

**UNCLASSIFIED**

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(WITH CONFIDENTIAL ATTACHMENT) P. 1

DEPARTMENT OF STATE

Washington, D.C. 20520

Capt. Whelan:

Attached is a memo and draft cable to USUN which authorizes agreement in principle by the U. S. to a UN visiting mission to Guam. We believe that for us to avoid difficulties in terminating the Trusteeship for the TTPI, Guam should soon be considered to be self-governing by the United Nations. It is our belief that a visiting mission will be instrumental in achieving that goal. We are getting fairly high level clearances on this; Mr. Doolin should clear in your office. Thanks.

Ed

Ed Fredricks  
IO/UNP  
Room 6334

DEPARTMENT OF STATE A/CDC/MR

REVIEWED BY J. FELDMAN DATE 1/9/86

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RDS  or IDS  EXT. DATE

TS AUTH ALL REASON(S) CDC NAME

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(WITH CONFIDENTIAL ATTACHMENT)

05-415503

1/9/86



DEPARTMENT OF STATE  
Washington, D.C. 20520

CONFIDENTIAL

July 23, 1973

MEMORANDUM

TO: IO/UNP - Mr. Rothenberg  
FROM: IO/UNP - Charles Sylvester  
SUBJECT: Visiting Mission to Guam

1. The attached telegram from USUN largely stands by itself in advancing sufficient reasons to agree in principle to accepting a visiting mission from the Committee of 24 to Guam. They argue that:

--Acceptance would stiffen Committee resistance to Cuban efforts on Puerto Rico;

--Agreement in principle would strengthen the hand of those in the Committee who believe that there must be some status alternative other than independence for the remaining small dependent territories in the Caribbean and Pacific.

--We could control the program, timing and duration of a visit.

--There is a precedent now for a relatively moderate and balanced mission closely controlled by the administering power in the trip last year to the New Zealand dependencies of Niue and the Tokelau Islands.

2. I agree whole heartedly with the conclusions drawn by the Mission and their recommendation that we respond to Salim in favorable generalities. I would also add some other reasons for so doing.

3. The Committee is increasingly fixing on African issues gives less critical attention to other territories than it used to. To build political support for the Committee's findings on African questions, there has been a conscious effort to make the Committee appear less radical and to attract a more moderate membership. The Committee is thus trying not to offend us, the French or the British.

4. We also have reasons for not going out of our way to offend the Committee. In leaving it in 1971 we recognized

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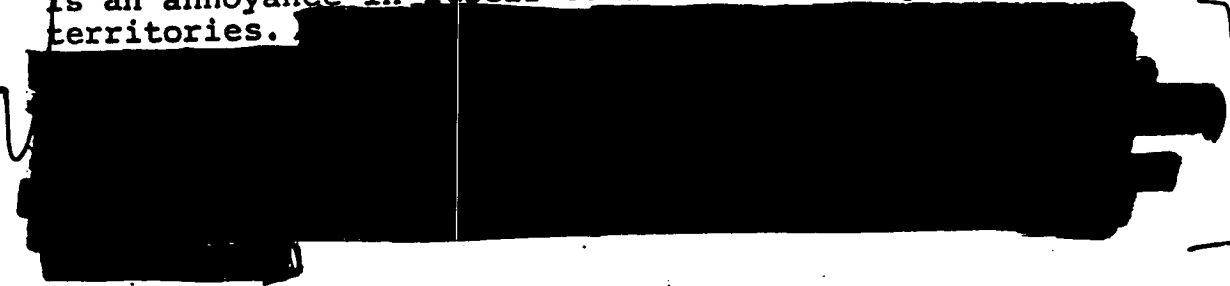
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our continuing obligation to report to the UN on conditions in our territories under Article 73 of the Charter. This is an obligation which we would like to end. It is an annoyance in itself to us and to the people of the territories.



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5. We may never be able to get the Committee to place their formal stamp of approval on termination of our reporting requirements. It will, however, be to our advantage to at least have done our best to have softened up resistance when we make a unilateral move to end our reporting. Agreement to a visiting mission should contribute greatly in easing the way for us and in lessening the chances that this will become a running confrontation with significant forces in the UN.

6. There is also some chance that we may suffer less on colonial issues generally if we give our acceptance in principle to this request. It could be taken as an indicator that we are not beyond the pale on colonial questions and are receptive to reasonable requests. This could be a helpful signal to make in an Assembly where, despite general pleasure with increasing prospects for widespread detente, there remains some suspicion that the larger powers are acting independently without regard to the views of smaller, weaker nations.

7. As USUN has indicated we would be able to control the program of the mission and its timing, duration and membership. We will thus be able to ensure that no risk ensues to any security interest. This is unlikely in any event. The recent visiting mission to the TTPI which included a Soviet member spent two days on Kwajalein, as a major center for the Pacific Missile Range. There was no mention of the military activities on Kwajalein in the Trusteeship Council.

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Interior will be discussing the proposal with the  
governor of Guam before giving clearance. As long as  
he does not assent to a visit during the campaign period,  
we do not think that a mission will give the Guamanian  
relationship too much of a problem. They too would like  
to see our reporting ended and should recognize that  
this would be a helpful step on the way to concluding  
contacts with the Committee of 24 insofar as Guam  
is concerned.

Attachment:

Draft telegram

O/UNP:CTSylvester:jbs

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DRAFT TELEGRAM: CTSylvester:jsbs

10

TO: USUN

SUBJECT: UN Committee of 24 Visiting Mission to US Territory

REF: USUN 2466

1. Dept. concurs with USUN analysis and proposal outlined reftel.

2. In responding to Salim Mission should note that:

A. US agrees in principle to receive Committee of 24 mission to Guam subject to ability of USUN and Committee to work out mutually satisfactory details with regard to timing;

B. Mission would not be able to visit US defense installations.

3. It is our understanding that agreement with Salim will not entail any commitment as to visits to other US territories and that our basic position on unilateral right of administering authority to accept or reject such a mission would remain intact. [Dept. also believes that our reservations on Committee delving into status of Northern Marianas negotiations, or any other aspect of our administration of TTPI, must be handled at some time, perhaps within framework of determining actual program, as described para 5 reftel.]

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4. Although we see no need to enter now into discussion with Salim of timing of visit, we do not believe visit to Guam during 1974 campaign period would be advisable. Early 1975, perhaps at time of Governor's State of the Territory message to Legislature might be best occasion.

Clearances:

Interior/DOA - Mr. Carpenter	EA/ANP - Amb. Hummel
Interior/OMSN - Mr. Wilson	IO/UNP - Mr. Rothenberg
DOD/ISA/EAPR - Mr. Doolin	

Approved: IO - Mr. Herz <sup>Popper</sup>

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INFO USMISSION GENEVA

C O N F I D E N T I A L USUN 2466

USMISSION GENEVA FOR AMB SCALI

E.O. 11652: GCS  
TAGS: 60, UN, 00,  
SUBJECT: UN COMMITTEE OF 24 VISITING MISSION TO US  
TERRITORY

COMMUNICATIONS CENTER

4 JUL 75

SUMMARY: COMMITTEE OF 24 HAS ONCE AGAIN REQUESTED US TO INVITE VISITING MISSION TO US TERRITORY (SUCH AS GUAM, AMERICAN SAMOA OR VIRGIN ISLANDS) ON WHICH WE REPORT ANNUALLY TO COMMITTEE UNDER ARTICLE 73 OF UN CHARTER. WE BELIEVE WE SHOULD REPLY FAVORABLY TO COMMITTEE THIS YEAR SINCE NEW APPROACH BY US ON VISITING MISSIONS COULD BE DECISIVE FACTOR IN STIFFENING COMMITTEE RESISTANCE TO CUBAN EFFORT TO HAVE PUERTO RICO RESORTED TO COMMITTEE'S LIST OF NON SELF-GOVERNING TERRITORIES. COMMITTEE HIGHLY UNLIKELY TO PROVOKE US DISPLEASURE OVER PUERTO RICO ISSUE SO LONG AS IT FEELS THAT IT HAS MORE TO GAIN FROM US ON VISITING MISSION QUESTION. WE BELIEVE GUAM WOULD BE MOST SUITABLE TERRITORY TO RECEIVE VISITING MISSION SINCE WE ADVISED, ON BASIS CONG. NON-PARTISAN LETTER TO COMMITTEE LAST YEAR, THAT GUAM GOVERNOR AND OTHER ELECTED OFFICIALS ARE READY AND WILLING TO RECEIVING SUCH MISSION. ACTION REQUESTED: WE RECOMMEND THAT WE BE AUTHORIZED TO RESPOND TO COMMITTEE OF 24 UNDER UN CHARTER ARTICLE 73 THAT ON APPROX. 2-15-75 WE WOULD BE

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COMMITTEE MISSIONS VISIT TO GUAM IN NEAR FUTURE, SUBJECT TO ABILITY OF USUN IN COMMITTEE TO WORK OUT MUTUALLY SATISFACTORY DETAILS WITH REGARD TO TIMING. IF REPLY IS TO HAVE DESIRED EFFECT OF FORESTALLING GUAMAN PRESSURES ON COMMITTEE TO TAKE ACTION ON PUERTO RICO, WE NEED TO REACH SALIM AS SOON IN AUGUST AS POSSIBLE. END SUMMARY.

1. AT RECENT MEETING WITH AMB. SCALI, TANZANIAN AMB. SALIM, IN HIS CAPACITY AS CHAIRMAN IN COMMITTEE OF 24 (DECOLONIZATION COMMITTEE) MADE ANNUAL PITCH FOR USG INVITATION TO COMMITTEE TO SEND VISITING MISSION TO US TERRITORY. AMB. SALIM HOPED US WOULD BE GUIDED BY BENEFICIAL RESULTS OF COMMITTEE'S MISSION LAST YEAR TO PACIFIC ISLANDS TO NIUE AND TOKELAU. ACCORDING TO SALIM, NIUE MISSION PROVIDED COMMITTEE WITH MUCH MORE REALISTIC VIEW OF FUTURE POLITICAL ALTERNATIVES FOR SMALL TERRITORIES. NIUE MISSION ALSO AIDED ADMINISTERING POWER, NEW ZEALAND, AS WELL BY GENERATING CONSIDERABLE PRAISE FOR ITS COOPERATION WITH COMMITTEE IN UNGA. FOURTH COMMITTEE DEBATE LAST FALL. AMB SALIM REQUESTED REPLY FROM US BY MID-AUGUST AT LATEST SO AS TO MEET PUBLISHERS DEADLINE FOR COMMITTEES ANNUAL REPORT TO UNGA.

2. WITH EXPLICIT CONCURRENCE OF AMB SCALI JUST PRIOR TO HIS DEPARTURE FOR EUROPE, WE BELIEVE AMB SALIM'S REQUEST NOW MERITS SERIOUS AND POSITIVE CONSIDERATION. SEVERAL NEW FACTORS HERE APPEAR TO MAKE IT IN OUR INTEREST TO COOPERATE WITH COMMITTEE IN THIS DOMAIN. IN FIRST PLACE, COMMITTEE MODERATES [REDACTED] HAVE BEEN URGING US

TO APPROVE VISITING MISSIONS FINDINGS MOST LIKELY TO STRENGTHEN THEIR ARGUMENT THAT COMMITTEE MUST RECOGNIZE POLITICAL STATUS ALTERNATIVES OTHER THAN INDEPENDENCE FOR SMALL PACIFIC AND CARIBBEAN TERRITORIES. FURTHERMORE, COMMITTEE ITSELF, JUDGED BY SUCCESS OF NIUE-TOKELAU MISSION AND RESULTANT FAVORABLE PUBLICITY FOR COMMITTEE, NOW DISPOSED TO CONDUCT FUTURE MISSIONS IN SIMILARLY SERIOUS VEIN SO AS TO ENCOURAGE OTHER NATIONS SUCH AS UK, FRANCE AND US TO COOPERATE WITH IT.

3. [REDACTED]

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BIAS (5)





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[REDACTED]

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4. WE REALIZE OF COURSE THAT MISSION SHOULD PROCEED TO US TERRITORY ONLY TO COMPLETE COOPERATION OF DEPARTMENT OF INTERIOR, GOVERNOR AND OTHER ELECTED OFFICIALS CAN BE ASSURED AND ONLY IF TERRITORY ITSELF HAS ACHIEVED SUFFICIENTLY MATURE LEVEL OF POLITICAL ADVANCEMENT. WITH THESE CONSIDERATIONS IN MIND WE BELIEVE GUAM WOULD MOST SUITABLE TERRITORY TO RECEIVE COMMITTEE MISSION. GUAM DELEGATE TO US CONGRESS WON PAT LAST YEAR WROTE TO COMMITTEE INDICATING GUAMANIAN WOULD WELCOME FACT-FINDING MISSION AND WILL BE TESTIFYING BEFORE COMMITTEE AS PETITIONER NEXT WEEK. GUAMANIAN NOW ELECT THEIR OWN TOP OFFICIALS AND ARE ACTIVELY DISCUSSING FUTURE RELATIONSHIP WITH US. POLITICAL PARTIES ON GUAM ARE WELL DEVELOPED AND WILL BE COMPETING FOR GOVERNORSHIP IN FALL OF 1974. COMMITTEE WILL BE SENDING ANOTHER MISSION TO PAPUA NEW GUINEA AND OTHER PACIFIC TERRITORIES SOME TIME IN 1974 AND COULD EASILY ADD GUAM TO ITINERARY.

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5. [REDACTED]

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6. ACTION REQUESTED: SINGE SALIM IS LIKELY TO BE REPLACED AS CHAIRMAN OF COMMITTEE NEXT YEAR. HE WOULD BE TO NEGOTIATE RESULTS OF MISSION WITH HIS SUCCESSOR. TO THE DEPT

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RECOMMEND THAT WE BE AUTHORIZED TO RESPOND TO SALIM THAT US AGREES IN PRINCIPLE TO COMMITTEE MISSION TO GUAM IN NEAR FUTURE, SUBJECT TO ABILITY OF USUN AND COMMITTEE TO WORK OUT MUTUALLY SATISFACTORY DETAILS WITH REGARD TO TIMING.

[REDACTED]

SALIM AS SOON IN AUGUST AS POSSIBLE.  
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WE NEED TO REACH

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(a)(5)

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Handwritten initials/signature

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INFO CINCPACREP GUAM UNN

C O N F I D E N T I A L USUN 2568

CINCPACREP GUAM FOR STATUS LNO

E.O. 11652: GDS  
TAGS: GQ, AQ, UN  
SUBJ: UN COMMITTEE OF 24: AMERICAN SAMOA AND GUAM

REFS: USUN 2537, USUN 2466 (NOTAL)

1. AT MEETING OF COMMITTEE OF 24'S SUB-COMMITTEE ON SMALL TERRITORIES JULY 13, US REP QUESTIONED ON HIS OPENING STATEMENTS REGARDING AMERICAN SAMOA AND GUAM AS WELL AS ON STATEMENT OF CONGRESSMAN WOH PAT. INDONESIAN AND VENEZUELAN DELEGATES SAID WOH PAT'S PRESENCE BEFORE COMMITTEE AS WELL AS HIS TESTIMONY DEMONSTRATED IMPRESSIVE POLITICAL ADVANCES MADE BY GUAM IN RECENT YEARS. THEY WERE JOINED BY ETHIOPIAN CHAIRMAN IN AGAIN URGING USG TO ALLOW MEMBERS OF COMMITTEE TO SEE PROGRESS ON GUAM "WITH THEIR OWN EYES" BY INVITING VISITING MISSION TO TERRITORY.

2. SUB-COMMITTEE MEMBERS PAID LITTLE ATTENTION TO AMERICAN SAMOA AND DID NOT ASK ABOUT EITHER CIVIL SERVICE COMMISSION CHARGES AGAINST GOVERNOR (REPORTED IN JULY 12 NEW YORK TIMES) OR ABOUT LETTERS FROM SAMOAN DELEGATE-AT-LARGE TO COMMITTEE OF 24 CHAIRMAN SALIM ON THIS ISSUE. COMMITTEE SECRETARY TANAKA LATER ADVISED MISOFF IN CONFIDENCE THAT HE WILL CIRCULATE TO

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MEMBERS OF COMMITTEE IN FORM OF NOTE RATHER THAN OFFICIAL UN  
DOCUMENT ONLY RELATIVELY INNOCUOUS JULY 10 LETTER FROM CHIEF  
FUIMANO, ENCLOSING WASHINGTON POST STORY.  
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INFO CINCPACREF GUAM UNN

C O N F I D E N T I A L USUN 2537

E.O. 11652: GDS

TAGS: GQ, UN

SUBJ: UN COMMITTEE OF 24 HEARS GUAM'S NON-VOTING DELEGATE

CINCPACREP GUAM FOR STATUS LNO

REF: USUN 2893, AUG. 18 1972 (NOTAL)

1. GUAM'S NON-VOTING DELEGATE, CONGRESSMAN WON PAT, APPEARED AT HIS REQUEST AS PETITIONER BEFORE UN COMMITTEE OF 24'S SUB-COMMITTEE ON SMALL TERRITORIES JULY 11. WON PAT HAD REQUESTED HEARING LATE LAST SUMMER (REFTEL) AFTER COMMITTEE OF 24 ISSUED REPORT ON GUAM CRITICAL OF US ADMINISTRATION OF TERRITORY.

2. WON PAT'S STATEMENT STRESSED THAT GUAMANIAN PROUD OF US CITIZENSHIP AND LINK TO US, AIMING EVENTUALLY FOR STATEHOOD AND NOW DISCUSSING INTERIM POLITICAL STATUS SINCE "STATEHOOD NOT NOW A PRACTICAL ENDEAVOR". HE SAID ONE IMPETUS TO RECENT INTEREST OF GUAMANIAN IN STATUS QUESTION HAS BEEN TALKS BETWEEN US AND NORTHERN MARIANAS. WON PAT ALSO PROVIDED SUB-COMMITTEE WITH DETAILED EXPLANATION OF HOW NON-VOTING DELEGATE IN US CONGRESS ABLE TO REPRESENT EFFECTIVELY PEOPLE OF GUAM. STATEMENT CONTAINED NO MENTION OF US MILITARY BASES ON GUAM. WON PAT EXPRESSED NO OPINION ON EITHER MARIANAS OR CAR STATUS TALKS. WON PAT OPENED STATEMENT

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BY COMMENDING UN FOR ITS "CONTINUED INTEREST IN THE DEPENDENT TERRITORIES OF THE WORLD AND FOR PROGRESS MADE IN REDUCING COLONIALISM."

3. AT CONCLUSION OF WON PAT'S STATEMENT, SUB-COMMITTEE CHAIRMAN (ETHIOPIAN DELEGATE TADESSE) EXPRESSED HOPE THAT VISITING MISSION WOULD BE INVITED TO GUAM TO SEE FOR ITSELF DEVELOPMENTS THERE. SUB-COMMITTEE MEMBERS ASKED A FEW POLITE QUESTIONS ABOUT WORK OF NON-VOTING DELEGATE BUT STEERED CLEAR OF CONTROVERSY.

4. COMMENT: SUB-COMMITTEE GAVE WON PAT EXTREMELY FRIENDLY RECEPTION

[REDACTED SECTION]

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(a)(9)

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SUB-COMMITTEE'S RECEPTIVITY TO WON PAT'S FACTUAL PRESENTATION APPEARS TO US ADDITIONAL ARGUMENT IN FAVOR OF FVENTUAL COMMITTEE OF 24'S VISITING MISSION TO GUAM.  
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