

Scope of Study: The Micronesian project is one of a series of Carnegie "humanitarian policy studies" or "public interest studies on foreign affairs issues." It will analyze thoroughly all aspects of present and future Micronesian-American relationships with a view to a report which hopefully will be of value to all concerned with Micronesia's future. UN considerations, the future political status question and options in general, fragmentation, U.S. defense and other interests, Micronesian "rights and interests", current and futur U.S. policies and operations in Micronesia, the character of the U.S. administration, transitional political change, implications for U.S. policies and relationships in the Far East (especially with respect to Japan) will all be covered. Additionally, the project intends to focus on U.S. policy-making processes as they affect Micronesia.

Methodology -- Mr. McHenry stated that the project is just getting underway and is now focusing on collection and analysis of

EA/RA:JCDorrance:mjh: (Dratting Office and Officer)

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the basic documents relating to Micronesia, e.g. the records of the status negotiations and of the UN Trusteeship Council. The project will engage Mr. McHenry and about five or six graduate and law students at any one time on a full-time basis. McHenry also will hire at least one Micronesian. (Carl Heine, a former Staff Director, of the Micronesian Joint Committee on Future Status, is presently a leading candidate.) Those involved in the project will be seeking interviews with concerned officials at all levels of the U.S. Government, but especially from those within the NSC staff, the Departments of Defense, Interior and State, and from the Office of Micronesian Status Negotiations. They will especially wish to spend considerable time with the latter office and with Ambassador Williams, but only after the project participants are better briefed and prepared to utilize effectively the time of the concerned officials. The participants will also be interviewing concerned Members of the U.S. Congress.

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On the Micronesian side, the project will involve at least two extended field trips to Micronesia and interviews with Micronesian leaders and officials of the TTPI administration. Additionally, the project will be in contact with UN officials, members of the American academic community, and with the "Friends of Micronesia." On the latter, Mr. McHenry commented that he was already well aware of the "hang-ups" of that group, and the contacts would be mainly pro-forma to assure that there are no later charges that the project did not cover all points of view.

Mr. McHenry commented that the project will be borrowing from the "Nader approach" to issues, but hopefully in a positive and responsible manner. "This won't be a hatchet job, and it should not be compared to the Burundi operation."

Mr. McHenry emphasized that he and his co-workers were interested in doing a thorough and responsible job, and would appreciate whatever advice and assistance could be provided by my office and others concerned with Micronesian affairs. I suggested that the Carnegie Endowment should consider the Office of Micronesian Status Negotiations to be the primary point of contact on status questions, and the Office of Territorial Affairs in Interior as the primary point of contact on questions relating to the U.S. administration of Micronesia. He agreed this should be the case, but expressed the hope that he could feel free to call on me and other officials on matters relating to the responsibilities of our own respective departments. I assured him that he should feel free to do so, but encouraged him to make early contact with Mr. Wilson in OMSN and Mr. Carpenter in DOTA.

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