

17M
October 11, 1973

MEMORANDUM FOR MR. WILLENS

SUBJECT: Phase I Legal Plan

Here is a complete first draft of the Legal Plan for Phase I. The first half, which I had distributed earlier, has been reorganized to reflect excellent comments from Jay and Mike as well as some rethinking on my part.

I recommend that the four of us discuss this together soon and then, if necessary, any of you three provide me with written comments. The key questions for discussion are:

1. Does this draft include everything it should include?
2. Are there projects now in the draft which should not be included? For instance, Jay questions the need for including project B-9 (elections for the new government) and both he and I think we should discuss the quasi-ethical issues underlying projects B-6 and B-8 -- i.e., having the U.S. Government, possibly through an intermediary, fund our educational lobbying in Congress and the United Nations.
3. Should the draft be reorganized in any major way? Note that the draft is now conveniently divided between legal research projects and "implementing projects." It explicitly declines to estimate just how long the whole period should be, but does try to make a strong case for the legal research beginning before the formal U.S.-Marianas negotiations are completed.
4. Are there specific changes needed in any of the project descriptions?
5. How accurate are the cost estimates? I feel least comfortable with estimates of the costs for legal research since we have good data on analogous implementing activities and I have had little experience in costing major legal research projects. I believe that my estimates are, if anything, low.

Barry Carter

cc: Mr. Lapin
Mr. Helfer

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