tension was expressed by Mr. Justice Brandeis in Lynch v. United States: 1/

> The Fifth Amendment commands that property be not taken without making just compensation. Valid contracts are property, whether the obligor be a private individual, a municipality, a State or the United States. Rights against the United States arising out of a contract with it are protected by the Fifth Amendment . . . When the United States enters into contract relations, its rights and duties therein are governed generally by the law applicable to contracts between private individuals As Congress had the power to authorize [the contracts at issue], the due process clause prohibits the United States from annulling them, unless, indeed, the action taken falls within the federal police power or some other paramount power. (Emphasis added.)

A great number of opinions have been written and a vast body of literature created in an effort to accommodate the contract and due process clauses with the reserved rights of the state and federal governments. 2/

For the purposes of this analysis, it is sufficient to say that a delicate weighing of interests would be required in light of the facts in order to predict the potential outcome of any particular action by the United States. A variety of factors have been considered important by the courts in making such determinations: whether the government action merely reduces the value of property or deprives the owner of "all or most of his interest"; whether

^{1/ 292} U.S. 571, 579 (1934).

^{2/} See F. Bosselman, D. Callies & J. Banta, <u>The Taking Issue</u> (1973); Hale, The Supreme Court and the Contract Clause, 57 Harv. L. Rev. 512, 621, 852 (1944); Warren, <u>The Contract Clause of the</u> Constitution (1938).