INFO....BD INFO.....NAVY LNO INFO.....STATUS LNO INFO.....SALA INFO.....D/R&D INFO....DHC ZCZC HSA66/06/RT SZA SAA SGA INFO....HC PTTUZYUW RUHGSAAØØ14 3400930-UUUU--RUHGSUU. P/R 060930Z DEC 73 ZNZ1 Prarianas III FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS

DEC 73 ORIG.....

PID

INFO.....D/PA INFO.....D/TC

TO ZEN/ALDISTADS TERPACIS ZEN/TT LNO GUAM MARIANAS ISLANDS TT LNO KWAJALEIN MARSHALL ISLANDS COMNAVMARIANAS GUAM MARIANAS ISLANDS CINCPACREP GUAM/TTPI GUAM MARIANAS ISLANDS CINCPAC HONOLULU HI NAVINVSERVO GUAM MARIANAS ISLANDS COMTWELVE SAN FRANCISCO CA SECSTATE WASHINGTON DC . SECDEF WASHINGTON DC JCS WASHINGTON DC CNG WASHINGTON DC CINCPACELT MAKALAPA HI CINCPACAF HICKAM AFB HI US MISSION TO UN NEW YORK NY CGFMFPAC CAMP H M SMITH HI COMCBPAC PEARL HARBOR HI NAVFACENGCOMHO ALEXANDRIA VA PACNAVFACENGCOM PEARL HARBOR HI TT LNO HONOLULU HI SAMTEC VANDENBERG AFB CA INFO CDRUSARBCO TTPI LNO MACHINATO JA BT UNCLAS COMTWELVE PASS INFO FOR AMB WILLIAMS SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOTA/OSN TTPI NO. 675 (STATUS TALKS OPEN).

ZNR UUUUU

SAIPAN, DEC. 6 (MNS) --- THE THIRD ROUND IN THE STATUS NEGOTIATIONS BETWEEN THE MARIANAS POLITICAL STATUS COMMISSION, HEADED BY SENATOR EDWARD DLG, PANGELINAN, AND THE UNITED STATES DELEGATION CHAIRED BY PRESIDENT NIXON'S PERSONAL REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATIONS, AMBASSADOR F. HAYDN WILLIAMS, OPENED FORMALLY ON SAIPAN THURSDAY (DEC. 6) AT THE ROYAL TAGA HOTEL. BOTH SENATOR PANGELINAN AND AMBASSADOR WILLIAMS MADE OPENING STATEMENTS.

ABOUT 50 SPECTATORS ATTENDED THE OPENING PLENARY SESSION, INCLUDING TRUST TERRITORY HIGH COMMISSIONER EDWARD E. JOHNSTON AND MEMBERS OF HIS CABINET, MARIANA ISLANDS DISTRICT ADMINISTRATOR FRANCISCO C. ADA AND MEMBERS OF HIS STAFF, MAYOR VICENTE D. SABLAN OF SAIPAN, AND SEVERAL OTHER DIGNITARIES.

SENATOR PANGELINAN CHAIRED THE MEETING AS THE HOST FOR THIS SESSION OF THE TALKS, BUT HE GAVE AMBASSADOR WILLIAMS THE COURTESY OF SPEAKING FIRST. FOLLOWING THE INTRODUCTION OF ALL MEMBERS OF THE AMERICAN DELEGATION AND EXPRESSIONS OF PLEASURE AT ONCE AGAIN BEING BACK ON SAIPAN, THE AMBASSADOR MADE THE FOLLOWING REMARKS:

"LAST YEAR WE CAME TO SAIPAN TO BEGIN THESE NEGOTIATIONS. THIS YEAR WE HAVE COME TO THE MARIANAS TWICE TO CONTINUE THE EFFORT. NEXT YEAR, HOPEFULLY, WE WILL RETURN TO FINISH THE JOB.

"AS WE PROCEED, I BELIEVE THAT IT MIGHT BE USEFUL TO REVIEW WHY WE ARE HERE AND WHAT ARE OUR PRINCIPAL OBJECTIVES. I BELIEVE THAT IT MIGHT BE HELPFUL TO REMEMBER AT THE OUTSET THAT THE AMERICAN DELEGATION IS HERE AT YOUR INVITATION, AND AS A DIRECT RESULT OF THE OFT-REPEATED REQUEST OF THE PEOPLE OF THE NORTHERN MARIANAS, THROUGH THEIR MUNICIPAL COUNCILS AND THEIR DISTRICT LEGISLATURE, FOR SEPARATE NEGOTIATIONS AND A SEPARATE STATUS.

WE ARE HERE TO PURSUE THE ATTAINMENT OF A FUTURE STATUS WHICH YOU HAVE ASKED FOR---AND THAT IS POLITICAL UNION WITH THE UNITED STATES.

WE ARE HERE TO ATTEMPT TO ACCOMODATE THESE EXPRESSED WISHES WITHIN THE FRAMEWORK OF A COMMONWEALTH AGREEMENT, WHICH WILL PROVIDE FOR MAXIMUM INTERNAL SELF-GOVERNMENT WITHIN THE CONTEXT OF THE LARGER AMERICAN POLITICAL SYSTEM.

"WE ARE HERE TO WORK TOWARD UNDERSTANDINGS THAT WILL MEAN IN THE FUTURE THAT THE NORTHERN MARIANAS UNDER ITS OWN CONSTITUTION WILL ELECT ITS OWN EXECUTIVES AND ITS OWN LEGISLATURE AND WILL HAVE ITS OWN JUDICIARY FOR THE ADMINISTRATION OF LOCAL JUSTICE.

"WE ARE HERE TO WORK WITH THE MARIANAS POLITICAL STATUS COMMISSION TO ENSURE THAT IN THE FUTURE INDIVIDUAL CIVIL RIGHTS WILL CONTINUE TO BE GUARANTEED AND PROTECTED AND THAT THERE WILL BE EQUAL OPPORTUNITIES FOR ALL.

"WE ARE HERE TO FIND WAYS TO PRESERVE AND PROTECT YOUR OWN CULTURAL TRADITIONS AND IDENTITY. UNDER A NEW STATUS WE WISH TO GIVE THE PEOPLE OF THE NORTHERN MARIANAS ALSO THE RIGHT TO BECOME AMERICAN CITIZENS IF THEY SO DESIRE.

"WE ARE HERE TO DISCUSS THE FUTURE ECONOMIC NEEDS OF THE NORTHERN MARIANAS, TO REACH AGREEMENT ON HOW BEST THE UNITED STATES CAN ASSIST IN RAISING STANDARDS OF LIVING AND HOW BEST THE UNITED STATES CAN CONTRIBUTE TO YOUR LONG RANGE GOALS OF ECONOMIC SELF-SUFFICIENCY.

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"WE ARE HERE TO BRING ASSURANCES THAT THE UNITED STATES INTENDS TO PROVIDE YOUR NEW GOVERNMENT WITH BASIC BUDGETARY SUPPORT TO MEET THE COST OF GOVERNMENT ADMINISTRATION, EDUCATION, HEALTH AND OTHER ESSENTIAL PUBLIC SERVICES. LIKEWISE, WE WILL BE PROPOSING THE EXTENSION OF LONG TERM, LOW INTEREST LOANS FOR ECONOMIC DEVELOPMENT, AND UNDER THE STATUS WHICH YOU HAVE INDICATED IS YOUR FIRST PREFERENCE, YOU WILL BE ELIGIBLE FOR A WIDE RANGE OF UNITED STATES FEDERAL PROGRAMS AND SERVICES RANGING FROM DISASTER RELIEF TO "HEAD START" TYPE PROGRAMS.

"AS WE TAKE UP THESE TALKS IT IS ALSO IMPORTANT AND COMFORTING TO REMEMBER THAT WE WILL BE BUILDING ON FOUNDATIONS AND PRELIMINARY UNDERSTANDINGS REACHED LASTMAY AND JUNE ABOUT THE ESSENTIAL POLITICAL NATURE OF THE NEW RELATIONSHIP BETWEEN THE NORTHERN MARIANAS AND THE UNITED STATES. WE CAN NOW TURN FROM GENERAL PRINCIPLES TO MORE TECHNICAL SPECIFIC AND PRATICAL CONSIDERATIONS. THIS WILL INVOLVE A REVIEW OF SOME REMAINING POLITICAL STATUS QUESTIONS OF A LEGAL AND CONSTITUTIONAL NATURE, A DEEPER AND FULLER EXPLORATION OF ECONOMIC NEEDS AND SUPPORT REQUIREMENTS, AND A FURTHER DISCUSSION OF LAND QUESTIONS INCLUDING THE DISPOSITION OF PUBLIC LAND, LAND ALIENATION AND THE SATISFACTION OF UNITED STATES LAND REQUIREMENTS.

WE WILL ALSO BE SUGGESTING THAT SOME OF OUR TIME OVER THE NEXT TWO WEEKS BE SPENT ON THE SUBJECT OF TRANSITION. IF THE NORTHERN MARIANAS ARE TO MOVE FORWARD TOWARD A NEW STATUS NORTHERN MARIANAS ARE TO MOVE FORWARD TOWARD A NEW STATUS PROGRESSIVELY AND IN A TIMELY WAY, IT IS IMPORTANT TO BEGIN PLANNING NOW. THE UNITED STATES IS PREPARED TO EXPLORE WITH YOU IN DETAIL HOW IT CAN APPROPRIATELY ASSIST IN THIS EFFORT. IT IS OUR ASSUMPTION THAT UNITED STATES FINANCIAL ASSISTANCE WILL BE NECESSARY FOR BOTH THE PLANNING AND IMPLEMENTATION STAGES OF YOUR MAJOR STEPS TOWARD FULL SELF-GOVERNMENT AND WE EXPECT TO DISCUSS WITH YOU IN THESE TALKS THE CHARACTER AND LEVEL OF OUR SUPPORT.

"AS WE OPEN THESE TALKS WE ARE CONFIDENT THAT FURTHER PROGRESS WILL BE MADE IN THE DAYS IMMEDIATELY AHEAD. WE ARE HERE AS FRIENDS AND NOT AS ADVERSARIES. WE SHARE IN COMMON A GREAT CHALLENGE. A GREAT OPPORTUNITY TO FASHION A NEW AND LASTING POLITICAL RELATIONSHIP BETWEEN THE NORTHERN MARIANAS AND THE UNITED STATES-ONE WHICH WILL SERVE THE BEST INTERESTS OF YOUR PEOPLE AND ONE THAT WILL BE ENTERED INTO FREELY AS A TRUE EXPRESSION OF THEIR RIGHT OF SELF-DETERMINATION. "IN CONCLUSION, LET ME SAY THAT WE APPRECIATE THAT OUR

"IN CONCLUSION, LET ME SAY THAT WE APPRECIATE THAT OUR TALKS HAVE BEEN MARKED BY GOOD WILL AND UNINTERRUPTED PROGRESS. WE LOOK FORWARD TO FURTHER STEADY ADVANCEMENT TOWARD OUR ULTIMATE OBJECTIVE, YET THE UNITED STATES RECOGNIZES THAT THE PACE OF OUR NEGOTIATIONS MUST BE SET ESSENTIALLY BY THE PEOPLE OF THE NORTHERN MARIANAS AND THEIR LEADERS.

"FINALLY, IN CLOSING, I BRING TO YOU ALL GREETINGS AND BEST WISHES FROM YOUR MANY FRIENDS IN THE UNITED STATES IN BOTH OUR EXECUTIVE AND LEGISLATIVE BRANCHES OF GOVERNMENT."

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SENATOR PANGELINAN THEN PRESENTED HIS PREPARED, OPENING STATEMENT, AFTER INTRODUCING THE MEMBERS OF HIS DELEGATION. THE SENATOR SAID:

"THE MEMBERS OF THE COMMISSION ARE PROUD OF THE PROGRESS WHICH THE TWO DELEGATIONS HAVE MADE IN ONLY A SINGLE YEAR. THE JOINT COMMUNIQUE OF LAST JUNE 4, 1973--REFLECTING THREE WEEKS OF INTENSIVE NEGOTIATIONS--HAS PROVIDED A CLEAR AND SOLID FOUNDATION FOR OUR FURTHER DELIBERATIONS. SPEAKING FOR THE COMMISSION AND THE PEOPLE OF THE MARIANAS, I AM CONFIDENT THAT THIS THIRD SESSION OF OUR NEGOTIATIONS WILL SHOW EVEN GREATER PROGRESS TOWARD OUR MUTUAL GOAL--A SECURE AND ENDURING PLACE IN THE AMERICAN POLITICAL FAMILY FOR THE PEOPLE OF THE MARIANAS.

"SINCE THE BEGINNING OF THESE NEGOTIATIONS, THE MEMBERS OF THE COMMISSION HAVE BEEN IN CONSTANT COMMUNICATION WITH THE PEOPLE OF THE MARIANAS. WE ARE WELL AWARE THAT THESE NEGOTIATIONS WILL SERVE NO USEFUL PURPOSE UNLESS THE STATUS AGREEMENT WHICH WE NEGOTIATE IS APPROVED BY THE MARIANAS DISTRICT LEGISLATURE AND THE PEOPLE IN A REFERENDUM. WE ARE CONFIDENT THAT THE PEOPLE OF THE MARIANAS SUPPORT THE TENTATIVE AGREEMENTS WHICH WE HAVE ALREADY MADE. OUR MOST RECENT PUBLIC DISCUSSION WITH THE PEOPLE WAS ONLY THREE DAYS AGO, WHEN THE COMMISSION MET WITH THE PEOPLE OF TINIAN FOR A FULL AND FRANK DISCUSSION OF THESE NEGOTIATIONS AND THE U.S. PROPOSALS REGARDING LAND ON TINIAN. AFTER THESE NEGOTIATIONS ARE CONCLUDED, THE COMMISSION PLANS TO UNDERTAKE A SERIES OF SIMILAR MEETINGS IN THE VARIOUS MUNICIPALITIES AND VILLAGES OF THE MARIANAS.

"AS BEFORE, MUCH WORK HAS BEEN UNDERTAKEN IN PREPARATION FOR THESE NEGOTIATIONS. SOME OF THIS WORK HAS BEEN HELPED BY THE MEETINGS IN WASHINGTON OF THE JOINT WORKING GROUPS ESTABLISHED BY THE PARTIES PURSUANT TO THE TERMS OF THE JOINT COMMUNIQUE OF LAST JUNE 4. AS WE GET CLOSER TO SPECIFIC FINAL AGREEMENTS, WE BELIEVE THAT THESE WORKING GROUPS WILL BECOME EVEN MORE IMPORTANT. INADDITION, THE MEMBERS OF THE COMMISSION HAVE BEEN MEETING CONTINOUSLY FOR THE PAST TEN DAYS IN PREPARATION FOR THE SESSION.

"ONE DEVELOPMENT OF SPECIAL SIGNIFICANCE SINCE OUR LAST SESSION IS THE U.S. POLICY STATEMENT ON THE RETURN OF PUBLIC LANDS. ON BEHALF OF THE PEOPLE, THE COMMISSION WISHES TO COMMEND THE UNITED STATES FOR ISSUING THIS STATEMENT AND PROMISING TO HONOR ITS LONG-STANDING COMMITMENTS TO RETURN THE PUBLIC LANDS TO THE PEOPLE OF MICRONESIA. THE COMMISSION WILL MAKE A PROPOSAL DURING THES NEGOTIATIONS AIMED AT ACHIEVING THE PROMPT TRANSFER OF PUBLIC LANDS IN THE MARIANAS TO THE PEOPLE. IN SOME RESPECTS, WE WILL NEED THE ASSISTANCE OF THE U.S. DELEGATION IN THIS PROJECT AND WE HOPE THAT THE UNITED STATES WILL AID OUR EFFORTS TO IMPLEMENT THE U.S. STATEMENT OF POLICY ON THIS IMPORTANT SUBJECT.

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"OUR AGENDA FOR THIS SESSION WILL INCLUDE THAT FAMILIAR QUARTET OF TOPICS--POLITICAL STATUS, FINANCIAL SUPPORT, LAND AND MILITARY NEEDS, AND TRANSITION. ON SOME OF THESE SUBJECTS, THE COMMISSION HAS PROPOSALS: ON OTHERS WE EXPECT THAT THE UNITED STATES WILL TAKE THE INITIATIVE IN SUBMITTING PROPOSALS OR RESPONSES TO POSITIONS PREVIOUSLY ADVANCED BY THE COMMISSION. WHICHEVER IS THE CASE, THE COMMISSION IS COMMITTED, AS ALWAYS, TO FREE AND OPEN DISCUSSION AIMED AT MAKING AS MUCH PROGRESS AS IS POSSIBLE IN THE VERY SHORT TIME -- TWO WEEKS -- WHICH WE HAVE AVAILABLE FOR THIS SESSION. WHERE SPECIFIC AGREEMENTS ARE POSSIBLE, THE COMMISSION IS PREPARED TO TRY TO ARRIVE AT THEM. WHERE COMPLICATED SUBJECTS ARE INVOLVED AND THE NECESSARY STAFF WORK HAS NOT BEEN DONE, IT MAY BE WISE TO SETTLE FOR MORE GENERAL AGREEMENTS AND A JOINT DETERMINATION TO WORK TOGETHER DURING THE RECESS SO THAT WE CAN MAKE FURTHER PROGRESS AT OUR NEXT SESSION OF NEGOTIATIONS.

AI OUR NEAT SESSION OF NEODYTAL DISCUSSIONS OF SPECIFIC "WHATEVER THE OUTCOME OF OUR DISCUSSIONS OF SPECIFIC ISSUES, YOU CAN REST ASSURED THAT THE MEMBERS OF THE COMMISSION REMAIN FIRM IN THEIR CONVICTION THAT WE ARE ENGAGED IN AN HISTORIC JOINT VENTURE. LET THERE BE NO DOUBT IN YOUR MINDS HISTORIC JOINT VENTURE. LET THERE BE NO DOUBT IN YOUR MINDS REGARDING THE ENTHUSIASM WITH WHICH THE PEOPLE OF THE MARIANAS REGARDING THE ENTHUSIASM WITH WHICH THE UNITED STATES. AND IT FACE THEIR FUTURE RELATIONSHIP WITH THE UNITED STATES. AND IT IS WITH THAT SPIRIT-MR. AMBASSADOR--THAT WE WELCOME YOU HERE IS WITH THAT SPIRIT-MR. OT THESE NEGOTIATIONS."

FOLLOWING A LUNCHEON AT THE HOTEL, THE TWO DELEGATIONS FOLLOWING A LUNCHEON AT THE HOTEL, THE TWO DELEGATIONS IMMEDIATELY MOVED INTO AN AFTERNOON WORKING SESSION AT THE MUNICIPAL COUNCIL CHAMBERS IN CHALAN KANOA. THE TALKS ARE EXPECTED TO CONCLUDE ON OR BEFORE WEDNESDAY, DECEMBER 19.