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 PTTUZYUW RUHGSAA0015 1511205-UUUU--RUHGSUU.
 ZNR UUUUU
 P 311205Z MAY 74 ZNZI
 FM HICOMTERPACIS SAIPAN MARIANA ISLANDS
 TO ZEN/ALDISTAD TERPACIS
 ZEN/TT LNO GUAM MARIANA ISLANDS
 TT LNO KWAJALEIN MARSHALL ISLANDS
 COMNAVMARIANAS GUAM MARIANA ISLANDS
 CINCPACREP GUAM/TTPI GUAM MARIANA ISLANDS
 CINCPAC HONOLULU HI
 NAVINVSERVO GUAM MARIANA ISLANDS
 COMTWELVE SAN FRANCISCO CA
 SECSTATE WASHINGTON DC
 SECDEF WASHINGTON DC
 JCS WASHINGTON DC
 CNO WASHINGTON DC
 CINCPACFLT MAKALAPA HI
 CINCPACAF HICKAM AFB HI
 COMSFPAC CAMP H M SMITH HI
 COMCBPAC PEARL HARBOR HI
 NAVFACENGCOMHQ ALEXANDRIA VA
 PACNAVFACENGCOM PEARL HARBOR HI
 TT LNO HONOLULU HI
 SANTEC VANDENBERG AFB CA
 CDRUSARBOO MACHINATO JAPAN//TTPI-LNO//
 BT
 UNCLAS
 COMTWELVE PASS INFO FOR AMB WILLIAMS
 SECSTATE PASS TO DEPT INT/SEC INTERIOR/DOIA OSN
 TTPI NO 363

MAY 74 ORIG,.....PID
 INFO.....D/PA
 INFO.....BD
 INFO.....SA/LA
 INFO.....D/RD
 INFO.....D/TC
 INFO.....DHC
 INFO.....HC
 INFO.....NAVY LNO
 INFO.....STATUS LNC

(TALKS END)

SAIPAN, MAY 31 (OMMS)---THE FOURTH ROUND OF MARIANAS STATUS NEGOTIATION ENDED LATE FRIDAY AFTERNOON (MAY 31), WITH THE RELEASE OF A JOINT COMMUNIQUE BY THE HEADS OF THE TWO DELEGATIONS, U.S. AMBASSADOR F. HAYDN WILLIAMS AND MARIANAS SENATOR EDWARD PANZELINAN.

THE TALKS BEGAN MAY 15, WITH MOST WORKING SESSIONS HELD AT THE SAIPAN MUNICIPAL COUNCIL CHAMBERS. LAND WAS THE DOMINANT ITEM ON THE AGENDA, WITH U.S. MILITARY LAND REQUIREMENTS FOR TINIAN A PRIMARY TOPIC. THE DELEGATIONS MADE TWO TRIPS TO TINIAN DURING THE TALKS, ALONG WITH A VISIT TO ROTA, AND ON BOTH ISLANDS PUBLIC MEETINGS WERE HELD TO DISCUSS THE PROGRESS OF THE NEGOTIATIONS.

DURING THE TALKS, AMBASSADOR WILLIAMS ALSO REVEALED MAJOR PLANS FOR AN AMERICAN MEMORIAL PARK ON SOME 150 ACRES OF MILITARY RETENTION LAND IN THE MICRO BEACH AREA ON SAIPAN. THE PROPOSED PARK CALLS FOR EXTENSIVE LANDSCAPING OF THE AREA, A SMALL BOAT MARINA, SWIMMING POOL, TENNIS AND BASKETBALL COURTS AND A PUBLIC AMPHITHEATER.

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HERE IS THE COMPLETE TEXT OF THE COMMUNIQUE ISSUED FRIDAY, SUMMARIZING THE NEGOTIATIONS:

"FROM MAY 15 TO MAY FOUR THE MARIANAS POLITICAL STATUS COMMISSION AND THE U.S. DELEGATION MET FOR THE FOURTH SESSION OF THE NEGOTIATIONS AIMED AT ACHIEVING THE LONG HELD DESIRE OF THE PEOPLE OF THE MARIANA ISLANDS FOR POLITICAL UNION BETWEEN THE PRESENT MARIANA ISLANDS DISTRICT OF THE TRUST TERRITORY OF THE PACIFIC ISLANDS AND THE UNITED STATES.

"THE SESSIONS CONSISTED OF SEVERAL WORKING MEETINGS HELD ON SAIPAN AND PUBLIC MEETINGS HELD ON ROTA AND TINIAN. THESE ENTAILED A CONTINUED AND PROGRESSIVE DISCUSSION ON MATTERS RAISED IN EARLIER ROUNDS, INCLUDING QUESTIONS CONCERNING THE BASIC POLITICAL NATURE OF THE PROPOSED COMMONWEALTH RELATIONSHIP, LAND, ECONOMIC AND FINANCIAL ASSISTANCE, TRANSITION AND THE NATURE OF THE FORMAL STATUS AGREEMENT TO BE ENTERED INTO. THE PUBLIC MEETINGS OFFERED AN OPPORTUNITY TO DISCUSS WITH MANY OF THE PEOPLE OF THE MARIANA ISLANDS DISTRICT THE PROGRESS WHICH HAD BEEN ACHIEVED AND THE ISSUES WHICH REMAIN TO BE SOLVED.

"DURING THESE DISCUSSIONS THE DELEGATIONS AFFIRMED THE BASIC DECISIONS REACHED IN EARLIER SESSIONS WITH RESPECT TO THE FUTURE POLITICAL RELATIONSHIP BETWEEN THE NORTHERN MARIANAS AND THE UNITED STATES WHICH INCLUDE THE ESTABLISHMENT OF A COMMONWEALTH OF THE NORTHERN MARIANAS UNDER U.S. SOVEREIGNTY WITH MAXIMUM INTERNAL SELF-GOVERNMENT, INCLUDING THE RIGHT OF THE PEOPLE TO DRAFT AND ADOPT THEIR OWN CONSTITUTION AND TO ESTABLISH LOCAL COURTS TO ADMINISTER LOCAL LAWS.

"A SUMMARY OF THE TENTATIVE AGREEMENTS REACHED ON LAND REQUIREMENTS FOLLOWS:

1. FARALLON DE MEDINILLA: THIS LAND CONSISTING OF 289 ACRES (OR HECTARES) WILL CONTINUE TO BE MADE AVAILABLE TO THE UNITED STATES AS A TARGET AREA. MAXIMUM SAFETY PRECAUTIONS WILL BE ENFORCED BY THE UNITED STATES.
2. TANAPAG HARBOR AREA, APPROXIMATELY 197 ACRES (78 HECTARES) IN THE SOUTHERN PORTION OF THE TANAPAG HARBOR AREA, NOW UNDER MILITARY RETENTION, WILL BE MADE AVAILABLE FOR FUTURE CONTINGENCY USE BY THE UNITED STATES. MOST OF THIS LAND WILL BE USED BY THE UNITED STATES FOR THE DEVELOPMENT OF AN AMERICAN MEMORIAL PARK WHICH WILL BE USED AS A RECREATION AREA BY THE PEOPLE OF THE MARIANAS. PRELIMINARY PLANS FOR THE PARK CALL FOR CLEARED BEACHES, AN AMPHITHEATER, A FAMILY PICNIC AREA, AN ABORETUM, A SWIMMING POOL AND OTHER ATHLETIC FACILITIES IN ADDITION TO A MONUMENT. LAND IN THE TANAPAG HARBOR AREA NOT USED FOR THE MEMORIAL PARK OR FOR MILITARY PURPOSE WILL BE MADE AVAILABLE TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS FOR POSSIBLE SUB-LEASE FOR CIVILIAN HARBOR-RELATED FACILITIES. THERE ARE NO CURRENT PLANS FOR MILITARY USE OF THIS AREA. SUBJECT TO THE LIMITATIONS IMPOSED BY ANY FUTURE MILITARY USE, THE UNITED STATES HAS AGREED TO PERMIT MAXIMUM FEASIBLE JOINT USE OF ANY LAND AND FACILITIES WHICH ARE DEVELOPED FOR MILITARY PURPOSES.

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3. ISLEY FIELD AREA. APPROXIMATELY 482 ACRES (193 HECTARES) SOUTH OF AND ADJACENT TO THE SOUTHERN RUNWAY OF ISLEY FIELD AND WITHIN THE SOUTH BOUNDARY ROAD ALSO WILL BE MADE AVAILABLE FOR FUTURE CONTINGENCY USE BY THE U.S. FORCES. AS AT TANAPAG HARBOR THIS LAND WILL BE MADE AVAILABLE TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS FOR USE OR LEASE FOR INDUSTRIAL OR AGRICULTURAL PURPOSES COMPATIBLE WITH POSSIBLE FUTURE MILITARY USE.

4. TINIAN. APPROXIMATELY 17,475 ACRES (6,993 HECTARES) WILL BE MADE AVAILABLE FOR THE DEVELOPMENT OF A JOINT SERVICE MILITARY BASE IN ACCORDANCE WITH THE PLANS NEWLY PRESENTED BY THE UNITED STATES. THESE PLANS REDUCED THE ACREAGE REQUIRED BY APPROXIMATELY 1,200 ACRES (485 HECTARES) AND ELIMINATED THE NECESSITY FOR RELOCATING SAN JOSE VILLAGE. THE UNITED STATES WILL CAREFULLY REEVALUATE ITS MILITARY LAND NEEDS IN THE AREA SOUTH AND EAST OF THE NORTHEASTERN PORTION OF THE PROPOSED RUNWAY IN ORDER TO MAKE AS MUCH OF THIS LAND AS POSSIBLE IMMEDIATELY AVAILABLE TO THE GOVERNMENT OF THE NORTHERN MARIANAS UNDER A LAND USE ARRANGEMENT FOR AGRICULTURAL AND OTHER PURPOSES COMPATIBLE WITH PLANNED MILITARY ACTIVITIES.

*JOINT USE ARRANGEMENTS FOR BOTH THE NEW WEST FIELD AND THE REHABILITATED SAN JOSE HARBOR, WITH FREE ACCESS TO BOTH, WILL BE DEVELOPED. THE REHABILITATED HARBOR WILL BE UNDER THE CIVILIAN CONTROL OF THE MARIANAS GOVERNMENT EXCEPT DURING TIMES OF NATIONAL EMERGENCY CONSISTENT WITH MILITARY REQUIREMENTS, LAND WILL BE MADE AVAILABLE UNDER A LAND USE ARRANGEMENT IN THE SAN JOSE HARBOR AREA FOR CIVILIAN HARBOR-ORIENTED ACTIVITIES. IN ADDITION, THERE WILL BE MAXIMUM CIVILIAN USE OF LAND WITHIN THE BASE ITSELF FOR AGRICULTURAL, FISHING, RECREATIONAL AND OTHER PURPOSES INCLUDING ACCESS THROUGH THE BASE AREA TO NORTHERN BEACHES COMPATIBLE WITH THE MILITARY OPERATION OF THE BASE. FURTHER DISCUSSIONS WILL BE HELD WITH RESPECT TO LOCAL COMMUNITY NEEDS FOR PUBLIC UTILITY SERVICES. THE U.S. OFFERED TO IMPROVE THE ROAD FROM SAN JOSE VILLAGE TO THE MARPO VALLEY AND NORTH INTO THE BASE AREA BY THE CONSTRUCTION OF A BY-PASS ROAD TO THE CIVILIAN AIR TERMINAL AND AROUND THE AIR BASE. OPPORTUNITY WILL BE PROVIDED FOR THE DEVELOPMENT OF A COMMERCIALY OPERATED FERRY SYSTEM BETWEEN SAIPAN AND TINIAN AND POSSIBLY ROTA.

*THE UNITED STATES INDICATED ITS INTENT TO RELINQUISH ITS USE RIGHTS ON ALL REMAINING MILITARY RETENTION LAND IN THE NORTHERN MARIANAS NOT COVERED BY THE NEW AGREEMENT - SOME 4,691 ACRES (1,898 HECTARES) - AND TO RETURN THEM TO THE PUBLIC DOMAIN AT A TIME TO BE AGREED BUT NO LATER THAN THE DATE WHEN THE FORMAL STATUS AGREEMENT BECOMES EFFECTIVE.

*THE TWO DELEGATIONS DISCUSSED WHETHER THE LAND COULD BE MADE AVAILABLE TO THE UNITED STATES BY LEASE OR PURCHASE AND METHODS OF DETERMINING FAIR MARKET VALUE. A JOINT LAND COMMITTEE HAS BEEN APPOINTED BY THE MARIANAS POLITICAL STATUS COMMISSION AND THE PRESIDENT'S PERSONAL REPRESENTATIVE TO CONSIDER THE EXACT DETAILS OF SPECIFIC REQUIREMENTS AND MEANS, PROCEDURES AND TERMS FOR ACQUISITION OF LAND BY THE U.S. GOVERNMENT.

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"IT WAS AGREED THAT THE CONSIDERATION AND DEVELOPMENT OF APPROPRIATE SAFEGUARDS IN THE AREA OF EMINENT DOMAIN WOULD BE REFERRED TO THE JOINT DRAFTING COMMITTEE REFERRED TO BELOW. THE QUESTION OF HOW TO IMPLEMENT THE PRIOR AGREEMENT THAT THE MARIANAS GOVERNMENT WILL HAVE THE AUTHORITY TO PROHIBIT THE ALIENATION OF LAND TO PERSONS NOT OF MARIANAS DESCENT WAS ALSO REFERRED TO THE JOINT DRAFTING COMMITTEE. THIS COMMITTEE WILL CONSIDER AS WELL LIMITATIONS ON THE AMOUNT OF PUBLIC LANDS WHICH MIGHT BE MADE AVAILABLE TO OR HELD BY ANY ONE INDIVIDUAL.

"A REPORT BY THE JOINT AD HOC PREPARATORY COMMITTEE ON TRANSITION ESTABLISHED AT THE THIRD NEGOTIATING SESSION LAST DECEMBER WAS APPROVED. THE REPORT OUTLINED A PROPOSED PROGRAM OF STUDIES AND EVENTS TO TAKE PLACE BETWEEN THE TIME OF THE SIGNING OF A POLITICAL STATUS AGREEMENT AND THE ESTABLISHMENT OF A NEW GOVERNMENT OF THE NORTHERN MARIANAS UNDER ITS OWN CONSTITUTION. THESE STUDIES WILL INCLUDE THOSE RELATED TO GOVERNMENT ORGANIZATION AND PLANNING FOR THE MARIANAS CONSTITUTIONAL CONVENTION, RESEARCH AND PLANNING FOR GOVERNMENT REORGANIZATION AND THE INITIAL LEGISLATIVE PROGRAM, AND RESEARCH ON U.S. FEDERAL PROGRAMS AND SERVICES. THERE WOULD ALSO BE STUDIES RELATED TO ECONOMIC AND SOCIAL DEVELOPMENT PLANNING, FISCAL AND REVENUE PLANNING, PHYSICAL PLANNING AND STUDY OF THE IMPACT OF RELOCATION OF THE CAPITAL OF THE TRUST TERRITORY. THE EVENTS ANTICIPATED TO TAKE PLACE INCLUDE A POLITICAL STATUS EDUCATION PROGRAM AND STATUS PLEBISCITE, A CONSTITUTIONAL CONVENTION, A CONSTITUTIONAL EDUCATION PROGRAM AND CONSTITUTIONAL REFERENDUM, AND FINALLY THE ELECTION OF A NEW GOVERNMENT.

"A JOINT COMMISSION ON TRANSITION, CONSISTING OF REPRESENTATIVES OF THE MARIANAS AND THE UNITED STATES, WILL BE ESTABLISHED TO PROVIDE CONTINUING CONSULTATION AND POLICY GUIDANCE ON ALL MATTERS RELATED TO THE CHANGE IN POLITICAL STATUS. TO ASSIST THE COMMISSION, A JOINT SECRETARIAT CONSISTING OF SIX HIGHLY QUALIFIED PROFESSIONALS, IS TO BE ESTABLISHED TO DEVELOP TRANSITION PLANS AND SCHEDULES, CONDUCT BASIC ECONOMIC STUDIES, ARRANGE FOR THE EMPLOYMENT OF EXPERTS AND ADMINISTER FUNDS TO BE MADE AVAILABLE BY THE UNITED STATES FOR THESE ACTIVITIES IN THE AMOUNT OF \$1.2 MILLION.

"THE TWO DELEGATIONS TENTATIVELY AGREED ON AN INITIAL 7-YEAR PROGRAM U.S. FINANCIAL ASSISTANCE TO BEGIN FOLLOWING THE INSTALLATION OF NEW GOVERNMENT OF THE NORTHERN MARIANAS IN ACCORDANCE WITH A POPULARLY APPROVED CONSTITUTION. THIS COULD BE AS EARLY AS JULY 1976. UNDER THIS TENTATIVE AGREEMENT THE U.S. WILL PROVIDE \$13.5 MILLION FOR EACH OF THESE YEARS IN DIRECT FINANCIAL GRANTS AS FOLLOWS: A GRANT OF \$8 MILLION A YEAR TO HELP MEET THE COST OF GOVERNMENT OPERATIONS; GRANT OF \$1.5 MILLION A YEAR TO THE FUTURE GOVERNMENT OF THE NORTHERN MARIANAS TO BE USED FOR ECONOMIC DEVELOPMENT LOANS, WITH \$500 THOUSAND A YEAR OF THIS AMOUNT TO BE RESERVED FOR SMALL LOANS TO FARMERS AND

FISHERMEN AND TO AGRICULTURAL AND MARINE COOPERATIVES; AND A GRANT OF \$4 MILLION A YEAR FOR CAPITAL IMPROVEMENT PROJECTS OF WHICH AT THE MARIANAS POLITICAL STATUS COMMISSION REQUEST \$500 THOUSAND A YEAR WILL BE RESERVED FOR ROTA AND \$500 THOUSAND A YEAR FOR TINIAN BECAUSE OF THE URGENT DEVELOPMENT NEEDS ON THE HOSE ISLANDS. U.S. ASSISTANCE WILL BE PROVIDED IN CONSTANT 1975 DOLLARS.

"IN ADDITION, A WIDE RANGE OF SERVICES AND ASSISTANCE UNDER REGULAR U.S. FEDERAL PROGRAMS WILL BE AVAILABLE. THE UNITED STATES ESTIMATES THE VALUE OF FEDERAL SERVICES AND ASSISTANCE AT \$3 MILLION A YEAR. THE TOTAL DIRECT ANNUAL ASSISTANCE IS THUS ESTIMATED AT \$16.5 MILLION. THIS DOES NOT INCLUDE POTENTIAL ADDITIONAL INCOME FROM MILITARY CONSTRUCTION AND GROWING MILITARY PRESENCE AND SPENDING.

"FEDERAL FUNDS WILL AUGMENT THE COMMONWEALTH'S OTHER GROWING FINANCIAL RESOURCES FROM INTERNAL TAXES, ANTICIPATED REBATES OF U.S. FEDERAL INCOME TAXES AFTER THE NEW STATUS BECOMES EFFECTIVE AND INCOME FROM PUBLIC LANDS. ALL OF THESE CONSIDERATION OF EARLY TRANSITION TO SELF-GOVERNMENT AND THE POSSIBLE SEPARATE ADMINISTRATIO OF THE MARIANAS DISTRICT PRIOR TO THE TERMINATION OF THE TRUSTEESHIP AGREEMENT. THE COMMISSION SHARED ITS PRELIMINARY VIEWS WITH THE UNITED STATES DELEGATION FOR THE PURPOSE OF OPENING A DIALOGUE ON THIS IMPORTANT SUBJECT. THE U.S. IN TURN PROMISED TO TAKE THE MATTER UNDER ADVISEMENT AND BOTH PARTIES AGREED THAT FURTHER STUDY AND CONSULTATION ON THIS QUESTION SHOULD BE CARRIED FORWARD PRIOR TO THE NEXT NETOTIATING SESSION.

"THE MEMBERS OF THE MARIANAS POLITICAL STATUS COMMISSION AND THE U.S. DELEGATION EXPRESSED APPRECIATION FOR THE WARM HOSPITALITY EXTENDED TO THEM BY THE PEOPLE OF ROTA, TINIAN AND SAIPAN AND FOR ALL OF THE COURTESIES AND COOPERATION RECEIVED FROM THE AUTHORITIES OF THE TTPI HEADQUARTERS AND THE MARIANAS DISTRICT GOVERNMENT.

"NO FIRM DATE WAS SET FOR THE NEXT MEETING BUT IT IS EXPECTED THAT IT WILL TAKE PLACE IN THE EARLY FALL. IN THE MEANTIME INFORMAL CONSULTATIONS WILL CONTINUE AND TECHNICAL, LEGAL AND DRAFTING EXPERTS WILL BE MEETING IN ACCORDANCE WITH THE AGREEMENTS REACHED AND RECORDED IN THIS JOINT COMMUNIQUE."

THE JOINT COMMUNIQUE WAS SIGNED BY AMBASSADOR F. HAYDN WILLIAMS, PRESIDENT NIXON'S PERSONAL REPRESENTATIVE FOR MICRONESIAN STATUS NEGOTIATIONS, AND BY THE CHAIRMAN AND VICE-CHAIRMAN OF THE MARIANAS POLITICAL STATUS COMMISSION, SENATOR EDWARD DLG. PANGELINAN AND AND VICENTE N. SANTOS.

THE UNITED STATES DELEGATION WAS EXPECTED TO LEAVE SAIPAN EARLY SATURDAY MORNING FOLLOWING THIS FOURTH ROUND OF MARIANAS STATUS TALKS.

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