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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 ADP-00 INT-08 OMB-01 TRSE-00
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FM USMISSION USUN NY
TO SECSTATE WASHDC 8533
INFO HICOMTERPACIS SAIPAN UNN
AMEMBASSY CANBERRA
AMEMBASSY LONDON
AMEMBASSY PARIS

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HICOMTERPACIS FOR STATUS LNO

E.O. 11652: N/A
TAGS: TQ, UN
SUBJ: TC ANNUAL REPORT ON TTPI: FUTURE STATUS RECOMMENDATION

1. FOLLOWING ARE RECOMMENDATIONS ON FUTURE STATUS CONTAINED IN TRUSTEESHIP COUNCIL'S ANNUAL REPORT ON CONDITIONS IN TTPI WHICH TC ADOPTED AT CONCLUDING SESSION MORNING JUNE 22. AUSTRALIA, FRANCE AND UK VOTED IN FAVOR OF THIS SECTION, SOVIETS VOTED AGAINST AND US (AS USUAL) ABSTAINED. SOVIETS ABSTAINED ON REPORT AS A WHOLE WHICH WAS ADOPTED BY VOTE OF 3-0-2.

F. ESTABLISHMENT OF INTERMEDIATE TARGET DATES AND FINAL TIME-TABLE FOR THE ATTAINMENT OF SELF-DETERMINATION OR INDEPENDENCE

FUTURE STATUS

60. THE COUNCIL VERY MUCH REGRETS THE ADJOURNMENT OF THE TALKS BETWEEN THE JOINT COMMITTEE ON FUTURE STATUS AND THE US DELEGATION, FOLLOWING THE MEETING AT BARBER'S POINT (HAWAII)

DEPARTMENT OF STATE A/CDC/MR	
REVIEWED BY <u>Sheep</u>	DATE <u>FEB. 25 1987</u>
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IN OCTOBER 1972, AFTER THE FIVE PREVIOUS ROUNDS OF TALKS HAD LEFT THE IMPRESSION THAT AGREEMENT WAS ALMOST COMPLETE ON THE GENERAL OUTLINE OF A STATUS OF "FREE ASSOCIATION".

61. WITHOUT TRYING TO APPORTION RESPONSIBILITY FOR THE ADJOURNMENT, THE COUNCIL NOTES WITH INTEREST THAT INFORMAL TALKS WERE HELD AT THE BEGINNING OF MAY BETWEEN THE HEADS OF THE MICRONESIAN AND US DELEGATIONS RESPONSIBLE FOR NEGOTIATING THE FUTURE STATUS, IN ORDER TO PREPARE FOR THE RESUMPTION OF THE FORMAL DISCUSSIONS AT THE END OF THE SUMMER. SINCE THE QUESTION OF THE RETURN OF THE PUBLIC LANDS TO THE DISTRICTS WAS ONCE AGAIN RAISED DURING THESE TALKS, THE COUNCIL EXPRESSES THE HOPE THAT THE ADMINISTERING AUTHORITY WILL RAPIDLY MADE A STUDY OF THIS PROBLEM, WHOSE SOLUTION IS CONSIDERED BY THE MICRONESIAN DELEGATION TO BE A PREREQUISITE FOR ANY EQUITABLE COMPACT. IT RECOMMENDS THAT NO DISTRICT SHOULD BE PLACED AT A DISADVANTAGE IN THE ORGANIZATION OF THE STUDY AND, IN PARTICULAR, THAT THE STUDY SHOULD NOT BE ACCELERATED IN ONE OF THE SIX DISTRICTS AT THE EXPENSE OF THE OTHERS.

62. OBSERVING THAT THE QUESTION OF INDEPENDENCE WAS RAISED AT BARBER'S POINT, THE COUNCIL NOTES THE REMARK MADE BY THE SPECIAL ADVISER, SENATOR AMARAICH, IN HIS INTRODUCTORY STATEMENT TO THE COUNCIL, TO THE EFFECT THAT "INDEPENDENCE WAS NOT A NEW ISSUE; THE MICRONESIAN DELEGATION HAD STATED PREVIOUSLY THAT 'WE HAVE COME HERE BEGIN BRACKETS TO BARBER'S POINT END BRACKETS TO DISCUSS INDEPENDENCE!'. THE COUNCIL NOTES, IN ADDITION, THAT THE REPRESENTATIVE OF THE ADMINISTERING AUTHORITY STATED THAT THE US HAD NEVER REFUSED TO DISCUSS INDEPENDENCE AS AN ALTERNATIVE SOLUTION BUT BELIEVED THAT THERE WERE SEVERAL POSSIBLE KINDS OF INDEPENDENCE, AND THAT IT HAD BEEN UNABLE TO OBTAIN A SPECIFIC PROPOSAL FROM THE JOINT COMMITTEE ON FUTURE STATUS REGARDING THE TYPE OF INDEPENDENCE TO BE DISCUSSED. THE COUNCIL FURTHER NOTES THAT, ALSO ACCORDING TO THE REPRESENTATIVE OF THE ADMINISTERING AUTHORITY, THE US WILL CONTINUE TO WORK FOR AN AGREEMENT WHICH WOULD TAKE INTO ACCOUNT ITS SPECIAL SECURITY INTERESTS IN THE GEOGRAPHIC AREA, THE TERMS OF THE TRUSTEESHIP AGREEMENT AND THE OBLIGATIONS ASSUMED UNDER IT, AND THE VIEWS OF THE MICRONESIAN PEOPLE.

63. THE COUNCIL NOTES, AS DID THE VISITING MISSION AND THE

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REPRESENTATIVES AND SPECIAL ADVISERS OF THE ADMINISTERING AUTHORITY, THAT ALL THE POINTS OF VIEW EXISTING IN MICRONESIA WITH REGARD TO THE FUTURE OF THE TERRITORY AND ALL THE POSSIBLE SOLUTIONS (COMMONWEALTH, ASSOCIATION OR INDEPENDENCE) COMMAND SOME SUPPORT. IT NOTES THAT THE JOINT COMMITTEE ON FUTURE STATUS HAD ASSERTED AT BARBER'S POINT THAT, IF THE MICRONESIANS WERE QUESTIONED ABOUT THEIR FUTURE THROUGH A PLEBISCITE, THEIR CHOICE SHOULD NOT BE LIMITED TO ONE SOLUTION. IT TAKES NOTE, IN ADDITION, OF THE STATEMENTS BY THE REPRESENTATIVE OF THE ADMINISTERING AUTHORITY TO THE EFFECT THAT THE FUTURE POLITICAL STATUS WOULD ULTIMATELY HAVE TO BE APPROVED BY THE POPULATION, AFTER THE FORM OF THE ACT OF SELF-DETERMINATION HAD BEEN STUDIED AND DEFINED AT THE TALKS. IT NOTES, MOREOVER, THAT THE UN WILL BE KEPT INFORMED OF DEVELOPMENTS BY THE ADMINISTERING AUTHORITY AND INVITED TO EXERCISE SOME KIND OF OBSERVATION, WHATEVER THE NATURE - PLEBISCITE OR OTHER PROCESS - OF THE ACT OF SELF-DETERMINATION.

64. WHILE ACKNOWLEDGING THE EXISTENCE OF STRONG SEPARATIST TRENDS IN MARIANA ISLANDS DISTRICT, THE COUNCIL RECALLS ITS EARLIER RECOMMENDATIONS CONCERNING THE UNITY OF THE TERRITORY AND REGRETS THAT THE SITUATION SHOULD HAVE DEVELOPED TO A POINT WHERE MARIANA ISLANDS DISTRICT MIGHT HAVE A DIFFERENT POLITICAL STATUS FROM THAT OF THE REST OF THE TERRITORY. THE COUNCIL IS ALSO AWARE, HOWEVER, OF THE VIEW EXPRESSED BY THE CONGRESS AND BY THE JOINT COMMITTEE ON FUTURE STATUS THAT THEY WOULD NOT OBJECT TO A FORM OF SEPARATE POLITICAL UNION INVOLVING MARIANA ISLANDS DISTRICT, IF THAT UNION REFLECTED THE FREELY EXPRESSED WISHES OF THE MAJORITY OF ITS INHABITANTS AND IF THE INHABITANTS COULD NOT ACCEPT THE FUTURE STATUS PROPOSED FOR THE TERRITORY AS A WHOLE.

65. THE COUNCIL NOTES FROM THE JOINT COMMUNIQUE ISSUED ON 4 JUNE AT THE END OF THE SECOND ROUND OF TALKS BETWEEN THE MARIANAS POLITICAL STATUS COMMISSION AND THE US DELEGATION THAT BOTH PARTIES AGREED THAT ANY COMPACT BETWEEN THEM WOULD HAVE TO BE APPROVED BY THE LEGISLATURE OF MARIANAS ISLAND DISTRICT, BY THE PEOPLE OF THE MARIANAS THROUGH A PLEBISCITE AND BY THE CONGRESS OF THE US. THE COUNCIL INTERPRETS THE STATEMENTS OF THE US DELEGATION CONCERNING THE PROMISE TO KEEP THE UNITED NATIONS INFORMED OF THE PROGRESS TOWARDS ANY ACT OF SELF-DETERMINATION

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AND TO ENABLE IT TO EXERCISE SOME KIND OF OBSERVATION AS APPLY-
ING TO A CONSULTATION OF THE PEOPLE OF THE MARIANAS. IT HOPES
THAT, IF APLEBISCITE LIMITED TO THE MARIANAS WERE HELD, IT
WOULD NOT TAKE PLACE BEFORE THE CONCLUSION OF THE TALKS CON-
DUCTED BY THE COMMITTEE ON FUTURE STATUS.

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AMEMBASSY PARIS

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66. THE COUNCIL RECALLS ITS PREVIOUSLY EXPRESSED OPINION THAT SEPARATE STATUS NEGOTIATIONS SHOULD NOT BE UNDERTAKEN WITHOUT THE CONSENT, HOWEVER EXPRESSED, OF THE CONGRESS OF MICRONESIA. IT EMPHASIZES THAT THE CONGRESS, WHICH REPRESENTS THE ENTIRE POPULATION OF THE TERRITORY, ADOPTED A RES, DURING ITS SESSION IN JAN-FEB 1973, EXPRESSING THE VIEW THAT THE JOINT COMMITTEE ON FUTURE STATUS WAS THE SOLE ORGAN COMPETENT TO CONDUCT NEGOTIATIONS WITH THE ADMINISTERING AUTHORITY ON BEHALF OF ALL THE DISTRICTS OF THE TERRITORY. THE COUNCIL MOREOVER, EXPRESSES THE HOPE THAT THE MEMBERS OF THE MARIANAS DELEGATION WHO ARE ALSO MEMBERS OF THE JOINT COMMITTEE WILL CONTINUE TO TAKE THEIR PLACES IN THE JOINT COMMITTEE WHEN THE LATTER RESUMES ITS DISCUSSIONS WITH THE US DELEGATION, AS THEY HAVE SAID THEY ARE PREPARED TO DO. IT HOPES THAT THE MEMBERS OF THE CONGRESS REPRESENTING THE MARIANA ISLANDS DISTRICT WILL REPORT TO THE CONGRESS ON THE PROGRESS OF THE SEPARATE NEGOTIATIONS.

67. THE COUNCIL NOTES THE INFORMATION GIVEN BY THE ADMINISTERING AUTHORITY ON THE STUDIES ALREADY CARRIED OUT OR STILL IN PROGRESS ON THE PRACTICAL EFFECTS OF ANY SEPARATION OF THE MARIANAS, PARTICULARLY WITH REGARD TO THE ESTABLISHMENT OF A NEW CAPITAL.

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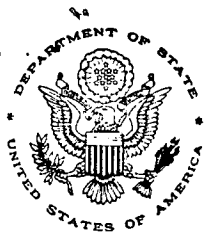
68. THE COUNCIL ALSO TAKES NOTE OF THE STATEMENTS OF THE US DELEGATION TO THE EFFECT THAT IT IS STILL US POLICY TO MAINTAIN THE UNITY OF THE TERRITORIES REMAINING IN MICRONESIA. IT EXPRESSES THE HOPE THAT, IF THE SECESSION OF THE MARIANAS CANNOT BE AVOIDED FOR THE MOMENT, THE THREE DELEGATIONS CONCERNED WILL ENDEAVOUR TO SEEK SOLUTIONS WHICH WILL ENABLE THEM TO MAINTAIN AS CLOSE LINKS AS POSSIBLE IN POLITICAL, ECONOMIC AND CULTURAL MATTERS, AND THUS LEAVE OPEN THE POSSIBILITY FOR THE MARIANAS TO REJOIN MICRONESIA WITHOUT DIFFICULTY IF THE POPULATION OF THE MARIANAS SHOULD IN THE FUTURE MANIFEST A DESIRE FOR REUNIFICATION.

69. THE COUNCIL EMPHASIZES THAT THE ADMINISTERING AUTHORITY HAS ONCE AGAIN AFFIRMED ITS INTENTION OF ENDING THE TRUSTEESHIP AGREEMENT SIMULTANEOUSLY FOR ALL PARTS OF MICRONESIA, AND NOT FOR ONE PART SEPARATELY. IN THE LIGHT OF THE EXPLANATIONS GIVEN BY THE US REP, THE COUNCIL INTERPRETS THIS STATEMENT AS SIGNIFYING THAT IF ONE PART OF THE TERRITORY SHOULD BE ADMINISTERED SEPARATELY BEFORE THE TERMINATION OF THE TRUSTEESHIP AGREEMENT, IT WILL STILL BE UNDER TRUSTEESHIP.

70. THE COUNCIL EXPRESSES ITS DISAPPOINTMENT THAT NO SUBSTANTIAL PROGRESS HAS BEEN MADE SINCE THE PREVIOUS YEAR IN THE PROCESS OF PREPARING FOR SELF-DETERMINATION, WITH REGARD TO THE DRAWING UP OF A TRANSITIONAL POLITICAL AND ECONOMIC PROGRAMME AND THE CONVENING OF A CONSTITUTIONAL CONFERENCE. CONVINCED THAT THE PREPARATION AND ADOPTION OF CONSTITUTION IS ONE OF THE MAJOR STAGES ALONG THE PATH TO SELF-DETERMINATION, THE COUNCIL TAKES NOTE OF THE STATEMENTS OF THE SPECIAL REPRESENTATIVE, WHO UNDERTOOK TO FACILITATE MATERIAL ARRANGEMENTS FOR THE HOLDING OF A CONSTITUTIONAL CONFERENCE AND RECOMMENDS THAT THE GREATEST ATTENTION BE GIVEN TO THAT QUESTION SO THAT EFFECTIVE PROGRESS MAY BE ACHIEVED DURING THE COMING MONTHS.

71. THE COUNCIL FERVENTLY HOPES THAT THE NEGOTIATIONS WILL RESUME VERY SHORTLY BETWEEN THE JOINT COMMITTEE ON FUTURE STATUS, WITH THE PARTICIPATION OF REPRESENTATIVES OF THE MARIANAS, AND THE US DELEGATION, AND THAT THEY WILL BE CONDUCTED IN A CLIMATE OF UNDERSTANDING, REALISM AND CLARITY WHICH WILL MAKE MUTUAL CONCESSIONS POSSIBLE. IT HOPES THAT IT IS NOT YET TOO LATE, PROVIDED THAT THE WILL TO SUCCEED EXISTS, TO DEVISE AND NEGOTIATE

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TIATE A PROPOSAL REGARDING FUTURE STATUS ACCEPTABLE TO ALL SIX DISTRICTS WHICH, UNTIL IT IS DECIDED OTHERWISE, FORM THE TRUST TERRITORY OF MICRONESIA. IT NOTES THE ASSURANCES GIVEN BY THE REP OF THE ADMINISTERING AUTHORITY REGARDING THE LATTER'S INTENTION TO KEEP THE COUNCIL REGULARLY AND SPEEDILY INFORMED OF THE DEVELOPMENT OF THE NEGOTIATIONS CONDUCTED BOTH WITH THE JOINT COMMITTEE ON FUTURE STATUS AND WITH THE MARIANAS POLITICAL STATUS COMMISSION.

72. THE COUNCIL REAFFIRMS THE INALIENABLE RIGHT OF THE PEOPLE OF MICRONESIA TO SELF-DETERMINATION, INCLUDING THE RIGHT TO INDEPENDENCE, IN ACCORDANCE WITH THE CHARTER OF THE UN AND THE TRUSTEESHIP AGREEMENT AND GA RES 1514 (XV) OF 14 DEC 1960 AND 1541 (XV) OF 15 DEC 1960.

2. COPIES OF TC'S RECOMMENDATIONS (T/L.1183) BEING POUCHED TO ADDRESSEES. COMMENTS ON OUTCOME OF CURRENT TC SESSION WILL FOLLOW SEPTEL.
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