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P 310925Z MAY 74

FM HICOMTERPACIS SAIPAN MARIANAS ISLANDS

TO RUEHC /SECSTATE WASHINGTON DC

INFO RUWJAJA/COMTWELVE SAN FRANCISCO CA

RUEADWW/WHITE HOUSE WASHINGTON DC

RUEKJCS/JCS WASHINGTON DC

RUEKJCS/SECDEF WASHINGTON DC

RUHQHQA/CINCPAC HONOLULU HI

RUHNSAA/CINCPACREP GUAM/TTP: GUAM MARIANAS ISLANDS

RUEHDT /US MISSION TO UN NEW YORK NY

RUEHBAC/AMEMB CANBERRA AS

RUMYC /AMEMB MANILA RP

RUEHKO /AMEMB TOKYO JA

RUEHBAZ/AMEMB WELLINGTON NZ

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SECTION 01 OF 03

FROM STATUS LNO 164

PASS INTERIOR FOR OMSN INFO

PASS INTERIOR FOR DOTA INFO

COMTWELVE FOR AMB WILLIAMS

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WHITE HOUSE FOR NSC

STATE FOR EA/ANPT, IO/UNP

DEFENSE FOR OSD/ISA

PASS JUSTICE FOR MARCUSE (OLC)

USUN FOR AMB WHITE

AMEMBASSIES CANBERRA, MANILA, TOKYO, WELLINGTON FOR POL

SUBJECT: MARIANAS IVI FINAL COMMUNIQUE

1. FOLLOWING IS TEXT OF JOINT COMMUNIQUE ISSUED SAIPAN MAY 31 AT CONCLUSION OF ROUND FOUR MARIANAS STATUS NEGOTIATIONS, COMMUNIQUE SIGNED BY PRESIDENT'S PERSONAL REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATIONS, AMBASSADOR FRANKLIN HAYDN WILLIAMS, CHAIRMAN OF MARIANAS POLITICAL STATUS COMMISSION EDWARD DLG, PANGELINAN, AND VICE-CHAIRMAN VICENTE N. SANTOS:
BEGIN TEXT:

"FROM MAY 15 TO MAY 31, 1974, THE MARIANAS POLITICAL STATUS COMMISSION AND THE U.S. DELEGATION MET FOR THE FOURTH SESSION OF NEGOTIATIONS AIMED AT ACHIEVING THE LONG HELD DESIRE OF THE PEOPLE OF THE MARIANA ISLANDS FOR POLITICAL UNION BETWEEN THE PRESENT MARIANA ISLANDS DISTRICT OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS AND THE UNITED STATES;

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THE SESSION CONSISTED OF SEVERAL WORKING MEETINGS HELD ON SAIBAN AND PUBLIC MEETINGS HELD ON ROTA AND TINIAN, THESE ENTAILED A CONTINUED AND PREGRESSIVE DISCUSSION OF MATTERS RAISED IN EARLIER ROUNDS, INCLUDING QUESTIONS CONCERNING THE BASIC POLITICAL NATURE OF THE PROPOSED COMMONWEALTH RELATIONSHIP, LAND, ECONOMIC AND FINANCIAL ASSISTANCE, TRANSITION AND THE NATURE OF THE FORMAL STATUS AGREEMENT TO BE ENTERED INTO. THE PUBLIC MEETINGS OFFERED AN OPPORTUNITY TO DISCUSS WITH MANY OF THE PEOPLE OF THE MARIANA ISLANDS DISTRICT THE PROGRESS WHICH HAD BEEN ACHIEVED AND THE ISSUES WHICH REMAIN TO BE RESOLVED.

DURING THESE DISCUSSIONS THE DELEGATIONS AFFIRMED THE BASIC DECISIONS REACHED IN EARLIER SESSIONS WITH RESPECT TO THE FUTURE POLITICAL RELATIONSHIP BETWEEN THE NORTHERN MARIANAS AND THE UNITED STATE WHICH INCLUDE THE ESTABLISHMENT OF A COMMONWEALTH OF THE NORTHERN MARIANAS UNDER U.S. SOVEREIGNTY WITH MAXIMUM INTERNAL SELF-GOVERNMENT, INCLUDING THE RIGHT OF THE PEOPLE TO DRAFT AND ADOPT THEIR OWN CONSTITUTION AND TO ESTABLISH LOCAL COURTS TO ADMINISTER LOCAL LAWS.
LAND

A SUMMARY OF THE TENTATIVE AGREEMENTS REACHED ON LAND REQUIREMENTS

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FOLLOWS:

1. FARALLON DE MEDINIÏLA, THIS ISLAND CONSISTING OF 229 ACRES (93 HECTARES) WILL CONTINUE TO BE MADE AVAILABLE TO THE UNITED STATES AS A TARGET AREA, MAXIMUM SAFETY PRECUATIONS WILL BE ENFORCED BY THE UNITED STATES.

2. TANAPAG HARBOR AREA, APPROXIMATELY 197 ACRES (78 HECTARES) IN THE SOUTHERN PORTION OF THE TANAPAG HARBOR AREA, NOW UNDER MILITARY RETENTION, WILL BE MADE AVAILABLE FOR FUTURE CONTINGENCY USE BY THE UNITED STATES. MOST OF THIS LAND WILL BE USED BY THE UNITED STATES FOR THE DEVELOPMENT OF AN AMERICAN MEMORIAL PARK WHICH WILL BE USED AS A RECREATION AREA BY THE PEOPLE OF THE MARIANAS. PRELIMINARY PLANS FOR THE PARK CALL FOR CLEARED BEACHES, AN AMPHITHEATRE, A FAMILY PICNIC AREA, AN ABORETUM, A SWIMMING POOL AND OTHER ATHELETIC FACILITIES IN ADDITION TO A MONUMENT. LAND IN THE TANAPAG HARBOR AREA NOT USED FOR THE MEMORIAL PARK OR FOR MILITARY PURPOSES WILL BE MADE AVAILABLE TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS FOR POSSIBLE SUB-LEASE FOR CIVILIAN HARBOR-RELATED ACTIVITIES. THERE ARE NO CURRENT PLANS FOR MILITARY USE OF THIS AREA. SUBJECT TO THE LIMITATIONS IMPOSED BY ANY FUTURE MILITARY USE, THE UNITED STATES HAS AGREED TO PERMIT MEXIMUM FEASIBLE

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JOINT USE OF ANY LAND AND FACILITIES WHICH ARE DEVELOPED FOR MILITARY PURPOSES.

3. ISELY FIELD AREA, APPROXIMATELY 482 ACREA (193 HECTARES) SOUTH OF AND ADJACENT TO THE SOUTHERN RUNWAY OF ISELY FIELD AND WITHIN

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THE SOUTH BOUNDARY ROAD ALSO WILL BE MADE AVAILABLE FOR FUTURE CONTINGENCY USE BY THE U.S. FORCES; AS AT TANAPAG HARBOR THIS LAND WILL BE MADE AVAILABLE TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS FOR USE OR LEASE FOR INDUSTRIAL OR AGRICULTURAL PURPOSES COMPATIBLE WITH POSSIBLE FUTURE MILITARY USE.

4. TINIAN, APPROXIMATELY 17,475 ACRES (6,993 HECTARES) WILL BE MADE AVAILABLE FOR THE DEVELOPMENT OF A JOINT SERVICE MILITARY BASE IN ACCORDANCE WITH THE PLANS NEWLY PRESENTED BY THE UNITED STATES; THESE PLANS REDUCED THE ACREAGE REQUIRED BY APPROXIMATELY 1,200 ACRES (485 HECTARES) AND ELIMINATED THE NECESSITY FOR RELOCATING SAN JOSE VILLAGE; THE UNITED STATES WILL CAREFULLY REEVALUATE ITS MILITARY LAND NEEDS IN THE AREA SOUTH AND EAST OF THE NORTHEASTERN PORTION OF THE PROPOSED RUNWAY IN ORDER TO MAKE AS MUCH OF THIS LAND AS POSSIBLE IMMEDIATELY AVAILABLE TO THE GOVERNMENT OF THE NORTHERN MARIANAS UNDER A LAND USE ARRANGEMENT FOR AGRICULTURAL AND OTHER PURPOSES COMPATIBLE WITH PLANNED MILITARY ACTIVITIES.

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JOINT USE ARRANGEMENTS FOR BOTH THE NEW WEST FIELD AND THE REHABILITATED SAN JOSE HARBOR, WITH FREE ACCESS TO BOTH, WILL BE DEVELOPED. THE REHABILITATED HARBOR WILL BE UNDER THE CIVILIAN CONTROL OF THE MARIANAS GOVERNMENT EXCEPT DURING TIMES OF NATIONAL EMERGENCY; CONSISTENT WITH MILITARY REQUIREMENTS, LAND WILL BE MADE AVAILABLE UNDER A LAND USE ARRANGEMENT IN THE SAN JOSE HARBOR AREA FOR CIVILIAN HARBOR-ORIENTED ACTIVITIES; IN ADDITION, THERE WILL BE MAXIMUM CIVILIAN USE OF LAND WITHIN THE BASE ITSELF FOR AGRICULTURAL, FISHING, RECREATIONAL AND OTHER PURPOSES INCLUDING ACCESS THROUGH THE BASE AREA TO NORTHERN BEACHES COMPATIBLE WITH THE MILITARY OPERATION OF THE BASE; FURTHER DISCUSSIONS WILL BE HELD WITH RESPECT TO LOCAL COMMUNITY NEEDS FOR PUBLIC UTILITY SERVICES; THE U.S. OFFERED TO IMPROVE THE ROAD FROM SAN JOSE VILLAGE TO THE HARBO VALLEY AND NORTH INTO THE BASE AREA BY THE CONSTRUCTION OF A BYPASS ROAD TO THE CIVILIAN AIR TERMINAL AND AROUND THE AIRBASE, OPPORTUNITY WILL BE PROVIDED FOR THE DEVELOPMENT OF A COMMERCIAALLY OPERATED FERRY SYSTEM BETWEEN SAIPAN AND TINIAN AND POSSIBLY ROTA.

THE UNITED STATES INDICATED ITS INTENT TO RELINQUISH ITS USE RIGHTS ON ALL REMAINING MILITARY RETENTION LAND IN THE NORTHERN MARIANAS NOT COVERED BY THE NEW AGREEMENT - SOM 4,691 ACRES (1,898

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 RUMVC /AMEMB MANILA RP
 RUEHKO /AMEMB TOKYO JA
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HECTARES) - ARE TO RETURN THEM TO THE PUBLIC DOMAIN AT A TIME TO BE
 AGREED BUT NO LATER THAN THE DATE WHEN THE FORMAL STATUS AGREEMENT
 BECOMES EFFECTIVE.

THE TWO DELEGATIONS DISCUSSED WHETHER THE LAND COULD BE MADE

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AVAILABLE TO THE UNITED STATES BY LEASE OR PURCHASE AND METHODS OF
 DETERMINING FAIR MARKET VALUE, A JOINT LAND COMMITTEE HAS BEEN APPOINTED
 BY THE MARIANAS POLITICAL STATUS COMMISSION AND THE PRESIDENT'S PERSONAL
 REPRESENTATIVE TO CONSIDER THE EXACT DETAILS OF SPECIFIC REQUIREMENTS
 AND MEANS, PROCEDURES AND TERMS FOR ACQUISITION OF LAND BY THE U.S.
 GOVERNMENT.

IT WAS AGREED THAT THE CONSIDERATION AND DEVELOPMENT OF APPROPRIATE
 SAFEGUARDS IN THE AREA OF EMINENT DOMAIN WOULD BE REFERRED TO THE
 JOINT DRAFTING COMMITTEE REFERRED TO BELOW, THE QUESTION OF HOW TO
 IMPLEMENT THE PRIOR AGREEMENT THAT THE MARIANAS GOVERNMENT WILL HAVE
 THE AUTHORITY TO PROHIBIT THE ALIENATION OF LAND TO PERSONS NOT OF
 MARIANAS DESCENT WAS ALSO REFERRED TO THE JOINT DRAFTING COMMITTEE.
 THIS COMMITTEE WILL CONSIDER AS WELL LIMITATIONS ON THE AMOUNT OF
 PUBLIC LANDS WHICH MIGHT BE MADE AVAILABLE TO OR HELD BY ANY ONE
 INDIVIDUAL;
 ECONOMICS AND FINANCE

A REPORT BY THE JOINT AD HOC PREPARATORY COMMITTEE ON TRANSITION
 ESTABLISHED AT THE THIRD NEGOTIATING SESSION LAST DECEMBER WAS APPROVED;
 THE REPORT OUTLINED A PROPOSED PROGRAM OF STUDIES AND EVENTS TO MAKE

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PLACE BETWEEN THE TIME OF THE SIGNING OF A POLITICAL STATUS AGREEMENT AND THE ESTABLISHMENT OF A NEW GOVERNMENT OF THE NORTHERN MARIANAS UNDER ITS OWN CONSTITUTION, THESE STUDIES WILL INCLUDE THOSE RELATED TO GOVERNMENT ORGANIZATION AND PLANNING FOR THE MARIANAS CONSTITUTIONAL CONVENTION, RESEARCH AND PLANNING FOR GOVERNMENT REORGANIZATION AND THE INITIAL LEGISLATIVE PROGRAM, AND RESEARCH ON U.S. FEDERAL PROGRAMS AND SERVICES. THERE WOULD ALSO BE STUDIES RELATED TO ECONOMIC AND SOCIAL DEVELOPMENT PLANNING, FISCAL AND REVENUE PLANNING, PHYSICAL PLANNING AND STUDY OF THE IMPACT OF RELOCATION OF THE CAPITAL OF THE TRUST TERRITORY. THE EVENTS ANTICIPATED TO TAKE PLACE INCLUDE A POLITICAL STATUS EDUCATION PROGRAM AND STATUS PLEBISCITE, A CONSTITUTIONAL CONVENTION, A CONSTITUTIONAL EDUCATION PROGRAM AND CONSTITUTIONAL REFERENDUM, AND FINALLY THE ELECTION OF A NEW GOVERNMENT.

A JOINT COMMISSION ON TRANSITION, CONSISTING OF REPRESENTATIVES OF THE MARIANAS AND THE UNITED STATES, WILL BE ESTABLISHED TO PROVIDE CONTINUING CONSULTATION AND POLICY GUIDANCE ON ALL MATTERS RELATED TO THE CHANGE IN POLITICAL STATUS. TO ASSIST THE COMMISSION, A JOINT SECRETARIAT CONSISTING OF SIX HIGHLY QUALIFIED PROFESSIONALS, IS TO BE ESTABLISHED TO DEVELOP TRANSITION PLANS AND SCHEDULES, CONDUCT BASIC ECONOMIC STUDIES, ARRANGE FOR THE EMPLOYMENT OF EXPERTS AND

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ADMINISTER FUNDS TO BE MADE AVAILABLE BY THE UNITED STATES FOR THESE ACTIVITIES IN THE AMOUNT OF \$1.2 MILLION;

THE TWO DELEGATIONS TENTATIVELY AGREED ON A INITIAL 7-YEAR PROGRAM OF U.S. FINANCIAL ASSISTANCE TO BEGIN FOLLOWING THE INSTALLATION OF A NEW GOVERNMENT OF THE NORTHERN MARIANAS IN ACCORDANCE WITH A POPULARLY APPROVED CONSTITUTION. THIS COULD BE AS EARLY AS JULY 1976. UNDER THIS TENTATIVE AGREEMENT THE U.S. WILL PROVIDE \$13.5 MILLION FOR EACH OF THESE YEARS IN DIRECT FINANCIAL GRANTS AS FOLLOWS: A GRANT OF \$8 MILLION A YEAR TO HELP MEET THE COST OF GOVERNMENT OPERATIONS; A GRANT OF \$1.5 MILLION A YEAR TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS TO BE USED FOR ECONOMIC DEVELOPMENT LOANS, WITH \$500 THOUSAND A YEAR OF THIS AMOUNT TO BE RESERVED FOR SMALL LOANS TO FARMERS AND FISHERMEN AND TO AGRICULTURAL AND MARINE COOPERATIVES; AND A GRANT OF \$4 MILLION A YEAR FOR CAPITAL IMPROVEMENT PROJECTS OF WHICH AT THE MARIANAS POLITICAL STATUS COMMISSION REQUEST \$500 THOUSAND A YEAR WILL BE RESERVED FOR ROTA AND \$500 THOUSAND A YEAR FOR TINIAN BECAUSE OF THE URGENT DEVELOPMENT NEEDS ON THOSE ISLANDS. U.S. ASSISTANCE WILL BE PROVIDED IN CONSTANT 1975 DOLLARS.

IN ADDITION, A WIDE RANGE OF SERVICES AND ASSISTANCE UNDER REGULAR U.S. FEDERAL PROGRAMS WILL BE AVAILABLE. THE UNITED STATES

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ESTIMATES THE VALUE OF FEDERAL SERVICES AND ASSISTANCE \$3 MILLION A YEAR. THE TOTAL DIRECT ANNUAL ASSISTANCE IS THUS ESTIMATED AT \$16.5 MILLION. THIS DOES NOT INCLUDE POTENTIAL ADDITIONAL INCOME FROM MILITARY CONSTRUCTION AND A GROWING MILITARY PRESENCE AND SPENDING;

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FEDERAL FUNDS WILL AUGMENT THE COMMONWEALTH'S OTHER GROWING FINANCIAL RESOURCES FROM INTERNAL TAXES, ANTICIPATED REBATES OF U.S. FEDERAL INCOME TAXES AFTER THE NEW STATUS BECOMES EFFECTIVE AND INCOME FROM PUBLIC LANDS; ALL OF THESE RESOURCES WOULD BE DIRECTED TOWARD ASSURING THE ECONOMIC DEVELOPMENT OF THE NORTHERN MARIANAS, HIGHER PERSONAL INCOME AND LIVING STANDARDS FOR THE PEOPLE, CAPITAL IMPROVEMENTS FOR SOCIAL AND ECONOMIC GROWTH, AS WELL AS IMPROVED PUBLIC SERVICES,
COMMONWEALTH OF THE NORTHERN MARIANAS STATUS AGREEMENT

IN THE LIGHT OF THE PROGRESS ACHIEVED, BOTH PARTIES AGREED TO THE ESTABLISHMENT OF A JOINT DRAFTING COMMITTEE WHOSE MEMBERS (1) WILL BE CHARGED WITH THE PREPARATION OF A STATUS AGREEMENT IN KEEPING WITH THE TENTATIVE AGREEMENTS REACHED TO DATE; AND (2) WILL HAVE THE AUTHORITY TO DRAFT SUBJECT TO THE APPROVAL OF THEIR PRINCIPALS SPECIFIC LANGUAGE FOR THE PROVISIONS TO BE INCLUDED IN THE AGREEMENT, THEIR DRAFT WILL BE

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PRESENTED TO THE MARIANAS POLITICAL STATUS COMMISSION AND THE UNITED STATES AT THE NEXT NEGOTIATING SESSION, IT WAS REAFFIRMED THAT ANY FINAL AGREEMENT WILL HAVE TO BE APPROVED BY THE MARIANAS DISTRICT LEGISLATURE, THE PEOPLE OF THE MARIANA ISLANDS DISTRICT IN A PLEBISCITE, AND BY THE UNITED STATES CONGRESS,
SEPARATE ADMINISTRATION

THE FINAL SUBSTANTIVE ITEM OF DISCUSSION CENTERED ON THE MARIANAS POLITICAL STATUS COMMISSION'S REQUEST FOR CONSIDERATION OF EARLY TRANSITION TO SELF-GOVERNMENT AND THE POSSIBLE SEPARATE ADMINISTRATION OF THE MARIANAS DISTRICT PRIOR TO THE TERMINATION OF THE TRUSTEESHIP AGREEMENT, THE COMMISSION SHARED ITS PRELIMINARY VIEWS WITH THE UNITED STATES DELEGATION FOR THE PURPOSE OF OPENING A DIALOGUE ON THIS IMPORTANT SUBJECT, THE U.S. IN TURN PROMISED TO TAKE THE MATTER UNDER ADVISEMENT AND BOTH PARTIES AGREED THAT FURTHER STUDY AND CONSULMATION ON THIS QUESTION SHOULD BE CARRIED FORWARD PRIOR TO THE NEXT NEGOTIATING SESSION.

THE MEMBERS OF THE MARIANAS POLITICAL STATUS COMMISSION AND THE U.S. DELEGATION EXPRESSED APPRECIATION FOR THE WARM HOSPITALITY EXTENDED TO THEM BY THE PEOPLE OF ROTA, TINIAN AND SAIPAN AND

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FOR ALL OF THE COURTESIES AND COOPERATION RECEIVED FROM THE AUTHORITIES
 OF THE TTPI HEADQUARTERS AND MARIANAS DISTRICT GOVERNMENT,
 NO FIRM DATE WAS SET FOR THE NEXT MEETING BUT IT IS EXPECTED THAT
 IT WILL TAKE PLACE IN THE EARLY FALL. IN THE MEANTIME INFORMAL CONSULTATIONS

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TATIONS WILL CONTINUE AND TECHNICAL, LEGAL AND DRAFTING EXPERTS WILL
 BE MEETING IN ACCORDANCE WITH THE AGREEMENTS REACHED AND RECORDED IN
 THIS JOINT COMMUNIQUE,

FOR THE MARIANAS
 EDWARD DLG PANGELINAN
 CHAIRMAN, MARIANAS POLITICAL
 STATUS COMMISSION

DATE: MAY 31, 1974
 FOR THE UNITED STATES
 FRANKLIN WAYDN WILLIAMS
 THE PRESIDENTIAL
 REPRESENTATIVE FOR MARIANAS
 STATUS NEGOTIATIONS

VICENTE N. SANTOS
 CO-CHAIRMAN, MARIANAS POLITICAL STATUS
 COMMISSION

END TEXT"

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