

MEMORANDUM

TO : James R. Leonard  
FROM : Francis B. Mahoney  
SUBJECT: Social Service Expenditures on  
Guam, FY 1972

DATE: 11/21/73

The following figures drawn from Guam's annual report may be helpful. It's a little hard to get a "fix" on the total Federal dollar investment because:

1. Defense department expenditures, particularly in the area of public works in the two thirds of the island under this jurisdiction, are not shown.
2. A sizable percentage, perhaps 30 percent, of the estimated civilian population of Guam (total 73,112 of whom approximately 56,000 are Guamanians) are eligible for treatment at Guam Navy hospital, either as employees (or dependents) of one of the Defense agencies or the Trust Territory Government. Under other circumstances these people would be a burden on the Guam Department of Health Services.
3. The bulk of Guam Federal revenue comes not from direct Federal agency grant monies, but from the turnover of Federal income tax revenue, received from Guam residents (including military) to the Government of Guam.

For example, in 1971 of the Territory of Guam's total expenditure of \$63,705,507, \$26,567,940 derived from this income tax revenue (after refunds), while only \$701,309 was received in grant form from individual federal agencies. This Federal share in FY 1971 was approximately 43 percent of the total, or \$382.30 per capita; in FY 1972 it was \$36,382,442, or \$497.62 per capita, or

51 percent (\$35,217,629 in income tax rebate and \$1,174,814 in direct federal agency grants) of the \$70,649,394 appropriated.

A. Welfare Payments

Certain forms of Social Service costs, notably welfare assistance, are readily available. Guam is eligible for assistance under the following federal programs:

1. Aid to Families with Dependent Children (AFDC): 692 cases, \$1,463,060, or \$2,114 per recipient.
2. Aid to Permanently and Totally Disabled (APTD): 151 cases, \$89,910, or \$595 per recipient.
3. Old Age Assistance (OAA): 830 cases, \$373,836, or \$450 per recipient.
4. Aid to the Blind (AB): 15 cases, \$6,788, or \$452 per recipient.

Federal participation in the above four programs was on a 50:50 matching basis, amounting to \$966,797 in 1972 or \$572.74 per welfare recipient. Meanwhile, Guam funds another welfare payment "General Assistance (GA), out of its own funding (of which the Federal share in 1972 was 51 percent). This amounted to a total of \$79,899 for 82 cases, or \$974.37 per recipient. (Federal share \$496.93).

Adding this contribution to the other welfare categories, the total Federal input in 1972 came to \$1,007,545 paid to a total of 1,770 recipients, or \$569.23 per recipient.

B. Education (1972)

Guam spent a total of \$27,950,686 for its public school programs in 1972, including the University of Guam (\$4,683,432). It also

expended \$4,456,048 on new educational facilities (not including University of Guam).

Total enrollments for the same period were as follows:

Elementary	16,576
Junior and Senior	9,242
Special Education	100
Vocational and Rehabilitation	<u>18</u>
	25,936

(University of Guam average enrollment: 1485)

Deleting only the costs and enrollments for the University of Guam and adding in capital improvements, the dollar value of educational services per pupil was \$1,068.91 (Including the university, the dollar - pupil ratio for 1972 was \$1,181.82).

To be a teacher on Guam, one must have a Bachelor's Degree in Education from an accredited U.S. College. According to the Office of Territorial Affairs, approximately 250 of Guams teachers are recruited from the United States proper. In addition, to their roundtrip fare, they receive a rental subsidy, (? dollars), but no difference in base pay from a Guamanian teacher of the same qualifications.

#### C. Health Services

Unlike BIA, American Samoa or the Trust Territory, Guam's Health Services does not employ a complete staff of physicians and specialists, but grants hospital privileges at Guam Memorial Hospital to qualified physicians in private practise. It does however, offer a well equipped hospital, nursing care supervised by Registered Nurses, laboratory, x-ray and other paramedical

support services. Like Health Departments elsewhere, Guam has a program of public health service, visiting public health nurses and doctors, sanitary inspectors, etc.

The total health operations expenditure in 1972 was \$8,481,987 (\$6,161,315 for "patient care" and \$2,320,672 for "public health services"), plus \$476,173 in capital improvements. This amounted to a modest \$122.52 per capita. As noted earlier, this figure is deceptive since a substantial minority of the civilian population have access to Guam Naval Hospital.